Draft

CITY OF PLEASANTON

Climate Action Plan

Prepared for City of Pleasanton

July 2011





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TABLE OF CONTENTS

Pleasanton Climate Action Plan

	<u>Page</u>
Glo	ossaryiii
1.	Introduction1-1A Letter to the Community1-1Plan Purpose and Goals1-3Strategies for Managing Sustainability1-4Climate Change Science1-5State and Regional Regulatory Setting1-11
2.	Greenhouse Gas Emissions Baseline, Future Projections and Reduction Targets2-1
	Overview2-12005 Base Year Community-Wide Emissions2-22005 Base Year Municipal Operations Emissions2-4Emissions Forecast2-5Emissions Reduction Target2-8Impact of State Emissions Reductions Measures2-11Impact of Fuel Prices on Driving Behavior2-13Pleasanton's GHG Reduction Goal2-14
3.	Greenhouse Gas Reduction Strategies 3-1 Overview 3-1 Transportation and Land Use 3-5 Energy 3-26 Solid Waste Minimization 3-40 Water and Wastewater 3-46 Community Engagement 3-52
4.	Preparing Pleasanton for Climate Change 4-1 Overview 4-1 Expected Local Impacts 4-3 Local Vulnerabilities 4-5 Adaptation Planning 4-6 Recommended Actions 4-8
5.	Monitoring and Implementation5-1Monitoring Schedule5-2Schedule of Implementing Actions5-2Funding Sources5-12

Λnn	endices	<u>Page</u>
Α.	Assumptions and Methodology Used to Develop the Community-wide Greenhouse Gas Emissions Baseline Inventory and Future Projections	A-1
B.	Memorandum: Pleasanton Climate Action Plan Transportation Baseline and	
C.	Future Year VMT Estimates Memorandum: Pleasanton Vehicle Miles of Travel with Climate Action Plan (CAP	
•	Implementation	
D.	Cost-Benefit Analysis of GHG Reduction Measures	D-1
Figu	ires	
1-1	The Greenhouse Effect	1-5
1-2		
1-3		
1-4	Climate Model Indications and the Observed Climate	1-9
2-1	2005 Community Emissions by Sector	2-2
2-2	2005 Municipal Emissions by Sector	2-4
2-3	2020 Community Emissions by Sector	2-6
2-4	2025 Community Emissions by Sector	2-7
2-5	Community Emissions by Sector: 2020 and 2025 Projections	2-7
2-6	Potential Community GHG Reduction Target for 2020	
	Predicted Effect of State-wide Measures on City-wide GHG Emissions	2-14
3-1	Relative Impacts of Fuel Price, and State and City Measures to Reduce GHG Emissions	3₋1
3-2	Distribution of Building Construction Date, by Building Type for PG&E Territory	
	Annual Daily Per Capita Water Use Through 2005	
	Pleasanton Annual Water Demand, 2005-2025	
Tabl		
1-1		4 -
0.4	Global Warming Potentials from IPCC)	1-5
2-1	2005 Community Emissions by Sector	
2-2	2005 Municipal Emissions by Sector	
2-4	Projected Business-as-Usual Community-wide GHG Emissions by Sector	
2-5	Predicted Effect of State-wide Measures on City-wide GHG Emissions	
2-6	Predicted Effect of State-wide Measures on Municipal Operations GHG Emissions.	
3-1	Estimated GHG Reduction Potential of Climate Action Plan Strategies	
3-2	Emissions Reductions Impact of Pleasanton Climate Action Plan Strategies	
3-3		
	Strategies	3-5
3-4	, , , , , , , , , , , , , , , , , , , ,	3-26
3-5	·	
	Strategies	
3-6	Summary Table of GHG Reduction Impact for Water and Wastewater Strategies	
3-7	, , , , , , , , , , , , , , , , , , , ,	
	Achievable Carbon Emissions Reductions from Household Actions	
4-1	Potential Adaptation Measures	4-9

GLOSSARY OF TERMS AND ACRONYMS

AAAS The American Association for the Advancement of Science

ABAG The Association of Bay Area Governments

AB1493 Assembly Bill 1493: The Pavley Regulations, which reduce passenger

vehicle emissions.

BAAQMD Bay Area Air Quality Management District

BAU Business as usual

CARB The California Air Resources Board

CAP Climate Action Plan

CAPCOA California Air Pollution Control Officers Association

CCA Community choice aggregation

CCAR California Climate Action Registry

CEC California Energy Commission

CEQA The California Environmental Quality Act

CH₄ Methane: A greenhouse gas with approximately 21 times more global

warming potential per unit weight than carbon dioxide.

CIP Capital Improvement Project

CO₂ Carbon dioxide

CO₂e Carbon dioxide equivalent, or the amount of CO₂ that would have the

same global warming potential (GWP), when measured over a specified

timescale (generally, 100 years).

Decarbonize Reduce the carbon intensity of.

DOE U.S. Department of Energy

EECS Energy Efficiency and Conservation Strategy: The U.S. Department of

Energy program that outlines specific programs and initiatives to achieve near-term energy savings and GHG emissions reductions.

EIA Energy Information Administration

EMFAC EMission FACtors Model: A model used to calculate emission rates

from all motor vehicles in California, including passenger cars and heavy-duty truck. EMFAC2007 is the most recent version of this model.

EPA United States Environmental Protection Agency. The mission of EPA is

to protect human health and to safeguard the natural environment—air,

water and land—upon which life depends.

FAR Floor area ratio

FIRST Financing Initiative for Renewable and Solar Technology

GHGs Greenhouse gas emissions

Greenhouse Gas A gas that absorbs infrared radiation in the atmosphere, causing a planet-

wide greenhouse effect.

GWP Global warming potential measures the atmospheric heat-absorbing

ability of a gas relative to that of carbon dioxide (CO_2)

ICLEI

International Council for Local Environmental Initiatives: A

membership association of local governments committed to advancing

climate protection and sustainable development.

IPCC Intergovernmental Panel on Climate Change: The leading body for the

assessment of climate change, established by the United Nations.

kWh kilowatt hours

LCFS Low Carbon Fuel Standard: Executive Order S-1-07, which calls for a

10 percent reduction in the carbon intensity of California's

transportation fuels by 2020.

LED Light emitting diode

LEED Leadership in Energy and Environmental Design: An internationally

recognized green building certification system, which provides thirdparty verification that a building or community was designed and built using sustainable approaches, with particular regard to energy savings, water efficiency, CO2 emissions reductions, and improved indoor

environmental quality, among others.

MTCO₂e Metric tons of carbon dioxide equivalent

NOAA National Oceanic and Atmospheric Administration

NextBus technology NextBus is a vehicle tracking system which uses GPS data to predict

when the next bus will arrive at any given bus stop, eliminating or reducing wait times and any need for schedules for all transit riders.

N₂O Nitrous oxide. A colorless, odorless greenhouse gas with approximately

310 times more global warming potential than CO₂.

PG&E Pacific Gas and Electric: The City's energy utility.

PPA Power Purchase Agreement

ppm Parts per million

PV Photovoltaic

RPS Renewable Portfolio Standard

SB97 Senate Bill 97: Requires the Governor's Office of Planning and

Research (OPR) to develop and adopt CEQA guidelines for the

mitigation of emissions.

SB375 Senate Bill 375: Enhances California's ability to reach its AB 32 goals

by promoting good planning with the goal of more sustainable

communities.

SB1078 Senate Bill 1078: The Renewable Portfolio Standard, requires California

to generate 20% of its electricity from renewable resources no later than

2017.

SBX7-7 The California Water Conservation Bill of 2009, which sets a target of a

20% reduction in Statewide water use by 2020.

SCS Sustainable Communities Strategy

Service Population The combined total of residents and employment in a community.

Scoping Plan AB32-required planning document developed by the Air Resources

Board that provides the outline for actions to reduce California's GHG

emissions.

TDM Transportation Demand Management: The application of strategies and

policies to reduce travel demand through reduction in single-occupancy

private vehicle use.

TOD Transit Oriented Development: Development structured around mixed-

use transportation hubs meant to maximize access to public transport

and thereby increase efficiencies and reduce community-wide

greenhouse gas emissions.

URBEMIS URBan EMISsions Model: A model that estimates air pollution

emissions, including CO2, from a variety of land use projects.

UWMP Urban Water Management Plan

VMT Vehicle miles traveled

Zone 7 Pleasanton's Regional Water Agency

CHAPTER 1

Introduction

A Letter to the Community

It is a pleasure to present the City of Pleasanton's Climate Action Plan, the result of nearly a year of collaborative efforts among community leaders, concerned citizens, industry experts, renowned scientists, and city staff. This plan describes the effects climate change could have on our city and suggests ways we can work together to address these challenges and reduce our collective carbon footprint.

Years ago, the City of Pleasanton made a commitment to protect our environment and make Pleasanton the greenest city in the state. Back then, the terms "climate change" and "carbon footprint" weren't commonplace for most cities and states – or even for most people. We are pleased to say that the City of Pleasanton was an early adopter of climate-friendly, sustainable management. For years the City has employed green practices and embraced clean technology throughout its operations. It is no surprise that Pleasanton placed in the top 100 (63rd) on the "Best Places to Live" in the nation, garnering accolades for our schools, beautiful parks, cultural amenities, and highly desirable climate and locale. We believe that when you do such things as planting trees and maintaining beautiful parks, investing resources to remove pollution from the air, and promoting the construction of energy-efficient buildings, you enhance the quality of life for the entire community.

We are proud that Pleasanton has been recognized for its environmental leadership and that it is being modeled by other cities. We believe our efforts demonstrate that implementing sustainable practices in government is not only good for the environment, but it creates green jobs and a better economy, and makes our city a cleaner, safer place to live. As you will see when you read this plan, some of the things we need to do – such as investing in transportation infrastructure – require the involvement of the state and federal government. But other important steps are much simpler and within reach of us all. These steps include driving less and walking more, using energy-efficient light bulbs, supporting local farmers and businesses, or turning down the thermostat a few degrees in the winter.

Each of us has a critical role to play in this effort by changing our behavior to do what is right instead of what is easy. It is important that we protect our environment for future generations by identifying and implementing regenerative (or sustainable) qualities into all that we do. To that end, this Climate Action Plan provides a roadmap – a set of bold ideas – to help expand on our successes to slow the effects of climate change. It's no secret that this will require an enormous

amount of hard work and cooperation. It will require the commitment of not only government, but of every individual and business in our fine city.

Our goal is to make Pleasanton a vibrant example of how a city can live in harmony with nature and, as a result, be a better place for all its residents and businesses. We are confident that if we address this challenge together, with creativity and commitment, the City of Pleasanton will continue to lead the effort toward sustainability and a more secure future.

Respectfully,

Mayor and City Council City Manager City Staff

Plan Purpose and Goals

This Climate Action Plan serves to outline strategies, goals, and actions for reducing municipal and community-wide greenhouse gas (GHG) emissions. This Climate Action Plan has been structured to ensure that the City does its part to meet the mandates of California's Global Warming Solutions Act of 2006 (AB 32), while taking into account the City's General Plan vision and its goal to become the "greenest" city in California.

AB 32 directs the state to reduce state-wide GHG emissions to 1990 levels by 2020. In order to achieve these reductions, the California Air Resources Board (CARB) recommends that local governments target their 2020 emissions at 15% below 2005 levels, consistent with the state-wide commitment, to account for emissions growth that has occurred statewide since 1990.

The baseline 2005 GHG Emissions Inventory for Community of Pleasanton includes 770,844 metric tons of CO2 equivalents (MT CO2e), with 5,370 MT of that (approximately 0.7%) coming from municipal operations. To meet its goal, the City must reduce its annual emissions to approximately 655,000 MT CO2e per year by the year 2020.

Several initiatives at the state level will help the City reduce GHG emissions, but they alone will not be sufficient to meet the 2020 target. This Climate Action Plan provides a roadmap for the City to be proactive in reducing GHGs through a schedule of local actions, so that the City can do its part to mitigate climate change while meeting the requirements of state law.

The City of Pleasanton conducted an analysis of hundreds of potential GHG-reduction strategies and actions. Best-suited measures were chosen primarily based on their GHG-reduction and cost-benefit characteristics, with additional considerations for funding availability and feasibility of implementation. The selected measures impact transportation and land use, energy consumption and generation, water use and wastewater treatment, community engagement, and solid waste disposal. For each emissions sector, the Climate Action Plan presents goals, strategies, and specific actions for reducing emissions, along with quantified cost-benefit impacts where possible. An implementation and monitoring plan is also provided. The initial implementation timeframe will span approximately fifteen years, from 2011 through 2025.

Relationship to the General Plan and Pleasanton's Commitment to Sustainability

This Climate Action Plan, in presenting measures for reducing community GHG emissions and increasing resilience to climate change, is closely aligned with the goals and policies outlined in the City's General Plan 2005-2025, placing a strong emphasis on community economic development, community values, and quality of life.

Most elements of the General Plan contain two overarching goals: preserve Pleasanton's character and encourage sustainable development. The General Plan articulates the vision that "Pleasanton is committed to sustainable community principles and will meet the needs of the current generation without compromising the ability of future generations to meet their needs."

The measures presented in Chapter 3 of this Climate Action Plan are consistent with the goals and strategies included in the General Plan. The General Plan acknowledges Pleasanton's responsibility in reducing its community-wide carbon footprint, and includes policies for reducing energy usage and carbon-dioxide emissions associated with the built environment and the everyday activities of its residents and businesses. This includes reducing automobile trips, energy use, traffic noise, and air pollution by integrating higher density, well-designed, in-fill mixed-use development with transit.

How this Climate Action Plan addresses the terms of the Final Settlement Agreement with the State of California

In August 2009, the State Attorney General filed a complaint with the City of Pleasanton objecting to several aspects of its Environmental Impact Report (EIR) prepared for the City's adopted General Plan 2005 – 2025 update. The Attorney General found that the City's 29,000-unit "Housing Cap" was inconsistent with its inclusionary duties under state law to provide sufficient housing for the region's growing population. The complaint also stated that the City's General Plan favored commercial development at the expense of housing, leading inevitably to a jobs/housing imbalance that would exacerbate traffic jams and increase GHG emissions as locally employed people were forced to move to the outer reaches of the metropolitan area to find affordable housing, and thus face longer commutes. Finally, the Attorney General alleged that the EIR was flawed in its analysis of climate change and the cumulative impact that the General Plan buildout would have on GHG emissions.

In August 2010, the City reached agreement with the State of California and others over how to address these issues. Under the Settlement Agreement and Covenant Not to Sue, dated August 2010, the City is directed to adopt a Climate Action Plan no later than February 17, 2012, and to prepare a Supplemental Environmental Impact Report (SEIR) for the Climate Action Plan. As stipulated under the Settlement Agreement, this Climate Action Plan addresses the Attorney General's allegations and analyzes the City's GHG emissions and reduction strategies for the life of the City's General Plan (through 2025), and fulfills this requirement of the Settlement Agreement.

Strategies for Managing Sustainability

As stated in *A Guide for Local Government Executives on Energy Efficiency and Sustainability*, there are six critical strategies for managing sustainability. The City of Pleasanton will incorporate these strategies into its planning and implementation of GHG emission reduction measures:

Strategy One: Local government executives should formulate specific targets and performance measures as benchmarks in local climate action plans.

Strategy Two: Promote citizen and stakeholder participation in administrative design decisions for energy efficiency and sustainability.

Francis, Nathan, and Richard C. Feiock, 2011. A Guide for Local Government Executives on Energy Efficiency and Sustainability. Available at: http://www.businessofgovernment.org/report/guide-local-government-executives-energy-efficiency-and-sustainability

Strategy Three: Engage interested parties and share knowledge through sustainability networks and regional collaboration initiatives.

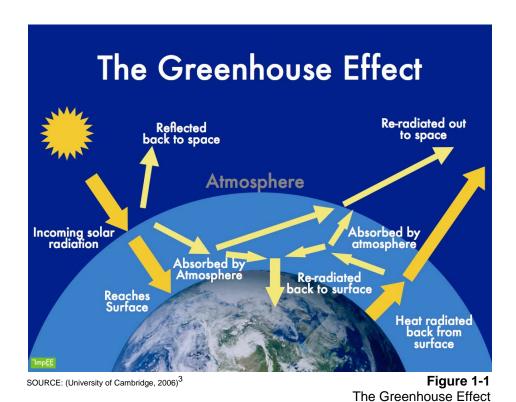
Strategy Four: Establish a dedicated sustainability office with appropriate funding.

Strategy Five: Coordinate sustainability and energy programs with traditional services and economic development functions.

Strategy Six: Lead by example – increase sustainability initiatives by first practicing sustainability within local government operations and activities.

Climate Change Science

The scientific community has reached a consensus that climate change is occurring. According to the Intergovernmental Panel on Climate Change (IPCC), "warming of the climate system is unequivocal, as is now evident from observations of increases in global average air and ocean temperatures, widespread melting of snow and ice and rising global average sea level." Regional climate changes, particularly temperature increases and changing precipitation patterns, will affect natural systems worldwide, with widespread impacts. Water availability, food production, ecosystem biodiversity, and human health will all be impacted.



Intergovernmental Panel on Climate Change Fourth Assessment Report, 2007. Available at: http://www.ipcc.ch/publications and data/publications and data reports.shtml

City of Pleasanton 1-5 ESA / 210016
Draft Climate Action Plan June 2011

University of Cambridge, 2006. *The Greenhouse Effect*. Accessed on June 14, 2011 from: http://www-g.eng.cam.ac.uk/impee/?section=topics&topic=ClimateChange&page=materials

Greenhouse gases (GHGs) are gases that trap heat in the atmosphere and regulate the Earth's temperature. This effect, known as the Greenhouse Effect, is responsible for maintaining a habitable climate. Climate change is occurring because of the ever-rising rate of emissions of warming-inducing gases into the atmosphere. According to the IPCC, it is very likely that human-generated greenhouse gas (GHG) emissions, which have increased considerably since the mid-20th century, are a primary cause of climate change. Since the dawn of the Industrial Revolution around 1750, human activities have created marked increases in atmospheric concentrations of greenhouse gas emissions, levels of which now far exceed atmospheric concentrations from the past several thousand years. Land use changes, burning of fossil fuels, and agricultural practices all contribute to these increasing concentrations. Global climate models clearly show the effect of human-induced changes on global temperatures.

The most common GHGs are carbon dioxide (CO2) and water vapor but there are several others that are important, including methane (CH4), nitrous oxide (N2O), chlorofluorocarbons (CFCs), hydrofluorocarbons (HFCs), perfluorocarbons (PFCs), and sulfur hexafluoride (SF6). These are released into the Earth's atmosphere through a variety of natural processes and human activities. Salient points regarding GHGs include the following:

- Carbon dioxide and nitrous oxide are byproducts of fossil fuel combustion;
- Nitrous oxide is also associated with agricultural operations such as fertilization of crops;
- Methane is commonly created by off-gassing from agricultural practices (e.g., keeping livestock), anaerobic composting, and landfills;
- Chlorofluorocarbons were widely used as refrigerants, propellants, and cleaning solvents, but their production has been mostly eliminated by international treaty;
- Hydrofluorocarbons are now used as a substitute for chlorofluorocarbons in refrigeration and cooling; and
- Perfluorocarbons and sulfur hexafluoride emissions are commonly created by industries such as aluminum production and semi-conductor manufacturing.

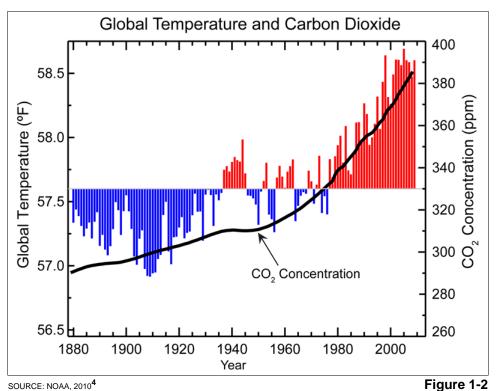
Each GHG has its own potency and effect upon the Earth's energy balance. This is expressed in terms of a global warming potential (GWP), with carbon dioxide being assigned a value of 1 and sulfur hexafluoride being several orders of magnitude stronger with a GWP of 22,800. In GHG emission inventories, the weight of each gas is multiplied by its GWP and is measured in units of carbon dioxide equivalents (CO2e). Table 1-1 lists the six primary GHGs (also known as the Kyoto GHGs), their chemical formula, the lifetime of the compound, and their GWPs relative to CO2.

Though CO2 has the lowest GWP per unit weight in the atmosphere, it is the largest contributor to observed warming over the last century because of the volume of CO2 emissions over that time. Figure 1-2 shows the strong correlation between atmospheric CO2 levels and observed global temperatures over the past 130 years. Concentrations have risen most rapidly since 1980, closely tracking the steep rise in temperature.

TABLE 1-1
GREENHOUSE GASES COVERED BY THE KYOTO PROTOCOL
(Lifetime and Global Warming Potentials from IPCC¹)

GHG	Chemical Formula	Lifetime (years)	Global Warming Potential for 100-year horizon		
Carbon Dioxide	CO ₂	1	1		
Methane	CH₄	12	25		
Nitrous Oxide	N ₂ 0	114	298		
Sulfur Hexafluoride	SF ₆	3,200	22,800		
Hydrofluorocarbons	HFCs	1.4–270	77–14,400		
Perfluorocarbons	PFCs	1,000–50,000	7,390–22,800		

¹ IPCC Fourth Assessment Report: Climate Change 2007 (AR4). Available at: http://www.ipcc.ch/publications_and_data/publications_and_data_reports.shtml#1



Global Temperature and Carbon Dioxide

⁴ NOAA Satellite and Information Service, 2010. Available at: http://www.ncdc.noaa.gov/indicators/

As shown in Figure 1-3, atmospheric CO2 levels have periodically risen and fallen over the past 800,000 years, within a relatively narrow range of approximately 180 to 300 parts per million (ppm), corresponding to repeating cycles of carbon uptake and release as continental ice sheets advance and retreat. The current era, already at the peak of a warming cycle, is experiencing atmospheric CO2 levels far higher than at any time over the past 800,000 years. Current concentrations are at about 380 ppm, compared to approximately 280 ppm just 250 years ago.

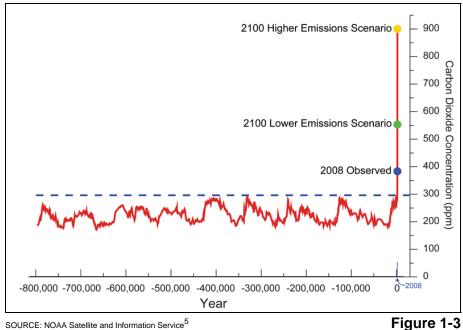


Figure 1-3 800,000 Year Record of Carbon Dioxide (CO2) Concentrations

By the end of the 21st Century, even the minimum expected levels of CO2 will far exceed known levels going back more than a million years. Climate models cited by the IPCC predict that by 2100, average atmospheric CO2 concentrations will increase to 540 - 970 ppm, while global average temperatures are expected to rise by between 1.1 and 6.4 °C (2.0 and 11.5 °F), with the greatest increases occurring at the poles. Already, observed average temperatures have increased by about 3 degrees C at the poles, compared with 0.7 degrees C in the Earth's more temperate zones. Climate dynamics are complex, and predictions about our future climate are fraught with uncertainly. Even so, current observations are consistent with modeling predictions, and in many cases prove that the models are conservative.

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NOAA Satellite and Information Service, 2010. Available at: http://www.ncdc.noaa.gov/indicators/

An expanding body of scientific research supports the theory that human activity is a major contributor to observed increases in atmospheric CO2 and other GHGs. As shown in Figure 1-4, climate model experiments that include only natural factors, such as cycles of solar radiation variability, show a relatively stable global temperature over the past century, while models that include human influences produce results that track very closely to the observed temperature increases over that same time period.

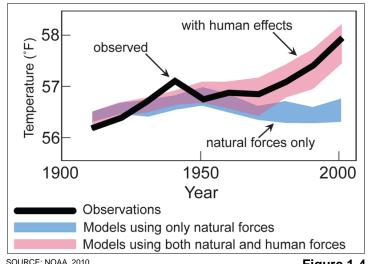


Figure 1-4 Climate Model Indications and the Observed Climate

Impacts of Climate Change

In 2009, a consortium of U.S.-based science organizations led by the National Oceanic and Atmospheric Administration (NOAA) released a comprehensive study of climate impacts in the United States.⁶ Its key findings are summarized as follows:

1. Global warming is unequivocal and primarily human-induced.

Average global temperature has increased over the past 50 years. This observed increase is due primarily to human-induced emissions of heat-trapping gases.

2. Climate changes are underway in the United States and are projected to grow.

Climate-related changes have already been observed in the United States and its coastal waters. These changes include increases in heavy downpours, rising temperatures and sea level, rapidly retreating glaciers, thawing permafrost, lengthened growing seasons, lengthened ice-free seasons in the ocean and on lakes and rivers, earlier snowmelt, and alterations in river flows.

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⁶ U.S. Global Change Research Program, 2009. Global Climate Change Impacts in the United States. Page 12. Available at: http://www.globalchange.gov/publications/reports/scientific-assessments/us-impacts

3. Widespread climate-related impacts are occurring now and are expected to increase.

Climate changes are already affecting water, energy, transportation, agriculture, ecosystems, and health. These impacts are different from region to region and will grow under projected climate changes.

4. Climate change will stress water resources.

Access to clean water is an issue in every region, but the nature of the potential impacts varies. Drought, related to reduced precipitation, increased evaporation, and increased water loss from plants, is an important issue especially in the West. Floods and water quality problems are likely to be amplified by climate change in most regions. Declines in mountain snowpack are important in the West and Alaska, where snowpack provides vital natural water storage.

5. Crop and livestock production will be increasingly challenged.

Agriculture is considered one of the sectors most adaptable to changes in climate. However, increased heat, pests, water stress, diseases, and weather extremes will pose adaptation challenges for crop and livestock production.

6. Coastal areas are at increasing risk from sea-level rise and storm surge.

Sea-level rise and storm surges place many U.S. coastal areas at increasing risk of erosion and flooding, especially along the Atlantic and Gulf Coasts, Pacific Islands, and parts of Alaska. Energy and transportation infrastructure and other property in coastal areas are very likely to be adversely affected.

7. Threats to human health will increase.

Health impacts resulting from climate change are related to heat stress, waterborne diseases, poor air quality, extreme weather events, and diseases transmitted by insects and rodents. A robust public health infrastructure can reduce the potential for negative impacts.

8. Climate change will interact with many social and environmental stresses.

Climate change will combine with pollution; population growth; overuse of resources; urbanization; and other social, economic, and environmental stresses to create larger impacts than from any of these factors alone.

9. Thresholds will be crossed, leading to large changes in climate and ecosystems.

There are a variety of thresholds in the climate system and ecosystems. These thresholds determine for example the presence of sea ice and permafrost and the survival of species, from fish to insect pests, with implications for society.

10. Future climate change and its impacts depend on choices made today.

The amount and rate of future climate change depend primarily on current and future human-caused emissions of heat-trapping gases and airborne particles. Responses involve reducing emissions to limit future warming and adapting to the changes that are unavoidable.

According to the IPCC Fourth Assessment Report, a 2°C increase in average global temperature over the next century is a "safe" level of global warming. To keep warming at this level, GHG concentrations must be stabilized at less than 450 parts per million (ppm). Currently, global atmospheric concentration of GHGs averages 380 ppm. Avoiding dangerous warming requires reducing global GHG emissions by at least 50 percent below 1990 levels by the year 2050. A target this aggressive is made especially challenging due to the rapid rise of emissions in the developing world.

Many of California's important natural resources are threatened by the global warming trend. Increased precipitation and sea level rise could increase coastal flooding, saltwater intrusion (a particular concern in the low-lying Sacramento–San Joaquin Delta, where potable water delivery pumps could be threatened), and degradation of wetlands. Mass migration and/or loss of plant and animal species, many unique to our Mediterranean climate, could also occur.

The City of Pleasanton, like the rest of the cities in California, is likely to face extreme challenges in the 21st Century due to climate change, with its expected widespread economic, social, and environmental consequences. Although Pleasanton is not susceptible to the projected rises in sea level due to melting ice caps and warming oceans, it will still be impacted directly and indirectly on many fronts as global temperatures rise. Heat waves, extreme weather events, increased levels of air pollution, water supply challenges resulting from a diminishing Sierra snowpack, and higher electricity demand in the hot summer months are a few examples of potential direct impacts to the City.

More information is available on the science of climate change from the following organizations:

- Intergovernmental Panel on Climate Change Fourth Assessment Report: http://www.ipcc.ch/publications_and_data/publications_and_data_reports.shtml
- National Ocean and Aeronautical Administration (NOAA) http://www.climate.gov/#climateWatch
- Pew Center on Climate Change: http://www.pewclimate.org/
- U.S. Environmental Protection Agency: http://www.epa.gov/climatechange/indicators.html
- U.S. National Academy of Sciences http://americasclimatechoices.org/
- The American Association for the Advancement of Science (AAAS) http://www.aaas.org/

State and Regional Regulatory Setting

A myriad of strategies for monitoring and addressing climate change have emerged at the international, national, and state levels, but California has been a leader in developing mitigation and adaptation strategies. Since 2005, California has been developing policy and passing legislation that seeks to control emissions of gases that contribute to global warming. These have included regulatory approaches such as mandatory reporting for significant sources of GHG emissions and caps on emission levels, as well as market-based mechanisms, such as cap-and-

trade. Voluntary actions are also increasing, such as conducting emissions inventories, implementing practices to reduce emissions, and purchasing offsets and renewable energy certificates. Though many actions are currently voluntary, as policies regulating GHG emissions are implemented, more monitoring and mitigation of GHG emissions will be required. Given the increasing regulation of GHG emissions by Federal, State, and local bodies, it is in a City's best interest to understand and manage its GHG risks.

State of California Executive Order S-3-05

In June 2005, the Governor of California signed Executive Order S-3-05, which identified the California Environmental Protection Agency (Cal/EPA) as the lead coordinating state agency for establishing climate change emission reduction targets in California. A "Climate Action Team," a multi-agency group of state agencies, was set up to implement Executive Order S-3-05. The Governor's Executive Order established aggressive emissions reductions goals: by 2010, GHG emissions must be reduced to 2000 levels; by 2020, GHG emissions must be reduced to 1990 levels; and by 2050, GHG emissions must be reduced to 80 percent below 1990 levels. GHG emission reduction strategies and measures to reduce global warming were identified by the California Climate Action Team in 2006.

Global Warming Solutions Act of 2006 (AB 32)

In 2006, the California legislature adopted AB 32, requiring that California cap GHG emissions state-wide at 1990 levels by 2020. AB 32 requires CARB to establish a program for statewide GHG emissions reporting, and monitoring/enforcement of that program.

The Climate Change Scoping Plan, adopted in 2008, outlines the State's plan to achieve the GHG reductions required in AB 32. The actions vary by type, which include direct regulations, alternative compliance mechanisms, incentives, voluntary actions, and other mechanisms. The Scoping Plan identifies local governments as "essential partners" in achieving California's goals to reduce GHG emissions, encouraging the adoption of reduction targets for community and municipal operations emissions that are consistent with the State's commitment (identified as equivalent to 15% below "current" levels). The Scoping Plan includes the following high-impact State measures that target emissions from transportation and power generation. Each is expected to provide significant emissions reduction benefits for the City of Pleasanton.

Low Carbon Fuel Standard (LCFS)

The Low Carbon Fuel Standard (LCFS) requires fuel providers in the State to decrease lifecycle fuel carbon intensity by 2020. It is expected that the LCFS will reduce tailpipe carbon emissions from passenger vehicles and heavy duty trucks by 10% by 2020⁷. CARB identified specific eligibility criteria in April 2009. Implementation is expected to begin by January 2011.

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⁷ Equal to 7% when full lifecycle impacts are considered.

Assembly Bill 1493 (Pavley)

Assembly Bill 1493, known as the Pavley Bill, directed CARB to adopt regulations to reduce emissions from new passenger vehicles. CARB's AB 32 Early Action Plan released in 2007 included a strengthening of the Pavley regulation for 2017. AB 1493 requires GHG emission reductions from passenger trucks and light cars beginning in 2011. CARB will be implementing the Pavley standards in two phases, mandating increasingly higher efficiency standards on cars manufactured through 2020. In March 2008, the EPA had denied CARB's initial request for implementation. However, a waiver was approved in June 2009, allowing the State to move forward as scheduled.

Senate Bill 1078 (Renewable Portfolio Standard)

California's Renewable Portfolio Standard (RPS) was established in 2002 under SB 1078 and accelerated in 2006 under SB 107. Under AB 32, the Renewable Portfolio Standard requires increased production of energy from renewable sources, like solar, wind, geothermal, and biomass generation. Electricity providers must increase their renewable portfolio by 1% each year until reaching 20% by 2010, and 33% by 2020. As of 2005, about 12% of PG&E's portfolio qualified as renewable, so a 21-percent gain should occur by 2020 under the RPS.⁸

Senate Bill 97

Recognizing that AB 32 did not discuss how GHGs should be addressed in documents prepared under the California Environmental Quality Act (CEQA), the legislature enacted SB 97 to require the Governor's Office of Planning and Research (OPR) to develop and adopt CEQA guidelines for the mitigation of emissions. The draft guidelines were formalized on March 18, 2010, and all CEQA documents prepared after this date are required to comply with the OPR-approved amendments to the CEQA Guidelines.

Senate Bill 375

In 2008, SB 375 was enacted to address indirect GHG emissions caused by urban sprawl. SB 375 develops emissions-reduction goals that regions can apply to planning activities. SB 375 provides incentives for local governments and developers to create new walkable and sustainable communities, revitalize existing communities, and implement conscientiously planned growth patterns that concentrate new development around public transportation nodes. CARB has been working with the state's metropolitan planning organizations (MPOs) to align their regional transportation, housing, and land use plans to reduce vehicle miles traveled and demonstrate the region's ability to attain its GHG reduction targets. The legislation also allows developers to bypass environmental review of the project's GHG impact under CEQA if they build projects consistent with the MPO's Sustainable Community Strategy (SCS). SB 375 enhances CARB's ability to reach the goals of AB 32 by directing the agency to develop regional GHG emission reduction targets to be achieved from the land use and transportation sector for 2020 and 2035.

City of Pleasanton 1-13 ESA / 210016
Draft Climate Action Plan June 2011

PG&E, 2005. http://www.pge.com/b2b/energysupply/wholesaleelectricsuppliersolicitation/renewables2005.shtml. Accessed on June 14, 2011.

In September 2010, CARB adopted per capita emissions reduction targets for the Bay Area of 7% and 15%, respectively, to be accounted for in the Bay Area SCS. It is projected that this SCS will focus new growth on priority development areas (PDAs) that are currently being finalized by the Association of Bay Area Governments (ABAG) and the Metropolitan Transportation Commission (MTC).

Bay Area Air Quality Management District (BAAQMD)

In 2005, the Bay Area Air Quality Management District (BAAQMD) initiated a Climate Protection Program that integrates climate protection activities into existing BAAQMD programs and functions. BAAQMD has direct and indirect regulatory authority over sources of air pollution in the San Francisco Bay Area air basin. Current BAAQMD climate-related activities include grant programs, CEQA commenting, regulations, inventory development, and outreach. BAAQMD provides technical assistance to local governments and other interested parties, and promotion of collaborative efforts among stakeholders.

A regional GHG emission inventory for 2002 was developed by BAAQMD and recently updated for 2007 conditions. This inventory provides an overview of GHG emission sources in the Bay Area, including a breakdown by county levels and emission sectors. In 2008, BAAQMD adopted a fee program that applies to permitted stationary sources. These fees are used to fund BAAQMD's climate protection programs, while providing an incentive for sources to reduce their emissions.

In June 2010, BAAQMD adopted a new update to its CEQA Guidelines¹⁰ that includes thresholds of significance for GHG emissions from projects and plans that are based on meeting the statewide AB 32 GHG emissions reduction targets established by CARB. BAAQMD adopted an efficiency measurement that can be applied to the evaluation of general plans (and climate action plans) in Bay Area jurisdictions. Under these thresholds, a plan would have a significant environmental impact if it allowed development that would generate more than 6.6 metric tons of CO2e per service population per year by 2020.¹¹ Alternatively, the significance of the plan's impact could be evaluated based on the consistency of the plan with an adopted GHG Reduction Strategy that is found to be consistent with AB 32 reduction goals; if the plan is consistent, it would not result in a significant impact. The BAAQMD CEQA Guidelines lay out the requirements that qualify an acceptable GHG Reduction Strategy. The requirements for establishing a "qualified" GHG Reduction Strategy are laid out in the 2010 CEQA Guidelines, and summarized in the next Chapter.

⁹ BAAQMD, 2010. Source Inventory of Bay Area. Available at: http://www.baaqmd.gov/~/media/Files/Planning%20and%20Research/Emission%20Inventory/regionalinventory20 07_2_10.ashx. Updated February 2010.

¹⁰ BAAQMD, 2010. CEQA Thresholds of Significance. Adopted June 2, 2010.

¹¹ Service population is defined as the sum of population and employment.

CHAPTER 2

Greenhouse Gas Emissions Baseline, Future Projections and Reduction Targets

Overview

A city's greenhouse gas (GHG) inventory serves multiple purposes. It quantifies the GHG emissions resulting from activities taking place throughout the community by the city's residents, businesses, and local government, and creates an emissions baseline against which the city can set emissions reduction targets and measure future progress. It also provides an understanding of where GHG emissions are originating and allows the city to develop effective policies, strategies, and programs to reduce emissions.

In 2008, ICLEI¹ developed the City of Pleasanton's first GHG inventory to establish baseline emissions for 2005. As part of the Climate Action Plan development process, ICLEI's 2005 inventory was reviewed and was found to be deficient in some important areas. A revised baseline inventory builds on ICLEI's effort using robust methodologies appropriate for climate action plans and data that more accurately represents emissions-generating activities in the City of Pleasanton. The revised 2005 baseline inventory provides a breakdown of GHG emissions by category to illustrate the contribution of various sources in the community and in municipal operations.

The revised baseline inventory details emissions from the following sectors: transportation, residential energy use, commercial/industrial energy use, water and wastewater, and solid waste. It includes emissions from residential, commercial, and industrial activities, as well as the operations of the city government.

In addition to accounting for baseline emissions, future emissions projections have been developed using best estimates for population and job growth within the City under "business-as-usual" conditions. A reduction goal for 2020 has been established using guidance from the California Air Resources Board (CARB) and the Bay Area Air Quality Management District (BAAQMD).

The boundaries of analysis, along with the methodology and assumptions used to develop Pleasanton's revised baseline GHG Inventory and future projections, are included as **Appendix A**.

ICLEI - Local Governments for Sustainability, founded in 1990 as the International Council for Local Environmental Initiatives.

The technical report on transportation modeling of base year and future conditions in Pleasanton, provided by Fehr & Peers, is included as **Appendix B**.

2005 Base Year Community-Wide Emissions

The City of Pleasanton's community-wide inventory encompasses the GHG emissions resulting from activities taking place within the City's geopolitical boundary, where the local government has jurisdictional authority. Although the City government has limited control over many of the emissions-producing activities of its residents and businesses, the jurisdictional boundary is appropriate for a community-wide inventory because it represents the entire city's emissions, not just the local government's emissions.

The revised baseline 2005 GHG Inventory for the Community of Pleasanton totals 770,884 metric tons (MT) of carbon dioxide equivalents (CO2e), including emissions from municipal operations. Figure 2-1 and Table 2-1 describe total GHG emissions by sector. As shown, transportation (both on-road and off-road vehicles) accounted for a majority of overall community-wide emissions in 2005 (55.4% combined). Contributions from other sectors include: commercial/industrial energy (electricity and natural gas) 19.7%, residential energy 14.8%, water and wastewater 4.4%, solid waste 5.0%, and municipal operations 0.7%.

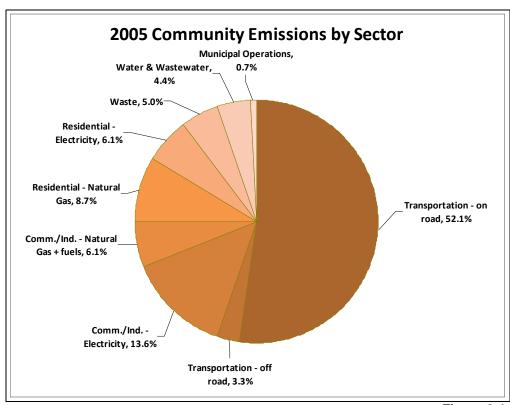


Figure 2-1 2005 Community Emissions by Sector

TABLE 2-1
2005 REVISED COMMUNITY EMISSIONS BY SECTOR (CO2E MT)

Emission Sector	Total	% Total
Transportation (on-road)	401,550	52.1%
Transportation (off-road)	25,410	3.3%
Commercial/Industrial Electricity	105,107	13.6%
Commercial/Industrial Natural Gas	46,753	6.1%
Residential Electricity	46,881	8.7%
Residential Natural Gas	66,684	6.1%
Solid Waste Disposal	38,826	5.0%
Water and Wastewater Systems ²	34,264	4.4%
Municipal Operations	5,370	0.7%
TOTAL	770,844	100%

Previously, ICLEI estimated 2005 community-wide emissions, including municipal operations, to be 818,720 MT CO2e, which is approximately 6.5% higher than the revised baseline inventory. The biggest difference, as shown in Table 2-2, is ICLEI's higher estimate for transportation emissions due to the use of a different transportation model for estimating vehicle miles traveled (VMT). On-road transportation accounts for a total of 525,650 MT CO2e in the ICLEI inventory, compared to 401,550 MT CO2e in the revised 2005 inventory – a substantial difference.³

In addition to the sources included in the ICLEI inventory, the revised community-wide inventory includes emissions estimates for off-road vehicles, direct access electricity, stationary combustion of fuels other than utility-provided natural gas, wastewater treatment processes, and upstream water conveyance (electricity used outside Pleasanton city boundaries to deliver water).

TABLE 2-2 2005 ICLEI COMMUNITY EMISSIONS BY SECTOR (CO₂E MT)

Emission Sector	Total	% Total
Transportation (local roads)	236,554	28.9%
Transportation (highways)	289,096	35.3%
Commercial/Industrial Electricity	89,848	11.0%
Commercial/Industrial Natural Gas	43,455	5.3%
Residential Electricity	46,881	5.7%
Residential Natural Gas	66,684	8.1%
Solid Waste Disposal	40,819	5.0%
Municipal Operations	5,383	0.7%
TOTAL	818,720	100%

Includes power used for upstream water conveyance that occurs beyond the City limits, and indirect process and fugitive emissions from septic tanks and wastewater treatment processes. Note that indirect emissions from electricity used to convey water and wastewater within the City is included in Municipal Operations.

The ICLEI analysis uses a geographical approach that includes all vehicular travel within the jurisdictional boundary, whereas the revised inventory uses an origin/destination approach that considers trip origins and destinations both within and outside of the jurisdictional boundary. The origin/destination approach is consistent with the emerging best practice in estimating VMT, as evidenced by recent guidelines developed by the Regional Targets Advisory Committee (RTAC) for implementation of SB 375, in its recent report to CARB, available at: http://www.arb.ca.gov/cc/sb375/rtac/report/report.htm.

2005 Base Year Municipal Operations Emissions

In total, the municipal government operations of the City of Pleasanton in 2005 were responsible for approximately 5,370 MT CO2e (Table 2-1). This estimate essentially matches ICLEI's inventory of the City's 2005 municipal government operations emissions, which accounted for 5,383 metric tons of CO2e (Table 2-2). As shown in Figure 2-1, emissions from municipal operations represent approximately 0.7% of total emissions in the City of Pleasanton's 2005 community-wide inventory.

In 2005, the primary sources of municipal operations emissions were building energy use, streetlights, traffic signals and controllers, water conveyance, and the City's vehicle fleet, as indicated in Table 2-3 and Figure 2-2. Building energy use accounted for the largest portion (44.0%) of municipal emissions, followed by the City's vehicle fleet at approximately 25%.

TABLE 2-3 2005 MUNICIPAL EMISSIONS BY SECTOR (CO₂E MT)

Emission Sector	Emissions	% Total Emissions
Buildings	2,356	44.0%
Vehicle Fleet	1,341	24.9%
Public Lighting	581	10.8%
Water	1,057	19.6%
Waste	35	0.7%
TOTAL	5,370	100%

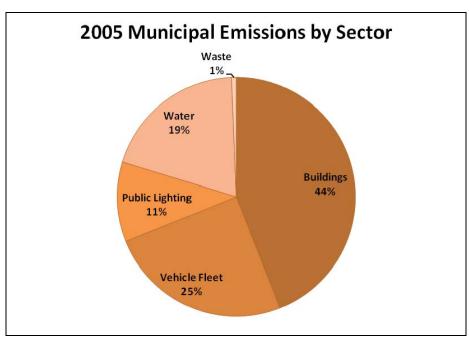


Figure 2-2 2005 Municipal Emissions by Sector

Emissions Forecast

If the City were to continue its 2005 patterns of travel, energy consumption, waste generation and disposal, water consumption, it would be business-as-usual. Business-as-usual emissions are described as GHG emissions that would take place in the absence of mitigation measures designed to reduce emissions over time. Programs, policies and measures developed after 2005 are considered "beyond business-as-usual."

In its recent legal settlement with the State of California⁴, the City of Pleasanton is required as part of the required environmental review process under the California Environmental Quality Act (CEQA) to analyze its community-wide GHG emissions and develop reduction strategies through the life of the City's 2025 General Plan. Thus, emissions are projected out to 2025 in addition to 2020.

The business-as-usual scenario includes the City of Pleasanton programs, policies, and measures that existed in the base year 2005. These include:

- Commercial Irrigation Rebates: In 2002, the City implemented a commercial irrigation rebate program. The Program provides rebates for rain sensors, drip retrofits, irrigation controllers, and sprinkler head retrofits.
- **City Facility Retrofits:** Since 2004 the City has participated in local government partnership programs to evaluate and upgrade heating, ventilation and air-conditioning (HVAC) and lighting systems in multiple facilities.
- Commercial Green Building Ordinances: Since 2002, the City has had a Green Building Ordinance (GBO) that requires new and significantly remodeled buildings to incorporate measures from the U.S Green Building Council's Leadership in Energy and Environmental Design (LEED) certification system.
- **Traffic Signal LEDs:** In 2000-2001, the City replaced incandescent bulbs with light-emitting diodes (LEDs) in traffic signals.

Under a business-as-usual scenario, which includes the measures listed above, Pleasanton community-wide emissions are projected to increase to approximately 961,549 MT CO2e in the year 2020, and 1,032,990 in 2025. Relative to the baseline year 2005, this represents increases of 24.7% and 34.0% by 2020 and 2025, respectively.

Table 2-4 summarizes community-wide GHG emissions by sector for 2005, 2020, and 2025. As projected, transportation will continue to contribute the largest share of emissions through 2025, although its relative contribution will diminish slightly as commercial/industrial energy-related emissions are expected to grow faster. Figures 2-3 and 2-4 provide graphical representations of 2020 and 2025 community inventories.

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The terms of the legal settlement are described in the Settlement Agreement and Covenant Not to Sue, dated August 2010.

TABLE 2-4 PROJECTED BUSINESS-AS-USUAL COMMUNITY-WIDE GHG EMISSIONS BY SECTOR (CO $_2$ E MT)

Emission Sector	2005	% Total	2020	% Total	2025	% Total
Transportation (on-road)	401,550	52.1%	481,769	50.1%	502,161	48.6%
Transportation (off-road)	25,410	3.3%	28,459	3.0%	29,663	2.9%
Commercial/Industrial Electricity	105,107	13.6%	163,183	17.0%	188,953	18.3%
Commercial/Industrial Natural Gas	46,753	6.1%	72,622	7.6%	87,458	8.5%
Residential Natural Gas	46,881	8.7%	74,686	7.8%	77,848	7.5%
Residential Electricity	66,684	6.1%	52,506	5.5%	54,729	5.3%
Solid Waste Disposal	38,826	5.0%	43,482	4.5%	45,326	4.4%
Water and Wastewater Systems	34,264	4.4%	38,489	4.0%	40,146	3.9%
Municipal Operations	5,370	0.7%	6,354	0.7%	6,707	0.6%
TOTAL	770,844	100%	961,549	100.0%	1,032,990	100%

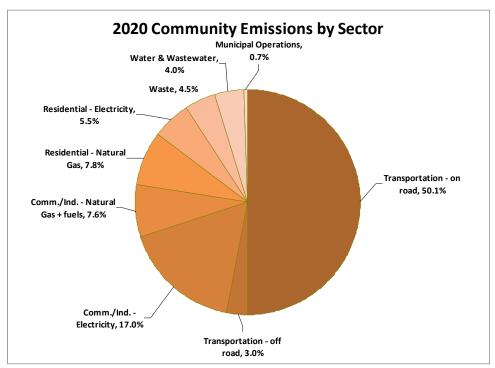


Figure 2-3 2020 Community Emissions by Sector

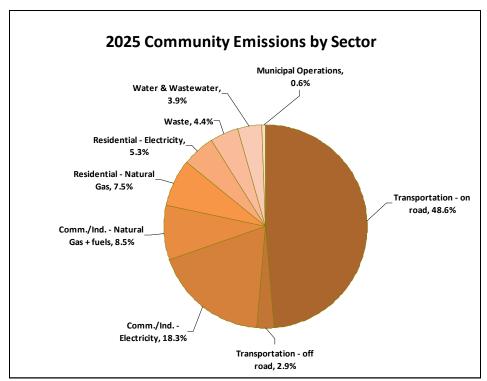


Figure 2-4 2025 Community Emissions by Sector

Figure 2-5 provides a graphical depiction of the projected growth in business-as-usual community emissions from 2005 to 2020, and from 2020 to 2025.

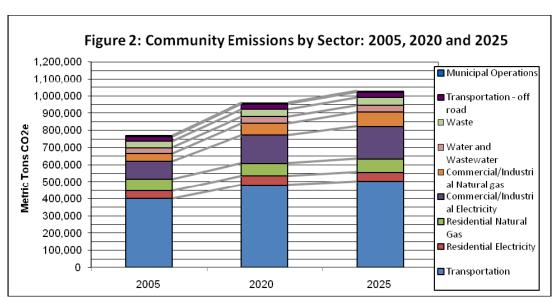


Figure 2-5 Community Emissions by Sector: 2020 and 2025 Projections

Emissions Reduction Target

The City of Pleasanton is adopting a community-wide emissions reduction target of 15% below its 2005 baseline by the year 2020. This is deemed by CARB, the BAAQMD, and the California Attorney General to be consistent with the state-wide AB 32 goal of reducing emissions to 1990 levels. The 15% reduction target is in line with current best practice for climate action plans developed for the County of Alameda and several Bay Area cities, many of which use a 2005 baseline. It also meets a key requirement of the BAAQMD's new CEQA Guidelines that provide regulatory streamlining of future development projects (see "Qualified Climate Action Plan" discussion below).

Although the City's municipal operations currently contribute less than 1% of community-wide emissions, the City has the direct authority to affect a much larger portion, in particular the emissions associated with land use patterns and their integration with transportation systems. However, for many sources including motor vehicles, the authority to control emissions is shared by multiple agencies and many stakeholders (not least the residents and businesses located in the City). For example, the effort to reduce emissions from personal vehicles is shared by the State's lawmakers through fuel and vehicle efficiency standards, the City's land use and transportation planners, and those with mobility needs who live, work or spend time within the City.

Through a mix of prescriptive and voluntary measures, Pleasanton is committed to reducing to its emissions to the 1990 level of 655,218 MT CO2e per year by the year 2020. Since the City is largely built out, and there are few infill locations available for dense mixed use development near transit (an effective strategy for reducing the GHG impacts of growth), the near-term opportunities to reduce emissions through land use changes are limited. The Climate Action Plan includes many prescriptive measures addressing land use, but relies on reductions from other sectors (e.g., energy conservation) and on reductions associated with changes in personal behavior, as described in the following chapter.

Progress toward achieving the 2020 emissions reduction target will be monitored over time through regular updates of the community-wide inventory and review of individual programs (see the monitoring plan presented in Chapter 5). At each monitoring juncture, the measures included in the Climate Action Plan will be adjusted or modified as needed to achieve the reductions needed to reach the target. Among many possibilities, these adjustments may include more prescriptive measures, different allocations in funding, and adjusting the 2020 target based on revised population and job growth estimates.

In its Climate Change Scoping Plan of September 2008, CARB recommends that local governments adopt a GHG reduction target consistent with the State's commitment to reach 1990 levels by 2020. This is identified as equivalent to 15% below "current" levels at the time of writing (2008).

Qualified Climate Action Plan

The BAAQMD's newly adopted CEQA Guidelines include a provision for streamlining GHG analysis of future projects that are consistent with a "qualified" GHG Reduction Plan (or Climate Action Plan) that can be shown to meet or exceed AB 32 mandates. BAAQMD considers a qualified Climate Action Plan as one accommodates growth in a manner that does not hinder the State's ability to achieve AB 32 goals. If a project under CEQA is consistent with a qualified plan, then the GHG emissions impact of that project is presumed to be insignificant.

The City of Pleasanton Climate Action Plan is designed to be qualified per the BAAQMD's guidelines, which includes meeting the following provisions:

- A GHG inventory for current year and a forecast for 2020.
- An adopted GHG reduction goal for 2020 for the jurisdiction from all sources (existing and future) which is at least one of the following (these performance thresholds are considered to be equivalent in terms of AB 32's 2020 state-wide emission target):
 - 1990 GHG emission levels; or
 - 15 percent below 2008 emission levels (or earlier); or
 - A plan-level efficiency of 6.6 metric tons of CO2e per service population per year.
 The service population approach is based on the community emissions divided by the sum of the population and employment in the city.
- Identification of feasible reduction measures to reduce GHG emissions for 2020 to the identified target.
- Application of relevant reduction measures included in the AB 32 Scoping Plan that are
 within the jurisdiction of the local land use authority (such as building energy efficiency,
 etc.).
- Quantification of the reduction effectiveness of each of the feasible measures identified including disclosure of calculation method and assumptions.
- Identification of implementation steps and financing mechanisms to achieve the identified goal by 2020.
- Procedures for monitoring and updating the GHG inventory and reduction measures at least twice before 2020 or at least every five years.
- Identification of responsible parties for implementation.
- Schedule of implementation.
- Certified CEQA document, or equivalent process.

As explained previously, the City is adopting a GHG reduction goal equivalent to 15 percent below our 2005 community-wide baseline, a target that is more aggressive than the alternative threshold target of 6.6 metric tons of CO2e per service population per year.

Community Emissions

The City's target of 15% below 2005 baseline by 2020 equates to 655,218 MT CO2e per year for community emissions, which is 115,626 MT CO2e below the baseline, and 306,332 MT CO2e below the projected 2020 business-as-usual emissions (a reduction of approximately 32%). The community-wide emissions reduction target is depicted graphically in Figure 2-6.

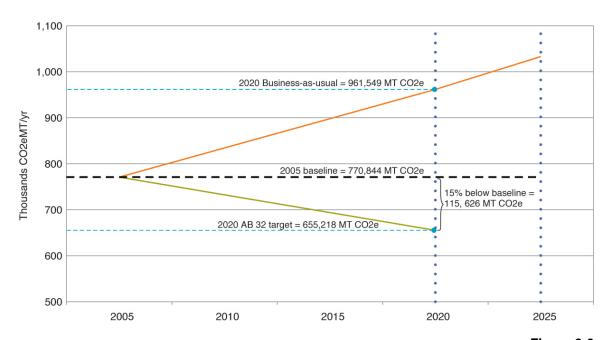


Figure 2-6 Community GHG Reduction Target for 2020

Municipal Operations Emissions

Though municipal operations emissions are included in the community emissions inventory, a reduction target for municipal operations is appropriate because many of the measures included in this Climate Action Plan apply to facilities or operations under the direct control of the City, and because the City intends to lead by example in meeting the mandates of AB 32.

Emissions from municipal operation are projected to rise commensurate with the City's population growth, from a 2005 baseline of 5,370 MT CO2e to 6,354 MT CO2e in 2020, and to 6,707 MT CO2e in 2025. Applying the 15% reduction to the 2005 baseline emissions results in a 2020 target of 4,565 MT CO2e, representing a reduction below business-as-usual of 1,789 MT CO2e per year 2020.

Impact of State Emissions Reductions Measures

Several high-impact state-wide measures included in the AB 32 Scoping Plan target emissions from transportation and power generation. As described in Chapter 1, the Low Carbon Fuel Standard (LCFS), the Pavley Bill for reducing passenger vehicle emissions (Assembly Bill 1493), and the Renewable Portfolio Standard (RPS) are each expected to provide significant emissions reduction benefits for the City of Pleasanton. Two additional state-wide measures in the AB 32 Scoping Plan are expected to reduce emissions from passenger vehicles and heavy/medium-duty trucks because of efficiencies gains realized by manufacturers.

The impact of the Pavley Bill is projected to reduce on-road transportation GHG emissions statewide by 19.7% by 2020. The corresponding impact on Pleasanton's emissions would be a 9.9% reduction from 2020 business-as-usual conditions. The impact by 2025 is projected to be a 24.3% reduction form business-as-usual, based on analysis of Pavley using the BAAQMD Bay Area Greenhouse Gas Emissions Model (BGM) guidelines. Additional efficiency gains by vehicle manufacturers and operators (e.g., lower friction oils, reducing aerodynamic drag) are expected to reduce emissions of passenger vehicles and heavy/medium duty vehicles by 2.8% and 2.9% respectively. The collective impact of these additional efficiency gains translates to a 1.5% reduction in Pleasanton's business-as-usual emissions for 2020 and 2025.6

The impact of the LCFS is projected to reduce on-road transportation emissions by 7.2% by 2020.⁷ The resulting impact would be a 3.6% reduction from Pleasanton's 2020 business-as-usual emissions. The 7.2% impact is expected to remain the same through 2025.

RPS rules require the renewable energy portion of a utility's electricity portfolio to be 33% by 2020. For PG&E, approximately 12% of its current portfolio qualifies under the RPS rules and thus the impact of the RPS is projected to result in an additional 21% of its portfolio coming from renewables. This is a 25% improvement over 2005 for reducing GHG emissions from electricity. The impact on the total inventory would be an approximate 5.1% from the 2020 business-as-usual projection, and 5.3% from the 2025 business-as-usual projection. This RPS is expected to remain at 33% through 2025.

BAAQMD estimates that by 2020, the impact of periodic efficiency improvements to building and appliance energy standards and incentives will reach 9.5% and 15.7% percent for natural gas and electricity respectively. State-wide Scoping Plan measures related to energy efficiency of residential and non-residential buildings (such as efficiency improvements through periodic

CARB, 2009. Climate Change Scoping Plan. Available at: http://www.arb.ca.gov/cc/scopingplan/document/adopted_scoping_plan.pdf

Proposed Regulation to Implement the Low Carbon Fuel Standard, Volume I; Staff Report: Initial Statement of Reasons, CARB, March 5, 2009.

updates to Title 24) were not analyzed here because Pleasanton-specific measures related to those aspects of energy efficiency are already included in the Climate Action Plan. The same is true of Scoping Plan measures related to local generation of renewable energy.

The collective impact of state-wide Scoping Plan measures (other than energy efficiency and renewable energy measures) on the city-wide business-as-usual inventory projection is presented in Table 2-5. By 2020, these measures are expected to reduce city-wide GHG emissions by an estimated 20.2%; by 2025 that percentage increases to 22.7%.

TABLE 2-5
PREDICTED EFFECT OF STATE-WIDE MEASURES ON CITY-WIDE GHG EMISSIONS (MT CO2E/YR)

Year	Total Business-as usual (BAU)	Pavley Impact	LCFS Impact	RPS Impact	Vehicle Efficiency Impacts	Total with State Measures	Reduction from BAU	Reduction from BAU
2005	770,844	-	-	-	-	770,844	0	0%
2020	961,549	-95,221	-34,802	-41,215	-14,928	775,383	194,017	-20.2%
2025	1,032,990	-126,279	-37,387	-46,380	-15,605	807,339	234,485	-22.7%

The collective impact of the state-wide Scoping Plan measures on the municipal operations inventory is presented in Table 2-6. Only the impacts from the RPS and LCFS are considered here. Similar to the wider community, government building energy efficiency is targeted by specific measures in the Climate Action Plan. Also, since the City has a fleet vehicle replacement plan for reducing total tailpipe GHG emissions, the Pavley bill is considered redundant and its effect is not applied to municipal operations emissions. By 2020, the RPS and LCFS are expected to reduce municipal operations business-as-usual emissions by an estimated 14.6%, an impact that should remain constant through 2025.

TABLE 2-6
PREDICTED EFFECT OF STATE-WIDE MEASURES ON MUNICIPAL OPERATIONS GHG EMISSIONS
(MT CO2E/YR)

Year	Total Business-as usual (BAU)	Pavley Impact	LCFS Impact	RPS Impact	Vehicle Efficiency Impacts	Total with State Measures	Reduction from BAU	Reduction from BAU
2005	5,370					5,370	0	0%
2020	6,354	na	-114	-814	na	5,426	928	-14.6%
2025	6,707	na	-120	-859	na	5,727	979	-14.6%

Impact of Fuel Prices on Driving Behavior

The traffic model used to project Pleasanton's future vehicle miles traveled (VMT) does not take into account potential changes in fuel prices. Based on recent trends and expected developments over the next decade, it is reasonable to expect that petroleum fuel prices will rise significantly, and have a resulting impact on driving behavior.

The U.S. Energy Information Administration (EIA) Annual Energy Outlook for 2011⁸ presents long-term projections of energy supply, demand, and prices through 2035, based on results from EIA's National Energy Modeling System. Acknowledging that energy market projections are complex and subject to much uncertainty, EIA makes annual market projections based on Federal, State, and local laws and regulations in effect at the time, examining several scenarios. EIA's reference case is a business-as-usual trend estimate, based on existing technology and technological and demographic trends. The 2011 reference case shows worldwide demand for petroleum rising rapidly, particularly as emerging economies become more energy-intensive, and recovery from known reserves becomes more expensive. According to EIA, the global price of oil is expected to rise approximately 39% between 2005 and 2020, adjusted for inflation.⁹

Although the direct relationship between fuel prices and travel behavior is difficult to quantify with precision, there have been a number of studies over the last three decades, based on data from California and other parts of the United States, that have quantified fuel price elasticity of demand (the percent change in quantity demanded divided by the percent change in price) to range from -0.02 to -0.30 in the short run, and -0.4 to -0.8 in the long run. ¹⁰ In 2008, the Sacramento Area Council of Governments (SACOG) evaluated historical VMT and transit boardings with respect to gas prices, and through the use of its SACSIM model, it was able to calculate an elasticity range of -0.17 to -0.21, which is within the range of other available data. ¹¹

There are numerous other societal factors that play a role in changing travel behavior, such as the availability of affordable housing in a jobs-rich area, the availability of alternative travel options, such as convenient transit or safe bicycle/walking facilities, and the purchase more fuel efficient vehicles.

Fehr & Peers estimated the impact of future fuel price increases on the City's driving behavior in its report on Pleasanton Vehicle Miles of Travel with Climate Action Plan (CAP), included as **Appendix C**. The Climate Action Plan includes many demand-related measures that are expected to decrease VMT (such as the provision of additional affordable housing opportunities, improvements to the non-motorized transportation system, and potential expansions of transit service) a conservative estimate of VMT/fuel price elasticity is appropriate. As such, the impact

U.S. Energy Information Administration (EIA), 2011. Annual Energy Outlook 2011. DOE/EIA-0383, April 2011. Available at http://www.eia.gov/forecasts/aeo/pdf/0383(2011).pdf

Assumes 10.2% inflation from 2005 to 2009, and 3% annual rate thereafter.

Littman, Todd, Victoria Transport Policy Institute, Changing Vehicle Travel Price Sensitivities, June 8, 2011.

Sacramento Area Council of Governments (SACOG), Impact of Gas Prices on Travel Behavior, August 20, 2008. Available at: http://www.sacog.org/calendar/2008/08/27/rpp/pdf/05-Gas%20prices.pdf

of fuel pricing is estimated using an elasticity estimate of -0.10. This results in a potential daily VMT reduction of 247,468, equivalent to an annual emissions reduction of 45,530 MT CO2e. However, this does not account for inflation. Using the EIA's estimate for real fuel price increases by 2020, the projected impact on transportation emissions is a daily reduction of 18,729 MT CO2e.

Pleasanton's GHG Reduction Goal

To be consistent with AB 32 goals, Pleasanton must reduce its city-wide GHG emissions to 1990 levels. This equates to 655,218 MT CO2e, which is 306,332 MT CO2e below projected 2020 business-as-usual emissions. After crediting emissions reductions of 194,017 MT CO2e from the expected impact of state-wide measures included in the AB 32 Scoping Plan, and the projected impact of rising fuel prices on driving behavior, Pleasanton is left with the challenge of reducing city-wide emissions by an additional 93,586 MT CO2e per year below business-as-usual by 2020. Figure 2-7 depicts this challenge graphically. As outlined in the next chapter, planned measures are expected to reduce city-wide emissions by 113,647 MT CO2e per year by 2020. This will reduce city-wide emissions approximately 20,000 MT CO2e beyond the AB32 target.

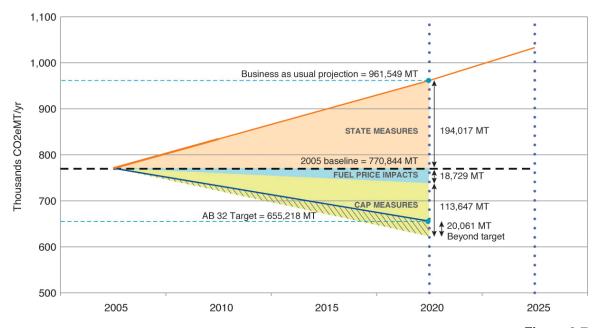


Figure 2-7
Predicted Effect of State-wide Measures on
City-wide GHG Emissions (MT CO2e/yr)

The corresponding challenge for city government is to reduce emissions from municipal operations to 4,565 MT CO2e by 2020, a target equivalent to reducing annual emissions by 1,789 MT CO2e from business-as-usual projections.

The emissions reduction measures presented in the following chapter of this Climate Action Plan are designed to enable the City of Pleasanton to achieve these targets.

CHAPTER 3

Greenhouse Gas Reduction Strategies

Overview

This chapter describes the goals, supporting strategies and actions that the City of Pleasanton will implement to reduce greenhouse gas (GHG) emissions and work toward its reduction targets. As presented in the previous chapter, to be in compliance with AB 32, Pleasanton must reduce its citywide GHG emissions to 1990 levels by 2020, which equates to 307,357 MT CO2e below projected business-as-usual emissions. **Figure 3-1** shows where expected reductions will come from, with climate action plan measures highlighted in green. The impacts of statewide measures included in the AB 32 Scoping Plan account for annual emissions reductions of 194,017 MT CO2e, while the projected impact of rising fuel prices on driving behavior is projected to reduce annual emissions by an additional 18,729 MT CO2e. Over the next decade, the City's climate strategies and implementing actions are expected to result in annual emissions reductions of 113,647 MT CO2e, bringing total expected reductions to 326,392 MT CO2e per year by 2020. This exceeds the total reductions needed by about 20,000 MT CO2e per year.

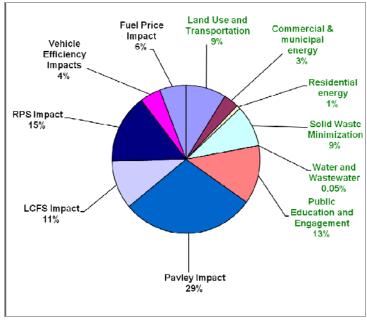


Figure 3-1
Relative Impacts of Fuel Price, and State and
City Measures to reduce GHG Emissions
(Total reductions = 326,392 MT CO2e per year)

Table 3-1, below summarizes the expected contribution from each emissions reduction sector included in the Climate Action Plan. **Table 3-2** lists the corresponding strategies by their identification code and their GHG reduction impact.

TABLE 3-1
ESTIMATED GHG REDUCTION POTENTIAL OF CLIMATE ACTION PLAN STRATEGIES
TOTAL REDUCTION NEEDED BY 2020 = 94,611 MT CO2E PER YEAR

Reductions from:	MT CO2e	Relative Contribution
Land Use and Transportation measures	28,646	25%
Energy measures	13,540	12%
Solid Waste Minimization measures	29,605	26%
Water and Wastewater measures	152	<1%
Public Education and Engagement	41,704	37%
Totals	113,647	100%

TABLE 3-2
EMISSIONS REDUCTIONS IMPACT OF PLEASANTON CLIMATE ACTION PLAN STRATEGIES

	Strategy	Annual GHG Reduction Potential (MT CO2e)
PE1	Provide information and resources to the community to affect behavior change	41,704
SW2	Increase recycling, organics diversion, and waste reduction associated with the entire community	29,605
EC2	Leverage outside programs to increase energy efficiency	6,926
LU1	Support infill and higher density development	6,898
TDM2	Promote alternatives to work and school commutes	6,558
LU2	Support mixed-use infill and new development near local-serving commercial areas	5,845
TDM1	Use parking pricing/policy to discourage SOV travel	3,174
TR1	Improve transit system and ridership	2,377
LU3	Improve transportation efficiency through design improvements	2,202
EC4	Develop programs to increase energy efficiency	1,778
ER2	Develop programs to promote on-site renewable energy to the community	1,764
NM1	Create and maintain a safe, convenient, and effective system for pedestrians and bicyclists	1,280
EG1	Promote green building and energy efficient development for government operations and city infrastructure	1,194
ER1	Implement local ordinances and permitting processes to support renewable energy	882
EC1	Use city codes, ordinances, and permitting to enhance green building and energy efficiency	778
VE2	Develop a city fleet replacement program	312
EC3	Establish and promote financing and financial incentive programs to support energy efficiency	218
WA1	Conserve community water through building and landscape design and improvements	110
WA3	Increase or establish use of reclaimed/grey water systems	42
	Total	113,647

Transportation and Land Use

Emissions associated with transportation and land use represent the largest source of emissions in the citywide GHG inventory (55%). Measures included in this category account for reductions of 28,646 MT CO2e per year by 2020. In general, the measures are designed to reduce vehicle miles traveled (VMT) through more energy-efficient transportation systems and land use patterns, to increase fuel efficiency, and to switch to non-petroleum or cleaner fuels. Strategies include infill and higher density development, improving the public transit system, improving non-motorized mobility, reducing overall vehicle trips by single-occupancy vehicles in particular, improving traffic flow, and decreasing the carbon intensity of motorized vehicular travel.

Energy

Energy use represents the second largest segment of citywide emissions at 35% of the 2005 baseline. Measures included in the energy category account for reductions of 23,775 MT CO2e per year by 2020, representing 21% of the total reduction needed to achieve the City's 2020 target. Opportunities to reduce energy use include reducing energy demand in the commercial/industrial, residential, and municipal sectors, and increasing the use and generation of renewable energy. The implementation of green building codes and ordinances will play a significant role in reducing energy emissions. Public outreach and financial incentives for energy efficiency and renewable energy projects are also important.

Solid Waste Minimization

Emissions associated with solid waste represent approximately 5% of the 2005 citywide baseline. Measures included in the solid waste category account for reductions of 24,500 MT CO2e per year by 2020, representing 22% of the total reduction needed to achieve the City's 2020 target. The primary goal of solid waste strategies is to reduce the total amount of material sent to landfill. Strategies include expanding and improving recycling and composting programs and encouraging people to consume and waste less.

Water and Wastewater

Emissions associated with water use and wastewater treatment represent 4.4% of the 2005 citywide baseline. Measures included in this category account for reductions of 152 MT CO2e per year by 2020, representing less than 1% of the total reduction needed to achieve the City's 2020 target. The primary goal of water and wastewater strategies is to reduce the amount of water used by the City's residents, businesses, and municipal operations. Any reduction in use lowers the energy required for upstream water collection, conveyance, and treatment, and reduces the energy requirements and the process emissions associated with wastewater treatment.

Community Engagement

The purpose of community engagement and education is to provide opportunities for residents, businesses, and other stakeholders to learn about and contribute to the City's sustainability initiatives. The following strategies are supportive of the overall effort to reduce emissions in the City of Pleasanton:

- Partner with schools to promote sustainability efforts;
- Implement outreach programs for residents and local businesses;
- Provide information and resources to the community.

Though the impact of these strategies and their supporting measures is difficult to quantify, they are considered critical to the overall success of reducing citywide emissions.

Measure Selection and Nomenclature

Selection of emissions reduction measures was an iterative process involving City and public input, review of the Pleasanton General Plan 2005 – 2025, review of prior City actions, and review of measures (individual programs, policies, or actions) included in Climate Action Plans developed for other similar cities. Measures were evaluated for their community acceptance, cost effectiveness, time frame of implementation, and ease of implementation.

In the following sections, measures are presented as supporting actions under emissions reduction strategies, which in turn support high-level goals for each major category (e.g., Land Use and Transportation). The following example illustrates the organizational hierarchy used to present the measures.

Figure 3-1: Organizational Hierarchy of CAP Measures (sample)

Goal: Increase non-motorized mobility

Supporting Strategy: Create and maintain a safe, convenient, and effective system that encourages increased bicycle use

Implementing Action (Measure): Close sidewalk gaps on key routes

The following sections provide background for each emissions reduction category, including a discussion of the category's importance to the Climate Action Plan, a breakdown of Pleasanton's emissions sources contributing to the category, and a general discussion that includes justification for the emission reduction strategies that follow. For each strategy, a full description is followed by a summary of the estimated costs and GHG reduction benefits, funding and implementation considerations, and a table of supporting measures that identifies the time frame for implementation and implementation responsibility. A cost-benefit analysis was performed for each measure where possible, based on the best information and methodology available. This analysis is presented in **Appendix D**.

Transportation and Land Use

2020 Business-as-usual GHG Emissions: 511,815 MT CO2e Annual Reductions by 2020: 28,646 MT CO2e

TABLE 3-3 SUMMARY TABLE OF GHG REDUCTION IMPACTS FOR LAND USE AND TRANSPORTATION STRATEGIES

	Goal / Supporting Strategy	Annual GHG Reduction Potential (MT CO2e)	Percent of Category
LU	Reduce VMT through mixed-use, infill, and higher density development		
LU1	Support infill and higher density development	6,898	24%
LU2	Support mixed-use infill and new development near local-serving commercial areas	5,845	20%
LU3	Improve transportation efficiency through design improvements	2,202	8%
NM	Increase non-motorized mobility		
NM1	Create and maintain a safe, convenient, and effective system for pedestrians and bicyclists	1,280	4.5%
TR	Improve transit system and ridership		
TR1	Improve and increase transit ridership with incentives, partnerships, and related investments	2,377	8%
TDM	Improve transportation demand management		
TDM1	Use parking pricing/policy to discourage SOV travel	3,174	11%
TDM2	Promote alternatives to work and school commutes	6,558	23%
TDM3	Improve traffic flow to relieve congestion	0	0%
VE	Increase motor vehicle efficiency		
VE1	Develop a supportive community infrastructure for alternative fuel vehicles	0	0%
VE2	Develop a city fleet replacement program	312	1%
	Total for Category	28,646	100%

Introduction

Pleasanton's GHG inventory is dominated by emissions from motor vehicles on major freeways and City streets. Emissions associated with consumption of on-road and off-road transportation fuels account for approximately 55% of the City's 2005 GHG emissions inventory. The vast majority of these emissions (52%) are from on-road vehicles, with about 3% from off-road vehicles (e.g., construction and agricultural equipment). Municipal operations from the City's vehicle fleet use contribute to less than 0.5% of total transportation emissions.

The total VMT generated by Pleasanton residents and business employees are expected to increase as new housing units are development and new jobs are created through 2020, with VMT

per capita expected to increase by approximately 3% under the BAU scenario by 2020. However, the presence of two BART stations and plans for transit-oriented development around one of those, plus a thriving downtown area surrounded by traditional neighborhoods, will provide the City with significant potential emission reductions.

The City of Pleasanton's annual vehicle traffic is estimated at 2.60 million miles traveled (VMT) on roadways within the City, regardless of the trip origin and/or destination. In the absence of any GHG reduction strategies, VMT for the City is expected to increase by 25% from 2005 to 2020, vehicle hours traveled would increase by 41%, and vehicle hours delayed would increase by 141%. With implementation of the Climate Action Plan, transportation measures are expected to reduce overall daily VMT in 2020 by 143,870 miles (5% reduction), as compared to the 2020 business-asusual scenario, and reduce VMT per capita by 8%. Although total VMT will still increase, VMT per capita is expected to decrease by 6% as compared to the base year.

Background

As of 2005, Pleasanton encompassed about 4,100 businesses (excluding home occupations) which together employed about 58,110 full- and part-time workers. Approximately 21% of these workers lived in Pleasanton, another 29% lived elsewhere in the Tri-Valley, and the remaining 50% commuted from the greater outlying area. As of January 2007, Pleasanton provided 25,765 housing units for approximately 68,800 residents. Most Pleasanton residents live in single-family homes and have two or more vehicles. Households with two or more vehicles are less likely to use transit. 30% of Pleasanton residents work in the City. In recent decades, while local jobs grew to match the number of employed residents, most of the new workers did not take up residence in Pleasanton. Minimal undeveloped land remains within the city, though the majority consists of commercial/office/industrial zoned areas and low density residential. The housing units added were too few to accommodate many new workers. The current plan to add at least 2,000 new housing units will help mitigate this trend.

Transportation and Land Use

Transportation will continue to contribute a large percentage of California's GHG emissions as long as the internal combustion engine-powered automobile remains our primary means of mobility. For over half a century, a motor vehicle dependent society has been created in Pleasanton and beyond, through the following systems and mechanisms:

- Motor vehicle-dependent, public policies, practices, zoning, and development codes;
- Street standards and circulation patterns primarily focused on motor vehicle mobility;
- Public and private policies and practices that incentivize single-occupant automobile use; and
- The prevalence of carbon-rich fuels, and fuel-inefficient vehicles and roadways.

See Appendix B for the full Fehr & Peers report: Pleasanton Vehicle Miles of Travel with Climate Action Plan (CAP) Implementation, June 9, 2011.

Pleasanton's shift towards single-use zoning and lower density development that began decades ago, complemented by its street pattern of "superblocks" or widely space intersections and multilane arterials, constrains walkability, reduces the opportunities for transit-supportive population densities, and increases the frequency of vehicle trips for school, recreation, shopping, and other daily need destinations. Extensive employee and shopping parking areas and minimum parking space requirements incentivize driving.²

Pleasanton's conventional network planning emphasizes automobile travel on a hierarchy of streets. This system channels automobile traffic into large arterial streets based on system patterns scaled to the automobile and large areas of auto-oriented development. Ever-growing streets and intersections to accommodate growth in traffic become significant barriers to walking and bicycling. Typically, pedestrians and bicyclists are required to use the same routes designed for automobile travel.³ However, the two BART stations, and plans to increase transit-oriented development around each, will reduce the demand for and use of individual motor vehicles.

The following describes the conditions of Pleasanton's current transportation and land use systems relative to GHG emission impacts:

Connectivity

Connectivity refers to the density or frequency of connections in path or road network and the directness of links, calculated as the number of surface street intersections within a given area, such as a square mile. The more intersections there are per square mile, the greater the degree of connectivity. Pleasanton's connectivity averages about nine intersections per square mile, though the street patterns in the downtown and surrounding neighborhoods almost double that number. Reducing Pleasanton's intersection spacing will reduce VMT by improving roadway and pathway connectivity which tends to improve accessibility and reduce vehicle travel distances by increasing walkability.⁴

Street Design

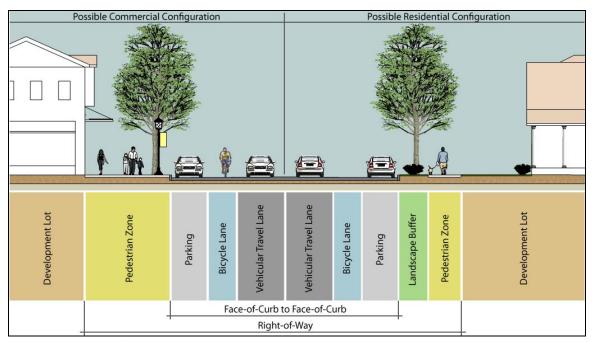
Street design or streetscape refers to urban roadway design and conditions as they impact street users and nearby residents. Multifunctional or "complete streets" should accommodate automobiles, public transit traffic, bicycle and pedestrian traffic; provide access to adjacent buildings and other destinations; provide space for commercial and recreational activities; and may function as linear parks. A complete street should include wider sidewalks, street trees, shared or dedicated bicycle lanes, bus pullouts, and improved on-street parking design.

Pleasanton's streets include five and seven lane arterials, most without on-street parking, and two and three lane collectors, with intermittent sections of bike lanes. Bikes can share drive lanes on streets where actual travel speeds do not exceed 25 mile per hour, though most city streets

² Ewing et al, 2008. Growing Cooler – The Evidence on Urban Development and Climate Change, Urban Land Institute.

Pleasanton Pedestrian and Bicycle Master Plan, 2009. Available at: https://secure.ci.pleasanton.ca.us/pdf/pedbike-all-iulv09.pdf

Victoria Transport Policy Institute, May 2010. Roadway Connectivity - Creating More Connected Roadway and Pathway Networks.



SOURCE: City of Charlotte, NC5

A typical network of "complete streets" provides for the needs of all users of the street network.

without bike lanes exceed the shared lane, speed thresholds. Urban design research demonstrates that people walk more and drive less in pedestrian-oriented commercial districts when compared with automobile-dominated commercial centers. Pleasanton can encourage use of alternative low-carbon modes of transportation by designing streets that reduce vehicle traffic speeds, improve walking and cycling conditions, and enhance the pedestrian experience.

Parking

Parking refers to the demand, supply, price, and regulation of motor vehicle parking facilities. Pleasanton's predominance of free and abundant parking increases automobile use. The lack of street parking on arterial streets increases vehicle speeds on these streets and shifts parking onto building sites. Large parking lots at shopping and employment centers virtually eliminate walking and biking as a desirable choice; they disperse destinations, and reduce public transit convenience and use. Conversely, the extensive parking areas, caused in part by minimum City parking space requirements, increase driving convenience and result in more cars on the road and more pollution, while the petroleum-based pavement absorbs heat and constrains rainwater infiltration.

Pedestrian and Bicycle Network

Pedestrian and bicycle network refers to the quantity and quality of sidewalks, crosswalks, paths and bike lanes, racks/storage facilities, and the level of pedestrian and bike safety, convenience, and accessibility. A well-developed pedestrian and bicycle infrastructure and pedestrian-friendly

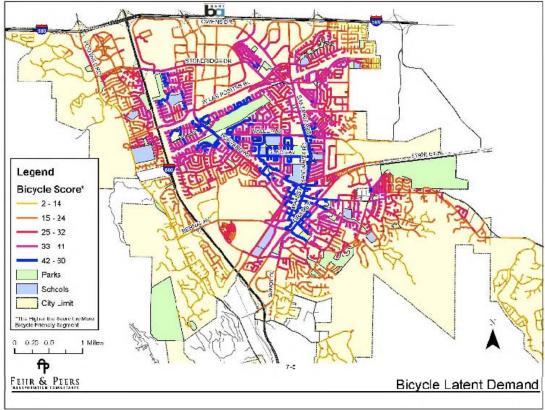
The Charlotte Department of Transportation, 2007. Urban Street Design Guidelines. Available at: http://charmeck.org/city/charlotte/

design are essential for increasing walking and biking. Highly connected sidewalks and bicycle infrastructure reduce travel distances between destinations and improve access and safety.

The Pleasanton Pedestrian and Bicycle Master Plan, prepared in June 2009, builds on the current system of citywide pedestrian-bicycle trails by establishing citywide design guidelines for bicycle and pedestrian facilities, educates residents about bicycling and walking opportunities in Pleasanton, and improves safety for pedestrians and bicyclists. However, in areas dominated by large arterial streets scaled to the automobile, large blocks of auto-oriented development, and circuitous residential subdivisions with minimal external connections constrain both pedestrian and biking efficiency, attractiveness, and safety.

Diversity and Proximity of Uses

Diversity and proximity of uses refers to the mix and quantity of commercial, industrial, institutional, and recreational facilities, and the proximity of those facilities to residential areas. By increasing the diversity of neighborhood-serving uses and employment within a "walkable catchment" or walking distance of about ¼ mile, Pleasanton could help reduce the community's transportation-related GHG emissions by facilitating more walking and cycling trips.



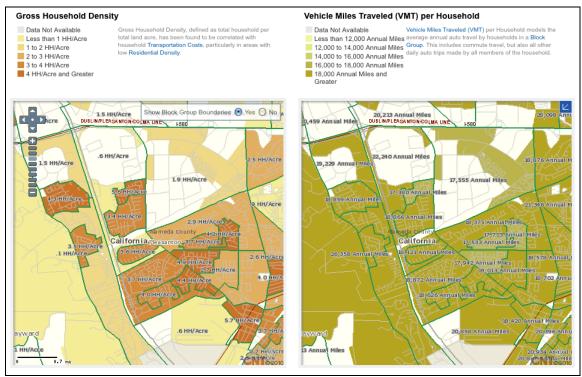
The Bicycle Latent Demand map above, from Pleasanton's Pedestrian and Bicycle Master Plan, highlights the areas of Pleasanton that are more bike friendly.

The rezoning of land to mixed-use, particularly close to BART stations, around key intersections served by transit, and along well-traveled corridors will create the opportunities to reduce trip generation and commute distances, particularly if affordably priced housing is located in areas with a high number of jobs, and employees can commute to work by foot and bike. Redevelopment and infill possibilities include the major regional mall, Stoneridge Shopping Center, and smaller shopping centers.

Intensity of Development

Intensity of development refers to the number of residents, workers, and/or building square footage area in a given development area. The greater the intensity, the greater the opportunities for walking and transit use, and the lesser the amount of land consumed. The City's population density in 2000 was 2,938 people per square mile. However, conventional density measured as the number of people (or housing units or workers) per square mile includes undeveloped or sparsely developed land. Weighted density takes this unevenness into account by measuring the number of people (or housing units or workers) in the areas where people actually live or work. Weighted density better reflects the land use patterns experienced by a typical person or worker.

Relative to sustainability and quality of life, population densities should be "weighted" or graduated from lowest to highest in accordance with the circulation infrastructure and other contextual conditions. Optimally, Pleasanton's greatest densities should be around BART stations and other transit-served nodes.



SOURCE: Center for Neighborhood Technology, H+T Affordability Index

The figures above show the correlation between the gross household density and the VMT per household. The higher the density, the lower the VMT.

Reducing Emissions Associated with Land Use and Transportation

In order to achieve its GHG emission reduction targets, the City must emphasize measures that address transportation and land use. Existing land-use patterns are responsible for the large number of daily vehicular trips generated in Pleasanton that account for a majority of the City's GHG emissions. These development patterns and the supporting transportation infrastructure are major factors in the transportation habits of residents because they limit transportation choices, helping to create an auto-dependant culture that relies less on walking, biking, and public transit and more on personal daily motor vehicle trips. Gradually changing land-use regulations, increasing transit choices, and improving pedestrian and bicycle infrastructure will help reduce the GHG emissions associated with transportation and land-use.

Low mileage, single-occupant vehicles, and traffic congestion contribute to tail pipe emissions. The lack of extensive pedestrian and bicycle amenities functions as a disincentive to choose no-emission mobility alternatives. In response, the transportation and land use measures focus on reducing the amount of motor vehicle miles traveled (VMT) and vehicle trips required each day per person, and reducing the petroleum content and consumption of motor vehicle fuels.

To achieve these goals, this Plan outlines actions to:

- Create the building and site context that allows people to walk, bike, or take public transit rather than drive single occupancy vehicles (SOVs);
- Locating dense mixed-use development in near proximity to transit stops, particularly at fixed rail or dedicated bus rapid transit stations;
- Create the infrastructure incentives for people to walk, bike, or take public transit, and reduce the need to rely on individual motor vehicles by implementing the City's Pedestrian and Bicycle Master Plan, initiating a complementary Complete Streets program, and developing and implementing a public transit system master plan, responsive to resident and employee travel patterns and needs;
- Create incentives for people to walk, bike, or take public transit, and reduce the need to rely on individual motor vehicles by expanding transportation demand management programs, expanding alternatives for commuting and local travel, charging for motor vehicle parking, and providing secure bike parking and related amenities;
- Decarbonizing transportation by promoting the use of hybrid and non-petroleum-fueled vehicles, and incentivizing their use through alternative fuel infrastructure and parking preference programs.

Since VMT and fuel efficiency represent two key important factors in emission reduction, Climate Action Plan strategies should help decrease automobile use and increase the use of more efficient/alternative fuel vehicles. For instance, carpooling is exponentially more efficient than single-occupancy-vehicle (SOV) use. Providing more pedestrian and bicycle amenities, supporting mixed-use and transit-oriented development, and providing alternatives to commuting and transit services decreases VMT and reduces traffic congestion. State transportation-related requirements will increase fuel efficiency within the next few years. However, though Statemandated improvements in vehicle fuel efficiency and reductions in fuel carbon content are

critical to reducing vehicle emissions, these alone will not be enough to adequately reduce emissions from transportation.

Goal 1: Reduce VMT through Mixed-use, Infill, and Higher Density Development

While the State fuel and vehicle efficiency requirements will slow the increase in emissions compared to the business-as-usual scenario, transportation emissions would still exceed Pleasanton's goals without further measures by the City. Increasing the density of housing, employment, and retail uses across Pleasanton, and their proximity to each other, will reduce household and employee VMT, and reduce GHG emissions. According to study from the National Academy of Sciences (NAS), a private nonprofit chartered by Congress and other studies, 6 more compact mixed-use development of residential and employment centers can result in overall GHG reductions of up to 25%. The report suggests how this can be accomplished:

- Smaller lots for detached houses could shorten vehicle trip distances in low-density urban fringes;
- Smaller lots and multiple-unit housing could support public transportation and encourage walking and bicycling in moderate density suburbs; and
- Redevelopment of strategically located underused parcels could support investment in rail transit in urban-core areas.

Walkable, mixed-use, infill development at transit stations will help to capture a larger share of work trips, which are the longest. Finally, mixed use, higher-density, or infill development will facilitate fewer and shorter car trips by providing more diverse land uses within close proximity of those users.

Strategy LU1: Support Infill and High Density Development

Pleasanton can support mixed-use, infill, and higher density development by:

- Modifying General Plan zoning and development codes to allow the raising of densities in a graduated and context-sensitive manner to increase the efficiency of and proximity to transit; and
- Continuing to restrict development outside designated areas and constrain the pressure for leap-frog development.

Measures for supporting infill and high density development are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

^{6 &}quot;Driving and the Built Environment: The Effects of Compact Development on Motorized Travel, Energy Use and CO2 Emissions," examines trends in national and metropolitan-area development patterns, effects of land-use patterns on VMT, and the potential effects of more compact development on VMT, energy use, and CO2 emissions.

LU1 STRATEGY IMPACT

Annual GHG Reduction Potential (MT CO2e) 6,	
Estimated Annual Cost to the City	\$1,050
Estimated Cost per MT	\$0.15

Supporting Actions		Timeframe	
LU1-1	Modify municipal development codes to incentivize the reuse of residential and non- residential vacant and underutilized parcels. Development within the existing urban fabric can help complete, reinforce, and repair the surrounding area.	Since 2002; upgrade in 2012	
LU1-2	Modify municipal development codes where feasible to incentivize residential in-fill, such as the zoning standards and opportunities to improve pedestrian amenities, since their absence presents a barrier to infill residential development. Infill development within the existing urban fabric helps complete, reinforce, and repair the surrounding area.	2012	
LU1-3	In the downtown area, modify municipal development codes where feasible to implement mixed-use development which incorporates higher density and affordable residential units consistent with the Downtown Specific Plan.	2012	
LU1-4	Modify municipal development codes as necessary to incentivize transit-oriented development near BART stations, along transportation corridors, in business parks and the downtown area.	2012	
LU1-5	Modify municipal development codes where feasible to incentivize higher density development near and around transportation hubs and employment centers.	2012	
LU1-6	Modify City land-use policies, programs, and related development codes to increase transit oriented development around commuter rail, BART, and other transportation hubs.	2012	
LU1-7	Modify municipal development codes where feasible to increase densities at vacant infill sites to facilitate development, including affordable housing, while protecting the character of surrounding uses.	2012	

Strategy LU2: Support Mixed-use Infill and New Development near Localserving Commercial Areas

Local-serving commercial areas are typically supported by commercial anchors, and by their proximity to adjacent residential or employment areas.

Pleasanton has designated priority sites or site-specific standards to encourage mixed use, higher-density, or infill development near BART and the downtown area. However, redevelopment and infill targets should include the major regional mall, Stoneridge Shopping Center, and smaller shopping centers.

In addition to adding mixed use zoning to local-serving commercial areas, the City can encourage density by reducing developer costs (e.g., preferential fees or permit streamlining for qualifying development) in these areas.

Measures for supporting mixed-use infill and new development near local-serving commercial areas are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

LU2 STRATEGY IMPACT

Annual GHG Reduction Potential (MT CO2e)	5,845
Estimated Annual Cost to the City	\$8,880
Estimated Cost per MT	\$1.52

Supporting Actions		Timeframe
LU2-1	Modify municipal development codes where feasible to locate work, residences, and services within a convenient walking distance of each other.	2012
LU2-2	Modify municipal development codes where feasible to locate new housing and/or new employment within ½-mile walking/biking proximity of complementary land uses, including retail, employment, institutional, or recreational.	2012
LU2-3	Modify municipal development codes to incentivize an expansion of mixed use and employment in appropriate infill locations.	2012
LU2-4	Modify municipal development codes where feasible to provide Mixed Use/Business Park, and Mixed Use land use designations for the Hacienda Business Park, portions of Stoneridge Mall, and other areas. Allow new building types and mix of appropriate zoninguses and densities; reconnect streets and add streets; minimize parking requirements; and include attractive and functional urban plazas.	2012
LU2-5	Modify City land-use policies, programs, and related development codes to increase transit oriented development around commuter rail, BART, and other transportation hubs.	2012
LU2-6	Modify municipal development codes to incentivize or help establish a well-planned mixture of land uses around the BART stations.	2012
LU2-7	Create a comprehensive planned unit development amendment for the Hacienda Business Park with special emphasis on creating a mixed-use, pedestrian-friendly area around the East Pleasanton/Dublin BART station.	2012
LU2-8	Create incentives program(s) that attract and support local-serving shopping opportunities and services, including programs for business attraction; training and education for desired employee and managers; review and modification or elimination of city business rules and regulations where value does not exceed short and long-term cost; and a program to review and assess incentives from other successful communities.	2012
LU2-9	Create incentive program(s) and modify municipal development codes where feasible to allow an expansion of live-work and work-live uses in existing and future residential developments.	2012
LU2-10	Promote use of <i>LEED for Neighborhood Development</i> (LEED ND) as an incentive for developers seeking better market appeal and municipal support; or for municipal leaders looking to create tax and zoning incentives; or for community members trying to assess a new development; Consider getting LEED ND adopted into municipal code.	2012

Strategy LU3: Improve Transportation Efficiency through Design Improvements

The two BART stations, along with Altamont Commuter Express (ACE) train service, should receive a significant share of the Pleasanton's growth in order to provide greater local and regional accessibility for residents and jobs, and to reduce the carbon footprint of growth. The City has already targeted the Hacienda Business Park as a mixed-use, transit-oriented development, and standards and design guidelines were adopted on March 1, 2011. However, the second BART station and other potential bus rapid transit, commuter rail, and other priority transit sites should receive site-specific zoning and building standards, and consider other incentives to increase density in close proximity to transit and commercial service areas to minimize auto travel.

Transit-oriented development works best around fixed-line transit stations, rail or bus rapid transit with fixed stations and dedicated bus lanes. In contrast to areas around ordinary bus lines, developers have greater certainty that the transit service will remain in perpetuity, and fixed-line transit also offers higher speeds and greater regional accessibility than the typical bus system.

Measures for improving transportation efficiency through design improvements are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

LU3 STRATEGY IMPACT

Annual GHG Reduction Potential (CO2e)	2,202
Estimated Annual Cost to the City	\$128,450
Estimated Cost per MT	\$58.32

Supporting Actions		Timeframe
LU3-1	Modify the development codes to encourage the location of key services within ½ mile of walking distance of residential clusters or areas.	2012
LU3-2	Incorporate building, landscape, and streetscape development design features that encourage transit, bicycle, and pedestrian access.	2013
LU3-3	Create incentive program(s) to assure adequate transit service and pedestrian and bicycle facilities at new and existing major commercial, office, and institutional centers.	2013
LU3-4	Create a comprehensive planned unit development amendment for the Hacienda Business Park with special emphasis on creating a mixed-use, pedestrian-friendly area around the East Pleasanton/Dublin BART station.	2012
LU3-5	Require that new projects that include two or more seated bus shelters to include infrastructure to incorporate 'NextBus' technologies for tracking buses and predicting arrival times.	2014
LU3-6	Modify the municipal street standards to incorporate AB 1358 Complete Streets to increase the safety, convenience, and efficiency of pedestrians, bicyclists, motorists, and transit riders.	2013
LU3-7	Modify the municipal development codes to require that new projects include pedestrian and bicycle access through cul-de-sacs in new projects, except where prohibited by topography.	2013
LU3-8	Implement neighborhood traffic calming projects to slow traffic speeds, reduce cut-through traffic and traffic-related noise, improve the aesthetics of the street, and increase safety for pedestrians, bicyclists, and vehicles.	2013

Goal 2: Improve Transit Systems and Ridership

Transit in Pleasanton achieves multiple goals, from providing mobility for thousands of workers daily to and from the two BART stations, to offering mobility to the young and low-income, disabled, and elderly residents without cars. The goal should include accommodating choice riders, or those who choose to use transit for their trip-making even though they have other means of travel, in particular a motor vehicle. Many commuters choose transit over other modes due to an unwillingness to deal with traffic congestion in their motor vehicle during peak periods. Improved mobility for riders and non-riders alike includes:

- Access to jobs, health care, shopping, and recreation for individuals of all ages and incomes:
- Increased demand for public transit service in a down economy as agencies with tight budgets cut back on transportation expenses and individuals seek affordable transportation;
- Congestion mitigation for commuters. Public transportation takes cars off the road 60 cars for a full bus, 12 cars for a full van, and up to 100 cars for a full BART car;
- Improved productivity for truckers and delivery vehicles; and
- Enhanced mobility without the need to build more lane miles of roads. A single subway line can carry 30,000 passengers in one hour, eliminating the need for ten additional highway lanes.

Rail and bus transit will help reduce congestion, air pollution, and GHG emissions on the City's roadways during peak periods.⁷ This goal also supports SB 375's efforts to reduce GHG emissions from passenger vehicles. Transit provides a positive economic development impact by:

- Improving employers' access to workers and labor markets. The majority of Pleasanton's transit trips are work trips;
- Investing transit capital in suppliers and manufacturers across the entire state;
- Improving productivity and reducing lost time by mitigating traffic congestion;
- Making better use of existing infrastructure; and
- Investment in public transport also stimulates the economy locally, with between \$4 and \$9 of economic activity resulting from every dollar spent.⁸

However, cost is a major challenge for transit. A recent analysis of transit systems in the Bay Area found that operating costs have been increasing much more rapidly than inflation. Even so, transit trips can be both time and cost competitive to the auto under the right operating conditions.

Use of transit also provides direct co-benefits:

- Air quality improvements, by taking cars off the road.
- Reducing Pleasanton's fuel consumption through public transit a 20 mile commute on transit saves a gallon of gas per passenger. Converting transit fleets to clean fuels will deliver an even bigger environmental impact.

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Views from the Street - Linking Transportation and Land Use, February 2011, Louise Bedsworth, Ellen Hanak, and Elizabeth Stryjewski; Making the Most of Transit (Kolko 2011). Driving Change – Reducing Vehicle Miles Traveled in California, 2011 Louise Bedsworth, Ellen Hanak, Jed Kolko

⁸ http://www.publictransportation.org/aboutus/default.asp

For the seven largest transit systems in the San Francisco Bay Area, operating costs increased 83 % between 1997 and 2008, whereas the consumer price index increased by 39%. Over this same period, transit service (measured as hours in service) increased only 15% and ridership increased only 7% (Metropolitan Transportation Commission Transit Sustainability Project, 2010. Available at www.mtc.ca.gov/planning/tsp/ABAG_Focus_presentation.pdf).

Strategy TR1: Improve and increase transit ridership with incentives, partnerships, and related investments

In addition to BART and ACE Commuter Rail, bus services fall into two other major operating categories. *Local services* (Livermore Amador Valley Transit Authority) provide service to all stops along a route and consequently provide relatively slow service and are best for short-distance trips. *Limited-stop* or Bus Rapid Transit services (Livermore Amador Valley Transit Authority's Rapid Bus Program) overlaid over local routes that provide a higher speed service by stopping only at major destinations, such as key transfer points and major activity centers.

This strategy requires that the City, in collaboration with civic organizations and businesses, work closely with BART to approve extensions to Downtown Livermore and/or Downtown San Jose. It also requires that the City partner with other transit agencies to meet emerging transit needs from an intensification of development and commute patterns. This may include addressing increased frequency of buses, and pursuing all potential funding sources for alternative transportation modes.

Subsidies may take the form of finding public and private sources of funding to discount transit passes to direct payments to support the City's Dial-A-Bus program, as well as indirect subsidies. Incentives can include programs that offer benefits to Pleasanton residents or employees who use commute alternatives. The City can require that new residential and non-residential developments offer discounted transit passes as part of homeowner association (HOA) amenities, or that new non-residential developments offer employees discounted transit passes in lieu of a parking space.

Measures for improving and increasing transit ridership with incentives, partnerships, and related investments are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

TR1 STRATEGY IMPACT

Annual GHG Reduction Potential (MT CO2e)	2,377
Estimated Annual Cost to the City	\$32,511
Estimated Cost per MT	\$13.68

Supporting Actions		Timeframe	
TR1-1	Create carpool programs to/from transit station parking, and incentivize bike rental vendors at transit station (see NM1-20).	2012	
TR1-2	Support Livermore Amador Valley Transit Authority's Rapid Bus Program through frequent ridership and promotion of the LAVTA on the City's websites.	2012	
TR1-3	Promote a more direct and convenient connection between BART and ACE rail service.	2012	
TR1-4	Increase frequency of buses that access BART or other destination centers such as Hacienda Business Park and Lawrence Livermore National Lab.	2012	
TR1-5	Provide transit service within ½ mile of all residents in the city where and when the gross density surrounding or adjacent to feasible transit routes meets or exceeds 10-12 units/acre.	2015	
TR1-6	Modify the municipal code to require new residential developments within 1/2 mile of transit to offer discounted transit passes as part of HOA amenities, payable through the HOA dues.	2012	
TR1-7	Identify underused parking lots and/or other available paved areas that could serve as park-and-ride lots accessed by buses that access BART or other destination centers such as Hacienda Business Park or Lawrence Livermore National Lab.	2012	

Supporting Actions		Timeframe
TR1-8	Create incentives to develop park and ride lots identified in TR1-7.	2012
TR1-9	Introduce a bus idling policy and ordinance to limit commercial and public diesel vehicle idling, where feasible.	2012
TR1-10	Develop a resource on the City's web site (www.pleasantongreenscene.org) that describes and promotes transportation alternatives that reduce motor vehicle emission, for planned events, concerts, festivals, and conventions.	2011
TR1-11	Develop and implement a transit system master plan for the city that provides a context for planning decisions based on access to transit, that integrates regional (BART, ACE, LAVTA) and local [bus] transit systems and explores adding new systems [e.g., Pleasanton trolleys] to provide the infrastructure needed to reduce travel by single-occupancy vehicles.	2014

Goal 3: Increase Non-motorized Mobility

Mobility refers to physical movement. Accessibility refers to people's ability to reach desired goods and activities. Non-motorized transportation refers to walking, bicycling, and variants such as wheelchair, scooter and handcart use. In Pleasanton, non-motorized modes will provide an increasingly important role in an efficient transportation system, for:

- Basic, affordable mobility;
- Access to motorized modes;
- Exercise/physical fitness;
- Reducing automobile travel; and
- Supporting compact, connected development.

Non-motorized improvements can leverage additional motor vehicle travel reductions. A mile of increased non-motorized transport reduces several motor-vehicle miles, particularly if walking and bicycling improvements are integrated with complementary transportation and land use policies. Bicycling can replace a significant share of motorized travel, typically 5-15% with good facilities.

Conventional transportation impact analyses tend to overlook and undervalue non-motorized transportation modes such as multiple short and non-motorized trips. Non-motorized trips are undercounted because they do not include off-peak trips, non-work trips, travel by children, recreational travel, and non-motorized links of automobile and public transit trips. ¹⁰ Non-motorized transportation represents a relatively large portion of Pleasanton's total trips and travel time, as high as 15%, and many of the trips would be costly to perform by motor vehicles.

The strategies to increase non-motorized mobility only affect a portion of total travel so their impacts may appear modest. However, they provide multiple and synergistic benefits, when all impacts are considered, and allow the Climate Action Plan to justify greater emphasis on walking and cycling.

Draft - Subject to Revision

City of Pleasanton Draft Climate Action Plan

Evaluating Non-Motorized Transportation - Benefits and Costs, June 2011, Todd Litman, Victoria Transport Policy Institute, Peter R. Stopher and Stephen P. Greaves (2007), "Household Travel Surveys: Where Are We Going?" Transportation Research A, Vol. 41/5 (www.elsevier.com/locate/tra), June, pp. 367-381.

Strategy NM1: Enhance and Maintain a Safe, Convenient, and Effective System for Pedestrians and Bicyclists

Bicycle and pedestrian improvements provide synergistic effects, where the total impacts are greater than the sum of their individual impacts. Therefore, it's generally best to implement and evaluate integrated programs. A single bicycle lane generally provides little benefit since it will connect few destinations, but a network of bicycle lanes and shared travel lanes that connect most destinations in an area can be very beneficial. Accordingly, this strategy includes:

- Continue to implement the Pleasanton Pedestrian and Bicycle Master Plan to improve sidewalks, crosswalks, paths, and other walking amenities, and bike lanes, bicycle parking, and changing facilities;
- Increase the amount of connected roadway and pathway systems to allow more direct travel between destinations, and provide walking and cycling shortcuts to encourage motorized to non-motorized travel shifts.
- Implement the State's Complete Streets program and institute other traffic calming design modifications in roadways to balance pedestrian, bicycle, and motor vehicle levels of service, and increase safety and convenience, particularly on urban arterials. For pedestrians, buffer sidewalks from traffic through on-street parking and wider sidewalks with landscape strips where appropriate.
- Continuing to encourage and, where-appropriate, require transit-oriented and location-efficient development land use policies and development codes. Compact, mixed use, and well-connected developments reduce parking demand and improve walkability.
- Maintaining and/or developing non-motorized transportation education and health programs that encourage people to walk and bike for mobility, and teach bicycle safety skills.

Measures for supporting this strategy are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

NM1 STRATEGY IMPACT

Annual GHG Reduction Potential (CO2e)	1,280
Estimated Annual Cost to the City	\$121,320
Estimated Cost per MT	\$94.78

Supporting Actions		Timeframe
NM1-1	Implement the Community Trails Master Plan through the creation of incentive program(s), inclusion in the City's CIP, and/or modification of municipal development codes.	2012
NM1-2	Implement the Pleasanton Pedestrian and Bicycle Master Plan, June 2009, through the creation of incentive program(s) and/or modification of municipal development codes.	2012
NM1-3	Develop the Downtown Transportation Corridor for pedestrian, bicyclists and parking, consistent with the 2002 Master Plan for the Downtown Parks and Trails System and with the Downtown Specific Plan.	June 2009
NM1-4	Require appropriate bicycle-related improvements (i.e., work-place provision for showers, bicycle storage, bicycle lanes, etc.) with new development.	2012

Supporting Actions		Timeframe
NM1-5	Modify municipal development codes to require bike parking for non-residential and multi- family uses.	2012
NM1-6	Maintain bicycle routes with adequate sweeping and pavement repairs.	2012
NM1-7	Incorporate bicycle detection at signalized intersections.	2012
NM1-8	Encourage schools, businesses and office parks to provide safe, convenient bike racks.	2012
NM1-9	Work with East Bay Park District to complete Iron Horse Trail through Hacienda Business Park (HBP).	2012
NM1-10	Install a bicycle/pedestrian underpass at 580/680 interchange (Johnson Drive canal) for connection to Dublin.	2012
NM1-11	Place more bike racks throughout the city through the creation of incentive program(s), inclusion in the City's CIP, and/or modification of municipal development codes.	2012
NM1-12	Provide secure, covered bicycle parking at major transit hubs including BART stations through the creation of incentive program(s), inclusion in the City's CIP, and/or modification of municipal development codes.	2012
NM1-13	As part of the Pleasanton Pedestrian and Bicycle Master Plan, target the development of a pedestrian trail system that connects all major areas of the City.	2012
NM1-14	Cooperate and collaborate with East Bay Regional Parks District to complete the regional trail system, and with Zone 7 in completing its Arroyo Management Plan.	2012
NM1-15	As part of the Pleasanton Pedestrian and Bicycle Master Plan, provide educational opportunities for residents about bike/pedestrian safety. Increase safety and induce non-motorized travel by enforcing pedestrian, bicycle, and motor vehicles laws.	2012
NM1-16	Investigate feasibility of installing locking skateboard racks at schools.	2012
NM1-17	Work with School District to continue Rides to School program.	2012
NM1-18	Preserve rights-of-way needed for local and regional roadway "complete streets" improvements and increased connectivity through dedication of land, as adjacent properties develop.	2012
NM1-19	Modify municipal development codes to develop complete street standards to maximize transportation opportunities that serve all mobility modes.	2012
NM1-20	Provide incentives for attracting private self-service bicycle renting businesses, including the installation of bike rental vendors at BART and ACE stations.	2012

Goal 4: Improve Transportation Demand Management

Transportation Demand Management (TDM) is application of strategies and policies to reduce travel demand, particularly for single occupancy vehicle (SOV) travel. Pleasanton's Climate Action Plan is consistent with the City's General Plan transportation policies for reducing vehicle trips. Reductions in vehicle trip generation can be accomplished through mixed land use that enhances multipurpose and pass-by trips and contributes to development efficiency and environmental protection. In addition, the use of alternative transportation modes (walking, cycling, and public transit) and implementing public and private travel demand management programs contributes to a reduction in single occupant vehicle trips per capita and shifts traffic to off-peak travel hours.

Strategy TDM1: Use Parking Policy/Pricing to Discourage Single Occupancy Vehicle (SOV) Travel

Parking management and parking pricing are effective ways to reduce automobile travel, and tend to be particularly effective in urban areas where congestion problems are greatest. Driving and parking are complementary: you need a parking space at virtually every destination. In particular, since most urban-peak highway trips are for commuting, employee parking pricing can have a similar effect as a road toll. A recent analysis¹¹ indicates that more efficient pricing of on-street parking would make urban driving more expensive but more efficient, due to lower levels of traffic congestion and the relative ease in finding a parking space near destinations, as well as providing new revenues.

Measures for supporting this strategy are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

TDM1 STRATEGY IMPACT

Annual GHG Reduction Potential (MT CO2e)	3,174	
Estimated Annual Cost to the City	\$61,981	
Estimated Cost per MT	\$19.53	

Supporting Actions		Timeframe
TDM1-1	Provide shared parking lots to reduce paved areas that contribute to urban heat islands and reduce stormwater infiltration, through the creation of incentive program(s) and modification of municipal development codes where feasible.	2012
TDM1-2	Modify municipal code to separate fee-based parking from home rents/purchase prices or office leases within 1/2 mile of BART stations to increase housing affordability for those without a car or cars.	2013
TDM1-3	Work with large employers (new and existing) to provide incentive-based programs that encourage employees to choose alternative transportation to work.	2012
TDM1-4	Implement residential area parking permits to prevent spill-over parking into neighboring residential areas from shopping, events, and sporting events.	2013
TDM1-5	Assist companies, and facility owners and managers in developing and operating parking demand management programs.	2012
TDM1-6	Dedicate public parking spaces that contain electric charging stations for plug-in vehicles, in coordination with Measure VE1-1.	2012
TDM1-7	Provide designated motorcycle and scooter parking downtown.	2012

¹¹ Roth, Gary, 2004. An Investigation Into Rational Pricing For Curbside Parking: What Will Be The Effects Of Higher Curbside Parking Prices In Manhattan? Masters Thesis, Columbia University. Available at http://anti-bob.com/parking/Rational_Pricing_for_Curbside_Parking-GRoth.pdf).

Strategy TDM2: Promote Alternatives to Work and School Commutes

Trip generation can be reduced by implementing TDM strategies that include telecommuting options, alternative work and school schedules, on-site amenities, pricing strategies, and land use strategies. For example, commute trip reduction programs can encourage use of alternative modes, particularly for commuting to work and school. These often include features that encourage non-motorized travel such as improving bicycle parking or financial rewards such as parking cash out.

In terms of overall cost efficiencies, it is important to consider how reducing trip generation can reduce the need for new traffic signals (typically costing \$200,000 each), or land for new parking spaces. This does not factor in lower maintenance costs, lower environmental impacts, or the higher employee satisfaction benefits that TDM provides.

Measures for supporting this strategy are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

TDM2 STRATEGY IMPACT

Annual GHG Reduction Potential (MT CO2e)	6,558	
Estimated Annual Cost to the City	\$183,974	
Estimated Cost per MT	\$27.90	

Supporting Actions		Timeframe
TDM2-1	Promote the use of flextime and other measures by employers and employees through the City's Transportation Systems Management (TSM) Ordinance.	2012
TDM2-2	Encourage employers to allow employees to telecommute.	2012
TDM2-3	Encourage (employers) or offer (City government) alternative work week (e.g., 9/80, work from home, 10-hour shifts) to reduce employee commutes.	2012
TDM2-4	Create incentive program(s) that encourage the development of neighborhood telecommuting centers.	2012
TDM2-5	For municipal employees, create incentives for non-single-auto commute modes (e.g., carpool programs, transit vouchers, alternative work week plans, telecommuting) through City programs and community outreach.	2012
TDM2-6	Create an incentive program for City employees who use non-single-auto commute alternatives.	2012
TDM2-7	Modify municipal codes to require new and substantial developments within 1/4 mile of transit to provide transit passes or other transit use incentives for an interim period sufficient to establish transit use patterns.	2012
TDM2-8	Strengthen community-based carpool and ride share programs for residents and businesses through education and engagement.	2012
TDM2-9	Modify municipal development codes to require new non-residential projects over a certain size to implement a TDM program capable of reducing weekday peak period vehicle trips by at least 20%.	2012
TDM2-10	Modify municipal codes to require dedicated parking spaces in new and modified developments or carpool, vanpool, alternative-fuel, and car-share vehicles.	2012
TDM2-11	Develop incentives to attract a car-sharing service at the Pleasanton BART stations.	2012

Strategy TDM3: Traffic Smoothing

Pleasanton's transportation policies include objectives to improve traffic flow and relieve congestion. Traffic congestion refers to the incremental costs resulting from interference among road users. These impacts are most significant under urban-peak conditions when traffic volumes approach Pleasanton's roads' capacity. The resulting congestion reduces mobility and increases driver stress, vehicle costs, and pollution. Potential TDM strategies for reducing congestion problems include reducing peak-period travel demand or improving transportation alternatives, and increasing roadway capacity. Congestion can be measured in various ways, including roadway Level of Service (LOS), average traffic speed, and average congestion delay compared with free-flowing traffic.

Traffic signal synchronization has long been recognized as one of the most effective techniques for cutting traffic congestion on arterials and on the arterials network. Some studies show that the benefit of reduced delay compared to the cost of synchronization may be as high as forty to one. Full funding of traffic synchronization work is one of the easiest and cheapest ways to help relieve traffic congestion. Ramp meters pace the incoming flow, so the merging takes on the quality of a smoothly functioning zipper, decreasing accident rates. Mainline flows improve and overall volumes increase both on the mainline and the ramp.

Road pricing involves charging motorists directly for driving on a particular road or in a particular area. Congestion pricing is road pricing with higher rates during congested periods. It can reduce traffic congestion on a particular roadway, particularly if implemented as part of a comprehensive TDM program, for example, with transit improvements and rideshare programs. Road pricing applied on just one roadway may cause traffic to shift routes, increasing traffic congestion on other roads.

Demand management can have a sizeable impact on congestion, even if total volume changes are modest. When a road network is at capacity, adding or subtracting even a single vehicle has disproportionate effects for the network.

Measures for supporting this strategy are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

TDM3 STRATEGY IMPACT

Annual GHG Reduction Potential (MT CO2e)	variable
Estimated Annual Cost to the City	variable ¹²
Estimated Cost per MT	variable

Supportir	ng Actions	Timeframe
TDM3-1	Traffic smoothing through congestion management; Upgrade signal timers to improve traffic flow and reduce traffic congestion.	2013

¹² Highly dependent on funding availability

City of Pleasanton 3-23 ESA / 210016
Draft Climate Action Plan

Goal 5: Increase Motor Vehicle Efficiency

The goal of increasing motor vehicle efficiency and reducing the carbon-intensity (or amount of GHG emissions released per mile) will be accomplished by encouraging people to switch to vehicles with higher fuel economy or cleaner-fueled vehicles, by improving their existing vehicle efficiency, and by adhering to State and Federal programs and policies that would reduce the carbon-intensity of vehicles. This goal aims to reduce carbon-intensity of all vehicles that travel in or through Pleasanton, not just vehicles owned by its residents or owned by the City government.

Strategy VE1: Develop a Supportive Community Infrastructure for More Fuel-Efficient and Alternative Fuel Vehicles

Strategies include the purchase of, or conversion to, natural gas or biodiesel vehicles through incentives and programs as funding permits. Natural gas and biodiesel-fueled vehicles have a lower per-mile carbon footprint than gasoline- and diesel-powered vehicles. Also, as crude-oil derived fuels (including gasoline and diesel) increase in cost and as natural gas and biodiesel fuel sources become more readily available, these vehicles could become less expensive to operate than traditional vehicles. Alternative-fueled vehicles may also save fuel costs over time, as petroleum-based fuels increase in costs, and as alternative fuels become a market commodity.

The adoption rate for zero- and low-carbon fuel vehicles is difficult to predict in the face of uncertainty with respect to market conditions, carbon pricing (through taxes or cap-and-trade), and availability of funding. For the near-term, implementing programs and policies for alternative fuel vehicles will be difficult without incentive programs, or without better access and lower cost of alternative fuels through market forces and/or subsidies.

Measures for supporting this strategy are summarized below. **Appendix D** provides more detailed descriptions of each measure.

VE1 STRATEGY IMPACT

Annual GHG Reduction Potential (MT CO2e)	NA ¹³
Estimated Annual Cost to the City	NA
Estimated Cost per MT	NA

Supporting Actions		Timeframe
VE1-1	Develop a public/private partnership to develop a convenient and reliable electric and plug- in hybrid vehicle infrastructure including publicly available charging stations in both on- and off-street parking locations.	2013
VE1-2	Modify City municipal code to permit biodiesel service or fueling stations.	2012
VE1-3	Implement a waste oil collection program to provide feedstock for biodiesel fueling stations. Coordinate with VE1-2.	2013
VE1-4	Develop a public/private program with local service stations and automotive repair shops to provide free "mileage booster" inspections that include checking tire pressure.	2012
VE1-5	Develop a "Green Guide" web page on the Pleasanton Green Scene website that describes and promotes ways to improve vehicle fuel efficiency and promotes the use of alternative fuel vehicles and biodiesel conversions.	2012

¹³ Difficult to predict in the face of uncertainty over market forces, carbon pricing and/or program funding.

Strategy VE2: City Fleet Replacement Program

The City should continue to procure fuel-efficient and alternative fuel vehicles for its municipal vehicle fleet. Examples of vehicles with low carbon-intensities the City could consider include:

- Hybrid vehicles
- Plug-in hybrid vehicles
- All-electric vehicles
- Compressed natural gas vehicles
- Ethanol-powered vehicles
- Bio-diesel vehicles and conversions from petro-diesel
- Propane vehicles
- Fuel-cell vehicles
- Ultra-high fuel economy gasoline internal combustion vehicles

Measures for supporting this strategy are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

VE2 STRATEGY IMPACT

Annual GHG Reduction Potential (MT CO2e)	312
Estimated Annual Cost to the City	\$4,320
Estimated Cost per MT	\$13.85

Supporting Actions		Timeframe
VE2-1	City gasoline-fueled fleet replacement program: Planned initiative to upgrade the City fleet to include more hybrid-electric and alternative fuel vehicles to reduce emissions associated with City operations.	2011
VE2-2	City diesel-fueled fleet and equipment replacement program: Convert the municipal diesel vehicles, generators, and other diesel powered equipment to fleet to run on biodiesel and/or diesel/biodiesel blend where feasible. Promote biodiesel in the City fleet replacement program. Implement the planned initiative to upgrade the City fleet to include more electric, hybrid-electric, and alternative fuel vehicles to reduce emissions associated with City operations. Create a "Green Ride" section on the Green Scene website.	2014

Energy

2020 Business-as-usual GHG Emissions: 367,724 MT CO2e Annual Reductions by 2020: 13,540 MT CO2e

TABLE 3-4
SUMMARY TABLE OF GHG REDUCTION IMPACTS FOR ENERGY STRATEGIES

	Goal / Supporting Strategy	Annual GHG Reduction Potential (MT CO2e)	Percent of Category
EC	Reduce Community Energy Use		
EC1	Use city codes, ordinances, and permitting to enhance green building, energy efficiency, and energy conservation.	778	6%
EC2	Leverage outside programs to increase energy efficiency and conservation.	6,926	51%
EC3	Establish and promote financing and financial incentive programs to support energy efficiency and conservation.	218	2%
EC4	Develop programs to increase energy efficiency and conservation.	1,778	13%
EG	Reduce Energy Used by Municipal Operations		
EG1	Promote green building and energy efficient development for government operations and city infrastructure.	1,194	9%
ER	Increase Renewable Energy Generation		
ER1	Implement local ordinances and permitting processes to support renewable energy.	882	7%
ER2	Develop programs to promote on-site renewable energy to the community.	1,764	13%
ER3	Promote use of renewable energy for municipal operations.	NA	0%
	Total for Category	13,540	100%

Introduction

Emissions associated with consumption of electricity and natural gas account for approximately 35% of the City's 2005 GHG emissions inventory. A little more than half of this is from commercial buildings and industrial use, and a little less than half from residential buildings. Municipal operations contribute a small fraction (approximately 1.6%) of total energy use, including the energy used for street lighting and traffic lights.

For buildings, the amount of energy consumed and the resultant GHG emissions are generally related to square footage, building type, age of building, building materials, and construction, with considerable efficiencies associated with denser and more compact development. Nationwide, single family detached homes consume twice the energy of multi-unit dwellings, and individuals living in single family homes consume about one and a half times as much as those living in multi-unit dwellings, on average. Typically, the best strategies for reducing emissions related to energy consumption start with conservation (reducing demand) and energy efficiency, then assess opportunities to add renewable energy generation capacity.

Examples of energy efficiency and conservation programs include requirements or incentives for "green building" and energy efficient development. New state standards now require such provisions for new construction. Renewable sources of energy are becoming more available and affordable through tax incentives and technological advances.

Background

Energy is a critical component to modern society and fuels all aspects of our lives today. The City of Pleasanton has made significant strides to move towards a sustainable energy future. The Energy Element of the General Plan and the *Energy Efficiency and Conservation Strategy* (EECS) are key documents that outline policies and programs to meet the community's energy needs while maintaining the highest quality environment and quality of life.

The Energy Element of the General Plan was adopted by City Council in 2009 to outline policies to guide the growth and land development for City of Pleasanton. The Energy Element addresses the infrastructure that provides natural gas and electricity for the community, including transmission and distribution. Included in the Energy Element is the following goal: "Move toward a sustainable future that increases renewable energy use, energy conservation, energy efficiency, energy self-sufficiency, and limits energy-related financial burdens in Pleasanton." This goal and associated policies and programs have been incorporated into this Climate Action Plan.

The EECS was developed in 2010 to address the requirements of the U.S. Department of Energy's Energy Efficiency and Conservation Block Grant program. These projects are intended to be consistent with the goals and policies outlined in the Energy Element of the General Plan, as well as statewide goals and policies established through state legislation for emissions reductions and renewable energy.

Energy Sources

Pacific Gas and Electric (PG&E) serves as the City's energy utility, providing both electricity and natural gas for residential, commercial, industrial, and government customers. The types of energy sources utilized for the generation of electricity has a significant impact on the City's GHG emissions. As of 2009, PG&E's electric power mix was comprised of approximately 47% natural gas, 20% nuclear, 16% large hydroelectric, 15% renewable energy, and 2% coal.¹⁴

In the effort to reduce statewide GHG emissions, the State of California has enacted one of the most ambitious renewable energy standards in the country. The California Renewable Portfolio Standard (RPS) seeks to reduce the proportion of fossil fuel based electric generation, and increase the amount of clean, low emission renewable energy to the power grid. Under California Senate Bill 1028 and Senate Bill 107, the RPS program requires PG&E to increase its use of renewable energy resources by at least 1% of its retail sales annually until it reaches 20% by 2010.

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 $^{^{14}\} PG\&E\ 2009.\ http://www.pge.com/includes/docs/pdfs/shared/edusafety/systemworks/dcpp/trifold_v02_05_07_10.pdf$

As a regulated energy market, the City's alternatives to purchasing PG&E power are limited. The two principle alternatives are to either form a municipal utility district or community choice aggregation program. Both of these options may require significant effort.

Renewable Energy

As with most communities, in Pleasanton there exist opportunities to supplement or offset centrally generated grid electricity with distributed generation (small-scale power generation located in close proximity to the load being served). While distributed generation can utilize a variety of energy sources, including natural gas, oil, diesel and propane, this Climate Action Plan focuses on opportunities related to low GHG emission sources such as solar and wind.

Solar Energy

The two main distributed generation technologies for capturing solar energy are solar photovoltaic and solar water heating. National Renewable Energy Laboratory (NREL) data indicates that solar energy is a promising option for renewable energy generation¹⁵.

One key benefit of solar energy is that its peak resource availability corresponds to peak system loads for conventional electricity. Therefore, solar energy systems have the potential to offset electricity usage when it is the most expensive, and typically the most carbon intensive as older, less efficient power plants are brought on line to meet peak loads.

Wind Energy

NREL data indicate that the average wind energy potential for the City of Pleasanton is low. The wind resource is expressed in terms of wind power classes, ranging from class 1 (the lowest) to class 7 (the highest). Each class represents a range of mean wind power density or approximate mean wind speed at specified heights above the ground. Areas designated class 3 or greater are suitable for most wind energy applications, whereas class 2 areas are marginal and class 1 areas are generally not suitable.

However, local terrain features may cause the wind power to vary as much as ~ 50% to 100% from the assessment value. Therefore, there may be local areas of higher wind power potential and conversely, some local areas may have lower wind power than that shown by this assessment.

Other Technologies

Other renewable energy sources include biogas, geothermal, concentrating solar, tidal and wave power. Biogas digester systems can be installed at any type of industry where waste containing organic material is produced. The City of Pleasanton's wastewater is treated at the Dublin San Ramon Services District (DSRSD) plant on Johnson Drive, where biosolids are anaerobically digested to produce methane that is in turn used to generate power. The nearby presence of agricultural and farming operations suggests the potential of capturing energy from related waste organic materials.

City of Pleasanton 3-28 ESA / 210016
Draft Climate Action Plan June 2011

 $^{^{15} \}quad NREL \ 1961-1990 \ data. \ http://rredc.nrel.gov/solar/old_data/nsrdb/redbook/atlas/redboo$

The other technologies mentioned above are not being considered at this time due to a variety of reasons. Geothermal and concentrating solar are both large scale renewable energy technologies not deemed appropriate at this time. Tidal and wave power are still emerging technologies, not yet commercially available.

Building Stock

Buildings comprise the largest source of demand for electricity and natural gas, due to the limited amount of industrial activity within the City. Residential and commercial buildings have very different energy consumption characteristics, both in terms of time of use, as well as in energy intensity. In addition to size, building type and occupancy characteristics, the only major factor in how much energy a building uses is the age of the building.

Prior to 1978, there were no energy codes for buildings. Therefore, the greatest energy efficiency improvement opportunities are typically found in the oldest buildings. Starting in 1978, the State of California adopted Title 24, Part 6 of the California Code of Regulations for Energy Efficiency Standards for Residential and Nonresidential buildings. While the Title 24 code is typically updated every 2 to 4 years, major updates and revisions occurred in 1992 and then again in 2001.

In PG&E's territory, the majority of buildings were built before Title 24 was enacted, or during the early years of the building energy codes. The City of Pleasanton experienced significant growth in recent years, however, and much of its building stock may be newer than the average for the PG&E service territory.

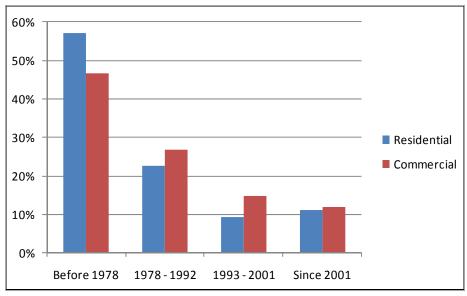


Figure 3-2
Distribution of Building Construction Date,
by Building Type for PG&E Territory

Goal 1: Reduce Energy Used by the Community

The vast majority of electricity and natural gas related GHG emissions in the City are related to residential and commercial buildings. Following the principle of "Reduce, then Produce," we seek to first reduce energy demand and maximize energy efficiency, and then look to generate electricity with low carbon fuels and renewable resources.

This goal is focused on assisting the community to reduce its energy usage through efficiency improvements. While energy efficiency is generally the most cost-effective approach for reducing GHG emissions, and has numerous co-benefits including cost savings and promotion of local, green collar jobs, nothing is "greener" than eliminating or lowering demand for energy by changing consumptive behavior. For example, using an outdoor line to dry clothes lowers energy demand more effectively than purchasing and using a more efficient dryer. The City is making a concerted effort to influence behavior and promote efficiency programs. See the Community Engagement section for details.

The following strategies seek to promote energy efficiency through streamlined city processes, leveraging existing programs, enabling financing, and developing new programs.

Strategy EC1: Use City Codes, Ordinances and Permitting to Enhance Green Building, Energy Efficiency, and Energy Conservation

Municipal code defines regulations to ensure the health and safety of the community, and to improve the quality of life of the citizens of Pleasanton. The Pleasanton Municipal Code is a body of law that, among other things, regulates the manner in which a property owner can develop his or her property and the types of uses allowed on that property. Reducing consumption of electricity, natural gas and water, as well as promotion of environmentally sustainable material use, will require implementation of green building practices in the City.

The existing Green Building Ordinance is a specific law found in the municipal code. In 2002, the City was at the forefront of the green building movement when it adopted green building requirements for new commercial buildings of 20,000 square feet or more. The ordinance requires new and significantly remodeled buildings to incorporate measures from the U.S Green Building Council's LEEDTM certification system. In 2006, the City again continued as a local government leader in the green building field and expanded its green building requirements to new single family residential projects of 2,000 square feet or larger.

With the State of California enacting mandatory Green Building Standards Code (CALGreen) for all new buildings, the City is now working to coordinate its compliance and to determine whether to adopt the additional optional tiers to go beyond the minimum requirements of the code. The Community Development Department is taking the lead to develop amendments to the Pleasanton Municipal Code to incorporate CALGreen as the standard.

A construction permit or building permit is required for new construction, or adding on to preexisting structures, and in some cases for major renovations. This represents an opportunity to ensure that non-building related streetscapes also support energy efficiency and reduced energy use. The City may also consider developing sustainable mitigation measures for proposed projects or developments that are valuable to the community, but do not strictly conform to the requirements of a qualified climate action plan. These alternative mitigation measures would include projects that would benefit the community in general, such as providing electric vehicle charging stations, solar installations, roadway repairs using light-colored materials, or other measures designed to reduce the community's carbon footprint. Amendments or a new ordinance related to the municipal code can support measures to reduce heat island effects and further decrease energy used for cooling buildings during warm weather days.

Measures for supporting this strategy are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

EC1 STRATEGY IMPACT

Annual GHG Reduction Potential (MT CO2e)	778
Estimated Annual Cost to the City	\$7,083
Estimated Cost per MT	\$9.10

Supporting Actions		Timeframe
EC1-1	Continue to implement and improve the City's existing Green Building Ordinance for commercial buildings, according to the California Green Building Standards Code. Include new requirements for shade trees, cool roofs, and landscape lighting.	Since 2002; upgrade in 2011
EC1-2	Implement the 2006 residential Green Building Ordinance requiring new and significantly remodeled residential buildings to incorporate measures from Build It Green (BIG) green building guidelines. Continue to implement and update according to the California Green Building Standards Code, and include requirements for shade trees and cool roofs.	Since 2006
EC1-3	Modify municipal code to reduce heat island effects in the City by requiring light-colored paving material for roads and parking areas, as well as parking lot shade trees.	2012

Strategy EC2: Leverage Outside Programs to Increase Energy Efficiency and Conservation

The California Public Utilities Commission has set the ambitious goal to reduce energy use in existing homes by 40% and install low-energy heating and cooling systems in 50% of new and existing homes by 2020.¹⁶

One simple but effective way to promote energy efficiency in existing buildings is to make residents and business owners aware of the various programs available that defray the up-front cost of energy-efficiency retrofits.

A variety of programs exist to encourage homeowners and renters to upgrade their homes with energy-efficient technology. For example, residents can apply for PG&E rebates on heating, ventilation, and air conditioning (HVAC) equipment, lighting, insulation, cool roofs, energy-

City of Pleasanton 3-31 ESA / 210016
Draft Climate Action Plan June 2011

¹⁶ California Public Utilities Commission, 2008. California Long Term Energy Efficiency Strategic Plan: Achieving Maximum Energy Savings in California for 2009 and Beyond.

efficient appliances, low-income weatherization, and so forth. In addition to rebates, residents can take advantage of federal tax credits, such as the 30% tax credit on efficiency upgrades, up to \$1,500. These rebates and credits make energy efficiency very attractive, because they greatly reduce the payback period, after which the renter/owner starts saving money they would have otherwise spent on energy.

In 2010, the City partnered with PG&E to initiate an energy efficiency outreach campaign to small and medium businesses in collaboration with the Business Energy Services Team (BEST) Program. The program is designed to help small businesses save energy and money by providing a "no-cost" business energy use assessment. The assessment covers a detailed proposal of energy saving recommendations, incentives to reduce equipment costs and direct installation of approved energy efficiency measures. The PG&E area representative, City staff, and the BEST Program contractor canvassed local commercial districts to create buzz and interest in the program.

The City will continue to work closely with PG&E and other organizations providing rebates and incentives for energy efficiency to the Pleasanton community. Activities will include coordinating marketing and outreach and leveraging City contacts with area associations such as the Chamber of Commerce, Pleasanton Downtown Association (PDA), Hacienda Business Park (HBP), neighborhood associations, and the school district.

Measures for supporting this strategy are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

EC2 STRATEGY IMPACT

Annual GHG Reduction Potential (MT CO2e)	6,926
Estimated Annual Cost to the City	\$10,500
Estimated Cost per MT	\$1.52

Supporti	ng Actions	Timeframe
EC2-1	Recruit a manager of energy and sustainability to oversee implementation of a community-wide Climate Action Plan, ensure compliance with reporting requirements, and coordinate outreach activities with the public and other key stakeholders.	Hired in 2010
EC2-2	PG&E Partnership Program - Implement a multi-year integrated resource strategy that incorporates PG&E's Core, Third Party, Local Government Partnership, Demand Response, Clean Air Transportation, and Distributed Generation, and other pertinent programs.	July 2009
EC2-3	Provide funding for StopWaste's Green Packages Program - a set of verifiable standards and specifications for retrofit projects. Local participation may include an analysis of local housing stock to target high-impact areas, production of outreach materials to help property owners understand retrofit options, and bundling of incentives and benefits from existing programs (rebates, tax credits, etc). The program also provides training, verification, and progress tracking.	2010
EC2-4	Support the Energy Upgrade California Program to manage a large-scale residential retrofit program. This program would target 15 to 30 year-old residential subdivisions with large numbers of similar houses that are good candidates for energy efficiency retrofits.	2011

Supporting Actions		Timeframe
EC2-5	Participate in Energy Upgrade California. This program, funded in part by grants from the CEC and by California utility customers and administered by utility companies under the auspices of the CPUC, currently offers energy efficiency audits and rebates for home energy upgrades. In the future, the program will also cover commercial buildings.	2011
EC2-6	Outreach and education for demand response: work with PG&E to develop targeted outreach to commercial/industrial customers.	Ongoing

Strategy EC3: Establish and Promote Financing and Financial Incentive Programs to Support Energy Efficiency and Conservation

A significant number of federal tax incentives are available to the citizens of Pleasanton. These include the Energy Efficient New Homes Tax Credit for Home Builders, Energy-Efficient Mortgages, and the Residential Energy Efficiency Tax Credit, to name a few. ¹⁷ The City will promote and increase awareness of these federal incentives, through the website and other information channels for residents and local businesses.

Measures for supporting this strategy are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

EC3 STRATEGY IMPACT

Annual GHG Reduction Potential (MT CO2e)	218
Estimated Annual Cost to the City	\$1,800
Estimated Cost per MT	\$8.24

Supportin	ng Actions	Timeframe
EC3-1	Assess feasibility of establishing a revolving loan fund for home performance audits and system upgrades.	2013
EC3-2	Promote and increase awareness of available rebates and tax credits for energy efficiency upgrades.	2011

Strategy EC4: Develop Programs to Increase Energy Efficiency and Conservation

In addition to existing programs and tax incentives available to the Pleasanton community, the City seeks to supplement and identify gaps in existing offerings to the community. In 2009 the Pleasanton City Council approved the formation of an advisory committee. The Committee on Energy and the Environment is tasked with tracking and evaluating trends in energy efficiency and sustainability, and making appropriate recommendations to City staff and City Council. Supporting all energy efficiency and conservation programs with strong public outreach is a major goal of the Committee (see section on Community Engagement for more information).

¹⁷ See U.S. Department of Energy's Database of State Incentives for Renewables and Efficiency (DSIRE): http://dsireusa.org/incentives/index.cfm?State=US&ee=1&re=0

The City will also develop a local Residential Energy Efficiency Program and Commercial Energy Efficiency Program to address the gaps in programs offered by PG&E, Energy Upgrade California, and the federal government. The residential program will focus on providing incentives for energy efficiency measures not covered by existing programs or to customers who are not eligible for incentives through the existing programs. The commercial program will provide a rebate for a comprehensive energy efficiency audit, which is not currently offered through PG&E.

Other programs include a tree planting and vegetation shading program to reduce cooling loads on buildings in the summer. The City would determine eligibility requirements for different types of trees or green trellises and develop a list of pre-approved tree species. Additionally, the City will promote daylighting to reduce energy related to lighting. Daylighting technologies include solartubes and skylights. Information and workshops will also be provided to the community.

Measures for supporting this strategy are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

EC4 STRATEGY IMPACT

Annual GHG Reduction Potential (MT CO2e)	1,778
Estimated Annual Cost to the City	\$23,733
Estimated Cost per MT	\$13.35

Supporti	ng Actions	Timeframe
EC4-1	Establish a Committee on Energy and the Environment to track and evaluate trends in energy demand, energy efficiency, and sustainability, and to make appropriate recommendations to City staff and City Council.	Since 2009
EC4-2	Implement a voluntary program that promotes energy and water-efficiency upgrades of existing buildings (residential and/or commercial). Include a municipal incentive program for residential and commercial energy demand reduction, energy efficiency retrofits, and/or renewable energy projects.	Start in 2011
EC4-3	Implement a citywide tree planting program, with a focus on shade trees.	Start in 2015
EC4-4	Promote use of Solartube, skylights and other daylighting systems.	2011
EC4-5	Consider Home Energy Ratings System score and fostering recognition of buildings that complete a prescriptive package of actions.	2012

Goal 2: Reduce Energy Used by Municipal Operations

While municipal operations constitute a small fraction of the total citywide GHG emissions, municipal actions to reduce energy usage will help save money and demonstrate important leadership to the community. The City of Pleasanton has already been proactively promoting environmental responsibility and conservation related to municipal operations.

Strategy EG1: Promote Green Building and Energy Efficient Development for Government Operations and City Infrastructure

In July 2001, the City Council adopted a pledge endorsing the Governor's "Energy Conservation Pledge" and committed Pleasanton to pursue a 15% reduction in energy use. To conserve energy, in 2000 and 2001, the City updated its traffic signal lighting by replacing the standard incandescent bulbs with light-emitting-diode (LED) bulbs. In addition, the City enrolled in an Energy Star building performance improvement program and continued to upgrade municipal facilities based on the results of energy audits. It is estimated that the original 15% reduction goal was achieved.

Proposed or in-progress municipal facility upgrades include retrofitting the heating, ventilation and cooling (HVAC) system at the Senior Center, new lighting at the Library, energy efficient variable frequency drives on motors at the Aquatic Center and high-efficiency water heaters at all fire stations. Furthermore, the Fire Station #4 is the only fire station in the United States to achieve a LEEDTM Gold Certification. Its energy efficiency and sustainability features include being built above Title 24 energy code, use of recycled and sustainable building materials, low volatile organic compound (VOC) emissions and landscaping that promotes water conservation.

As part of this Climate Action Plan, the City intends to assess opportunities for further energy efficiency upgrades, especially related to HVAC, weatherization, and lighting. The City will replace fluorescent bulbs in the illuminated street signs with LED bulbs and evaluate technologies for upgrading street lights. In addition to municipal facilities, the City will assist the school district with energy audits and green building checklists to promote energy efficiency. These initiatives will require a thorough upfront assessment of specific opportunities for different technologies and equipment to enable energy savings.

Measures for supporting this strategy are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

EG1 STRATEGY IMPACT

Annual GHG Reduction Potential (MT CO2e) 1,194	
Estimated Annual Cost to the City	Net negative (estimate 6 yr payback)
Estimated Cost per MT	Net negative

Supporting Actions		Timeframe
EG1-1	Eliminate energy demand, where feasible. Perform energy efficiency upgrades for municipal buildings, including lighting and HVAC retrofits. Assess opportunities for weatherization and insulation. Install more efficient heating, cooling, computer, and lighting systems in City infrastructure whenever practical and/or replacement systems are needed.	2011
EG1-2	Eliminate illuminated street signs, where feasible. Replace all fluorescent bulbs in illuminated street name signs with more energy efficient systems (e.g., LEDs).	2011
EG1-3	Eliminate street lights, where feasible. For new streetlights, and for replacing existing sodium vapor street lights, use more energy efficient systems (e.g., LEDs).	2011

Supporting Actions		Timeframe
EG1-4	Assess opportunities to eliminate energy demand and improve energy efficiency of municipal water/sewer system equipment (e.g., variable frequency drives on well motors). The City has an ongoing motor and pump replacement program to properly maintain this infrastructure.	2011
EG1-5	Assist the school district in developing and implementing an energy efficiency and conservation program.	2011

Goal 3: Increase Renewable Energy Generation

On-site renewable energy systems offer another important lever for reducing emissions. Generally, renewable energy systems should be installed only after all cost-effective efficiency measures have been implemented. The best options for Pleasanton businesses and residents are solar hot water heating and roof-top photovoltaic (PV) systems. Wind energy is also becoming more cost effective on a small scale, with commercially available systems for the built environment.

The two main strategies for increasing renewable energy generation in the community are focused on removing barriers from local ordinances and permitting, and supporting programs that provide financial assistance and information. For municipal operations, the effective strategies include onsite renewable energy installations on city-owned facilities and Green Power purchase agreements.

Strategy ER1: Implement Local Ordinances and Permitting Processes to Support Renewable Energy

The City's Generator Siting Ordinance encourages the development of distributed generation facilities by permitting photovoltaic facilities throughout the City. Other types of distributed generation facilities, such as small fuel-cell facilities, wind energy facilities and small natural gas cogeneration facilities are allowed in selected areas of the City, typically away from residential areas where they may generate noise or air quality impacts.

To expand the areas allowable for wind turbine installations, the City plans to develop a zoning ordinance specific to wind energy. The zoning ordinance will provide clear guidelines to allow the installation and use of vertical axis wind turbines. The City will also define the permissible height for wind turbines, locations and setback requirements, and define the necessary permits. Public hearings and meetings with local stakeholders will be held to help the City to develop the new ordinance.

The City will also expedite permits associated with renewable energy installations. Permitting for solar photovoltaic systems has already been streamlined to allow property owners to walk-in without an appointment to submit paperwork and obtain necessary permits within 15 minutes. The City plans to streamline permitting for other technologies such as solar hot water heating, as well as for retrofits and building projects that meet green building standards.

Community choice aggregation (CCA) would require a significant effort by the City to contract for electric service separate from PG&E. CCA was enabled by California Assembly Bill 117 to allow cities and counties to purchase electricity through a third-party instead of PG&E. The electricity purchased would still be delivered by PG&E through its wires and billed through its

meter reading and billing department. To pursue this action, the City would need to develop a CCA Implementation Plan that includes the organization structure of the program, its operations and funding, and rate setting and costs to participants.

Measures for supporting this strategy are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

ER1 STRATEGY IMPACT

Annual GHG Reduction Potential (MT CO2e)	882
Estimated Annual Cost to the City	\$5,400
Estimated Cost per MT	\$6.12

Supporting Actions		Timeframe
ER1-1	Adopt local zoning ordinances that encourage residential renewable energy installations (e.g., wind turbines).	2013
ER1-2	Expedite green permits and include outreach materials in all permit applications. "Green" permits include solar and renewable energy permits, and new construction/renovations according to "green building" guidelines.	2011
ER1-3	Consider Community Choice Aggregation to increase the proportion of clean, renewable resources in the electric mix used by the City.	2013

Strategy ER2: Develop Programs to Promote On-Site Renewable Energy in the Community

The largest barriers to on-site renewable energy are access to information, high up-front financing costs and long cost-recovery periods. The City intends to continue to participate in the Solar Cities Program to educate consumers with the facts about residential solar energy. The City offers free educational workshops, web resources, and targeted information to help homeowners make decisions about investing in a solar photovoltaic system. In addition to solar photovoltaic technologies, the City plans to provide information on solar hot water heating systems, wind turbines, and fuel cell technologies.

The City is planning to conduct additional workshops and seminars to distribute information about solar photovoltaic systems and associated funding and incentive opportunities. For example, PG&E and the State of California offer incentive programs that help defray the initial investment of energy systems. Starting in 2011, PG&E will be required to pay its customers for the excess energy they generate from on-site solar systems.

In addition to providing information, the City is researching the feasibility of participating in a local solar cooperative to purchase solar panels in bulk and leverage economies of scale in purchase and installation costs. The program will solicit bids from solar contractors contingent on the number of systems to be installed, and enable homeowners to sign up to participate. The City will also look to partner with community members to develop solar projects on parking lots and potentially for electric vehicle charging stations.

Finally, City staff will examine the existing level of renewable energy generated within the City and develop a goal for the installation of new or expanded renewable energy systems in the community.

Measures for supporting this strategy are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

ER2 STRATEGY IMPACT

Annual GHG Reduction Potential (MT CO2e)	1,764
Estimated Annual Cost to the City	\$35,600
Estimated Cost per MT	\$20.18

Supporting Actions		Timeframe
ER2-1	Evaluate existing installed renewable energy capacity in community and set future installed goal.	
ER2-2	Solar Cities Program (Solar City Program)- Since 2008, Pleasanton has participated in a customer assistance program designed to facilitate the purchase and installation of photovoltaic and other energy efficient technologies for residential, commercial, and municipal facilities. Outreach activities are currently being planned to enhance the existing program.	2008
ER2-3	Increase promotion (rebates, education and outreach, demonstration projects and or other means) of distributed generation, especially PV, solar thermal, solar hot water, and solar cooling. Also consider including bloom box or other fuel cell technologies.	2013
ER2-4	Form a Pleasanton solar cooperative to purchase solar panels in bulk and leverage economies of scale in installation costs.	2013
ER2-5	Consider installing neighborhood solar grids (use parking lots) for solar EV charging stations.	2013

Strategy ER3: Promote Use of Renewable Energy for Municipal Operations

Following the principle of "Reduce, then Produce," the City will complement its energy efficiency efforts with initiatives to displace conventional energy with renewable resources. To date, the City has installed 424 kW of solar photovoltaic (PV) systems across four buildings. These include the Operations Service Center (360 kW system), Firehouse Arts Center (30 kW system), Fire Station #4 (20 kW system), and the Pleasanton Police Department (14 kW system). The City also plans to investigate the feasibility of installing additional alternative energy projects at its municipal facilities.

PG&E does not currently offer 100% green electricity to its customers. However, the City could procure renewable energy credits (RECs) associated with specific renewable energy projects that are not being used for the state RPS. The City will also assess the relative costs and benefits of purchasing RECs to match the conventional PG&E power being used for municipal operations.

Measures for supporting this strategy are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

ER3 STRATEGY IMPACT

Annual GHG Reduction Potential (MT CO2e)	
Estimated Annual Cost to the City	
Estimated Cost per MT	

Supporting Actions		Timeframe
ER3-1	Evaluate existing installed renewable energy capacity for municipal operations and set future installed goal.	2012
ER3-2	Evaluate the feasibility of installing solar (PV) panels or vertical wind turbines at Cityowned facilities.	Started in 2009
ER3-3	Investigate feasibility of purchasing Green Power for municipal operations.	2012

Solid Waste Minimization

2020 Business-as-usual GHG Emissions: 43,521 MT CO2e Annual Reductions by 2020: 29,605 MT CO2e

TABLE 3-5
SUMMARY TABLE OF GHG REDUCTION IMPACTS FOR SOLID WASTE MINIMIZATION STRATEGIES

	Goal / Supporting Strategy	Annual GHG Reduction Potential (MT CO2e)	Percent of Category
SW	Establish Pleasanton as a Zero Waste Community by 2025		
SW1	Increase recycling, organics diversion, and waste reduction associated with municipal operations.	(included in community reductions)	0%
SW2	Increase recycling, organics diversion, and waste reduction associated with the entire community.	29,605	100%
	Total for Category	29,605	100%

Introduction

GHG emissions associated with landfilling of solid waste contribute approximately 5% to the City's inventory. The emissions are largely generated by the slow decomposition of organic waste material into methane (a GHG with a much greater warming potential than CO₂) at the Vasco Road landfill, much of which escapes to the atmosphere, even at landfills like Vasco Road that are designed to capture and flare the methane. Additional emissions come from the collection, transportation, and handling of waste. Diverting solid waste from landfills is an effective way to reduce GHG emissions associated with landfill disposal and with the energy embodied in material goods and their packaging. Strategies for reducing the amount of solid waste generated by the community include building on existing diversion programs and considering new ways to promote and incentivize the community to work towards zero waste.

Background

There is an enormous amount of energy (and associated GHG emissions) embodied in the material products that City residents purchase, use, and discard. This energy is expended in the extraction, processing, and transporting of raw materials, and in manufacturing and delivering goods to market. Reuse and recycling helps conserve much of this embodied energy. Many readily recyclable materials such as glass, plastic, metal do not easily decompose, and sending them to landfill represents a loss of resources as many of these materials can be recycled into other products, thereby reducing the demand for virgin materials in manufacturing and production. In addition to being energy intensive, upstream extraction and processing of raw materials (mining, construction, fuel production, metals processing, etc.) generates enormous volumes of waste material. Forty to seventy times more waste (and associated emissions) is

generated from the upstream industrial processes associated with product manufacturing than with their disposal to landfill.¹⁸

Composting organic waste material, including food scraps, non-recyclable paper products, and plant material, keeps these materials out of landfill, thereby avoiding methane emissions. A well-managed composting operation provides a direct reduction of landfill methane emissions while producing a nutrient rich soil amendment that can be used to reduce pesticides and chemical fertilizers, retain water, build soil, and increase food productivity. Compost also helps increase carbon sequestration in soils.

Pleasanton has made great strides in waste diversion in recent years. Waste sent to landfill across all sectors of the community has decreased substantially even though the population has increased. The city reduced its annual waste sent to landfill by 27% from 2000 to 2008, and the citywide diversion rate increased from 53% in 2005 to 71% in 2009. Despite the increased diversion, the Stopwaste.org 2008 Waste Characterization Study shows that the majority of the material Pleasanton still sends to landfill is compostable or recyclable (organics, yard waste, and paper constitute approximately 64% of waste sent to landfill)²⁰. This means that there is still ample opportunity for reducing GHG emissions by focusing efforts on the continued improvement of the City's diversion programs.

The City is well positioned to achieve zero waste, commonly defined as 90% diversion of waste from landfill. Recycling and composting are the fundamental elements of a zero waste strategy. The City can attain 90% diversion by focusing on improving recycling and composting programs and increasing participation. Resources available through Alameda County's StopWaste.org and the City's relationship with Pleasanton Garbage Service (PGS) place the City in a strong position to do just that. In 1989, Pleasanton entered into a franchise agreement with PGS to provide exclusive hauling services to the community, establishing a regulatory relationship between the City and its service provider.

Becoming a zero waste city also means that Pleasanton must work toward addressing the portion of the waste stream that cannot be recycled or composted. Supporting and implementing consumer and producer responsibility legislation and an Environmentally Preferable Purchasing Policy are ways that the City can further decrease waste and demonstrate its commitment to sustainability.

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Makower, Joel, Strategies for the Green Economy: Opportunities and Challenges in the New World of Business, McGraw-Hill. 2009.

¹⁹ R.W. Beck, 2008 Alameda County Waste Characterization Study, StopWaste.org, June 2009. Appendix A14. http://www.stopwaste.org/docs/acwcs-2008r.pdf

²⁰ R.W. Beck, 2008 Alameda County Waste Characterization Study, StopWaste.org, June 2009. Appendix A14.

Goal 1: Establish Pleasanton as a Zero Waste Community by 2025

The City will prioritize the diversion of waste from landfill as its primary solid waste goal. Achieving zero waste will entail writing and implementing policy, expanding and improving recycling and composting programs, maximizing the use of technical assistance, and increasing public awareness and education about waste reduction and landfill diversion. Although the community and the municipality are considered separately, many actions between the two entities are synergistic and will be implemented contemporaneously.

The City will adopt a "Zero Waste by 2020" goal for municipal operations and a "Zero Waste by 2025" goal for the entire community. To achieve these goals, the commercial, residential, and government sectors will rely on expanded programs from PGS and increased participation in those programs. Incentivization, outreach and education will be essential in increasing community participation in waste reduction, recycling, and composting programs.

Strategy SW1: Increase Recycling, Organics Diversion, and Waste Reduction Associated with Municipal Operations

It is the City's desire to lead by example in reducing emissions and waste to landfill. To address a long-term sustainable view of discards and resource management, the City should adopt a goal of zero waste for municipal operations by 2020. Setting this goal will require coordination between public and private stakeholders. A key player will be the city's contracted waste hauler, who must partner with the City to provide the hauling and processing infrastructure needed for 90% landfill diversion.

Writing and adopting a Zero Waste Plan will go beyond the actions identified in the 2010 Solid Waste Assessment and provide a detailed strategy and framework for the city and PGS that will shape diversion program building, and provide the outreach tools needed for a cultural shift in how waste is viewed. Pleasanton is already working on actions toward zero waste, with the development of four City-run composting/recycling collection sites and the implementation of an Environmentally Preferable Purchasing policy.

Measures for supporting this strategy are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

SW1 STRATEGY IMPACT

Annual GHG Reduction Potential	Included in SW2
Estimated Annual Cost to the City	Included in SW2
Estimated Cost per MT	\$3.28

Supporting Actions		Timeframe
SW1-1	Adopt a City resolution to achieve Zero Waste (defined as 90% diversion) for government operations by 2020.	2011
SW1-2	Develop strategy and implementation plan to achieve government Zero Waste by 2020.	2012

Supporting Actions		Timeframe
SW1-3	Adopt an Environmentally Preferable Purchasing Policy.	2011
SW1-4	Launch municipal compost and/or recycling collection sites for City-owned facilities: one at the Operations Service Center, two at City Hall, and one at the Senior Center.	2012

Strategy SW2: Increase Recycling, Organics Diversion, and Waste Reduction Associated with the Entire Community

To assist in achieving the zero waste goal for the community, Pleasanton will develop a Zero Waste Plan for residents and businesses that will complement the City Government's achievements and delineate a path for future actions. The plan will provide a blueprint for achieving interim goals and a strategy for reaching out to the community. In order to meet the community zero waste goal, a cultural shift will be needed so that both businesses and residents learn to value discards as resources and shift away from the "single use" mentality.

In recent years, PGS has expanded its recycling and organics programs. In 2008, a rate study was conducted to help PGS internalize the costs of expanding services while incentivizing those services for businesses and residents. As programs grow over time, it is expected that rates and incentives will need to be considered again to match and motivate program growth and cost of living increases.

Single family residences in Pleasanton have been offered collection services for organic material including food and yard waste since 2006. There remains an opportunity to expand organics collection to the multi-family residential sector. In 2009, dedicated commingled recycling collection services were implemented for both single and multi-family residential, replacing an existing "blue bag" recycling program where limited materials were bagged and placed in the garbage cart. In other jurisdictions, the introduction of single stream curbside programs have increased recycling participation by facilitating easier disposal, and the same can be expected in Pleasanton. Outreach to the residential sector will include marketing campaigns that target program participation, reduced use of toxics, proper handling of household hazardous wastes such as cleaning products and motor oil, and buying local. Additional issues to address include raising consumer awareness about environmentally preferable product alternatives, reducing unnecessary consumption, and promoting the reuse and sharing of goods within the community.

On the commercial side, many recent changes have also helped boost the City's diversion rate. In 2009, a Construction and Demolition Debris Ordinance was passed, requiring materials from this sector to be recycled. In 2011, commercial single stream commingled recycling was launched, offering carts and the first 96 gallons of collection service at no charge. Also planned for this year is the launch of a commercial organics program, which has the potential to garner the most dramatic GHG emissions reductions from landfill diversion for the City. The City should utilize the technical assistance resources available through StopWaste.org to help recruit and train businesses for this new program. Outreach to businesses will include encouraging them to adopt waste reduction strategies and to increase the use of durable goods.

In addition to landfill diversion programs, the City has also considered implementing ordinances that influence consumer behavior such as banning single-use shopping bags or requiring a bag fee. While the political and legal climate has delayed action on a bag ordinance, continued monitoring of other potential ordinances or bans is recommended. These include local ordinances governing diversion standards for special events and festivals, and requiring adequate space for recycling and compost collection for new construction. Recently, StopWaste.org commissioned a study (including stakeholder engagement and preparation of an Environmental Impact Report) to pursue a county-wide ban on single-use plastic bags. It is estimated that the EIR will be complete by the end of 2011, and adopted in 2012.

The City will assess its progress toward zero waste to landfill. If an interim goal (e.g., 80% diversion by 2015) has not been met, then an additional ordinance to mandate either a landfill ban or diversion program participation should be considered. San Francisco, a city with a similar franchise hauling agreement, found that by requiring universal composting and recycling, participation in their programs increased by 25% in the first quarter of implementation and continues to grow. Additionally, after the first year, mandatory recycling and composting has become a self-propelling mechanism for educating the public.

The City will continue to support state policies for extended producer responsibility and improving the design and recyclability of products and packaging.

Measures for supporting this strategy are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

SW2 STRATEGY IMPACT

Annual GHG Reduction Potential (MT CO2e)	29,605
Estimated Annual Cost to the City	\$97,000
Estimated Cost per MT	\$3.28

Supporting Actions		Timeframe
SW2-1	Adopt a City resolution to achieve zero waste (defined as 90% diversion) citywide by 2025.	2011
SW2-2	Develop community zero waste plan - 75% diversion by 2015; 85% diversion by 2020; 90% by 2025; that includes strategies and implementation timeline for improving diversion and reducing waste generation.	2012
SW2-3	Residential Curbside Recycling Program – In 2009, new residential curbside recycling program replaced the blue bag program with a separate collection cart for recyclable materials. Expand residential recycling program to include the collection and processing of more materials including single use plastics.	Ongoing since 2009
SW2-4	Partner with the PGS to expand commercial recycling program to include the collection and processing of more materials; launch commercial organics program. Note: Commercial recycling will be mandatory by 2012.	2011
SW2-5	Expand residential yard and food waste collection program to multifamily residences, a service provided to single family residents since 2006.	2014
SW2-6	Implement and enforce Construction and Demolition debris recycling ordinance.	2009

Supporting Actions		Timeframe
SW2-7	Launch outreach campaign to increase participation in residential recycling and composting programs and to promote waste reduction.	2012
SW2-8	Utilize resources available through StopWaste.org to promote backyard composting, grasscycling, and low maintenance landscaping.	ongoing
SW2-9	Utilize resources available through Stopwaste.org to provide technical assistance for waste diversion and institute a Zero Waste Schools program.	2011
SW2-10	Utilize resources available through Stopwaste.org to promote outreach and education to businesses to use less packaging, and more durable, local, and low-impact goods, and reusable shipping containers.	2012
SW2-11	Establish municipal ordinance requiring large and special events producers to plan and divert waste from landfill.	2011
SW2-12	For new and remodeled commercial and multifamily buildings, require adequate space and logistics for handling of recyclable and compostable materials.	2011
SW2-13	Establish a battery recycling program with various collection centers.	Done
SW2-14	Consider a Landfill Ban or Mandatory Recycling and Composting if zero waste goals are not on track.	2015
SW2-15	Support state policies and implement local policy for extended producer responsibility.	Ongoing
SW2-16	Outreach and education: Implement an education and marketing campaign to increase participation in residential recycling and composting programs and to promote waste reduction. Provide outreach and education to businesses to use less packaging, and more durable, local, and low-impact goods, including re-usable shopping bags and compostable foodware; Host free community e-waste and prescription collection events.	Ongoing

Water and Wastewater

2020 Business-as-usual GHG Emissions: 38,489 MT CO2e Annual Reductions by 2020: 152 MT CO2e

TABLE 3-6
SUMMARY TABLE OF GHG REDUCTION IMPACT FOR WATER AND WASTEWATER STRATEGIES

	Goal / Supporting Strategy	Annual GHG Reduction Potential (MT CO2e)	Percent of Category
WA	Reduce Water Use		
WA1	Conserve community water through building and landscape design and improvements	110	72%
WA2	Conserve water used by municipal operations through building and landscape design and improvements	0	0%
WA3	Increase or establish use of reclaimed/grey water systems	42	28%
	Total for Category	152	100%

Introduction

Emissions associated with consumption of water and processing of wastewater contribute approximately 5% to the City's 2005 inventory. The vast majority of these emissions are produced from the processing of wastewater. Wastewater emissions for Pleasanton are generated as methane (CH4) by septic system infrastructure and water treatment at the Dublin San Ramon Service District (DSRSD) Wastewater Treatment Plant (WWTP), which treats all of Pleasanton's wastewater. Additional emissions are generated by the conveyance of water within the City and from other jurisdictions to the boundary of the City, as water is transported from the State Water Project (SWP), the Bryon Bethany Irrigation District (BBID), and from non-local groundwater from the Cawelo Water District and the Semitropic Water Storage District. Both water conveyance and wastewater emissions are counted towards the City's water-related emissions.

Water conservation lowers the energy required for upstream water collection, conveyance, and treatment, and reduces the energy requirements and the process emissions associated with wastewater treatment. The energy intensity of water conveyance is dependent on distance and elevation changes. Emissions from wastewater treatment processes largely depend on the amount of wastewater treated and the organic content of the wastewater.

Effective ways of reducing water use include incentivizing reductions in commercial/industrial outdoor irrigation, providing rebates for residential water conservation devices, and utilizing recycled water. Water conservation actions have many benefits beyond reducing GHG emissions. In addition to maintaining water as a sustainable resource for future generations, conservation preserves water quality, buffers communities from the effects of droughts, and sustains wild habitats.

Background

The Water Element of the General Plan was adopted by City Council in 2009 to outline policies to guide the growth and land development for the City of Pleasanton. The General Plan goals, consistent with the water and wastewater measures included herein, include conservation of water resources (Policy 1); improve water quality through production and conservation practices that do not harm the environment (Policy 3); ensure an adequate water system for future development (Policy 4); provide adequate wastewater treatment services (Policy 5); support environmentally sensitive approaches to wastewater reuse (Policy 7), and ensure an adequate storm drainage system (Policy 8).

Water Demand

The City General Plan 2005-2025 describes 2005 and 2025 (projected) annual water demand, providing a snapshot of opportunities for conservation. Single-family residences represented approximately half of all City water demand in 2005, by far the largest user. Commercial/institutional and industrial landscape irrigation accounted for approximately one quarter of demand. The General Plan projects a large increase in water demand through 2025, with the largest proportional increase from the irrigation of commercial/institutional and industrial landscapes.

Water Supply

The City receives approximately 80% of its water from Zone 7 of the Alameda County Flood Control and Water Conservation District (ACFCWCD). The remaining 20% comes from limited groundwater resources that are owned and operated by the City.

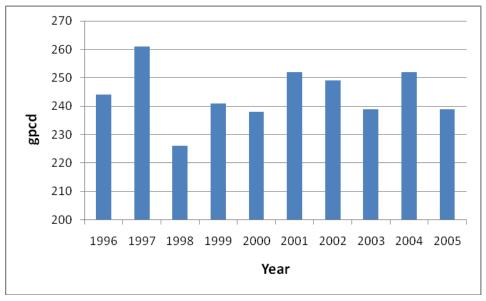
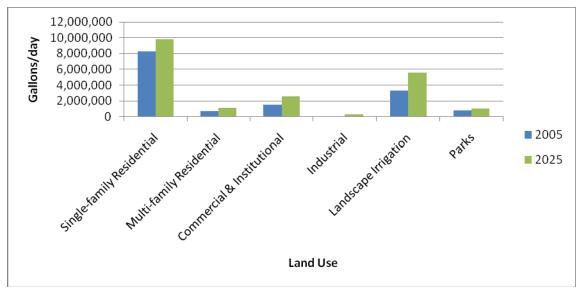


Figure 3-3
Annual Daily Per Capita Water Use Through 2005 (gpcd)



SOURCE: Pleasanton General Plan 2005-2025

Figure 3-4 Pleasanton Annual Water Demand, 2005-2025

The Zone 7 Water District, in collaboration with PG&E, already provides incentives to curb and reduce residential water consumption. Since indoor water use accounts for half of all residential water, the District has offered substantial rebates on large household appliances since 1999. Rebates are provided for new purchases of high-efficiency toilets (HETs) and water-efficient washing machines.

Water Conservation

The City takes its responsibility to conserve water seriously actively engages State policies aimed at reducing water use. The California Urban Water Management Planning Act (UWMP Act) requires every California urban water supplier of more than 3,000 customers to adopt an Urban Water Management Plan (UWMP). In 2009, the State passed the Water Conservation Bill of 2009 (SBX7-7), which requires an updated UWMP every 5 years. It also sets a target of a 20% reduction in State-wide water use by 2020, requiring local jurisdictions to act to meet the Statewide goal.

The City of Pleasanton is currently updating its UWMP, which outlines strategies to meet the 20% reduction goal of SBX7-7 while aligning with the City's water conservation and management policies as described in the General Plan 2005-2025. The City has selected as its baseline the 10-year average of its water consumption from 1996 to 2005, equivalent to 244 per capita gallons of water used per day (gpcd). In 2010, the City met its 10% interim reduction target well ahead of the 2015 target date. The City plans to reach the 20% reduction target (equivalent to 195 gpcd) by 2020.

Goal: Reduce Water Use

The City aims to reduce building and outdoor water uses from both the community and municipal sectors. In close alignment with the City's 20% reduction goal under SBX7-7, the City will reduce its water use by 20% by 2020 from the 2005 baseline.

Strategy WA1: Conserve Community Water through Building and Landscape Design and Improvements

Conserving water requires strategic coordination between the community-at-large, policy-makers, and implementers. The City recently hired a water conservation coordinator to direct the City's efforts at reducing water use in compliance with SBX7-7 while also monitoring and implementing additional water conservation activities.

The City has taken steps to save water by focusing on highest demand water use sectors. In 2002, the City enacted provisions to provide 22 rebates to large commercial irrigators to incentivize the transition to high-efficiency irrigation. The City also provides free water usage assessments for both residential and commercial customers. In addition, the City offers rebates to residents for high-efficiency appliances – toilets are rebated up to \$150 and washing machines up to \$125. The City is expanding its program of providing smart water meters to track the effectiveness of water conservation programs over time.

In 2008, the City began running the current Free Indoor Device Program. The program provides City residents with bathroom and kitchen aerators, low-flow showerheads, and toilet flappers. The program has already affected several hundred of the City's water customers, and increased awareness of the program has the potential to reach thousands.

Targeted City policies and ordinances will help to reduce emissions further. Expanding the current commercial irrigation program through education, marketing, and incentives will reduce landscape irrigation water use. In 2009 the City introduced a new service to provide free landscape audits for high-water consuming irrigators. Zone 7 works in conjunction with the City on this measure to provide an irrigation upgrade rebate of up to \$5,000 per customer. Incentivizing xeriscaping (landscaping and gardening in ways that reduce or eliminate the need for irrigation) is also an important measure, as the use of low-water plants will reduce the need for landscape irrigation, particularly effective for business parks.

Measures for supporting this strategy are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

WA1 STRATEGY IMPACT

Annual GHG Reduction Potential (MT CO2e)	110
Estimated Annual Cost to the City	\$180,600
Estimated Cost per MT	\$1,184

Supporting Actions		Timeframe
WA1-1	Hire a water conservation coordinator to administer current and new conservation activities, develop water use policy, set water savings targets concurrent with CA Senate Bill X7-7, and manage outreach activities.	2009
WA 1-2	Expand commercial irrigation rebate program. Enhance rebate incentive structure to increase and further provide informational materials on water-conserving gardening practices.	2013
	Provide large landscape audit support services program for top tier water customers.	
WA 1-3	Implement free indoor device program to provide City water customers with indoor water conservation devices.	2013
WA 1-4	Implement a landscape ordinance requiring new commercial and residential projects to meet prescribed landscape water budgets and ensure that new construction uses the latest irrigation technology, and meet or exceed AB 1881 requirements.	2012
WA1-5	Install/expand installation of smart water meters.	2011
WA 1-6	Restrict the use of utility-provided water for cleaning vehicles and outdoor surfaces.	2013
WA 1-7	Restrict landscape watering; encourage xeriscaping and drought-resistant planting over lawns.	2013
WA 1-8	Provide incentives for replacing lawn areas at business parks; promote more trees and xeriscaping.	2013

Strategy WA2: Reduce Municipal Water Use through Building and Landscape Design and Improvements

Conserving water for City municipal operations will set an example and lay the groundwork for water conservation in the broader community.

Measures for supporting this strategy are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

STRATEGY WA2 IMPACT

Annual GHG Reduction Potential (MT CO2e)	Included in WA1
Estimated Annual Cost to the City	Included in WA1
Estimated Cost per MT	\$1,184

Supporting Actions		Timeframe
WA2-1	City to install "smart" water-efficient irrigation systems and devices for City parks and landscaping, such as soil moisture-based irrigation controls and use water-efficient irrigation methods.	2012
WA2-2	Require the installation of water conservation devices in new construction and additions (public facilities).	2012

Strategy WA3: Increase or Establish use of Reclaimed/Grey Water Systems

Use of recycled water and captured rainwater reduces the need to supply and convey fresh water from groundwater or far away reservoirs. In 1998, the City commissioned a study to review the feasibility of implementing a recycled water system. The City found the design of such a system worthwhile and will set up recycled water infrastructure at several locations throughout the City by 2016. In particular, The City has sited Hacienda Business Park, Pleasanton Sports and Recreation Park, and Pleasanton Tennis and Community Park as locations to utilize new recycled water infrastructure for landscape irrigation at full build-out.

Measures for supporting this strategy are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

WA3 STRATEGY IMPACT

Annual GHG Reduction Potential (MT CO2e)	42
Estimated Annual Cost to the City	Included in WA1
Estimated Cost per MT	\$1,184

Supporting Actions		Timeframe
WA3-1	Investigate the feasibility of using stormwater runoff, if all water quality measures are in place, for irrigation and groundwater recharge.	2013
WA3-2	Utilize reclaimed wastewater for productive community use.	2014
WA3-3	Provide incentives for water recycling.	2013
WA3-4	Provide equipment and education for rain harvesting.	2013

Community Engagement

Annual Reductions by 2020: 41,704 MT CO2e

TABLE 3-7
SUMMARY TABLE OF GHG REDUCTION IMPACT FOR PUBLIC ENGAGEMENT AND EDUCATION

	Goal / Supporting Strategy	Annual GHG Reduction Potential (MT CO2e)	Percent of Category
PE	Community Engagement to Affect Behavior Change		
PE1	Partner with schools to promote sustainability efforts.	0	0%
PE2	Implement outreach programs for local businesses and residents.	0	0%
PE3	Provide information and resources to the community	41,704	100%
	Total for Category	41,704	100%

Background

In general, the measures presented under Community Engagement support the goals, strategies and measures presented in the previous sections by seeking to influence personal behavior to become more carbon friendly. The overarching goal is to promote personal responsibility for residents and businesses to reduce their carbon footprints. Community engagement and education fosters public involvement, information exchange, and transparency into sustainability initiatives that support the Climate Action Plan. It is difficult to predict the emissions reduction impact of these efforts, but such measures are critical to gaining public support and the participation essential to program success.

The City has been engaging with the community over the course of developing the Climate Action Plan, through a dedicated web site and a series of public workshops. The outreach effort has focused on explaining the purpose of the Climate Action Plan, providing background climate science, describing the planning process, providing document drafts as available, soliciting input, and promoting related events and workshops.

Since 2010, the City has pursued and implemented many outreach and education measures that focus on sustainability. For instance, it:

- Established a Committee on Energy and the Environment;
- Hired an Energy and Sustainability Manager to oversee development of the City's Climate Action Plan and public outreach efforts;
- Co-hosted (in partnership with Hacienda Business Park) the City's first Green Fair in 2010, with over 85 exhibitors and over 700 attendees;

- Hosted multiple free sustainability lectures;
- Developed a Green Guide to help the community identify small changes they could make to achieve larger, collective benefits;
- Received an award from PG&E for its energy efficiency outreach efforts to local businesses;
- Works closely with the Pleasanton Unified School District to identify energy efficiency funding opportunities, as well as community outreach coordination activities;
- Hosted a Family Earth Festival to provide information and activities for children and adults.

Where appropriate, public outreach and education measures are included as supporting actions for specific emission reduction strategies included elsewhere, under the major categories of Land Use and Transportation, Energy, Solid Waste, and Water and Wastewater. The strategies and measures included below are broader in nature, intended to support the Climate Action Plan as a whole.

Targeting Behavior: Quantifying the Impact

The City based its estimate of community engagement impact on a recent paper published by the National Academy of Sciences, which demonstrates how well-designed public information campaigns and social marketing, developed over a ten year period, can reasonably achieve annual reduction in U.S. household GHG emissions of approximately $20\%.^{21}$ This study includes a conservative analysis of plasticity (the proportion of non-adopters who could be induced to take action as a result of outreach and other interventions). The estimates of plasticity, summarized in Table 3-7, reflect findings on what has been achieved by documented interventions throughout the U.S. since the 1970s that do not involve new regulation. Instead, the interventions rely on media campaigns, financial incentives, and social marketing tools to address the barriers to behavior change by individuals, communities, and businesses. **Table 3-8** also presents the study's estimates of reasonably achievable emissions reduction (RAER) for each behavior change category over the next decade, adjusted for double-counting.

Results of 17 different behavior change predictions were adjusted for Pleasanton, to arrive at an estimated 11% reduction in household emissions²² resulting from focused community engagement efforts, using the following conservative assumptions:

- The 11% behavior-related reduction in emissions was applied to 2020 business-as-usual projections of household emissions after accounting for reductions from other Climate Action Plan measures;
- With respect to commute trips (to and from work), the community engagement impact on non-residents of Pleasanton is only half as effective as the impact on the City's residents.

City of Pleasanton 3-53 ESA / 210016
Draft Climate Action Plan June 2011

Thomas Dietza, Gerald T. Gardnerb, Jonathan Gilliganc, Paul C. Sternd, 1, and Michael P. Vandenberghe, Household Actions Can Provide a Behavioral Wedge to Rapidly Reduce US Carbon Emission, Proceedings of the National Academy of Sciences of the United States of America. Nov 3, 2009

Household emissions are those attributed to household energy use, all vehicle trips by Pleasanton residents, all non-resident commute trips to/from Pleasanton, and half of non-resident trips to/from Pleasanton.

- Other trips by non-residents in the City of Pleasanton ("home-based other" and "non-home based") are not affected;
- No impact on vehicle miles traveled associated with service and delivery vehicles;
- Adjustment made to account for higher California residential energy use efficiency (44% less energy use per capita than US average)²³

The total impact of all Community Engagement measures included under the following three strategies was quantified using the 11% reduction figure applied to household emissions, and credited under Strategy PE1: Provide Information and Resources to the Community.

TABLE 3-8
ACHIEVABLE CARBON EMISSIONS REDUCTIONS FROM HOUSEHOLD ACTIONS

Plasticity Estimate (%)	Behavior Change	RAER (%) of Household Emissions By 2020	
90	Weatherization	3.39	
80	HVAC equipment	1.72	
80	Low-flow showerheads	0.18	
80	Efficient water heater	0.86	
80	Appliances	1.87	
80	Low rolling resistance tires	1.05	
50	Fuel-efficient vehicle	5.02	
30	Change HVAC air filters	0.59	
30	Tune up HVAC	0.22	
30	Routine auto maintenance	0.66	
35	Laundry temperature	0.04	
35	Water heater temperature	0.17	
35	Standby electricity	0.52	
35	Thermostat setbacks	0.71	
35	Line drying	0.35	
25	Driving behavior	1.23	
15	Carpooling and trip-changing	1.02	
	Total	19.6	

Strategy PE1: Provide Information and Resources to the Community

The City recognizes community participation as a critical component to the success of the Climate Action Plan, and the need to inform residents and businesses of the many incentives and programs available to help them reduce their energy and resource consumption and generate renewable energy. The City will develop a public outreach and education strategy that includes a dedicated web site and the design and publication of collateral materials that can be distributed at City offices and community events. In general, outreach and education topics will include, but will not be limited to:

City of Pleasanton 3-54 ESA / 210016
Draft Climate Action Plan June 2011

²³ CEC, July 2009: An Investigation into California's Residential Electricity Consumption. DOE/NETL-2009/1371. http://www.netl.doe.gov/energy-analyses/pubs/CA_US_elec_consumption_FINAL_July-29-2009.pdf

- The benefits of well-designed, higher density development;
- Promoting the use of transit, ridesharing, bicycling, and walking;
- Promoting ways to improve vehicle fuel efficiency;
- Encouraging residents to grow food in home and community gardens using methods that reduce GHG emissions, such as using organic inputs and compost;
- Promoting drought-resistant landscaping; and
- Promoting recycling and composting by single-family and multi-family residents.

Measures for supporting this strategy are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

PE1 STRATEGY CO2 IMPACT

Annual GHG Reduction Potential (MT CO2e)	41,704
Estimated Annual Cost to the City	\$180,333
Estimated Cost per MT	\$3.24

Supporting Actions		Timeframe
PE1-1	Develop a comprehensive public/private education and empowerment program that helps residents, businesses, and visitors take action to reduce their personal carbon footprint.	Annually, starting 2011
PE1-2	Update the Pleasanton Green Guide annually - a one stop green resource for reducing personal carbon footprints and living more sustainably. Distribute at outreach events, online, and in public offices; incorporate or promote the actions listed below where possible.	Annually, starting 2011
PE1-3	In conjunction with the www.PleasantonGreenScene.org website, develop a citywide outreach program that engages, educates, and exchanges information on implementing the measures in the Climate Action Plan and related General Plan policies. See PE1-1	2011
PE1-4	Develop user-friendly fact sheets for ways that residents, landlords and/or businesses can reduce GHG emissions by improving energy and water efficiency, reducing waste, and improve home performance using green building techniques; organize information by cost efficiency and type of home or building (apartment, slab foundation, pier foundation, etc.). If available, include funding and implementation resources. Distribute at events and post on web site.	2011, with periodic updates
PE1-5	Provide community workshops on water and energy conservation, renewable energy systems and rebates, and backyard composting/home management of organics.	2011, with periodic updates
PE1-6	Identify and empower neighborhood leaders and community champions on climate change and sustainability.	ongoing
PE1-7	Implement a "Buy Local" campaign.	2013
PE1-8	Work with PG&E and area organizations to recognize exemplary green buildings and businesses and individuals that save energy.	2013

Strategy PE2: Partner with schools to promote sustainability efforts

This strategy supports many of the strategies and measures presented in the previous sections. Measures for supporting this strategy are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

PE2 STRATEGY CO2 IMPACT

Annual GHG Reduction Potential (MT CO2e)	NA
Estimated Annual Cost to the City	NA
Estimated Cost per MT	\$4.32 ²⁴

Supporting Actions		Timeframe
PE2-1	Promote community climate action planning through schools; send information home through schools.	2011
PE2-2	Leverage StopWaste program to assist schools with on-site waste audits to evaluate and improve current recycling practices, and outreach to promote recycling to schoolchildren.	2011
PE2-3	Participate in E-coaches activities to identify opportunities to leverage resources to help the schools.	Ongoing
PE2-4	Develop and offer to present sustainability modules to schools and special interest youth groups.	2012

Strategy PE3: Implement Outreach Programs for Local Businesses and Residents

This strategy supports many of the strategies and measures presented in the previous sections. Measures for supporting this strategy are summarized below. **Appendix D** provides more detailed descriptions of each measure, along with assumptions and methodologies used to estimated cost and reduction potential.

PE2 STRATEGY CO2 IMPACT

Annual GHG Reduction Potential (MT CO2e)	NA
Estimated Annual Cost to the City	NA
Estimated Cost per MT	\$4.32 ²⁵

Supporting Actions		Timeframe
PE3-1	Foster public-private partnerships, including Sustainability Circles.	2011
PE3-2	Support Pleasanton's participation in Alameda County Green Business Program.	2011
PE3-3	Provide outreach and education to businesses and residents to use less packaging, and more durable, local, and low-impact goods, including re-usable shopping bags and compostable foodware.	2011
PE3-4	Engage the Committee on Energy and the Environment - an advisory committee to track and evaluate trends in energy conservation, energy efficiency, and sustainability, and to make appropriate recommendations to City staff and City Council.	2011
PE3-5	Develop and implement financial aid programs for residential and commercial energy efficiency upgrades/retrofits (incentives or financing options).	2012
PE3-6	Raise awareness about the City's large scale residential program to retrofit homes with energy efficiency measures (see EC4-2).	2011
PE3-7	Sponsor California Youth Energy Services to perform free "green house calls" to Pleasanton residents.	2011
PE3-8	Continue to host free community events, such as the annual green fair, e-waste/Rx drop off events, sustainability lectures and various workshops.	Ongoing

²⁴ Estimates for cost and GHG reduction are included in PE1

²⁵ Estimates for cost and GHG reduction are included in PE1

CHAPTER 4

Preparing Pleasanton for Climate Change

Overview

This chapter presents an overview of the impacts Pleasanton can expect to experience due to projected changes in the climate, and what the City can do to begin preparing for them. Increasingly, scientific and political communities are acknowledging that global efforts to reduce GHG emissions will fall short of what is needed to avoid significant harmful impacts of climate change. Despite serious efforts by Pleasanton and the State of California to reduce emissions, the global challenge remains daunting. Without a coordinated global commitment, avoiding dangerous levels of atmospheric GHGs becomes more unlikely with each passing year. Even if GHG emissions were reduced to pre-industrial levels today, the GHG emissions that have already been added to the atmosphere will continue to warm the planet for centuries. While mitigation is still the most cost-effective approach to preventing long-term catastrophic impacts of climate change, adaptation efforts are needed to increase the resilience of communities and resources to changes expected over the next few decades.

As outlined in Chapter 1, a recent study of climate impacts in the United States, led by the National Oceanic and Atmospheric Administration (NOAA) presents the following key findings:¹

1. Global warming is unequivocal and primarily human-induced.

Average global temperature has increased over the past 50 years. This observed increase is due primarily to human-induced emissions of heat-trapping gases.

2. Climate changes are underway in the United States and are projected to grow.

Climate-related changes have already been observed in the United States and its coastal waters. These changes include increases in heavy downpours, rising temperatures and sea level, rapidly retreating glaciers, thawing permafrost, lengthened growing seasons, lengthened ice-free seasons in the ocean and on lakes and rivers, earlier snowmelt, and alterations in river flows.

3. Widespread climate-related impacts are occurring now and are expected to increase.

Climate changes are already affecting water, energy, transportation, agriculture, ecosystems, and health. These impacts are different from region to region and will grow under projected climate changes.

U.S. Global Change Research Program, 2009. Global Climate Change Impacts in the United States, page 12. Available at: http://www.globalchange.gov/publications/reports/scientific-assessments/us-impacts

4. Climate change will stress water resources.

Access to clean water is an issue in every region, but the nature of the potential impacts varies. Drought, related to reduced precipitation, increased evaporation, and increased water loss from plants, is an important issue especially in the West. Floods and water quality problems are likely to be amplified by climate change in most regions. Declines in mountain snowpack are important in the West and Alaska, where snowpack provides vital natural water storage.

5. Crop and livestock production will be increasingly challenged.

Agriculture is considered one of the sectors most adaptable to changes in climate. However, increased heat, pests, water stress, diseases, and weather extremes will pose adaptation challenges for crop and livestock production.

6. Coastal areas are at increasing risk from sea-level rise and storm surge.

Sea-level rise and storm surges place many U.S. coastal areas at increasing risk of erosion and flooding, especially along the Atlantic and Gulf Coasts, Pacific Islands, and parts of Alaska. Energy and transportation infrastructure and other property in coastal areas are very likely to be adversely affected.

7. Threats to human health will increase.

Health impacts resulting from climate change are related to heat stress, waterborne diseases, poor air quality, extreme weather events, and diseases transmitted by insects and rodents. A robust public health infrastructure can reduce the potential for negative impacts.

8. Climate change will interact with many social and environmental stresses.

Climate change will combine with pollution; population growth; overuse of resources; urbanization; and other social, economic, and environmental stresses to create larger impacts than from any of these factors alone.

9. Thresholds will be crossed, leading to large changes in climate and ecosystems.

There are a variety of thresholds in the climate system and ecosystems. These thresholds determine, for example, the presence of sea ice and permafrost and the survival of species, from fish to insect pests, with implications for society.

10. Future climate change and its impacts depend on choices made today.

The amount and rate of future climate change depend primarily on current and future human-caused emissions of heat-trapping gases and airborne particles. Responses involve reducing emissions to limit future warming and adapting to the changes that are unavoidable.

Expected local impacts to the Bay Area are also well-documented. In its recently published *California Climate Adaptation Strategy*, the California Natural Resources Agency outlines the significant climate change impacts facing the Bay Area, including sea level rise, public health problems arising from more extremely hot days and poorer air quality; longer and more intense wildfire conditions; possible disruptions in fresh water supplies; and vastly different natural

resource conditions.² The report emphasizes that unprecedented levels of leadership and cooperation will be needed amongst multiple stakeholders to effectively address adaptation.

In May 2011, the San Francisco Planning and Urban Research Association (SPUR) released a report called *Climate Change Hits Home: Adaptation Strategies for the San Francisco Bay Area.*³ SPUR's report is an important new resource for local and regional planners that summarizes the impacts and vulnerabilities that local communities in the Bay Area must address in the coming years related to climate change, and offers recommendations for action around the key areas of Public Health and Safety, Water Management, Energy, Transportation, Ecosystems and Biodiversity, and Sea Level Rise. Many of the planning principles and recommendations provided in the SPUR report are consistent with those presented in this Chapter.

Expected Local Impacts

For cities like Pleasanton, planning for adaptation centers on the expected economic, social, and environmental impacts that climate change will have on the local community, and what can be done to increase the City's resilience in the face of those threats. Although Pleasanton is not physically threatened by projected rises in sea level due to melting ice caps and warming oceans, the City will still be impacted directly and indirectly on many fronts as global temperatures rise. Heat waves, extreme weather events, increased levels of air pollution, water shortages resulting from a diminishing Sierra snowpack, and higher electricity demand in the hot summer months impact public health, property, and public infrastructure.

Higher Temperatures and Extreme Weather Events

Pleasanton should expect overall hotter and drier conditions with a reduction in winter rain (and concurrent snow in the mountains), as well as increased average temperatures. At the same time, a warmer atmosphere retains more moisture, which can lead to more powerful storms during the rainy season. There is a high likelihood that extreme weather events, including storms, floods, heat waves, wildfires, and droughts will be among the earliest climate impacts experienced. If more frequent or severe natural disasters occur, more emergency and public health services will be needed to deal with the consequences.

Higher temperatures and heat waves will affect human health, public health systems and the energy grid. The California Climate Adaptation Strategy projects a rise of 2 to 5 degrees Celsius (4 to 9 degrees Fahrenheit) by 2100. Heat waves are expected to increase in frequency and duration. According to recent study by the California Energy Commission (CEC), locations like Pleasanton can expect the number of "extreme heat days" – days that exceed the 90th percentile average temperature – to double from a historical mean of 12 days per summer, to an average of

California Natural Resources Agency, 2009. 2009 California Climate Adaptation Strategy. Available at: http://www.climatechange.ca.gov/adaptation/

SPUR, 2011. Climate Change Hits Home. Available at http://www.spur.org/files/policy-reports/SPUR_ClimateChangeHitsHome_0.pdf

24 days per summer by 2035. By mid-century (2035–2064), extreme heat days could quadruple from the historical mean, and by century's end the rate is expected to be eight times the historical mean.⁴

Pleasanton experienced a preview of likely future conditions during the July 2006 heat wave, characterized by triple-digit daytime temperatures, higher than normal humidity, and very high nighttime temperatures. Nearby Sacramento recorded 11 consecutive days over 110 degrees, and 2006 was the warmest year to date since California weather records began in 1895.⁵

Urban areas are particularly vulnerable to the phenomenon known as "urban heat island" where parking lots, rooftops, and other large paved or constructed areas absorb and retain the sun's radiation and increase the surrounding temperature. Urban heat islands also retain heat at night, making it more difficult for cities to cool down, and increasing overall cooling energy loads.

Wildfires

Higher temperatures and extended dry seasons substantially raise the risk of wildfires. The Public Safety Element of the General Plan describes Special Fire Protection Areas representing over 7,000 acres in the Pleasanton Planning Area, located for the most part along the City's wildland-urban interface. Special Fire Protection Areas identify those areas where a fire may develop and break out of control, resulting in loss of valuable natural resources, soil erosion, and damage to life and property. The severity of fires is affected by wind, relative humidity, and precipitation. As warmer and drier summer conditions become more commonplace, the frequency and severity of wildfires is likely to increase.

Water Uncertainty

With climate change, precipitation patterns are expected to change. The Sierra snowpack acts as a vast reservoir that supplies the State of California with critical water supply throughout the dry summer months. With warmer winters, more precipitation will fall as rain instead of snow, and Spring snowmelt will occur earlier and more rapidly. Increased drought and higher temperatures will increase evaporation and decrease soil moisture, reducing flows into reservoirs and groundwater aquifers. Higher temperatures are likely to increase demand for fresh water from all users: agricultural, domestic, commercial, and industrial. Lower flows and changes in precipitation may also impair the terrestrial and fluvial ecosystems that support the rich biodiversity of the Bay Area. All of these factors will strain the ability of an already complex water management system to accommodate human and ecosystem needs.

Extreme storm events could exceed the capacity of existing stormwater management systems, resulting in urban flooding and damage to property and ecosystems. 100-year flood zones as represented on hazard maps provided by the Federal Emergency Management Agency (FEMA) may require updating as precipitation patterns become more extreme.

⁵ CEC, 2007, Ibid

⁴ CEC, 2007. Climate Change, Extreme Heat, and Electricity Demand in California, CEC-500-2007-023. Available at: http://www.fypower.org/pdf/CEC_CC-ElectricityDemand.PDF

Local Vulnerabilities

Public Health

Predicted health impacts of global warming include increased heat illness and mortality, particularly during heat waves, injury or death due to catastrophic weather events and flooding, and spread of infectious diseases, like West Nile virus and Lyme disease. Higher temperatures and drier summer conditions will lead to higher levels of ozone and increase the potential for wildfires, both of which lead to declines in air quality and negative impacts to respiratory and cardiovascular health.

Though extreme heat events in coastal areas like the Bay Area are not expected to be as severe or as long-lasting as further inland, the resident population is not as well prepared or equipped to deal with higher temperatures. Air conditioning is far less common, for example. Elderly and low-income residents are especially vulnerable to extreme heat or poor air quality conditions because they typically have fewer resources to anticipate or cope with such events. People with pre-existing health conditions such as asthma, allergies, heart and respiratory disease are also susceptible to such conditions.

Water Management

The City is vulnerable to water shortages as precipitation patterns change, the Sierra snowpack becomes less reliable, and regional demand for fresh water increases. Bay Area population is expected to grow significantly through the next 50 years, straining an already complex infrastructure for meeting regional and state water needs.

Water agencies, including Zone 7, are already required by law in their management plans to consider how climate change will affect future supplies. As noted in the previous chapter, the City of Pleasanton is currently updating its Urban Water Management Plan with strategies to meet a 20% per capita reduction goal by 2020, while aligning with the City's water conservation and management policies as described in the General Plan. In addition to reducing GHG emissions associated with water management and conveyance, such conservation measures will help the City build resilience in the face of potential water scarcity as the climate changes.

Agriculture and Local Food

Local agriculture is likely to be impacted by extreme weather events, seasonal temperature variations, and uncertain water availability for production, making the local food supply less predictable. Yields may decrease due to less water or increased pest invasions, and some water-intensive crops may become less viable in the local agricultural economy.

Ecosystems and Biodiversity

Climate change is expected to put multiple stressors on ecosystems, with potentially catastrophic effects on biodiversity. In and around Pleasanton, native wildlife generally inhabits areas of minimally disturbed plant life such as in the Pleasanton, Main, and Sunol Ridges, in the Southeast

Hills, and in the Arroyo del Valle and Arroyo de la Laguna, and other creeks. A host of plant and animal species inhabit these areas, including several that are listed as rare, threatened or endangered, including the Alameda whipsnake, California tiger salamander, and bearded clover, among many others. Several creeks and watersheds provide important wildlife corridors that link wildlife habitat areas that are otherwise separated by rugged terrain, changes in vegetation, or human development.

Along with changes in temperatures and precipitation, shifts in livable habitats for various flora and fauna species are likely to occur. Species may seek out cooler temperatures at higher elevations, or disappear altogether. Such shifts can result in further habitat fragmentation, with potential acute impacts on sensitive species. Invasive species may also find it easier to gain a foothold as conditions change. If wildfires become more severe and more frequent, native plant species may find it more difficult to re-germinate.

Energy Management

Pleasanton's energy system is vulnerable in several ways. Extreme heat events will dramatically increase the load on the electrical grid to meet cooling demands. Since the City is linked into an electric grid that connects with the rest of California, the reliability of the energy supply is vulnerable to demand spikes occurring anywhere in the state. Also, warmer nights could hamper the cooling required by critical electrical equipment to operate efficiently. For example, the July 2006 heat wave caused many of PG&E's transformers to fail, leaving 1.2 million of its 5 million customers without power at some point.⁷

PG&E relies on hydropower for a significant portion of its electricity delivery mix. Long-term, the projected reductions in total precipitation and Sierra snowpack will lower the average generating capacity of existing hydropower facilities.

Adaptation Planning

While the potential impacts of climate change on community health and welfare are profound, they also present a high degree of uncertainty. Climate science is highly complex, and there are widely ranging estimates on how much warming will occur, how fast it will occur, and how the warming will affect the rest of the climate system including precipitation patterns and storms. The global climate models used by the Intergovernmental Panel on Climate Change (IPCC) and other scientific groups to predict future conditions are based on processes and feedback between different Earth systems that are not fully understood (e.g., effect of cloud cover changes, additional air pollutants, changing ocean currents, etc.). In addition, there is a high degree of uncertainty about future technological breakthroughs, human development, and even human behavior in the face of the climate threat. With all this uncertainly it is important to acknowledge that predictions using current models can be overly optimistic as easily as they can be too

⁶ Species of concern are listed in the Conservation and Open Space Element of the Pleasanton General Plan.

Northwest Power and Conservation Council, 2006. 2006 California Heat Storm. Available at: http://www.nwcouncil.org/energy/resource/meetings/2006/08/2006% 20Heat% 20CAISO.pdf

gloomy. Since IPCC's Fourth Assessment, released in 2007, studies suggest that sea-ice melt, glacier retreat, and food insecurity have progressed more rapidly than the IPCC predicted.⁸ Even in its 'worst case scenario' the IPCC has also underestimated the global GHG emissions that would occur due to a rapid coal-reliant economic expansion in emerging Asian economies, and lower than expected energy efficiency improvements during that time.

In the face of this uncertainty, planning for community resilience should begin now using an adaptive management approach. Adaptation planning requires a long-term process that allows immediate action when necessary and adjusts to changing conditions and new knowledge. Public engagement and education is critical, along with an inclusive planning process that ensures the resulting actions are feasible and widely accepted.

Where possible, adaptation should reinforce mitigation. For example, reducing urban heat islands by planting more shade trees also reduces peak electricity demand for cooling, and sequesters carbon dioxide through plant tree growth. Such "no regret" strategies should be on the front line of early adaptation planning. In other cases, adaptation and mitigation strategies can undermine each other. Increased use of air conditioners during heat waves, for example, provides a public health benefit but requires more energy at peak load times (when the grid energy mix is most carbon-intensive due to the need to bring the oldest and dirtiest power plants on line to meet demand). Tradeoffs between mitigation and adaptation should be carefully considered to achieve the optimal mix benefits where possible.

Since 2009 the State has been advising local government on how to approach adaptation planning. State and regional guidance is being continually updated as policy is developed and projections and vulnerabilities are better understood. Given the scale and potential severity of climate change impacts it is important that adaptation planning be coordinated as a region-wide effort, with partnering between local jurisdictions and collaboration with state and regional agencies.

Five important steps to effective adaptation planning are summarized below:

1. Increase Public Awareness; Engage and Educate the Community

It is critical that the public understand the magnitude of the challenge and why action is needed. The planning process should be inclusive of all stakeholders. Local outreach campaigns are needed to promote awareness of the dangers of heat exposure and recommend cost-effective adaptation strategies. These efforts should leverage similar efforts undertaken at the regional, state, and federal levels.

2. Assess Vulnerability

Understanding vulnerability to climate change impacts is critical to developing effective adaptation strategies. A detailed vulnerability analysis should be performed to assess potential climate change impacts to infrastructure and natural systems. Both short-term and long-term adaptation strategies should be identified. Level of risk can be categorized in terms of

Worldwatch Institute, 2011. Climate Change Outpaces Predictions. Available at: http://www.worldwatch.org/node/5990

likelihood of damage within the forecasting period and the severity of the damages. The vulnerability assessment can also provide a framework for agency and community education and participation, feed into other planning documents, and identify funding needs.

3. Establish Goals, Criteria and Planning Principles

Engage with stakeholders to establish planning priorities, decision criteria, and build community support for taking action. Rank physical and natural assets for preservation efforts. Where possible, look for situations where a mitigation action has adaptation cobenefits (e.g., planting trees to reduce urban heat islands while sequestering carbon and providing habitat).

4. Develop Adaptation Plan

Identify specific strategies and actions, develop cost estimates, and prioritize actions to increase local resilience of City infrastructure and critical assets, including natural systems like wetlands and urban forests. Look for synergies between natural processes and engineering solutions, and opportunities for adaptation measures that reinforce mitigation measures, or vice versa. An adaptation plan should include a prioritized list of actions (e.g., projects), with a timeline, capital expenditure plan, and a framework for monitoring and adaptive management.

5. Ongoing Monitoring and Adaptive Management

Reassess climate change vulnerabilities on a regular basis and modify actions accordingly. This includes monitoring the effectiveness of current policies, strategies and actions, and keeping up with changing science, funding opportunities, and regulatory actions.

Recommended Actions

The following table provides a list of actions that the City is considering as it begins to plan for climate change adaptation.

TABLE 4.1 POTENTIAL ADAPTATION MEASURES

Vulnerability	Identified Actions
General	Educate and engage the community on the need for long-range planning;
	Partner or collaborate with other jurisdictions and agencies to increase awareness and build community support for action;
Public Health	Identify vulnerable communities and develop emergency preparedness plan;
	Partner with Alameda County Public Health Department to build communications and public warning system and response plans for extreme heat and weather events;
	Establish cooling centers, especially for vulnerable populations;
	Reduce urban heat islands through use of cool roofs, lightly colored pavements, and other reflective surfaces (consistent with CAP measure EC1-1);
	Reduce risk of wildfires through fuels reduction in the urban-wild land interface;
	Reduce risk of urban fires with more diligent fire protection efforts, including better fire prevention systems (e.g., automatic sprinklers, fire-resistant construction, and early-warning systems) and more frequent building inspections;
	Restrict use of fireplaces and open fires on high-risk days;
	Monitor potential disease vectors and develop public awareness;
	Design urban forest program to provide heat relief in addition to improving biodiversity and sequestering carbon (consistent with CAP measures EC4-3);
Water	Increase capacity for community water (recycled) storage;
Management	Promote local water conservation (consistent with CAP measures WA1, WA2, and the City's Urban Water Management Program);
	Make water conservation a top priority for agriculture in the region;
	Support water reclamation and reuse projects (consistent with CAP measure WA3 and the City's Urban Water Management Program);
	Integrate local flood management plans with adaptation planning;
	Establish local land use policies that decrease flood risk to expanded areas; avoid building in high-risk areas;
	Modify storm water system routing and storage;
	Develop storage areas for peak flows;
	Maximize use of bioswales and permeable surfaces in both greenscape and hardscape areas to improve aquifer recharge and mitigate flooding from stormwater;
Agriculture and	Promote conservation of local agricultural land;
Local Food	Support local farmers markets;
Ecosystems and Biodiversity	Work with Department of Fish and Game, U.S. Fish and Wildlife Service, and other conservation groups to prioritize land protection, conservation, and restoration to promote biodiversity;
	Prioritize protection of wildlife corridors that link habitats, and areas that provide migration paths as climate changes (e.g., large topographical variation);
	Design urban forest program to improve or protect biodiversity in addition to providing heat relief and sequestering carbon (consistent with CAP measures EC4-3);
Energy Management	 Evaluate existing energy efficiency and demand-response programs for their effectiveness at reducing peak electricity demand during extreme heat events (consistent with CAP strategies EC2 and EC4);
	Reduce urban heat islands through use of cool roofs and other reflective surfaces (consistent with CAP measures EC1-1);
	• Establish targeted tree planting and new requirements for shading in new parking lots and other large paved areas (consistent with CAP measures EC4-3);

CHAPTER 5

Monitoring and Implementation

This chapter outlines how the City will monitor the progress of reducing community-wide GHG emissions and meeting its obligations under AB32. Translating measures into actual emission reductions will require municipal code changes, development and funding of programs, and effective management systems for tracking and monitoring program implementation. Coordination between City departments and collaboration with residents, businesses, and other government agencies will be needed to ensure programs are well-managed and cost-effective.

Community involvement is an essential component of the Climate Action Plan implementation process, as many measures depend on active participation by residents and businesses, especially those that rely on behavior change. The City is making a concerted effort to develop and strengthen community education and outreach programs, as outlined in Chapter 3. These efforts will be closely monitored for their cost-effectiveness in influencing residents, businesses, and visitors to reduce their personal carbon footprints. The Climate Action Plan relies on behavior change to achieve a significant portion of GHG reductions needed to meet the 2020 emissions target. If interim community-wide reduction targets are not met (i.e., as evidenced by the 2015 GHG inventory update), the City will re-evaluate and increase its focus on education and incentives before implementing more prescriptive measures.

The City will monitor progress in meeting its GHG reduction goals in several ways. City staff will present an annual progress report to the City Manager describing the implementation of CAP strategies. The City will also update the Climate Action Plan, including revisions to the community and municipal GHG inventories, at least every five years.

The start date for each measure (as provided in Chapter 3) is used in this chapter to present an implementation schedule organized into near-term, mid-term, and long-term actions. Actual implementation will depend on a variety of factors, including availability of funding and City staff time, community priorities, and changing environmental demands. However, each progress report will evaluate program success against the strategy-specific reduction targets outlined in the Chapter 3.

The City's Sustainability Team and the Energy and Environment Committee have played an important role in developing the Climate Action Plan. It is assumed that these groups will continue to play a leadership role in implementing the Plan, and interface with community groups to coordinate action and create beneficial environmental outcomes for all members of the community.

Monitoring Schedule

Implementation of the Climate Action Plan will be monitored through annual progress updates that focus on program implementation while a comprehensive revision of the Climate Action Plan will occur at least every five years to include an update to the community and municipal GHG inventories.

Program Monitoring

The City's web site will be periodically updated to communicate program development and gauge the success of Climate Action Plan implementation. The City Sustainability Coordinator will be responsible for developing an annual progress report to the City Manager that evaluates progress toward the City's GHG reduction goals (if possible), assesses the effectiveness of various strategies and programs included in the Plan, and recommends adjustments to programs or tactics as needed.

GHG inventory updates

The community and municipal GHG inventories will be updated at least every five years, beginning with the 2010 emissions year, and including the milestone years 2015 and 2020. Inventory revisions will provide the most complete method for determining the magnitude of emissions reductions over time, as compared to the 2005 baseline.

• 2005 baseline: 770,844 MT CO2e

2015 interim target: 700,000 MT CO2e (9% reduction)
 2020 target: 655,218 MT CO2e (15% reduction)

Climate Action Plan Updates

Every five years the Climate Action Plan will be updated to revise the community and municipal emissions inventories, gauge the success of emissions reduction programs, and make adjustments to strategies and measures as necessary. 2015 will provide an important interim date for comparing actual reductions against the interim target.

Schedule of Implementing Actions

For the most part, the City will be responsible for initiating the following measures for reducing emissions, but success will ultimately depend on public participation. Many near-term and midterm actions involve municipal code and/or City ordinance changes that will necessitate stakeholder outreach. Public forums, workshops, and meetings will be administered with the intent to foster an open public input and commenting process. Collaboration and coordination with transit agencies (e.g., BART, ACE, LAVTA) will be essential to improving and increasing transit ridership, and enhancing mobility and transportation efficiency through better planning. Further, coordination with the outside agencies is critical for the success of many measures,

including PG&E for energy conservation and renewable energy programs, StopWaste.org and Pleasanton Garbage Service for waste reduction actions, and Zone 7 Water Agency for water saving actions. Dependence on outside agency participation is mentioned explicitly in the measure descriptions included in Chapter 3 or in Appendix D. The City will also be exploring public-private partnerships as a means of funding and implementation.

Near term actions (2011 - 2012)

Transportation and Land Use

- The City will modify municipal development codes, where feasible, and develop incentives as described in the following strategies and actions:
 - Strategy LU1: Support infill and high density development (see actions listed in Chapter 3)
 - Strategy LU2: Support mixed-use infill and new development near local-serving commercial areas (see actions listed in Chapter 3)
 - LU3-1: Support location of key services within ½ mile of walking distance of residential clusters or areas.
 - LU3-3: Incorporate building, landscape, and streetscape development design features that encourage transit, bicycle, and pedestrian access.
 - TR1-6: Require new residential developments within 1/2 mile of transit to offer discounted transit passes as part of HOA amenities, payable through the HOA dues.
 - NM1-1: Implement the Community Trails Master Plan.
 - NM1-2: Implement the Pleasanton Pedestrian and Bicycle Master Plan.
 - NM1-11: Place more bike racks throughout the city.
 - NM1-12: Provide secure, covered bicycle parking at major transit hubs including BART stations.
 - NM1-19: Develop complete street standards to maximize transportation opportunities that serve all mobility modes.
 - TDM2-7: Require new and substantial developments within 1/4 mile of transit to provide transit passes or other transit use incentives for an interim period sufficient to establish transit use patterns.
 - TDM2-9: Require new non-residential projects over a certain size to implement a TDM program capable of reducing weekday peak period vehicle trips by at least 20%.
 - TDM2-10: Require dedicated parking spaces in new and modified developments for carpool, vanpool, alternative-fuel, and car-share vehicles.
 - VE1-2: Permit commercial vehicle biodiesel service or fueling stations.
- LU3-4: Create incentive program(s) to assure adequate transit service and pedestrian and bicycle facilities at new and existing major commercial, office, and institutional centers.

- LU3-6: Modify the municipal street standards to incorporate AB 1358 Complete Streets to increase the safety, convenience, and efficiency of pedestrians, bicyclists, motorists, and transit riders.
- LU2-7: Create a comprehensive planned unit development amendment for the Hacienda Business Park.
- LU2-10: Promote use of LEED for Neighborhood Development (LEED ND) as an incentive for developers.
- TR1: Initiate the following actions to improve and increase transit ridership with incentives, partnerships, and related investments:
 - TR1-1: Create carpool programs
 - TR1-2: Support LAVTA's Rapid Bus Program
 - TR1-3: Promote a more direct connection between BART and ACE rail service
 - TR1-4: Increase frequency of buses
 - TR1-7, TR1-8: Investigate feasibility of increasing number of Park and Ride lots
 - TR1-9: Establish a bus idling policy
 - TR1-10: Develop a web-based "green ride" resource
- NM1: Initiate the following actions to enhance and maintain routes for bicyclists and pedestrians:
 - NM1-3: Develop the Downtown Transportation Corridor
 - NM1-4: Require appropriate bicycle improvements with new development.
 - NM1-6: Maintain bicycle routes with adequate sweeping and pavement repairs.
 - NM1-7: Incorporate bicycle detection at signalized intersections.
 - NM1-8: Encourage schools, businesses and office parks to provide bike racks.
 - NM1-9: Work with East Bay Park District to complete Iron Horse Trail.
 - NM1-10: Install a bicycle/pedestrian underpass at 580/680 interchange.
 - NM1-13: Target the development of a pedestrian trail system.
 - NM1-14: Cooperate and collaborate to complete the regional trail system and the Arroyo Management Plan.
 - NM1-15: As part of the Pleasanton Pedestrian and Bicycle Master Plan, provide educational opportunities for residents about bike/pedestrian safety.
 - NM1-16: Investigate feasibility of installing locking skateboard racks at schools.
 - NM1-17: Continue Rides to School program.
 - NM1-18: Support "Complete streets" improvements and increased connectivity.
 - NM1-20: Attract private self-service bicycle renting businesses, including the installation of bike rental vendors at BART and ACE stations.

- TDM1: Initiate the following actions to use parking policy and pricing to discourage single occupancy vehicle travel:
 - TDM1-1: Provide shared parking lots to reduce paved areas that contribute to urban heat islands and reduce stormwater infiltration, through the creation of incentive program(s) and modification of municipal development codes where feasible.
 - TDM1-3: Work with large employers (new and existing) to provide incentive-based programs that encourage employees to choose alternative transportation to work.
 - TDM1-5: Assist companies, and facility owners and managers in developing and operating parking demand management programs.
 - TDM1-6: Dedicate public parking spaces that contain electric charging stations for plug-in vehicles, in coordination with Measure VE1-1.
 - TDM1-7: Provide designated motorcycle and scooter parking downtown.
- TDM2: Initiate the following actions to promote alternatives to school and work commutes:
 - TDM2-1: Promote the use of flextime and other measures by employers and employees through the City's Transportation Systems Management (TSM) Ordinance
 - TDM2-2: Encourage employers to allow employees to telecommute.
 - TDM2-3: Encourage (employers) or offer (City government) alternative work week (e.g. 9/80, work from home, 10-hour shifts) to reduce employee commutes.
 - TDM2-4: Create incentive program(s) that encourage the development of neighborhood telecommuting centers.
 - TDM2-5: For municipal employees, create incentives for non-single-auto commute modes (e.g., carpool programs, transit vouchers, alternative work week plans, telecommuting) through City programs and community outreach.
 - TDM2-6: Create an incentive program for City employees who use for non-singleauto commute alternatives.
 - TDM2-8: Strengthen community-based carpool and ride share programs for residents and businesses through education and engagement.
 - TDM2-11: Develop incentives to attract a car-sharing service at the Pleasanton BART stations.
- VE1: Initiate the following actions to develop a supportive community infrastructure for more fuel-efficient and alternative fuel vehicles:
 - VE1-4: Develop a program to provide free "mileage booster" inspections that include checking tire pressure.
 - VE1-5: Develop a "Green Guide" web page on the Pleasanton Green Scene website
 that describes and promotes ways to improve vehicle fuel efficiency promotes the use
 of alternative fuel vehicles and biodiesel conversions.
 - VE2-1: Adopt a City gasoline-fueled fleet replacement program.

Energy

The City will be responsible for initiating the following actions by the end of 2012. Many of these actions are included in the City's Energy Efficiency and Conservation Strategy (EECS), developed in 2010:

- EC1: Initiate the following actions that enhance green building, energy efficiency, and energy conservation:
 - EC1-1: Continue to implement and improve the City's existing Green Building Ordinance for commercial buildings (EECS measure).
 - EC1-2: Implement the 2006 residential Green Building Ordinance (EECS measure).
 - EC1-3: Modify municipal code to reduce heat island effects in the City by requiring light-colored paving material for roads and parking areas, as well as parking lot shade trees.
- EC2: Initiate the following actions to leverage outside programs to increase energy efficiency and conservation:
 - EC2-2: Continue PG&E Partnership Program (EECS measure).
 - EC2-3: Provide funding for StopWaste's Green Packages Program (EECS measure).
 - EC2-4: Support the Energy Upgrade California Program to manage a large-scale residential retrofit program (EECS measure).
 - EC2-6: Continue outreach and education for demand response.
- EC3: Initiate the following actions to promote financing and financial incentive programs to support energy efficiency and conservation:
 - EC3-2: Promote and increase awareness of available rebates and tax credits for energy efficiency upgrades.
- EC3: Develop programs to increase energy efficiency and conservation:
 - EC4-2: Implement a voluntary program that promotes energy and water-efficiency upgrades of existing buildings.
 - EC4-4: Promote use of Solartube, skylights and other daylighting systems.
- EG1: Initiate the following actions to promote green building and energy efficient development for government operations and city infrastructure:
 - EG1-2: Eliminate illuminated street signs, where feasible. Replace all fluorescent bulbs in illuminated street name signs with more energy efficient systems (e.g., LEDs).
 - EG1-3: Eliminate street lights, where feasible. For new streetlights, and for replacing existing sodium vapor street lights, use more energy efficient systems (e.g., LEDs).
 - EG1-4: Assess opportunities to eliminate energy demand and improve energy efficiency of municipal water/sewer system equipment.

- EG1-5: Assist the school district in developing and implementing an energy efficiency and conservation program.
- ER1-2: Expedite green permits and include outreach materials in all permit applications.
- ER2: Initiate the following actions to promote on-site community renewable energy:
 - ER2-1: Evaluate existing installed renewable energy capacity in community and set future installed goal.
 - ER2-2: Continue Solar City Program, including outreach activities to enhance the existing program.
- ER3: Initiate the following actions to promote renewable energy for municipal operations:
 - ER3-1: Evaluate existing installed renewable energy capacity for municipal operations and set future installed goal.
 - ER3-2: Continue to evaluate the feasibility of installing solar (PV) panels or vertical wind turbines at City-owned facilities.
 - ER3-3: Investigate feasibility of purchasing Green Power for municipal operations.

Waste

The City will be responsible for initiating the following actions by the end of 2012:

- SW1: Increase recycling, organics diversion, and waste reduction associated with municipal operations:
- SW2: Initiate the following actions that increase recycling, organics diversion, and waste reduction associated with the entire community:
 - SW2-1: Adopt a City resolution to achieve zero waste citywide by 2025.
 - SW2-2: Develop a community zero waste plan.
 - SW2-4: Partner with the PGS to expand commercial recycling program.
 - SW2-6: Implement and enforce construction and demolition debris recycling ordinance.
 - SW2-7: Launch outreach campaign to increase participation in residential recycling and composting programs and to promote waste reduction.
 - SW2-8: Utilize resources available through StopWaste.org to promote backyard composting, grasscycling, and low maintenance landscaping.
 - SW2-9: Utilize resources available through Stopwaste.org to provide technical assistance for waste diversion and institute a Zero Waste Schools program.
 - SW2-10: Utilize resources available through Stopwaste.org to promote outreach and education to businesses to use less packaging, and more durable, local, and lowimpact goods, and reusable shipping containers.
 - SW2-11: Establish municipal ordinance requiring large and special events producers to plan and divert waste from landfill.

- SW2-12: For new and remodeled commercial and multifamily buildings, require adequate space and logistics for handling of recyclable and compostable materials.
- SW2-13: Establish a battery recycling program with various collection centers.
- SW2-15: Support state policies and implement local policy for extended producer responsibility.
- SW2-16: Provide community outreach and education.

Water and Wastewater

The City will be responsible for initiating the following actions by the end of 2012:

- WA1: Initiate actions to conserve community water through building and landscape design and improvements:
 - WA1-1: Hire a water conservation coordinator.
 - WA1-4: Implement a landscape ordinance requiring new commercial and residential projects to meet prescribed landscape water budgets and ensure that new construction uses the latest irrigation technology, and meet or exceed AB 1881 requirements.
 - WA1-5: Install/expand installation of smart water meters.
- WA2: Reduce municipal water use through building and landscape design and improvements.

Community Engagement

The City will be responsible for initiating the following actions by the end of 2012.

- PE1: Provide information and resources to the community
 - PE1-1: Develop a comprehensive public/private education and empowerment program.
 - PE1-2: Update the Pleasanton Green Guide annually.
 - PE1-4: Develop user-friendly fact sheets for ways to reduce GHG emissions.
 - PE1-5: Provide community workshops on water and energy conservation, renewable energy systems and rebates, and backyard composting/home management of organics.
 - PE1-6: Identify and empower neighborhood leaders and community champions on climate change and sustainability.
- PE2: Partner with schools to promote sustainability efforts
 - PE2-1: Promote community climate action planning through schools; send information home through schools.
 - PE2-2: Leverage StopWaste program to help schools improve recycling practices.
 - PE2-3: Continue participation in E-coaches activities to identify opportunities to leverage resources to help the schools.

- PE2-4: Develop and offer to present sustainability modules to schools and special interest youth groups.
- PE3: Implement outreach programs for local businesses and residents
 - PE3-1: Foster public-private partnerships, including Sustainability Circles.
 - PE3-2: Support Pleasanton's participation in Alameda County Green Business Program.
 - PE3-3: Provide outreach and education to businesses and residents to use less packaging, and more durable, local, and low-impact goods.
 - PE3-4: Engage the Committee on Energy and the Environment to track and evaluate trends in energy conservation, energy efficiency, and sustainability.
 - PE3-5: Develop and implement financial aid programs for residential and commercial energy efficiency upgrades/retrofits.
 - PE3-6: Raise awareness about the City's large scale residential program to retrofit homes with energy efficiency measures.
 - PE3-7: Sponsor California Youth Energy Services to perform free "green house calls" to Pleasanton residents.
 - PE3-8: Continue to host free community events, such as the annual green fair, e-waste/prescription drug drop off events, sustainability lectures, and various workshops.

Mid-term actions (2013 - 2014)

Transportation and Land Use

- The City will modify municipal development codes, where feasible, and develop incentives as described in the following strategies and actions:
 - LU3-2: Incorporate building, landscape, and streetscape development design features that encourage transit, bicycle, and pedestrian access.
 - LU3-3: Assure adequate transit service and pedestrian and bicycle facilities at new and existing major commercial, office, and institutional centers.
 - LU3-5: Require that new projects that include two or more seated bus shelters to include infrastructure to incorporate 'NextBus' technologies for tracking buses and predicting arrival times.
 - LU3-6: Modify the municipal street standards to incorporate AB 1358 Complete Streets to increase the safety, convenience, and efficiency of pedestrians, bicyclists, motorists, and transit riders.
 - LU3-7: Require new projects to include pedestrian and bicycle access through cul-desacs in new projects, except where prohibited by topography.
- LU3-8: Implement neighborhood traffic calming projects to slow traffic speeds, reduce cutthrough traffic and traffic-related noise, improve the aesthetics of the street, and increase safety for pedestrians, bicyclists, and vehicles.

- TR1-11: Develop and implement a transit system master plan for the city that provides a
 context for planning decisions based on access to transit, that integrates regional (BART,
 ACE, LAVTA) and local [bus] transit systems and explores adding new systems [e.g.,
 Pleasanton trolleys] to provide the infrastructure needed to reduce travel by singleoccupancy vehicles.
- TDM1: Initiate the following actions to use parking policy and pricing to discourage single occupancy vehicle travel:
 - TDM1-2: Modify municipal code to separate fee-based parking from home rents/purchase prices or office leases within 1/2 mile of BART stations to increase housing affordability for those without a car or cars.
 - TDM1-4: Implement residential area parking permits to prevent spill-over parking into neighboring residential areas from shopping, events, and sporting events.
- TDM3: Improve traffic smoothing through congestion management.
- VE1-1: Develop a public/private partnership to develop a convenient and reliable electric and plug-in hybrid vehicle infrastructure including publicly available charging stations in both on- and off-street parking locations.
- VE1-3: Implement a waste oil collection program to provide feedstock for biodiesel fueling stations.

Energy

- EC3-1: Assess feasibility of establishing a revolving loan fund for home performance audits and system upgrades.
- EC4-5: Consider Home Energy Ratings System score and fostering recognition of buildings that complete a prescriptive package of actions.
- ER1-1: Adopt local zoning ordinances that encourage residential renewable energy installations (e.g., wind turbines).
- ER1-3: Consider Community Choice Aggregation to increase the proportion of clean, renewable resources in the electric mix used by the City.
- ER2-3: Increase promotion (rebates, education and outreach, demonstration projects and or other means) of distributed generation, especially PV, solar thermal, solar hot water, and solar cooling. Also consider including bloom box or other fuel cell technologies.
- ER2-4: Form a Pleasanton solar cooperative to purchase solar panels in bulk and leverage economies of scale in installation costs.
- ER2-5: Consider installing neighborhood solar grids (use parking lots) for solar EV charging stations.

Waste

- SW2: Increase recycling, organics diversion, and waste reduction associated with the entire community:
 - SW2-5: Expand residential yard and food waste collection program to multifamily residences, a service provided to single family residents since 2006.
 - SW2-14: Consider a landfill ban or mandatory recycling and composting if zero waste goals are not on track.

Water and Wastewater

- WA1: Conserve community water through building and landscape design and improvements:
 - WA1-2: Expand commercial irrigation rebate program and provide landscape audit support services for top tier customers.
 - WA1-3: Implement free indoor device program to provide City water customers with indoor water conservation devices.
 - WA1-6: Restrict the use of utility-provided water for cleaning vehicles and outdoor surfaces.
 - WA1-7: Restrict landscape watering; encourage xeriscaping and drought-resistant planting over lawns.
 - WA1-8: Provide incentives for replacing lawn areas at business parks; promote more trees and xeriscaping.
- WA3: Increase or establish use of reclaimed/grey water systems:
 - WA3-1: Investigate the feasibility of using stormwater runoff for irrigation and groundwater recharge.
 - WA3-2: Utilize reclaimed wastewater for productive community use.
 - WA3-3: Provide incentives for water recycling.
 - WA3-4: Provide equipment and education for rain harvesting.

Community Engagement

- PE1: Provide information and resources to the community:
 - PE1-2: Update the Pleasanton Green Guide annually.
 - PE1-5: Continue to provide community workshops on water and energy conservation, renewable energy systems and rebates, and backyard composting/home management of organics.
 - PE1-6: Continue to identify and empower neighborhood leaders and community champions on climate change and sustainability.
 - PE1-7: Implement a "Buy Local" campaign.
 - PE1-8: Work with PG&E and area organizations to recognize exemplary green buildings and businesses and individuals that save energy.

Longer-term Actions (2015 and beyond)

Transportation and Land Use

• TR1-5: Provide transit service within ½ mile of all residents in the city where and when the gross density surrounding or adjacent to feasible transit routes meets or exceeds 10-12 units/acre.

Energy

• EC4-3: Implement a citywide tree planting program, with a focus on shade trees.

Community Engagement

- PE1: Provide information and resources to the community:
 - PE1-2: Update the Pleasanton Green Guide annually.
 - PE1-5: Continue to provide community workshops on water and energy conservation, renewable energy systems and rebates, and backyard composting/home management of organics.
 - PE1-6: Continue to identify and empower neighborhood leaders and community champions on climate change and sustainability.

Funding Sources

The City will use a combination of City funds and staff time, grant funding, and collaboration with other agencies and organizations to achieve CAP goals. The following funding sources are available or potentially available to assist with achieving these goals:

Existing Funding

- *City of Pleasanton* City staff time will be required to successfully implement Climate Action Plan measures. City funds for investment are also available, on a case-by-case basis.
- ARRA Energy Efficiency Block Grant Funds and 1% Energy Efficiency Loan Resources for energy efficiency programs, administered by the California Energy Commission on behalf of the Federal government, have helped fund the City's Energy Efficiency and Conservations Strategy (EECS), and this Climate Action Plan.

Potential Funding

Grants and low-interest loans

Federal, state, and regional agencies provide grants and loans for investments in a variety of climate-related projects. Grants and loans can provide short-term funding for program development and program testing, and could help pay for the staff time required to develop programs, and then establish an alternative financial framework for the program's continued operation after the grant expires. Pleasanton has already been successful at securing grants for its

emissions reductions efforts: this Climate Action Plan was funded, in part, by the American Recovery and Reinvestment Act of 2009.

State Agencies

For years, the California Energy Commission (CEC) has provided a loan program that supports local government energy retrofits and some new construction projects. The program provides low interest loans for feasibility studies and the installation of cost-effective energy projects in schools, hospitals, and local government facilities. The loans are repaid out of the energy cost savings and the program will finance lighting, motors, drives and pumps, building insulation, heating and air conditioning modifications, streetlights and traffic signal efficiency projects, and certain energy generation projects, including renewable energy projects and cogeneration. Loans can cover up to 100% of project costs and there is a maximum loan amount of \$3 million.

In September 2008, California Senate Bill 732 created the Strategic Growth Council, which is a cabinet level committee whose tasks include coordinating the activities of member state agencies to assist state and local entities in the planning of sustainable communities and meeting AB 32 goals. The Strategic Growth Council operates the Sustainable Communities Planning Grant and Incentives Program.

Regional Organizations

The City can leverage its locally available funding by participating in countywide projects like the programs being coordinated by StopWaste.org, which offers funding assistance to public agencies, non-profit organizations, private businesses, educational institutions and other qualified parties. StopWaste.org provides funding for innovative projects that promote source reduction, decrease the amount of waste disposed in Alameda County landfills, and/or encourage the development, marketing and use of recycled content products.

Bay Area Air Quality Management District (BAAQMD) offers grants that could help fund Pleasanton's measures including the Lower-emission School Bus Program, The Transportation Fund for Clean Air, and the Carl Moyer Memorial Air Quality Standards Attainment. The Strategic Incentives Division (SID) of the BAAQMD provides incentive funding for projects that improve air quality, reduce air quality health impacts and protect global climate. SID oversees approximately 1,000 projects funded by state, federal and local monies every year. These projects are funded by the Transportation Fund for Clean Air (over \$20 million per year), the Carl Moyer Program (approximately \$20 million per year) when combined with Mobile Source Incentive Fund. Additional programs include a Lower Emission School Bus Program (over \$6 million annually), a vehicle retirement program (over \$7 million annually), and the California Goods Movement Bond program (up to \$35 million annually) for the retrofit and replacement of equipment involved in goods movement.

Renewable Energy Municipal Financing and Revolving Fund Programs

The City should consider programs that result in direct cash savings after an initial investment, such as energy efficiency retrofits and green building standards, for example, a self-funding loan

program where loan payments are equal to, or proportional to, the cost savings. Renewable Portfolio Standards require a specified percentage of electricity generated from renewable sources such as solar, wind, and geothermal. The City can identify, select, and develop one or more renewable energy financing programs for funding conservation and renewable energy technologies including solar water heating, solar electricity generation, and wind energy.

The City may consider requiring efficiency improvements as an incentive and pre-requisite for building owners to qualify for solar financing, since renewable energy tends to generate more public appeal than energy efficiency. If Pleasanton can leverage the appeal of renewable energy to encourage simultaneous investments in efficiency, it will result in even larger emissions reductions.

Public Financing

The City might consider participating in a regional or state-wide program such as the California Statewide Communities Development Authority which is a joint powers authority sponsored by the California State Association of Counties and the League of California Cities and whose mission is to provide local governments and private entities access to low-cost, tax-exempt financing for projects that provide a tangible public benefit, contribute to social and economic growth and improve the overall quality of life in local communities throughout California.

California Communities® offers a pooled securitization program to assist local agencies in bonding against future payments to obtain funding for more infrastructure and transportation-related projects today that might be used for the implementation of "complete streets" instead of conventional street improvements, for example.

Bond and especially tax measures can be difficult to pass at this time, often requiring approval by two-thirds of voters. In November 2006, the City of Boulder, Colorado's voters approved Initiative 202 – the Climate Action Tax Plan that went into effect on April 1, 2007. The revenues generated through the tax targeted the reduction of greenhouse gas emissions generated by energy use in buildings, the operation of vehicles, and landfill gas emissions. The tax is a surcharge, based on a per-kilowatt-hour electricity usage charge with an annual cap, is collected by the local utility as part of the normal billing process, except that customers who subscribe to the utility's premium priced renewable energy portfolio are exempt.

Municipal Fees

The City may use revenues from public services fees (e.g., parking fees, utility fees) to fund programs such as transit improvements and water use efficiency. The City of Portland Oregon imposed a 1% surcharge (with a ceiling of \$15,000 per department) on departmental energy bills. The money went into a central fund to support a City energy specialist who acts as the representative on energy issues for the departments, interfacing with the energy utilities, staying in touch with current utility energy rebates and other technical assistance available, and providing technical support for departmental energy projects.

Impact fees

The City retains the authority to include emissions mitigation fees as impact fees on new development and substantial redevelopment. Pleasanton residents are often more receptive to new mitigation fees than they are to increases in taxes or increases to existing fees; however, developers are often opposed to new mitigation fees increasing the cost of business. As mentioned under EC1 in Chapter 3, the City is considering developing sustainable mitigation measures for proposed projects or developments that are valuable to the community, but do not strictly conform to the requirements of a qualified climate action plan. These alternative mitigation measures would include projects that would benefit the community in general, such as providing electric vehicle charging stations, solar installations, roadway repairs using light-colored materials, or other measures designed to reduce the community's carbon footprint.

Private and Non-Governmental Support

Community-based non-profits, local businesses, and utilities, businesses, and non-profits should be considered as resources for direct and indirect support, including funding, for project and program activation and operations.

Private investors may provide funding to local governments. For example, energy service companies (ESCOs) can finance the up-front investments in energy efficiency, reimbursed by the local government over a contract period. Private companies may finance solar power installations, and then recoup their investment by selling the resulting power to the building owner.

Carbon Offsets and Banking

If and when projects are allowed to reduce emissions through the sale or trade of carbon credits, the emerging carbon offset markets could become a potential source of funding for implementing actions. Pleasanton may then be able to sell carbon offsets to other communities or businesses that have not been as successful at reducing GHG emissions.

Pleasanton could develop a "City Carbon Bank" for depositing and selling or loaning carbon credits. Carbon sink or reduction generators deposit their credits - metric tons of CO2e - with the bank, a simple accounting organization. Emitters can withdraw or "buy" a temporary or permanent credit and pay the bank in return for the credit. Sinks would include sequestration and other carbon reduction methods. The bank would require that City or an independent party manage emissions, establish baselines, and submit reductions using verified reductions made available to others in a Carbon Exchange. The organizers would determine the relative value of CO2e for purposes of crediting, trading, or selling, and establish a monitoring and certifying process to determine the CO2e value of each sink or reduction credit.

APPENDIX A

Assumptions and Methodology used to Develop the Community-wide Greenhouse Gas Emissions Baseline Inventory and Future Projections

Emissions Inventory Boundaries

Establishing the boundaries of an emissions analysis is an important first step in the GHG inventory process. A city exerts varying levels of control or influence over the activities occurring within its borders. The community-wide GHG inventory should be defined broadly enough to include all emissions sources that fall within the local government's direct and indirect control. These sources tend to be those that are affected by land use decisions, municipal codes, and General Plan policies, and correspondingly are included in a city's GHG reduction measures. The BAAQMD has issued inventory guidelines that are consistent with this notion, recommending inclusion of all sources that correlate to a mitigation measure included in the City's Climate Action Plan. In general, the inventory should encompass sources that are within the purview of the city's discretionary actions and regulatory authority, including sources of indirect emissions that can be influenced by the city policies or programs, such as water conservation or waste reduction.

Pleasanton's Organizational Boundary

Setting an *organizational* boundary for a GHG inventory involves identifying the facilities and operations that are to be included. National and International GHG accounting standards¹ define the organizational boundary as the boundary that determines the operations owned or controlled by the reporting entity. The City of Pleasanton's community-wide inventory encompasses the GHG emissions resulting from activities taking place within the City's geopolitical boundary, where the local government has jurisdictional authority. Although the City government has limited control over many of the emissions-producing activities of its residents and businesses, the jurisdictional boundary is appropriate for a community-wide inventory because it should represent the entire city's emissions, not just the local government's emissions.

The Greenhouse Gas Protocol (GHG Protocol) from WRI/WBCSD (2008) forms the basis for most GHG accounting protocols, available at: http://www.ghgprotocol.org/

Emissions Sources in Pleasanton

The GHG Protocol defines the *operational* boundary as the sum of all sources of direct and indirect emissions that are included in the inventory. The GHG Protocol divides the operational boundary into three different Scopes, defined as follows:

- Scope 1 emissions are those that come from sources that are owned or controlled by the reporting entity. From the community perspective, Scope 1 emissions are direct GHG emissions from sources owned or controlled by residents, businesses, government, and any other property owners or leasers within the entity's jurisdictional boundaries. Such sources include stationary emitters like furnaces and boilers, and mobile emitters like vehicles and construction equipment.
- **Scope 2** emissions are indirect GHG emissions related to the consumption of purchased energy (i.e., electricity) that is produced by third-party entities such as power utilities. From the community perspective, the emissions associated with all power purchased by the community (residential, commercial/industrial, and government) are considered Scope 2.
- Scope 3 emissions are other indirect GHG emissions not covered by Scope 2 that are associated with community activities. For a community inventory this generally includes emissions occurring upstream or downstream of a community activity, such as the methane emissions resulting from degradation of the community's solid waste deposited at a landfill outside of city limits; or the electricity used to pump water to the City from upstream reservoirs. Quantification and reporting of Scope 3 emissions is generally considered optional, but including them in a community-wide inventory is appropriate where there is local control over an activity that has an indirect emissions reduction impact, such as diverting waste from landfills.

Emissions from most sectors within the community derive from multiple sources that sometimes represent more than one scope:

- **Transportation:** This sector is comprised of emissions from on-road gasoline- and diesel-powered vehicles in addition to emissions from off-road vehicles such as construction equipment and lawnmowers (Scope 1).
- Commercial/Industrial Energy: This sector is comprised of direct stationary emissions from combustion of natural gas and other fuels (Scope 1) and indirect emissions from purchased electricity and/or steam (Scope 2);
- **Residential Energy:** This sector includes direct stationary emissions from natural gas combustion (Scope 1) and indirect emissions from purchased electricity (Scope 2);
- Water and Wastewater: This sector includes power used for upstream water conveyance that occurs beyond the City limits (Scope 3), and indirect process and fugitive emissions from septic tanks and wastewater treatment processes (Scope 3). Note that indirect emissions from electricity used to convey water and wastewater within the City is included in Municipal Government Operations;
- **Solid Waste:** This sector includes indirect methane (CH4) emissions from the anaerobic decomposition of organic material sent to landfill (Scope 3);

• Municipal government operations: This sector includes direct and indirect emissions from energy consumed by city-owned or leased buildings, water pumping and heating, wastewater pumping, lighting and other infrastructure (Scope 1 and Scope 2); direct emissions from fuel combustion in fleet vehicles (Scope 1); and methane emissions from the anaerobic decomposition of organic material sent to landfill (Scope 3);

Emissions Quantification Methodology

Over the past few years, a need has been developing for a standardized approach to quantifying community GHG emissions. ICLEI has worked with CARB, the BAAQMD, and other state and regional agencies to develop standardized methods for inventorying community emissions. ICLEI, along with CARB, the California Climate Action Registry (CCAR), and the Climate Registry (TCR), has co-developed methods for quantifying and reporting GHG emissions from local government sources, which have been incorporated into the Local Government Operations Protocol (LGOP).²

The revised City of Pleasanton Community GHG Inventory was developed using elements from ICLEI's 2005 Inventory along with guidance, methodology, and emission factors from the GHG Protocol, the General Reporting Protocol from The Climate Registry (TCR), and the LGOP. Guidance from BAAQMD³ was also used where appropriate, for local data and regionally-specific methodology.

Transportation Emissions

As with many Bay Area cities, vehicle travel in Pleasanton is the City's largest single source of GHG emissions. It is expected that transportation will continue to play this role through 2025, as total vehicle miles traveled (VMT) expand along with expected population and job growth. VMT is an important metric since most methods for estimating transportation emissions are based on VMT. Community-wide VMT estimates are highly dependent on the accounting rules and analytical tools used. For Pleasanton, estimates of VMT for on-road vehicular transportation were derived using the Alameda County Congestion Management Agency Travel Demand Model (ACCMA Model). The methodology used by the ACCMA Model is consistent with guidelines being developed for implementation of SB 375, following the Regional Targets Advisory Committee (RTAC) recommendations for VMT accounting:⁴

- Include 100% of all trips on city roadways traveling between origins and destinations within Pleasanton;
- Include 50% of the trips traveling between Pleasanton and other destinations;

² LGOP version 1.1, published May 2010, available at: http://www.theclimateregistry.org/resources/protocols/local-government-operations-protocol/

³ GHG Plan Level Quantification Guidance, BAAQMD, April 15, 2010.

Recommendations of the Regional Targets Advisory Committee (RTAC) Pursuant to Senate Bill 375, 2009. Available at: http://www.arb.ca.gov/cc/sb375/rtac/report/092909/finalreport.pdf

• Exclude trips where the origin and destination are both located outside of Pleasanton, otherwise known as "through" trips.

The ACCMA Model was modified to reflect the City staff's land use projections and network characteristics, and the results were compared with baseline data already developed for the City by others (see full VMT modeling report by Fehr and Peers in Appendix B). Diagnostic tests were performed adding land uses of different types in Pleasanton and noting the increase in Citywide VMT and vehicle hours traveled (VHT). The diagnostic tests provided insight into which emission reduction strategies might be addressed through the travel model and which would be addressed through other methods. The resulting VMT estimates were compared to those in the ICLEI Baseline Greenhouse Gas Inventory Report.

Daily VMT by speed bin was estimated for the base year 2005 and for year 2035 under business-as-usual conditions. The ACCMA model does not include year 2020 traffic data, so interpolation between years 2015 and 2035 was used for Year 2020 and Year 2025 scenarios. Future VMT estimates for years 2020 and 2025 were based on ABAG's future growth estimates for jobs, dwelling units, and residential population in the City of Pleasanton.

CARB's EMFAC2007 model was used to calculate base year and future CO2 emissions associated with local conditions and vehicle fleet information. EMFAC2007 emission factors were multiplied by daily VMT, each varying in speed bin by 5 mph increments from 0 to 65 mph. CH4 and N20 emissions were incorporated following EPA guidance, which assumes that 5% of all GHG emissions from passenger vehicles derive from CH4, N20, and HFCs⁵.

To estimate mobile off-road emissions, 2005 Alameda County CO2e data were obtained from BAAQMD for lawn and garden equipment, construction equipment, industrial equipment, light commercial equipment, and agricultural equipment. Off-road emissions were apportioned to the City of Pleasanton based on the city's percentage of total County population. Future business-as-usual projections were based on household growth rate projections from ABAG Projections 2009 for 2020 and 2025.

Commercial/Industrial Energy Emissions

Commercial/Industrial energy emissions account for the second largest source of City emissions. Activity data for 2005 data (metered electricity and natural gas use within the City's jurisdiction) were obtained from PG&E. Direct emissions from natural gas combustion were calculated using the standard emission factor for natural gas published by the California Climate Action Registry and others. Indirect emissions from electricity generation were calculated using the verified CO2e emission factor reported by PG&E to the California Climate Action Registry for its 2005 operations.

⁵ Emission Facts: Greenhouse Gas Emissions from a Typical Passenger Vehicle (Step 4), EPA, Updated February 2005. Available at: http://www.epa.gov/otaq/climate/420f05004.htm#step4

^{6 53.05} kg per MMBtu.

⁷ 489 lbs CO2 or 493.2 lbs CO2e per MWh generated in 2005.

Estimates of electricity purchased through Direct Access (DA) contracts are derived from county level DA consumption figures provided by the California Energy Commission. Due to the lack of available DA data specific to Pleasanton, the City's ratio of DA electricity to total electricity use is assumed to be the same as Alameda County's (13.9%).

Estimates of stationary combustion emissions from fuels other than utility-supplied natural gas are based on information provided in the BAAQMD's Source Inventory of Bay Area Greenhouse Gas Emissions. This regional inventory lists the 200 facilities in the Bay Area contributing the highest levels of direct GHG emissions, of which three are located in Pleasanton. Of those, two are known to combust natural gas. The third facility (Pleasanton Garbage Service) emits an estimated 3,928 MT CO2e from combustion of diesel, propane, and other fuels other than natural gas. This represents approximately 7.1% of the City's estimated stationary combustion emissions, and less than 0.5% of total city-wide 2005 emissions. Thus, any unidentified sources smaller than this are considered *de minimis*, or inconsequential to the accuracy of the total inventory.

Projected business-as-usual growth in commercial and industrial emissions is based on job growth projections provided in the City of Pleasanton General Plan, equivalent to an annual rate of 2.976%. ¹⁰

Residential Energy Emissions

Residential energy-related emissions are a large contributor to the City's community inventory. Activity data (metered electricity and natural gas use within the City's jurisdiction) for 2005 were obtained from PG&E. Direct emissions from natural gas combustion were calculated using the standard emission factor for natural gas published by the California Climate Action Registry and others. Indirect emissions from electricity generation were calculated using the verified CO2e emission factor reported by PG&E to the California Climate Action Registry for its 2005 operations.

Projected "business-as-usual" growth in residential emissions is based on population growth estimates provided by Association of Bay Area Governments (ABAG, 2009), which predict total population growth over base year 2005 of approximately 12.0% through 2020, and 16.7% through 2025.¹¹

⁸ Inventory of Bay Area Greenhouse Gas Emissions, Base Year 2007, BAAQMD, Updated: February 2010, available at: http://www.baaqmd.gov/Divisions/Planning-and-Research/Emission-Inventory-and-Air-Quality-Related/Emission-Inventory/Greenhouse-Gases.aspx

This does not include emissions from biogenic fuels such as biodiesel. For inventory accounting purposes, giogenic fuels are considered carbon neutral because they release into the atmosphere the same amount of carbon dioxide (CO2) that was from the atmosphere during growth of the organic constituents that comprise the fuel.

¹⁰ Pleasanton General Plan 2005-2025, 2009, available at http://www.ci.pleasanton.ca.us/business/planning/genplan-090721-final.html

¹¹ ABAG Projections 2009, available at http://www.abag.ca.gov/planning/currentfcst/

Water and Wastewater Emissions

This category includes indirect emissions from electricity used to convey water from the point of collection to the City boundary (upstream water supply emissions) and emissions that result from wastewater treatment processes and septic system infrastructure. Methane (CH4) is emitted from treatment processes at the Dublin San Ramon Services District (DSRSD) Wastewater Treatment Plant (WWTP) that result in the incomplete combustion of digester gas. CH_4 also escapes from septic systems throughout the city. Nitrous oxide (N_2O) emissions result from the nitrification/denitrification treatment process and from WWTP effluent discharged to aquatic environments.

2005 and projected future water consumption estimates for 2020 and 2025 were provided by the City of Pleasanton General Plan. Projections for year 2020 were interpolated from 2005 and 2025 data. Compared to 2005, water use is expected to increase 28.6% by 2020, and 38.1% by 2025. Estimates of upstream emissions are based on city-wide water consumption and a regional GHG emission factor for Northern California water supply, provided by the California Energy Commission. An adjustment was made to the regional emission factor to avoid double-counting of water-related emissions that are included in the Municipal Operations Inventory (due to the electricity used by the City to pump and convey water within city limits).

Process, fugitive, and stationary emissions associated with wastewater treatment and septic systems were estimated using the Local Government Operations Protocol (LGOP)¹³, developed jointly by the California Air Resources Board (CARB), The Climate Registry, the California Climate Action Registry, and ICLEI – Local Governments for Sustainability. Wastewater emissions were calculated using the relevant population-based method, with estimates of future wastewater flows based on Pleasanton population growth projections from ABAG Projections 2009. Wastewater-related stationary CH4, process CH4, fugitive CH4, and process N20 emissions are included.

Projected business-as-usual growth in water- and wastewater-related emissions is based on ABAG's residential population growth estimates.

Waste Emissions

Methane (CH4) emissions from solid waste were calculated using EPA's LandGEM software¹⁴ using the following assumptions:

- Landfill disposal of 2005 waste = 121,054 short tons per year¹⁵;
- 100-year timeframe for waste decomposition;

California's Water – Energy Relationship, California Energy Commission (CEC), 2005. Available at: http://www.energy.ca.gov/2005publications/CEC-700-2005-011/CEC-700-2005-011-SF.PDF

¹³ LGOP (Version 1.1, released May 2010) is available at http://www.arb.ca.gov/cc/protocols/localgov/localgov.htm

¹⁴ EPA's Landfill Gas Emissions Model (LandGEM version 3.02, released May 12, 2005) is available at http://www.epa.gov/lmop/publications-tools/

 ²⁰⁰⁸ Alameda County Waste Characterization Study, 2009. Publically available at:http://www.stopwaste.org/docs/acwcs-2008r.pdf

- Landfill gas capture rate = 75%;
- Default LandGEM parameters:
 - Methane generation rate (k) = 0.02;
 - Potential methane generation capacity $(L_0) = 100$;
 - NMOC concentration = 4000:
 - Methane content = 50%

Projected business-as-usual growth in solid waste emissions for 2020 and 2025 is based on ABAG's Projections 2009, using residential population growth figures. ¹⁶ The City uses a Resource Recovery Station on Busch Road, so electricity associated with that facility is included in the Scope 2 emissions associated with community/industrial electricity use.

Municipal Operations Emissions

Municipal operations emissions result from energy used by buildings, streetlights, traffic signals and controllers, water conveyance, and fuel consumed by the City's vehicle fleet. ESA reviewed the methodology and activity data used in ICLEI's City of Pleasanton Greenhouse Gas Emissions Analysis for the 2005 base year inventory, and found no material errors. Our estimate of municipal operations emissions, based on a recalculation of building energy use, differs by less than 0.3% from ICLEI's estimate. Future business-as-usual emissions projections for municipal operations are based on the same population growth figures used to project residential emissions (population growth rate assumptions from ABAG Projections 2009).

Projected business-as-usual growth in municipal operations emissions is based on ABAG's residential population growth estimates.

 $^{^{16}}$ 0.758% annual growth from base year 2005 to 2020, and 0.777% from 2005 to 2025.

APPENDIX B

Memorandum: Pleasanton Climate Action Plan Transportation Baseline and Future Year VMT Estimates THIS PAGE INTENTIONALLY LEFT BLANK



MEMORANDUM

Date: November 12, 2010

To: Jeff Caton, ESA

From: Tien-Tien Chan and Mark Feldman, Fehr & Peers

Subject: Pleasanton Climate Action Plan Transportation Baseline and Future Year

VMT Estimates

WC10-2758

This technical memo documents the base year and future business as usual VMT estimated by Fehr & Peers as part of the City of Pleasanton Climate Action Plan. The Alameda County CMA Travel Demand Model ("ACCMA Model"), modified to reflect the City Staff's land use projections and network characteristics, was used to develop the VMT estimates. This memo consists of the following sections:

- 1. Modifications Made to the ACCMA Model
- 2. Base Year (2005) VMT Estimates
- 3. Base Year Comparison to ICLEI Report
- 4. 2020 Business As Usual VMT Estimates

Modifications Made to the ACCMA Model

Land Use

The City of Pleasanton Engineering Division verified that the use of the ACCMA model land use database was sufficient as a baseline for this project. The 2005 ACCMA model year data was used for our Year 2005 scenarios. The ACCMA model does not have year 2020 data, so it was agreed that for our Year 2020 scenarios, interpolation between years 2015 and 2035 was sufficient for this analysis, both within and outside of the City of Pleasanton. 2020 alternatives will pivot from this interpolated data.

<u>Network</u>

The ACCMA model networks were modified based on instructions provided by the Engineering Division at the City of Pleasanton. The following changes were made to each network:

2005 Roadway Network

- 1. Made Hopyard Road / St Mary Street south of Black Avenue a 2 lane roadway all the way to Main Street
- 2. Made Springdale Avenue a 4 lane roadway



- 3. Verified Stoneridge Drive Between Foothill Road and Stoneridge Mall Road is a 4 lane roadway
- 4. Made Stoneridge Drive between West Las Positas Boulevard and Santa Rita Road a 4 lane roadway
- 5. Made Rosewood Drive between Owens Drive and Old Santa Rita Road a 6 lane roadway
- 6. Made Main Street from Abbie Street to Bernal Avenue a 2 lane roadway
- 7. Made Old Bernal Avenue a 2 lane roadway
- 8. Made Bernal Avenue between I-680 and Valley Avenue a 6 lane roadway

2020 Roadway Network (Started with 2015 network and 2005 roadway network changes and made the following updates):

- 1. Verified that Stoneridge Drive from Stoneridge Mall Road to West Las Positas Boulevard is a 6 lane roadway
- 2. Extended Stoneridge Drive from its current terminus to El Charro Road
- 3. Made Vineyard Drive east of Bernal Avenue a 2 lane roadway

Base Year (2005) VMT Estimates

After making the above modifications for 2005, Fehr & Peers conducted a model run to calculate base year daily VMT by speed bin and VHT/VHD estimates. Using select link analysis, three types of vehicle trips were tracked separately:

- 1. Vehicle trips that remained internal to Pleasanton.
- 2. Vehicle trips with one end in Pleasanton and one end outside of Pleasanton (IX/XI trips).
- 3. Vehicle trips with neither end in Pleasanton (XX trips).

Using the set of "accounting rules" recommended for VMT inventories in Climate Action Plans by the Bay Area Regional Transportation Advisory Committee (RTAC), VMT from trips of type 1, 2 and 3 were counted 100%, 50%, and 0% respectively towards Pleasanton-generated VMT. Table 1 shows the 2005 Pleasanton Baseline VMT estimates by speed bin. Table 2 shows the estimated daily vehicle hours traveled (VHT) and vehicle hours of delay (VHD) using the same accounting rules.



TABLE 1 BASE YEAR DAILY VMT BY SPEED BIN					
Speed	Bin		VMT		
From	То	Internal (counted 100%)	IX/XI (counted 50%)	Total	
0	5	-	996	996	
5	10	-	1,425	1,425	
10	15	-	1,324	1,324	
15	20	96	22,213	22,309	
20	25	9,094	29,185	38,279	
25	30	57,907	110,550	168,457	
30	35	29,335	114,131	143,466	
35	40	82,680	200,048	282,728	
40	45	35	169,986	170,021	
45	50	426	239,188	239,614	
50	55	56	228,175	228,231	
55	60	11,116	506,752	517,868	
60	65	3,825	270,475	274,300	
65	70	-	6	6	
Tot	al	Total 194,570 1,894,454 2,089,0			

TABLE 2 BASE YEAR DAILY VHT AND VHD					
	Vehicle Hours Traveled (VHT)	Vehicle Hours Delayed (VHD)			
Internal (counted 100%)	5,504	44			
IX/XI (counted 50%)	41,834	5,545			
Total	47,338	5,589			
Fehr & Peers, 2010					

Base Year Comparison to ICLEI Report

The above VMT estimate of approximately 2.1 million per day was compared to the estimate from the *City of Pleasanton Greenhouse Gas Emissions Analysis*, published by ICLEI in 2008. The ICLEI annual estimate of 949 million VMT was divided by 365 to obtain a daily VMT of approximately 2.60 million, about 24% higher than the ACCMA model.

However, the methodology behind the ICLEI estimate differs from the estimate in Table 1 significantly. The ICLEI estimate relied primarily on Caltrans HPMS data, which is tied to traffic

Jeff Caton November 5, 2010 Page 4 of 6



counts. In other words, the 2.60 million VMT represents VMT on roadways within the City of Pleasanton, regardless of the trip origin and/or destination. The differences between this estimate and the 2.09 million estimate from the ACCMA model reflect the following:

- 1. The ICLEI VMT includes trips which neither start nor end in Pleasanton (XX trips), whereas the ACCMA model VMT does not include these trips.
- 2. The ICLEI VMT includes only the portion of IX/XI trips which occurs on roadways in Pleasanton, whereas the ACCMA model VMT includes 50% of the *entire* trip lengths from those trips.

As an additional step, we checked the VMT from the model using the ICLEI method, including all VMT on Pleasanton roads, regardless of trip origin or destination. For the purpose of this exercise, we took 50% of the VMT on I-580 between Foothill Road and El Charro Road, which essentially straddles the Dublin / Pleasanton border. The VMT estimate from that analysis was 2.87 million, within 10% of the 2.60 million estimate from ICLEI. This helps confirm that the 2.09 million VMT estimate from the model using the RTAC-recommended method differs from the ICLEI estimate due primarily to the differences between the estimation methods, and that the ACCMA model is a reasonable tool for the analysis, producing similar numbers to previously-established tools.



2020 Business As Usual (BAU) VMT Estimates

Using the modifications discussed for Year 2020, Fehr & Peers ran the resulting ACCMA model and obtained a Year 2020 BAU VMT estimate, representing the future VMT without any specific greenhouse gas-reduction measures. Tables 3 and 4 show the results of this run:

TABLE 3 2020 BUSINESS AS USUAL DAILY VMT BY SPEED BIN				
Speed Bin VMT				
From	То	Internal (counted 100%)	IX/XI (counted 50%)	Total
0	5	212	4,000	4,212
5	10	2	6,098	6,100
10	15	255	19,253	19,508
15	20	86	12,571	12,657
20	25	10,844	35,559	46,403
25	30	69,968	148,339	218,307
30	35	37,562	270,348	307,910
35	40	99,705	569,853	669,558
40	45	3,194	262,297	265,491
45	50	1,292	313,732	315,024
50	55	9,997	370,906	380,903
55	60	3,036	265,727	268,763
60	65	904	102,802	103,706
65	70	0	3	3
To	tal	237,057	2,381,488	2,618,545
% Increase from Base Year 22% 26% 25%				

TABLE 4 2020 BUSINESS AS USUAL DAILY VHT AND VHD					
	Vehicle Hours Traveled (VHT) Vehicle Hours Delayed (VHD)				
Internal (counted 100%)	6,828	181			
IX/XI (counted 50%)	59,860	13,278			
Total	66,688	13,459			
% Increase from Base Year 41% 141%					
Fehr & Peers, 2010					

Jeff Caton November 5, 2010 Page 6 of 6



Tables 3 and 4 show that in the absence of any greenhouse gas reduction strategies, VMT for the City of Pleasanton would increase by 25% from 2005 to 2020, VHT would increase by 41%, and VHD would increase by 141%. The ACCMA model projections, based on ABAG's *Projections* 2007, anticipate the number of dwelling units in the City of Pleasanton to increase by 7%, the number of retail jobs to increase by 23%, and the number of non-retail jobs to increase by 44%. The 25% increase in VMT is reasonable, given these growth assumptions with no accompanying VMT-reduction measures.

APPENDIX C

Memorandum: Pleasanton Vehicle Miles of Travel with Climate Action Plan (CAP) Implementation

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MEMORANDUM

Date: June 9, 2011

To: Jeff Caton, ESA

Steve Coyle, Town-Green

From: Mackenzie Watten and Kathrin Tellez, Fehr & Peers

Subject: Pleasanton Vehicle Miles of Travel with Climate Action Plan (CAP)

Implementation

WC10-2758

This memorandum documents the potential reduction in vehicle miles of travel (VMT) that are expected to occur with implementation of the City of Pleasanton Climate Action Plan (CAP) by 2020. Existing and projected future conditions under the future Business as Usual (BAU) scenario were documented in our memorandum dated November 12, 2010 (attached). The Climate Action Plan scenario assumes additional residential units in the City that reflect the proposed Housing Element, increased transit oriented development (TOD) around the City's two BART stations, and implementation of the plans and policies included in the CAP.

CONCLUSIONS

The total VMT generated by residents and employees of Pleasanton business are expected to increase as new housing units are development and new jobs are created through 2020, with VMT per capita (includes residents and employees) expected to increase by approximately 3 percent under the BAU scenario by 2020.

The CAP transportation measures reduce overall daily VMT in 2020 by 143,870 miles (5 percent reduction), as compared to the 2020 BAU scenario, and reduce VMT per capita by 8 percent. VMT per capita with CAP implementation is also expected to decrease by 6 percent as compared to the Base Year, although total VMT will increase.

MODEL PREPARATION

The Alameda County CMA Travel Demand Model ("ACCMA Model"), modified to better reflect the City's land use projections and network characteristics, was used to develop the VMT estimates. Modifications to the Base Year (2005) and BAU model were discussed in our November 12, 2010 memo. Under the CAP scenario, the number of housing units was increased with the identification of locations where multi-family dwelling units could be constructed at 20 to 30 units per acre. At some of the locations, job generating land uses that were assumed to be developed under the BAU scenario would not be constructed. The residential population and the number of jobs under each scenario are summarized in Table 1.

TABLE 1 PLEASANTON POPULATION SUMMARY					
Scenario	Population	Employment			
2005 Baseline	71,375	56,730			
2020 BAU	76,505	79,374			
2020 CAP 82,211 78,458					
Source: ACCMA Model, City of Pleasan	ton and Fehr & Peers.				

VMT CALCULATIONS

Pleasanton's greenhouse gas inventory is defined as the total amount of VMT generated by Pleasanton land uses. This includes:

- a) all of the VMT associated with trips made completely internally within Pleasanton;
- b) half of the VMT generated by jobs and residences located within Pleasanton but that travels to/from external destinations (this is consistent with the recent SB 375 Regional Targets Advisory Committee (RTAC) decision that the two generators of an interjurisdictional trip should each be assigned half of the responsibility for the trip and its VMT); and
- c) none of the responsibility for travel passing completely through the City with neither an origin point or a destination within the City (also consistent with RTAC decision).

This means that Pleasanton will be held responsible for some VMT occurring outside of its borders, if they are related to employees commuting from out of the area to employment centers in Pleasanton.

CLIMATE ACTION PLAN VMT CALCULATIONS

The ACCMA model was modified to reflect the land use changes planned under the CAP and raw VMT estimates were produced. The raw model results, which include total tips and trip length by purpose were then reviewed and adjusted based on the CAP strategies developed by the Project team. The major CAP trip reduction categories that have proven effectiveness in reducing the potential for vehicle trips, vehicle miles of travel and greenhouse gas emissions are listed below:

- 1. Density
- 2. Diversity
- 3. Design
- 4. Non-Motorized Transportation
- Traffic Calming
- 6. Alternative Work Schedules/ Telecommuting
- 7. Affordable Housing

- 8. Live/Work Units
- 9. Park and Ride Lots
- 10. Transit
- 11. Car Sharing
- 12. Parking Policies
- 13. Commute Trip Reductions
- 14. Traffic Smoothing

Discussion with the project team targeted transportation measures under each strategy that could be fully in place by 2020. These measures were then grouped into categories that are both quantifiable and mutually dependent. The final list of grouped measures in each category, their VMT reductions, and data source for the reduction can be found in **Attachment 1.**

Some of the measures were quantified using the ACCMA model, including known land use changes such as those proposed for the CAP housing sites. Other measures were quantified using published documents and research, such as information presented in the publication Growing Cooler, Urban Land Institute, the publication from the California Air Pollution Control Officers Association (CAPCOA), Quantifying Greenhouse Gas Mitigation Measures: A Resource for Local Government to Assess Emission Reductions from Greenhouse Gas Mitigation Measures, August 2010, and projected increases in non-motorized travel documented in the City of Pleasanton Bike Plan were also used. The trip reduction source/analysis method is also noted in Attachment 1. The resulting total VMT and VMT per capita with implementation of the CAP is shown in **Table 2** and compared to the BAU and Base Year condition.

TABLE 2 PLEASANTON VMT PER CAPITA CALCULATIONS						
Scenario	Total Daily VMT	Population + Employment	Daily VMT per capita			
Existing (2005)	2,089,024	128,105	16.31			
2020 BAU	2,618,545	155,879	16.80			
2020 CAP 2,474,675 160,669 15.40						
Source: Fehr &	Peers, April 2011.					

The total VMT generated by residents and employees of Pleasanton business are expected to increase as new housing units are development and new jobs are created through 2020, with VMT per capita (includes residents and employees) expected to increase by approximately 3 percent under the BAU scenario. The CAP transportation measures reduce overall daily VMT by 143,870 miles (5 percent reduction), as compared to the 2020 BAU scenario, and reduce VMT per capita by 8 percent. VMT per capita with CAP implementation is expected to decrease by 6 percent as compared to the Base Year, although total VMT will increase. The contribution to VMT reductions from each major strategy is presented in **Table 3**. Some measures are not directly expected to reduce VMT, although they are expected to reduce greenhouse gases by making the transportation system more efficient, such as traffic smoothing which provides for more even traffic flow along regional corridors. Additional GHG reductions are also expected through the changing vehicle fleet that will achieve better fuel economy in the future.

Additional reductions in VMT could occur if fuel prices significantly rise above historic levels or if the gas tax is increased; however, fuel prices and taxes are not dictated by City of Pleasanton. Additionally, it should be noted that many of the CAP measures would only be implemented as new developments occur and no transportation measures are mandatory for existing residents. Many CAP measures strive to encourage behavior, or modify City codes in such a way to facilitate a lifestyle with less driving. Additional VMT reductions could occur with implementation of mandatory measures, but it is not likely that those measures would be implemented over the life of the plan.

TABLE 3 REDUCTIONS SUMMARY			
Measure	Potential VMT Reduction per day in 2020		
Policies, strategies, and incentives for increasing higher intensity infill and new development at key locations (density & affordable housing)	35,031		
Policies, strategies, and incentives for increasing mixed-use infill and new development at key locations (diversity and live/work units)	29,685		
Design strategies and incentives for improving transit, bicycle, and pedestrian-oriented development (design and traffic calming)	11,184		
Policies, strategies, and incentives for increasing transportation options (non-motorized transportation and transit)	13,004		
Policies, strategies, and incentives for providing Single Occupancy Vehicle (SOV) and other commute alternatives (car sharing, alternative work schedules/telecommuting, park and ride lots, commute trip reductions)	38,848		
Policies, strategies, and incentives for increasing Transportation Demand Management (parking policies, traffic smoothing)	16,117		
TOTAL	143,869		
Source: Fehr & Peers, April 2011.			

VOLUNTARY MEASURES

The VMT reductions that are expected to result with implementation of the CAP mostly apply to new development proposed within the City and the potential for slight modifications to existing resident travel behavior. There are, however, additional modifications to travel behavior that the average citizen can undertake that could result in large VMT reductions should sufficient numbers of people make small changes to their daily travel routines, such as walking their children to school one day a week, working from home one day a month and taking an alternative mode of transportation, such as biking, transit or carpooling, to work one day at month. Table 4 summarizes the potential VMT reductions from voluntary measures.

RISING FUEL PRICES

The traffic model used to project Pleasanton's future vehicle miles traveled (VMT) does not take into account potential changes in fuel prices. Based on recent trends and expected developments over the next decade, it is reasonable to expect that petroleum fuel prices will rise significantly, and have a resulting impact on driving behavior.

Although the direct relationship between fuel prices and travel behavior is difficult to quantify with precision, there have been a number of studies over the last three decades, based on data from California and other parts of the United States, that have quantified short (less than one year), medium (1 to 5 years) and long-term (5+ years) fuel price elasticity's ranging from -0.02 to -0.30.

This means that with a 100 percent increase in the real cost of fuel (accounting for inflation) VMT is expected to decrease by 2 to 30 percent.

In 2008 the, the Sacramento Area Council of Governments (SACOG) evaluated historical VMT and transit boardings with respect to gas prices, and through the use of their SACSIM model, they were able to calculate an elasticity range of -0.17 to -0.21, which is within the range of other available data. There are numerous other societal factors that play a role in changing travel behavior, such as the availability of affordable housing in a jobs-rich area, the availability of alternative travel options, such as convenient transit or safe bicycle/walking facilities, and the purchase more fuel efficient vehicles.

For the purposes of this analysis, a VMT/fuel price elasticity of -0.10 was selected for use. Other measures that are expected to result in a decrease in VMT have already been accounted for, such as the provision of additional affordable housing opportunities, improvements to the non-motorized transportation system, and potential expansions of transit service. Table 4 shows the potential VMT reduction if the real cost of fuel (accounting for inflation) increased by 100 percent. It should be noted that the strategies presented in Table 4 are provided for informational purposes.

TABLE 4 OTHER MEASURES				
Strategy	Potential Daily VMT Reduction			
Safe Routes to School	For each additional 10% of K-8 students walk/bike instead of being driven to/from school (10% included in CAP)	4,326		
Safe Routes to School	For each 10% of High School students walk/bike instead of being driven to/from school (0% included in CAP)	3,878		
Employment Based TDM	All new employers meet 20 % reduction (5% included in CAP)	71,583		
Voluntary TDM	Each 1 percent participation by residents and workers (Includes employer based reduction above)	11,435		
Fuel Price Increase	Assuming elasticity of -0.10, a 100 percent increase in fuel price would lead to a 10 percent decrease in VMT	247,468		
Source: Fehr & Peers, June 2	011.			

This completes our assessment of the VMT reductions that are likely to occur with implementation of the City of Pleasanton CAP and presents information on the effectiveness of other voluntary strategies. Please call Kathrin or Mackenzie with any questions.

	ATTACHMENT 1 ASSUMPTIONS BY MEASURE							
		Development Types Affected		Trip				
Measure	Description	AII/ New	Residential/ Non- Residential	Purposes Affected	Areas Affected	Trip Reduction Method/ Assumptions/Source	VMT Reduction	
A.	Policies, strategies, and incentives for increasi	ng higher in	tensity infill	and new	developme	ent at key locations		
		Densi	ty					
LU1-1	Modify municipal development codes where feasible to reuse vacant and underutilized parcels in urban areas	New	Both	All	Citywide	ACCMA Model/ABAG Growth Projections	Quantified as part of proposed Land Use changes	
LU1-2	Modify municipal development codes where feasible to provide higher density dwelling unit structures in infill locations (Housing Element update)	New	Residential	Home-based trips	Infill Areas	ACCMA Model assuming development of Housing Element Sites	4,396	
LU1-3	In the Downtown, modify municipal development codes where feasible to implement mixed-use development which incorporates higher density and affordable residential units consistent with the Downtown Specific Plan	New	Both	All	Downtown	ACCMA Model/Post Processing; for parcels where new development is proposed based on methods described by CAPCOA ¹ .	4,090	
LU1-4	Modify municipal development codes as necessary to provide transit-compatible development near BART stations, along transportation corridors, in business parks and the Downtown	New	Both	All	BART, transport corridors, business parks and Downtown	ACCMA Model/Post Processing; for parcels where new development is proposed based on methods described by CAPCOA ¹	24,590	
LU1-5	Modify municipal development codes where feasible to provide high density development near transportation hubs	New	Both	All	ACE/BART Stations	described by CAPCOA		

	ATTACHMENT 1 ASSUMPTIONS BY MEASURE											
			nent Types ected	Trip	_							
Measure	Description	AII/ New	Residential/ Non- Residential	Purposes Affected	Areas Affected	Trip Reduction Method/ Assumptions/Source	VMT Reduction					
		Affordable I	lousing									
LU1-7	Modify municipal development codes where feasible at vacant infill sites to increase densities to appropriate levels that facilitate development, including affordable housing, while protecting the character of surrounding uses. New Residential Home Based Sites Housing Sites Reductions based information provide CAPCOA¹. Calculating influenced by aut			ACCMA Model/Post Processing; assuming 2/3rds of new multi-family units would be affordable. VMT Reductions based on information provided by CAPCOA ¹ . Calculation influenced by auto- ownership rates.	1,955							
Total VMT I	Reduction for Policies, strategies, and incentives for increasing higher intensity infill and new development at key locations											
B.	Policies, strategies, and incentives for increasi	ng mixed-us	se infill and i	new devel	opment at	key locations						
		Divers	ity									
LU2-1	Modify municipal development codes where feasible to locate work, residences, and services close together	New	Both	All	Citywide							
LU2-2	Modify municipal development codes where feasible to locate new housing and/or new employment within 1/2 mile walking/biking Both All proximity of complimentary land uses		Citywide	ACCMA Model/Post Processing; for parcels	4,802							
LU2-3	Modify municipal development codes to expand mixed use and employment in infill locations where appropriate	New	Both	All	Citywide	where new development is proposed based on information provided in the						
LU2-4	Modify municipal development codes where feasible to provide land use flexibility for the Hacienda Business Park, portions of Stoneridge Mall area, and other areas through the Mixed Use/Business Park, and Mixed Use land use designations	New	Both	All	ID's locations in measure	CAPCOA ¹ publication.	23,875					

		-	ent Types cted	Trip	A **	Trip Reduction Method/	VAAT
Measure	Description	AII/ New	Residential/ Non- Residential	Purposes Affected	Areas Affected	Assumptions/Source	VMT Reduction
LU2-5	City land-use policies, programs, and development codes that increase transit oriented development around rail, BART	New	Both	All	BART/ACE		
LU2-6	Establish a well-planned mixture of land uses around the BART Stations	New	Both	All	BART/ACE		
LU2-7	Create and adopt a comprehensive planned unit development amendment for the Hacienda Business Park with special emphasis on creating a <i>mixed-use</i> , pedestrian-friendly area around the East Pleasanton/Dublin BART Station	New	Both	All	East Pleasanton/ Dublin BART		
LU2-8	Create incentive program(s) that attract and support local-serving shopping opportunities	All	Both	All	Citywide	Not Measurable	-
		Live/Work	Units				
LU2-9	Create incentive program(s) and modify municipal development codes where feasible to allow and expand live-work and work-live uses in existing and future residential development, and more liberal home occupation requirements.	All	Both	All	All	Assumed that new housing developments with over 100 units, up to 5% of units would allow live/work; in existing areas, creation of an incentive program has an unknown impact on VMT and was not included in this calculation. Reduction based on information provided by Town-Green	1,008
Total VMT I	Reduction for Policies, strategies, and incentives for increasing	mixed-use inf	ill and new dev	velopment a	at key locatio	ns	29,685

	ATTACHMENT 1 ASSUMPTIONS BY MEASURE											
		-	ent Types cted	Trip	Areas Affected	Trim Daduction Mathad/	VMT Reduction					
Measure	Description	AII/ New	Residential/ Non- Residential	Affected		Trip Reduction Method/ Assumptions/Source						
C.	Design strategies and incentives for improving	transit, bicy	cle, and peo	destrian-o	riented dev	velopment						
		Desig	n									
LU3-1	Modify the development codes to encourage the location of key services, such as grocery stores within ¼ (preferred) to ½ mile of walking distance of residential areas	New	Both	All	Citywide							
LU3-2	Incorporate development design features that encourage transit, bicycle, and pedestrian access	New	Both	All	Citywide							
LU3-3	Create incentive program(s) to assure adequate transit service and pedestrian and bicycle facilities at new major commercial, office, and institutional centers	New	Non- residential	All	Employment Centers	ACCMA Model/Post						
LU3-4	Create and adopt a comprehensive planned unit development amendment for the Hacienda Business Park with special emphasis on creating a mixed-use, <i>pedestrian-friendly</i> area around the East Pleasanton/Dublin BART Station	New	Both	All	HBP/BART	Processing; for parcels where new development is proposed, based on information provided by	10,665					
LU3-5	Require that new projects that include the provision of two or more bus shelters include seating in each shelter and infrastructure to incorporate nextbus technologies	New	Both	All	Citywide	CAPCOA ¹ .						
LU3-6	Modify the municipal street standards to incorporate AB 1358 Complete Streets to improve safe, convenient, and efficient mobility for pedestrians, bicyclists, motorists, and transit riders	All	Both	All	Citywide							
LU3-7	Modify the municipal development codes to require that new projects include pedestrian and bicycle access through cul-desacs, except where prohibited by topography	New	Both	All	Citywide							

	ATTACHMENT 1 ASSUMPTIONS BY MEASURE											
		-	ent Types cted	Trip	Areas Affected	Trip Reduction Method/ Assumptions/Source	\/a==					
Measure	Description	AII/ New	Residential/ Non- Residential	Purposes Affected			VMT Reduction					
		Traffic Ca	lming									
LU3-8	Neighborhood traffic calming	All	Residential	Residential based	Residential Areas	Assumes 5% of residential neighborhoods implement traffic calming. Source: Moving Cooler ²	519					
Total VMT	Reduction for Design strategies and incentives for improving tra	ansit, bicycle, a	and pedestrian	n-oriented de	evelopment		11,184					
D.	Policies, strategies, and incentives for increasi	ng transport	ation option	าร								
	Non-I	Motorized Tr	ansportatio	n								
NM1-1	Create incentive program(s), include in the City's CIP, and/or modify municipal development codes where necessary to implement the Community Trails Master Plan	All	Both	All	Citywide							
NM1-2	Implement that Pleasanton Pedestrian and Bicycle Master Plan , June 2009	All	Both	All	Citywide	V/AAT nadvationa based on						
NM1-3	Develop Downtown Transportation Corridor for pedestrian, bicyclists and parking, consistent with the 2002 Master Plan for the Downtown Parks and Trails System and with the Downtown Specific Plan.	All	Both	All	Downtown	VMT reductions based on estimated increases in bicycle trips from the City of Pleasanton Pedestrian and Bicycle Master Plan ³ .	6,500					
	Modify municipal development codes to require developers to finance and install sidewalks and pedestrian and bicycle pathways, where appropriate, in future developments.	New	Both	All	Citywide	2.5)00 master r tall .						
NM1-4	Require appropriate bicycle-related improvements (i.e., work-place provision for showers, bicycle storage, bicycle lanes, etc.) with new development.	New	Both	All	Citywide							

			nent Types ected	Trip	Areas	Trin Dadystian Mathad/	VMT
Measure	Description	AII/ New	Residential/ Non- Residential	Affected	Areas Affected	Trip Reduction Method/ Assumptions/Source	Reduction
NM1-5	Modify municipal development codes to require bike parking for non-residential and multi-family uses	New	Both	All	Citywide		
NM1-6	Maintain bicycle routes with adequate sweeping and pavement repairs.	All	Both	All	Citywide		
NM1-7	Incorporate bicycle detection at signalized intersections.	All	Both	All	Citywide		
NM1-8	Encourage schools, businesses and office parks to provide safe, convenient bike racks.	All	Non- residential	All	Citywide		
NM1-9	Work with East Bay Park District to complete Iron Horse Trail through Hacienda Business Park (HBP)	N/A	N/A	All	НВР		
NM1-10	Install bicycle/pedestrian underpass at 580/680 interchange (Johnson Drive canal) for connection to Dublin	N/A	N/A	All	580/680 interchange		
	Create a bike sharing program in appropriate locations.	All	Both	All	Citywide		
NM1-11	Create incentive program(s), include in the City's CIP, and/or modify municipal development codes to place more bike racks throughout the city, for secure, covered bicycle parking at major transit hubs	N/A	N/A	All	Transit Hubs		
NM1-12	Provide secure, covered bicycle parking at major transit hubs including BART stations	N/A	N/A	All	Transit Hubs/BART		
	Use flood control; channels for bikeways	All	Both	All	Citywide		
NM1-13	Develop a pedestrian trail system which connects all major portions of the Planning Area.	N/A	N/A	All	Citywide		

			ent Types	Trip	A	Trin Daduction Mathed	VMT
Measure	Description	AII/ New	Residential/ Non- Residential	Purposes Affected	Areas Affected	Trip Reduction Method/ Assumptions/Source	Reduction
NM1-14	Cooperate with EB Regional Parks District to complete regional trail system and with Zone 7 in completing its Arroyo Management Plan.	N/A	N/A	All	Citywide		
NM1-15	Educate residents about bike/pedestrian safety. Enforce laws.	All	N/A	All	Citywide		
NM1-16	Skateboard racks (locking) at schools	N/A	Non- residential	School	School Vicinity		
NM1-17	Work w/ School District to continue Rides to School program.	N/A	Non- residential	School	School Vicinity		
NM1-18	Preserve rights-of-way needed for local and regional roadway improvements that create "complete streets" through dedication of land, as adjacent properties develop.	New	All	All	Citywide		
		Trans	sit				
0	Encourage Carpool and bikeshare programs to / from transit station parking (not a city program)	All	Both	All	Transport Hubs	Assumes 10% of employees eligible. Source: VTPI TDM Encyclopedia ⁴	
TR1-2	Support Livermore Amador Valley Transit Authority's Rapid Bus Program.	Neither	Neither	All	Stoneridge Mall	Rapid Bus serves Stoneridge Mall area, 1% reduction in total VMT. Source: CAPCOA and NHTS ⁵ .	4,334
TR1-3	Encourage a more direct and convenient connection of BART with ACE rail service.	All	Both	All	BART/ACE	Part of other measures; increased frequency and transit service.	
TR1-4	Increase frequency of buses that access BART or other destination centers such as Hacienda Business Park LNL	All	Both	All	Citywide	Measure assumes a 25% reduction in headways	

		Development Types Affected		Trip	Aroos	Trip Poduction Method/	VMT
Measure	Description	All/ New	Residential/ Non- Residential	Purposes Affected	Areas Affected	Trip Reduction Method/ Assumptions/Source	Reduction
TR1-5	Provide transit service within ½ mile of all residents in the city where the density is 10-12 units/acre	All	Residential	All	Citywide	Most residents (at 10-12 units/acre) already located within ½ mile of some sort of transit. Source: Travel Characteristics of Transit-Oriented Development in California ⁶	
TR1-6	Require new residential developments to offer discounted transit passes as part of HOA amenities, payable through the HOA dues.	New	Residential	Home	Citywide	0.7% reduction in VMT based on Santa Monica Land Use and Circulation Element ⁷	2,170
Total VMT I	Reduction for Policies, strategies, and incentives for increasing	transportation	options				13,004
E.	Policies, strategies, and incentives for providing	g Single Oc	cupancy Ve	hicle (SO\	/) and othe	er commute alternatives	
	Alternate W	ork Schedu	le / Telecom	muting			
TDM2-1	Promote the use of flextime and other measures to employers and employees through the City's Transportation Systems Management (TSM) Ordinance.	All	Non- Residential	Commute	Citywide	The Promotion/ Encourage Incentive programs do not identify specific steps that	
TDM2-2	Encourage employers to allow employees to telecommute.	All	Non- Residential	Commute	Citywide	will be taken to increase the current level of AWS and	3,566
TDM2-3	Promote or offer alternative work week (e.g. 9/80, work from home, 10-hour shifts) to reduce employee commutes	All	Non- Residential	Commute	Citywide	telecommuting. For CAP purposes, it was assumed that 10 percent of	

			ent Types cted	Trip	Areas	Trip Reduction Method/	VMT
Measure	Description	AII/ New	Residential/ Non- Residential	Affected	Affected	Assumptions/Source	Reduction
TDM2-4	Create incentive program(s) that encourage neighborhood telecommuting centers.	All	Non- Residential	Commute	Citywide	employees (above current levels) would be eligible to participate.	
	Co	mmute Trip	Reduction				
TDM2-5	Create incentives for non-single-auto commute modes (e.g. carpool programs, transit vouchers, alternative work week plans, telecommuting) through City employee programs, public outreach	All	Non- Residential	Commute	Citywide	VMT measurements assume	
TDM2-6	Create an incentive program for City employees who use commute alternatives.	All	Non- Residential	Commute	City Employees	an additional 10 percent of employees Citywide become	3,341
TDM2-7	Require new development to provide transit passes or other transit use incentives for an interim period	New	Non- Residential	Commute	Citywide	eligible for transit vouchers. Source: TDM Case Studies ⁸ .	-,
TDM2-8	Encourage community-based carpool and ride share programs for residents, businesses, and City employees	All	Non- Residential	Commute	Citywide		
TDM2-9	Modify municipal development codes to require new non- residential projects over a certain size to implement a TDM program that reduces weekday peak period vehicle trips by 20%.	New	Non- Residential	Commute	Citywide	Although goal stipulates 20% reduction, its effectiveness is unknown.	
TDM2-10	Require parking spaces in existing and new development for carpool, vanpool, and carshare vehicles.	New	Non- Residential	Commute	Citywide	Assumes that 5% reduction is achieved for new workplaces with over 100 employees.	23,861

	ATTACHMENT 1 ASSUMPTIONS BY MEASURE										
		-	ent Types	Trip	Areas	Tain Dadastian Mathad/	VMT Reduction				
Measure	Description	AII/ New	Residential/ Non- Residential	Purposes Affected	Affected	Trip Reduction Method/ Assumptions/Source					
		Car Sha	ring								
TDM2-11	Encourage a car-sharing service at the Pleasanton BART stations if residential development is added to these areas.	New	Residential	All	Citywide	Trip Reduction Source: Moving Cooler ²	2,545				
	Park and Ride										
TS1-7	Park and ride lots for key buses that access BART or other destination centers such as Hacienda Business Park or LNL	All	Both	Commute Trips	Region	Expanding park and ride system could result in up to					
TS1-8	Identify, evaluate the feasibility of, and create incentives to develop park and ride lots.	All	Both	Commute Trips	Region	0.5 % reduction in commute trips based on data from WSDOT ⁹ .	5,535				
Total VMT r	eduction for Policies, strategies, and incentives for providing S	ingle Occupan	ncy Vehicle (S0	OV) and oth	er commute	alternatives	38,848				
F.	Policies, strategies, and incentives for increasi	ng Transpor	tation Dema	ınd Manag	gement						
		Traffic Smo	oothing								
RN6	Traffic smoothing through congestion management; Upgrade signal timers to improve traffic flow and reduce traffic congestion.	N/A	N/A	All	Arterials	Barth curves can provide estimate; Detailed simulation required for refined estimations.	No VMT reduction, but can reduce GHG by up to 10 % on implementation corridors.				
		Parking Po	olicies								
TDM1-1	Create incentive program(s) and modify municipal development codes where feasible to provide shared parking lots.	New	Both	All	Citywide	VMT reduction not quantifiable					

Measure		_	Development Types Affected				VMT
	Description	AII/ New	Residential/ Non- Residential	Purposes Affected	Areas Affected	Trip Reduction Method/ Assumptions/Source	Reduction
TDM1-2	Unbundle parking costs from property costs near BART. Price parking separately from home rents/purchase prices or office leases	New	Both	All	BART	Assumes cost of new parking space at BART station developments is \$30,000 a space.	14,542
TDM1-3	Require new large employers to offer parking cash-out programs and/or price parking at or above market rates:	New	Non- Residential	Commute	Citywide	Measure assumes that 10% of new employees would be eligible.	1,575
TDM1-4	Implement residential area parking permits to prevent spill-over parking into neighboring residential areas.	All	Residential	All	Residential	VMT Reduction potential not quantifiable	
Total VMT i	reduction for Policies, strategies, and incentives for increasing	Transportation	n Demand Man	agement			16,117

Sources:

- 1. California Air Pollution Control Officers Association (CAPCOA), Quantifying Greenhouse Gas Mitigation Measures: A Resource for Local Government to Assess Emission Reductions from Greenhouse Gas Mitigation Measures, August 2010.
- 2. Ewing, et al, 2008. Growing Cooler The Evidence on Urban Development and Climate Change. Urban Land Institute.
- 3. City of Pleasanton Pedestrian and Bicycle Master Plan, Fehr & Peers and RHAA, January 2010.
- 4. Victoria Transport Policy Institute. TDM Encyclopedia: http://www.vtpi.org/tdm/tdm34.htm
- 5. National Household Travel Surveys, 2001 http://www.dot.ca.gov/hq/tsip/ tab/documents/travelsurveys/ Final2001_StwTravelSurvey WkdayRpt.pdf, p.150 (Suburban SCAG, SANDAG, Fresno County.
- 6. Lund, et al, Travel Characteristics of Transit-Oriented Development in California. http://www.csupomona.edu/~rwwillson/tod/Pictures/TOD2.pdf
- 7. Nelson\Nygaard, 2010. City of Santa Monica Land Use and Circulation Element EIR Report, Appendix Santa Monica Luce Trip Reduction Impacts Analysis (p.401). http://www.shapethefuture2025.net/
- 8. Transportation Demand Management Institute of the Association for Commuter Transportation. *TDM Case Studies and Commuter Testimonials*. Prepared for the US EPA. 1997. http://www.epa.gov/OMS/stateresources/rellinks/docs/tdmcases.pdf
- 9. Washington State Department of Transportation, Cost Effectiveness of Park-and-Ride Lots in the Puget Sound Area. http://www.wsdot.wa.gov/research/reports/fullreports/094.1.pdf
 Fehr & Peers, 2011.

APPENDIX D

Cost-Benefit Analysis of GHG Reduction Measures

APPENDIX D.1Land Use and Transportation

Land Use & Transportation 2020 BAU Projection Reduction Potential by 2020

511,815 MT CO2e 28,646 MT CO2e/year

Annual CO2e MT reduction = Daily VMT x 365 days x 0.539504 (average CO2e kilograms) x 0.001 (conversion of kg to metric tons).

	Reduction Pole	511tial by 2020	20,040	WT CO2e/year	Daily VIVIT X 300 days X 0.333304 (aven	ago o o		X 0.00 . (00.110	or ing to mound tone).
LU1	Support infill and high								
	Total annual reduction por	,	•	MT CO2e					
	Average annual cos	t through 2020	\$1,050	(assume first costs amortized over 15 years	s: 2005 -2020)				
	Average cost p	er MT reduced	\$0.15						
									Supporting Comments, Assumptions &
		CO2e impact		Assumptions, Methodology, and		Start			Methodology;
	Action	(MT/year)	Comments; Description	Calculations	Background and Data Sources	Year	City	to City	Data & Funding Source(s);
LU1-1	Modify municipal development codes to incentivize the reuse of both residential and non-residential vacant and underutilized parcels.	Quantified as part of proposed Land Use changes	Develop and adopt revisions and/or additions to the City's development codes/zoning standards citywide to incentivize the reuse of both residential and non-residential vacant and underutilized parcels. The site should be capable of development within the existing urban fabric that can help complete, reinforce, and repair the surrounding area.	ACCMA Model/ABAG Growth Projections; • Development Types Affected: new, both residential and non-residential; • Trip Purposes Affected: all; • Areas Affected: citywide.	Pleasanton Municipal Code, http://qcode.us/codes/pleasanton/ Infill Development: Completing the Community Fabric, http://www.mrsc.org/Subjects/Planning/infill dev.aspx; CITY OF SACRAMENTO INFILL STRATEGY, www.cityofsacramento.org/dsd/planning/div ision-infill//infill-strategy.pdf; Infill	2012	\$15,750	\$0	Estimate 175 hrs initial staff time for these 7 measures, apportioned from total staff time needed to revise municipal code for approximately 20 measures (500 hrs); Fully burdened City staff rate = \$90 per hour; 1 FTE = \$180,000 per year Based on correspondance with Janice Stern of City of Pleasanton;
LU1-2	Modify municipal development codes where feasible to incentivize residential in-fill, such as the zoning standards and opportunities to improve pedestrian amenities, since their absence presents a barrier to infill residential development.	866	Develop and adopt revisions and/or additions to the City's development codes to incentivize residential in-fill, such as the zoning standards and opportunities to improve pedestrian amenities, since their absence presents a barrier to infill residential development. Infill development consists of a site capable of new/redevelopment within the existing urban fabric that can help complete, reinforce, and repair the surrounding area.	ACCMA Model assuming development of Housing Element Sites; • Development Types Affected: new, residential; • Trip Purposes Affected: home-based trips; • Areas Affected: in fill areas.	Development Barriers and Incentives, www.tmrpa.org//1045697875-Barriers%20%20Incentives%20to%20Infill%20-%20version%209%20FINAL.pdf; • The Future of Infill Housing in California, communityinnovation.berkeley.edu/reports/Future_of_Infill_Vol_1.pdf;	2012			Barriers to Developing Walkable Urbanism and Possible Solutions, www.cleinberger.com/docs/By_CL/Brookings_Barriers_05302007.pdf; Compact Development: Changing the Rules to Make It Happen, http://www.uli.org/~/media/Documents/ResearchAndPublications/Reports/Community%20Catalyst/Report%206%20Compact%20Development.ashx; California Local Government Finance Almanac.
LU1-3	In the Downtown, modify municipal development codes where feasible to implement mixed-use development which incorporates higher density and affordable residential units consistent with the Downtown Specific Plan	805	Develop and adopt revisions and/or additions to the City's development codes in the Downtown to implement higher-density, mixeduse development with affordable residential units, such as the zoning standards. The process requires both the modification of zoning/standards and the identification of locations and code that allow the combination of high density housing with local supporting commercial uses and easy access to activity areas by transit, biking or walking.	Control Officers Association (CAPCOA), Quantifying Greenhouse Gas Mitigation Measures: A Resource for Local Government to Assess Emission Reductions from	Affordable Housing Techniques A Primer for Local Government Officials, http://www.mrsc.org/Publications/textaht.as px; Mixed-Use Development and Financial Feasibility, www.cre.org/memberdata/pdfs/mixed_use d.pdf	2012			http://www.CaliforniaCityFinance.com/#SPEN DING: City Expenditures by Category: total expenditures, salary & benefits, contracts, materials & supplies. Percent of total expenditure comparisons and summary statistics. Through FY07-08. July'10 (Excel); • http://www.concordcode.org/
LU1-4	Modify municipal development codes as necessary to incentivize transit-oriented development near BART stations, along transportation corridors, in business parks and the Downtown	4842	Develop and adopt revisions and/or additions to the City's development codes to provide transit-compatible development near BART stations, along transportation corridors, in business parks and the Downtown. Create or improve partnerships between the City, business owners and residents to make property improvements, attract desirable businesses to these areas, and address other community issues. Enhance the visual quality of the areas and corridors by developing a consistent multi-use streetscape.	ACCMA Model/Post Processing; for parcels where new development is proposed based on methods described by California Air Pollution Control Officers Association (CAPCOA), Quantifying Greenhouse Gas Mitigation Measures: A Resource for Local Government to Assess Emission Reductions from Greenhouse Gas Mitigation Measures, August 2010; • Development Types Affected: new, both residential and non-residential; • Trip Purposes Affected: all; • Areas Affected: BART, transport corridors, business parks and Downtown.	Research at the University of California Transportation Center, www.uctc.net/access/access14.pdf; Transit Orient Development & the City of Hayward's Recent Major Development Projects, www.lgc.org/events/docs/sb375/sb375_oak_pearsonpatenaude.pdf; Statewide Transit-Oriented Development (TOD) Study Factors for Success in California, www.reconnectingamerica.org/assets/Uploads/bestpractice028.pdf; Station Area Planning Manual, www.bayareavision.org//Station_Area_Planning_Manual_Nov07.pdf;	2012			

		CO2s immest		Assumptions Mathedalamy and		Ctaut	First Cost to		Supporting Comments, Assumptions & Methodology;
	Action	CO2e impact (MT/year)	Comments; Description	Assumptions, Methodology, and Calculations	Background and Data Sources		City	Ongoing Cost to City	Data & Funding Source(s);
LU1-5	Modify municipal development codes where feasible to incentivize higher density development near and around transportation hubs and employment centers.	, ,	Develop and adopt revisions and/or additions to the City's development code to provide high density development near transportation hubs.	ACCMA Model/Post Processing; for parcels where new development is proposed based on methods described by California Air Pollution Control Officers Association (CAPCOA), Quantifying Greenhouse Gas Mitigation Measures: A Resource for Local Government to Assess Emission Reductions from Greenhouse Gas Mitigation Measures, August 2010; • Development Types Affected: new, both residential and non-residential; • Trip Purposes Affected: all;	TRANSIT-FOCUSED DEVELOPMENT,	2012		See LU1-1	See LU1-1
LU1-6	Modify City land-use policies, programs, and related development codes to increase transit oriented development around commuter rail, BART, and other transportation hubs.		Develop and adopt revisions and/or additions to City land-use policies, programs, and development codes to increase transit oriented development around rail, BART. Protect and enhance neighborhood-serving businesses supported by commercial anchors, and the compatibility of commercial and mixed uses with adjacent residential areas.	Areas Affected: ACE/BART Stations.		2012			
LU1-7	Modify municipal development codes where feasible to increase densities at vacant infill sites to facilitate development, including affordable housing, while protecting the character of surrounding uses.	385	Develop and adopt revisions and/or additions to the City's development code to allow density to appropriate levels that facilitate development infill at vacant infill sites, including affordable housing, while protecting the character of surrounding uses. In response to the development context, the codes should either require that the design of new development blend seamlessly with the compatible adjacent, existing development for continuity and compatibility, or provide a visual seal or boundary between new development and visually or functionally incompatible adjacent development to isolate one from the other, particularly at adjacent edges.	Measures: A Resource for Local Government to Assess Emission Reductions from Greenhouse Gas Mitigation Measures, August 2010. Calculation influenced by auto-	Affordable Housing Techniques A Primer for Local Government Officials, http://www.mrsc.org/Publications/textaht.as px; Mixed-Use Development and Financial Feasibility, www.cre.org/memberdata/pdfs/mixed_use d.pdf	2012			
LU1	TOTALS	6,898.07	<u> </u>	l			\$15,750	\$0	<u> </u>
LU2	Support mixed use infil	l and new de	velopment near local-serving commercia	l areas					
_	Total annual reduction pot		•	MT CO2e					
	Average annual cost Average cost pe	through 2020	\$8,880	(assume first costs amortized over 15 year	s: 2005 -2020)				
	Action	CO2e impact (MT/year)	Comments; Description	Assumptions, Methodology, and Calculations	Background and Data Sources	Start Year	City	Ongoing Cost to City	Data & Funding Source(s);
LU2-1	Modify municipal development codes where feasible to locate work, residences, and services within a convenient walking distance of each other.	946	Develop and adopt revisions and/or additions to the municipal development codes where feasible to locate work, residences, and services close together. Horizontal mixed-use consists of a diversity of single-use buildings assembled within walkable proximity to each other. Vertical mixed-use projects typically combine residential and nonresidential uses into a single building on the same site, although commercial and office uses may be integrated in a similar vertical format.	ACCMA Model/Post Processing; for parcels where new development is proposed based on information described by California Air Pollution Control Officers Association (CAPCOA), Quantifying Greenhouse Gas Mitigation Measures: A Resource for Local Government to Assess Emission Reductions from Greenhouse Gas Mitigation Measures, August 2010; • Development Types Affected: new, both residential and non-residential; • Trip Purposes Affected: All; • Areas Affected: Citywide;	Pleasanton Municipal Code, http://qcode.us/codes/pleasanton/ Commercial and Mixed Use Development Code Handbook, http://www.mrsc.org/Subjects/Transpo/MixedUse.aspx; Mixed-Use Projects Require Planners To Rethink Zoning Standards, http://www.cpdr.com/node/651; Green Development Codes / Ordinances, http://www.smartcommunities.ncat.org/greendev/codes.shtml; Infill Development Barriers and	2012	\$11,250	\$0	Estimate 125 hrs initial staff time for these 5 LU2 code measures, apportioned from total staff time needed to revise municipal code for approximately 20 measures (500 hrs); Fully burdened City staff rate = \$90 per hour; 1 FTE = \$180,000 per year Based on correspondance with Janice Stern o City of Pleasanton; •.http://www.preservationnation.org/mainstreet/; •.http://www.concordcode.org/

	Action	CO2e impact	Comments; Description	Assumptions, Methodology, and Calculations	Background and Data Sources		First Cost to City	Avg. Annual Ongoing Cost to City	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
LU2-2	Modify municipal development codes where feasible to locate new housing and/or new employment within ½-mile walking/biking proximity of complementary land uses, including retail, employment, institutional, or recreational.	(miryear)	Develop and adopt revisions and/or additions to the municipal development codes where feasible to locate new housing and/or new employment within 1/2 mile walking/biking proximity of complimentary land uses. Create	Assume commute trips account for about 35% of the total external travel, and about 40% of total external VMT; Typically 80 percent of household trip making is for non-work purposes; having a grocery store nearby makes a significant difference, as	Incentives, www.tmrpa.org//1045697875- Barriers%20%20Incentives%20to%20Infill %20- %20version%209%20FINAL.pdf;	2012	See LU2-1	\$0	and Possible Solutions, and Possible Solutions, www.cleinberger.com/docs/By_CL/Brookings_ Barriers_05302007.pdf; • Compact Development: Changing the Rules to Make It Happen, http://www.uli.org/~/media/Documents/Resear chAndPublications/Reports/Community%20Ca talyst/Report%206%20Compact%20Developm ent.ashx; • California Local Government Finance Almanac, http://www.CaliforniaCityFinance.com/#SPEN DING: City Expenditures by Category: total expenditures, salary & benefits, contracts,
LU2-3	Modify municipal development codes to incentivize an expansion of mixed use and employment in appropriate infill locations.		Develop and adopt revisions and/or additions to the municipal development codes to expand mixed use and employment in infill locations where appropriate. The codes should include ways to minimize potential adverse impacts from site lighting, noise, and other commercialuse elements, and maximize compatibility and enhance the adjacent and surrounding residential neighborhoods.			2012		\$0	materials & supplies. Percent of total expenditure comparisons and summary statistics. Through FY07-08. July'10 (Excel);
LU2-4	Modify municipal development codes where feasible to provide land use flexibility for the Hacienda Business Park, portions of Stoneridge Mall area, and other areas through the Mixed Use/Business Park, and Mixed Use land use designations.	4,701	Develop and adopt revisions and/or additions to the municipal development codes where feasible. Code to allow new building types and mix of appropriate zoning-uses and densities; reconnect streets and add streets; minimize parking requirements; and make usable urban plazas.	ACCMA Model/Post Processing; for parcels where new development is proposed based on information described by California Air Pollution Control Officers Association (CAPCOA), Quantifying Greenhouse Gas Mitigation Measures: A Resource for Local Government to Assess Emission Reductions from Greenhouse Gas Mitigation Measures, August 2010; • Assume commute trips account for about 35% of the total external travel, and about 40% of total external VMT; • Development Types Affected: new, both residential and non-residential; • Trip Purposes Affected: All; • Areas Affected: Identified locations in measure.	HACIENDA BUSINESS PARK TRANSIT-ORIENTED DEVELOPMENT SPECIFIC PLAN, tod.hacienda.org//Hacienda%20Existing %20Conditions%20Report_060706 .puff; Hacienda Business Park, http://tod.hacienda.org/SP/home.html; THE PLEASANTON GENERAL PLAN, www.ci.pleasanton.ca.us/pdf/genplanlanduse-1012.pdf; Stoneridge Mall, http://www.simon.com/mall/?id=1242	2012		\$0	
LU2-5	Modify City land-use policies, programs, and related development codes to increase transit oriented development around commuter rail, BART, and other transportation hubs.		Develop and adopt revisions and/or additions to the City's City land-use policies, programs, and development codes that increase transit oriented development around commuter rail and both BART stations. To encourage the development of residential uses in existing and new commercial areas, shared parking should be incorporated into mixed-use projects we well as shared driveways, pedestrian plazas, and walkways.	ACCMA Model/Post Processing; for parcels where new development is proposed based on information described by California Air Pollution Control Officers Association (CAPCOA), Quantifying Greenhouse Gas Mitigation Measures: A Resource for Local Government to Assess Emission Reductions from Greenhouse Gas Mitigation Measures, August 2010; • Assume commute trips account for about 35% of the total external travel, and about 40% of total external VMT; • Development Types Affected: new, both residential and non-residential; • Trip Purposes Affected: All; • Areas Affected: BART/ACE.	www.uctc.net/access/access14.pdf; • Statewide Transit-Oriented Development (TOD) Study Factors for Success in California, www.reconnectingamerica.org/assets/Uplo ads/bestpractice028.pdf; • Station Area Planning Manual, ww.bayareavision.org//Station_Area_Pla	2012	See LU2-1	\$0	

		CO2e impact		Assumptions, Methodology, and		Start	First Cost to	Avg. Annual Ongoing Cost	Supporting Comments, Assumptions & Methodology;
LU2-6	Action Create incentives that help establish a well-planned mixture of land uses around the BART Stations.	(MT/year)	Comments; Description	Calculations	Background and Data Sources Development, www.lisc.org/files/ 8185_file_phoenix_tod.pdf; • Developing Parking Policies to Support Smart Growth in Local Jurisdictions: www.tam.ca.gov/Modules/ShowDocument. aspx?documentid=239=	Year	City See LU2-1	to City \$0	Data & Funding Source(s);
LU2-7	Create a comprehensive planned unit development amendment for the Hacienda Business Park with special emphasis on creating a mixed-use, pedestrian-friendly area around the East Pleasanton/Dublin BART Station		special emphasis on creating a mixed-use, pedestrian-friendly area around the East Pleasanton/Dublin BART Station. Plan to introduce new building types and mix of appropriate zoning-uses and densities; reconnect streets and add streets; minimize parking requirements; and make usable urban plazas.	ACCMA Model/Post Processing; for parcels where new development is proposed based on information described by California Air Pollution Control Officers Association (CAPCOA), Quantifying Greenhouse Gas Mitigation Measures: A Resource for Local Government to Assess Emission Reductions from Greenhouse Gas Mitigation Measures, August 2010; - Assume commute trips account for about 35% of the total external travel, and about 40% of total external VMT; - Development Types Affected: new, both residential and non-residential; - Trip Purposes Affected: All; - Areas Affected: East Pleasanton/ Dublin BART; - Mixed use portion of the measure evaluated under LU2; pedestrian design evaluated under LU3.	HACIENDA BUSINESS PARK TRANSIT-ORIENTED DEVELOPMENT SPECIFIC PLAN, tod.hacienda.org//Hacienda%20Existing%20Conditions%20Report_060706.puff; Hacienda Business Park, http://tod.hacienda.org/SP/home.html; THE PLEASANTON GENERAL PLAN, www.ci.pleasanton.ca.us/pdf/genplanlanduse-1012.pdf	2012	\$10,800	\$7,200	Estimate staff time = 120 hrs initial, 80 hrs annually; Fully burdened City staff rate = \$90 per hour; 1 FTE = \$180,000 per year; Based on correspondance with Laura Ryan of City of Pleasanton; •.http://www.preservationnation.org/main-street/; •.http://www.concordcode.org/ • Pleasanton completes rezoning to allow more housing in Hacienda Business Park, http://www.contracostatimes.com/real-estate-news/ci_17404252?nclick_check=1
LU2-8	support local-serving	Non- quantifiable, but supports other land-use measures.	Create incentive program(s) that attract and support local-serving shopping opportunities such as: • Business attraction program through coordination with the Chamber of Commerce and the business community; • Training and education program for desired employee and managers; • Program consisting of city business review and modification or elimination of rules and regulations where value does not exceed cost; and • Review and assess incentive programs from other successful communities.	Assume commute trips account for about 35% of the total external travel, and about 40% of total external VMT; Development Types Affected: new, both residential and non-residential; Trip Purposes Affected: all; Areas Affected: Citywide; Forty to Eighty percent of new jobs come from existing businesses within the community.	Saving Independent Retail, www.prattcenter.net/sites/default/files//Pr attCenter_SavingIndependentRetail.pdf; Strategies to Promote the Availability of Affordable Healthy Food, www.nccor.org//CDC_and_IOM_recomm endation_comparison_table.pdf; Seven Steps for Creating a Successful SNAP/EBT Program at your Farmers Market, http://www.pps.org/articles/seven- steps-snap-ebt-market/	2012	\$7,200	\$0	Estimate staff time = 80 hrs initial, ongoing cost covered by existing staff Fully burdened City staff rate = \$90 per hour; 1 FTE = \$180,000 per year; Source: Email correspondence with City of Pleasanton, Laura Ryan; •.http://www.useful-community-development.org/city-planning.html; •.http://www.concordcode.org/ • Scottsdale Incentive Programs—New and Existing Companies, http://www.city-data.com/us-cities/The-West/Scottsdale-Economy.html; • Growing Green Jobs, http://www.sfworks.org/emergingtopics.asp; • Entrepreneurial and Small Business Development Strategies, http://www.iedconline.org/?p=Training_ESBDS_AZ;
LU2-9	Create incentive program(s) and modify municipal development codes where feasible to allow an expansion of livework and work-live uses in existing and future residential developments.	198	to the municipal development codes where feasible and create incentive program(s) to allow, attract, and expand live-work and work-live uses in existing and future residential development. Live/work units provide affordable housing, generate additional economic activity in the community, and improve the jobs/housing balance. Artist Live Work Space Program: create live-	of total external VMT;	Todd Litman, Victoria Transport Policy Institute research chttp://www.vtpi.org/sgcp.pdf> suggests that while many consumers want to live in more compact, mixed communities, there is no way to project how much cities will respond to this demand, and will vary from one jurisdiction to another. Scott Bernstein, Center for Neighborhood Technology: Refer to maps at htaindex.cnt.org, the Affordability Index website. "Live-work is somewhat location efficient, but typically 80 percent of household trip making is for non-work purposes."	2012	\$7,200	\$0	Estimate staff time = 120 hrs initial, 80 hrs annually; Fully burdened City staff rate = \$90 per hour; 1 FTE = \$180,000 per year Based on correspondance with Laura Ryan of City of Pleasanton; • Attracting High-Growth, High-Wage Investment, www.fourtheconomy.com/? p=890; • San Pedro Arts, Culture & Entertainment District Plan, www.spacedistrict.org/_publications/SPACEReportFinal.pdf; • Downtown Fullerton, www.compassblue print.org/files/htai_fullerton.pdf; • How to Save the Cities—Send in the Artists, www.thefiscaltimes.com > Business and Economy

	Action	CO2e impact (MT/year)	Comments; Description	Assumptions, Methodology, and Calculations	Background and Data Sources	Start Year	First Cost to City	Ongoing Cost	Data & Funding Source(s);
_U2-10	Promote use of LEED for Neighborhood Development (LEED ND) as an incentive for developers seeking better market appeal and municipal support; or for municipal leaders looking to create tax and zoning incentives; or for community members trying to assess a new development; Consider getting LEED ND adopted into municipal code.	measures.	The U.S. Green Building Council, the Congress for the New Urbanism, and the Natural Resources Defense Council developed LEED for Neighborhood Development (LEED-ND) to provide a set targets aggregated to give overall performance levels (silver, gold, and platinum). A builder or developer ca apply for a LEED-ND rating at any or all of the following stages: Stage 1: Conditional approval of a LEED-ND plan, prior to entitlement. (This is meant to help projects get support from the local government and community.) Stage 2: Precertification of a LEED-ND plan for fully entitled projects. (This may help projects secure financing, expedited permitting, or tenants.) Stage 3: Certification of projects once construction has been completed.	LEED-ND standards, like LEED for buildings, rewards developments that offer superior performance in terms of conserving and protecting energy and environmental resources by awarding points to projects based on specific criteria, including: • Choosing an Environmentally Sound Location • Reducing the Need to Drive • Using Less Land to Create More Benefits • Conserving Energy, Water and Other Natural Resources	http://www.gbci.org/leednd LEED-ND standards, like LEED for buildings, rewards developments that offer superior performance in terms of conserving and protecting energy and environmental resources by awarding points to projects based on specific criteria, including: • Choosing an Environmentally Sound Location • Reducing the Need to Drive • Using Less Land to Create More Benefits • Conserving Energy, Water and Other Natural Resources	2012	\$0 to the City. However, applicant pays a substantial amount in all three stages.	\$0 to the City. However, costs for applicants are a minimum of \$32,250 in GBCI fees alone.	Real Life LEED: LEED ND Fees Cost HOW Much?, www.reallifeleed.com//leed-and-feecost-how-much.html; JAPA: LEED-ND: New Urbanism 2.0?, www.planning.org/newsreleases/2009/oct08.m The Cost and Benefits Factor in Implementing LEED, www.fsskyteamonline.com/the-cost-and-benefits-factor-in-implementing-leed/ "Land Use and Driving: The Role Compact Development Can Play in Reducing GHG Emissions," a new report from the Urban Lan Institute (ULI), concludes that compact development (or "smart growth") as promoted through LEED-ND is critical to mitigating climate change. The ULI report argues that there is a potential for reducing VMT by 8 to1 percent between now and 2050, when compact development is expected to reach 6 percent of all future development.
U2	TOTALS	5,845.34					\$25,200	\$7,200	
_U3	Improve transportation	efficiency the	ough design improvements						
	Total annual reduction pot	ential by 2020	2,202	MT CO2e					
	Average annual cost	•		(assume first costs amortized over 15 year	s: 2005 -2020)				
	Average cost pe	er MT reduced	\$58.32 T						<u> </u>
	Action	CO2e impact (MT/year)	Comments; Description	Assumptions, Methodology, and Calculations	Background and Data Sources	Start Year	First Cost to City	Avg. Annual Ongoing Cost to City	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
_U3-1	Modify the development codes to encourage the location of key services within ½ mile of walking distance of residential clusters or areas.	2100	Develop and adopt revisions and/or additions to the municipal zoning and development codes where feasible to locate key services within 1/2 mile walking distance of residences clusters or intensities. 1/4 mile approximates about a five-minte walk. Where feasible the code should require	information described by California Air Pollution Control Officers Association (CAPCOA), Quantifying Greenhouse Gas Mitigation Measures: A Resource for Local	Pleasanton Municipal Code, http://qcode.us/codes/pleasanton/ Commercial and Mixed Use Development Code Handbook, http://www.mrsc.org/Subjects/Transpo/Mix edUse.aspx; Wixed-Use Projects Require Planners To	2012	\$2,250	\$0	Estimate 25 hrs initial staff time for this measure, apportioned from total staff time needed to revise municipal code for approximately 20 measures (500 hrs); Fully burdened City staff rate = \$90 per hour 1 FTE = \$180,000 per year Rased on correspondance with Janice Stern Rased on correspondance with Janice Stern

									Supporting Comments, Assumptions &
	Antina	CO2e impact	Comments, Description	Assumptions, Methodology, and	Beekensund and Date Sauress				Methodology;
	Action	(MT/year)	Comments; Description	Calculations	Background and Data Sources		•	to City	Data & Funding Source(s);
LU3-1	Modify the development	2100	Develop and adopt revisions and/or additions	ACCMA Model/Post Processing; for parcels	Pleasanton Municipal Code,	2012	\$2,250	\$0	Estimate 25 hrs initial staff time for this
	codes to encourage the		to the municipal zoning and development	where new development is proposed based on					measure, apportioned from total staff time
	location of key services		codes where feasible to locate key services	information described by California Air	Commercial and Mixed Use Development				needed to revise municipal code for
	within 1/2 mile of walking		within 1/2 mile walking distance of residences	Pollution Control Officers Association	Code Handbook,				approximately 20 measures (500 hrs);
	distance of residential		clusters or intensities. 1/4 mile approximates	(CAPCOA), Quantifying Greenhouse Gas	http://www.mrsc.org/Subjects/Transpo/Mix				Fully burdened City staff rate = \$90 per hour;
	clusters or areas.		about a five-minte walk.	Mitigation Measures: A Resource for Local	edUse.aspx;				1 FTE = \$180,000 per year
			Where feasible, the code should require	Government to Assess Emission Reductions	Mixed-Use Projects Require Planners To				Based on correspondance with Janice Stern of
			pedestrian connections to abutting residential neighborhoods by through-block walkway or	from Greenhouse Gas Mitigation Measures, August 2010;	Rethink Zoning Standards, http://www.cp- dr.com/node/651:				City of Pleasanton;
			links to sidewalks; commercial loading areas	Development Types Affected: new, both	Green Development Codes / Ordinances,				http://www.preservationnation.org/main-
			should locate away from residential units and	residential and non-residential:	http://www.smartcommunities.ncat.org/gree				street/:
			shall be screened from residential view.	Trip Purposes Affected: All;	ndev/codes.shtml:				http://www.concordcode.org/
			Silan De concenta nom reciacinal nom	Areas Affected: Citywide	The Future of Infill Housing in California,				Barriers to Developing Walkable Urbanism
					communityinnovation.				and Possible Solutions.
					berkeley.edu/reports/Future of Infill Vol 1				www.cleinberger.com/docs/By CL/Brookings
					.pdf;				Barriers 05302007.pdf;
					Welcome to the City of Concord,				California Local Government Finance
					California's Development Code,				Almanac.
					www.concordcode.org/;				http://www.CaliforniaCityFinance.com/#SPEN
					Moving Cooler, An Analysis of				DING
					Transportation Strategies for Reducing				
					Greenhouse Gas Emissions.				
					http://www.movingcooler.info/;				
LU3-2	Incorporate building,		Develop and adopt revisions and/or additions		Pedestrian and Bicycle Facilities in	2013	\$0	\$120,000	Assume 1/2 time staff position for Transit,
	landscape, and		to the municipal street standards and/or		California, A Technical Reference and				Pedestrian and Bicycle Facilities Coordinator,
	streetscape development		development codes where feasible to improve		Technology Transfer Synthesis for Caltrans				allocated across LU3 (\$45K) and NM1 (\$45K):
	design features that		access, convenience, and safety for transit,		Planners and Engineers,				Assume Capital improvements =
	encourage transit, bicycle,		bicycle, and pedestrian users. Site		http://www.dot.ca.gov/hq/traffops/survey/pe				\$150,000/year allocated across LU3 and NM1
	and pedestrian access.		development within non-walkable blocks		destrian/TR_MAY0405.pdf;		1		(\$75K each); Potential cost savings through
			should be modified to create or improve		Nonmotorized Transportation Planning:		1		reduced pavement maintenance.
			walkability and biking by inserting new streets		Identifying Ways to Improve Pedestrian				Fully burdened City staff rate = \$90 per hour;
			or walkways.		and Bicycle Transport,		1		1 FTE = \$180,000 per year;
					http://www.vtpi.org/tdm/tdm25.htm;		1		
	I O T	I					1	1	J

	Action	CO2e impact (MT/year)	Comments: Description	Assumptions, Methodology, and Calculations	Background and Data Sources	Start Year	First Cost to City	Avg. Annual Ongoing Cost to City	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
LU3-3	Create incentive program(s) to assure adequate transit service and pedestrian and bicycle facilities at new and existing major commercial, office, and institutional centers.	(mryear)	Create incentive program(s) that provide and/or improve transit service and pedestrian and bicycle facilities at new major commercial, office, and institutional centers: Provide a dedicated coordinator who oversees the planning and development of the	ACCMA Model/Post Processing; for parcels where new development is proposed based on information described by California Air Pollution Control Officers Association (CAPCOA), Quantifying Greenhouse Gas Mitigation Measures: A Resource for Local Government to Assess Emission Reductions from Greenhouse Gas Mitigation Measures, August 2010; • Development Types Affected: new, non-residential only; • Trip Purposes Affected: All; • Areas Affected: Employment centers	Smart Growth, Bicycle, Pedestrian and Transit Friendly Land Use Design, www4.uwm.edu/cuts/utp/landuse.pdf; Designing Transportation Facilities for Pedestrians and Bicycles, http://www.epa.gov/oms/stateresources/policy/transp/tcms/bicycle_ped.pdf	Total	Gity	is diff	Costs of Complete Streets http://www.completestreets.org/complete- streets-fundamentals/factsheets/costs/; Complete Streets Report, http://www.activelivingresources.org/assets/co mpletestreetsreport.pdf; Complete Streets: Designing Streets for All Users, http://www.co.lancaster.pa.us/toolbox/cwp/vie w.asp?a=3&Q=641924&PM=1
LU3-4	Create a comprehensive planned unit development amendment for the Hacienda Business Park with special emphasis on creating a mixed-use, pedestrian-friendly area around the East Pleasanton/Dublin BART Station		for the Hacienda Business Park with special	ACCMA Model/Post Processing; for parcels where new development is proposed based on information described by California Air Pollution Control Officers Association (CAPCOA), Quantifying Greenhouse Gas Mitigation Measures: A Resource for Local Government to Assess Emission Reductions from Greenhouse Gas Mitigation Measures, August 2010; Development Types Affected: new, both residential and non-residential; Trip Purposes Affected: All; Areas Affected: Hacienda Business Park, BART; Design elements of the measure evaluated under LU3-3; increased transit evaluated as part of TR.	HACIENDA BUSINESS PARK TRANSIT-ORIENTED DEVELOPMENT SPECIFIC PLAN, tod.hacienda.org//Hacienda%20Existing%20Conditions%20Report_060706 .puff; Hacienda Business Park, http://tod.hacienda.org/SP/home.html; THE PLEASANTON GENERAL PLAN, www.ci.pleasanton.ca.us/pdf/genplanlanduse-1012.pdf	2012	\$15,000	Included in LU3-3	\$15,000 to administer PUD Pleasanton completes rezoning to allow more housing in Hacienda Business Park, http://www.contracostatimes.com/real-estate-news/ci_17404252?nclick_check=1 California Transportation Commission Allocates \$1 Billion Towards Transportation Projects, http://www.californiaeminentdomainreport.com/2011/01/articles/projects/californiatransportation-commission-allocates-1-billiontowards-transportation-projects/index.html
LU3-5	Require that new projects that include two or more seated bus shelters to include infrastructure to incorporate 'NextBus' technologies for tracking buses and predicting arrival times.		require the provision of two or more bus	ACCMA Model/Post Processing; for parcels where new development is proposed based on information described by California Air Pollution Control Officers Association (CAPCOA), Quantifying Greenhouse Gas Mitigation Measures: A Resource for Local Government to Assess Emission Reductions from Greenhouse Gas Mitigation Measures, August 2010; Development Types Affected: new, both residential and non-residential; Trip Purposes Affected: All; Areas Affected: Citywide	NextBus, http://www.nextbus.com/homepage/ MTC Newsletter: http://www.mtc.ca.gov/news/transactions/ta 05-0699/next_bus.htm .www.townhall.townofchapelhill.org/respon se_to_council_request_for_info_re_ nextbus_contract.htm; www.allbusiness.com/transportation/public/5854571-1.html	2014	\$0	\$7,000	Assume 1 installation per year; Approximately \$5,000 to \$8,000 per stop plus GPS tracking devices in each bus. Fully burdened City staff rate = \$90 per hour; 1 FTE = \$180,000 per year • SG Gate, www.articles.sfgate.com/1999-06-03/news/28595555_1: • Commuter News Column, www.commuterpage.com/cnews/column.cfm?id=1505; • MTC News Transactions, www.mtc.ca.gov/news/transactions/ta05-0699/next_bus.htm
LU3-6	Modify the municipal street standards to incorporate AB 1358 Complete Streets to increase the safety, convenience, and efficiency of pedestrians, bicyclists, motorists, and transit riders.		transportation facility that is planned, designed, operated, and maintained to provide safe mobility for all users, including bicyclists, pedestrians, transit vehicles, truckers, and motorists, appropriate to the function and context of the facility. Complete street concepts apply to rural, suburban, and urban areas. A walkable street network consists	ACCMA Model/Post Processing; for parcels where new development is proposed based on information described by California Air Pollution Control Officers Association (CAPCOA), Quantifying Greenhouse Gas Mitigation Measures: A Resource for Local Government to Assess Emission Reductions from Greenhouse Gas Mitigation Measures, August 2010; Development Types Affected: new and existing, both residential and non-residential; Trip Purposes Affected: All; Areas Affected: Citywide	Update to the General Plan Guidelines: Complete Streets and the Circulation Element, http://www.opr.ca.gov/planning/docs/Updat e_GP_Guidelines_Complete_Streets.pdf; The Complete Streets Act, http://www.calbike.org/pdfs/AB1358_Fact_ Sheet.pdf; Complete Streets Implementation Action Plan, http://www.dot.ca.gov/hq/tpp/offices/ocp/complete_streets_files/CompleteStreets_IP03-10-10.pdf;	2013	\$4,500	Included in LU3-3	Estimate 50 hrs initial staff time for these 2 code change measures, apportioned from total staff time needed to revise municipal code for approximately 20 measures (500 hrs); Fully burdened City staff rate = \$90 per hour; 1 FTE = \$180,000 per year; • Employ a 1/2 time transit, pedestrian and bicycle facilities coordinator • Costs of Complete Streets http://www.complete-streets-fundamentals/factsheets/costs/;

	Action	CO2e impact (MT/year)	Comments; Description	Assumptions, Methodology, and Calculations	Background and Data Sources	Start Year	First Cost to City	Ongoing Cost	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
_U3-7	Modify the municipal development codes to require that new projects include pedestrian and bicycle access ithrough culde-sacs in new projects, except where prohibited by topography.			ACCMA Model/Post Processing; for parcels where new development is proposed based on information described by California Air Pollution Control Officers Association (CAPCOA), Quantifying Greenhouse Gas Mitigation Measures: A Resource for Local Government to Assess Emission Reductions from Greenhouse Gas Mitigation Measures, August 2010; Development Types Affected: new, both residential and non-residential; Trip Purposes Affected: All; Areas Affected: Citywide	Moving Cooler, An Analysis of Transportation Strategies for Reducing Greenhouse Gas Emissions, http://www.movingcooler.info/; The Complete Streets Act, http://www.calbike.org/pdfs/AB1358_Fact_Sheet.pdf; Complete Streets Implementation Action Plan, http://www.dot.ca.gov/h			Included in LU3-3	Complete Streets Report, http://www.activelivingresources.org/assets/cmpletestreetsreport.pdf; Complete Streets: Designing Streets for All Users, http://www.co.lancaster.pa.us/toolbox/cwp/view.asp?a=3&Q=641924&PM=1 Estimate: \$500 per cul-de-sac; \$7 per squar foot of new sidewalk.
U3-8	Implement Neighborhood traffic calming projects to slow traffic speeds, reduce cut-through traffic and traffic-related noise, improve the aesthetics of the street, and increase safety for pedestrians, bicyclists, and vehicles.	102	Traffic calming consists of strategies and tools used to slow traffic speeds, reduce cut- through traffic and traffic-related noise, improve the aesthetics of the street, and increase safety for pedestrians, bicyclists, and vehicles. Traffic calming is best accomplished through the adoption and implementation of Complete Streets standards that can reduce motor vehicle speeds and increase safety and convenience for pedestrians and bicyclists.	Assumes 5% of residential neighborhoods implement traffic calming and from Ewing, et al, 2008. Growing Cooler – The Evidence on Urban Development and Climate Change, Urban Land Institute.				Included in LU3-3	
J3		2,202.34					\$21,750	\$127,000	
₹1	Improve and increase t	ransit ridarsh	ip with incentives, partnerships, and rela	atad investments					
	Total annual reduction pot		• • • • • • • • • • • • • • • • • • • •	MT CO2e					
	Average annual cost	•		(assume first costs amortized over 15 years	s: 2005 -2020)				
	Average cost pe	er MT reduced	\$13.68						
	Action	CO2e impact (MT/year)	Comments; Description	Assumptions, Methodology, and Calculations	Background and Data Sources	Start Year	First Cost to City	Ongoing Cost	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
R1-1	Create carpool programs	853	Organize a carpool program with local	Assumes 10% of employees eligible. Source:	Victoria Transport Policy Institute,	2012	\$0	\$2,250	Ongoing staff time = 25 hrs/year
	to/from transit station		commuter representatives and employers	Victoria Transport Policy Institute, TDM	http://www.vtpi.org/tdm/. The Encyclopedia				Source: Email correspondence with City of
	parking, and incentivize bike rental vendors at		consisting of free or fee private (e.g. shuttle) or public ride services to and from transit station	Encyclopedia; http://www.vtpi.org/tdm/tdm34.htm;	is produced by the Victoria Transport Policy Institute to help improve				Pleasanton, Laura Ryan;
	transit station (see NM1-		parking (not a city program). Consider local	Development Types Affected: new and	understanding of Transportation Demand				CARPOOL INCENTIVE PROGRAM.
	20)		BART, MUNI, or other transit professional to	existing, both residential and non-residential;	Management. It				http://www.commute.org/index.php?option=
	,		lead the effort. Incentivize the installation of	Trip Purposes Affected: all;	UNH Carpool Parking Program,				m_content&view=article&id=53&Itemid=56;
			bike rental vendors at transit stations (see	Areas Affected: Transportation Hubs• Carpool					EPA Carpool Incentive Programs: Carpool
			NM1-20).	advantages for employers: No cost for	s/carpool.htm;				Incentive Programs,
				employers; reduce traffic congestion; alleviate employee stress and expense; improve	SANBAG Car Pool Program, http://www.sanbag.ca.gov/commuter/carpo				www.cleanairpartnerstx.org//Carpool%20 entive%20Programs%20- %20EPA.pdf;
				employee morale; and use as recruitment and	ol.html;				CAL VANPOOL/CARPOOL PROGRAMS WAVE ptic 04 base coaty us/ /16 %20Vapp

associated with commute.

retention tool.

• Carpool advantages for employees: Possible tangible incentives (e.g., free transit pass) for passengers carpooling with two other people; share commute costs with other passengers; utilize HOV Lanes with 3 or more passengers; and educe commute time and stress

www.ntis04.hgac.cog.tx.us/.../16.%20VanPool %20&%20CarPool%20Programs- final.html -

	Action	CO2e impact (MT/year)	Comments; Description	Assumptions, Methodology, and Calculations	Background and Data Sources	Start Year	First Cost to	Avg. Annual Ongoing Cost to City	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
TR1-2	Support Livermore Amador Valley Transit Authority's Rapid Bus Program through frequent ridership and promotion of the LAVTA on the City's websites.		Livermore Amador Valley Transit Authority (LAVTA) Wheels bus system provides public transportation for the Tri-Valley communities of Dublin, Livermore and Pleasanton. Support is best provided through frequent ridership with or without bikes, and through promotion of the LAVTA on the City's websites.	Rapid Bus serves Stoneridge Mall area, 1% reduction in total VMT. Source: CAPCOA and National Household Travel Surveys, 2001 http://www.dot.ca.gov/hq/tsip/ tab/documents/travel surveys/ Final2001_StwTravelSurvey WkdayRpt.pdf, p.150 (Suburban – SCAG, SANDAG, Fresno Country; **Development Types Affected: neither new nor existing, neither residential nor non-residential; **Trip Purposes Affected: all; **Areas Affected: Stoneridge Mall	Livermore Amador Valley Transit Authority, http://www.wheelsbus.com/; Gannett Fleming Supporting LAVTA Bus Rapid Transit, http://busride.com/2011/03/gannett-fleming-supporting-lavta-bus-rapid-transit/; US Bus Station.com - Pleasanton, CA Transit, http://www.usbusstation.com/california/ala meda/pleasanton_bus_routes.htm	2012	\$3,600	\$12,600	Estimate staff time = 40 hrs initial, 140 hrs annually; Source: Email correspondence with City of Pleasanton, Laura Ryan; Livermore Amador Valley Transit Authority's annual Operating Budget for FY 2010 - \$13 M. LAVTA operates under a Joint Powers Agreement to provide public transit in the cities of Dublin, Livermore, Pleasanton, and in unincorporated areas of Alameda County through a seven member Board of Directors,
TR1-3	Promote a more direct and convenient connection between BART and ACE rail service.		Currently, Livermore Amador Valley Transit Authority's Route 53 commenced express service between the Pleasanton ACE Train Station and the Pleasanton side of the new BART Station and the Stoneridge Mall, to provide faster connection between BART and ACE. Incentivize the installation of bike rental vendors at BART and ACE stations (see NM1-20).	Part of other measures; increased frequency and transit service; • Development Types Affected: new and existing, both residential and non-residential; • Trip Purposes Affected: all; • Areas Affected: BART/ACE	WHEELS - Route Schedules and Maps - Fixed Route, http://www.wheelsbus.com/news/2011/New s%20Release_Jan_2011_Svc_Chges.pdf Livermore Amador Valley Transit Authority, http://www.wheelsbus.com/;				composed of two elected city officials from each City Council, and one member appointed by the Alameda County Board of Supervisors.
TR1-4	Increase frequency of buses that access BART or other destination centers such as Hacienda Business Park and Lawrence Livermore National Lab.		Create incentives that increase frequency of buses that access BART or other destination centers such as Hacienda Business Park: • Review and assess incentive ideas from other successful services; • Coordinate with Livermore Amador Valley Transit Authority to maximize ridership attraction; • High gas prices could fuel higher bus ridership	Measure assumes a 25% reduction in headways, from source: Lund, et al, Travel Characteristics of Transit-Oriented Development in California. http://www.csupomona.edu/~rwwillson/tod/Pict ures/TOD2.pdf; • Development Types Affected: new and existing, both residential and non-residential; • Trip Purposes Affected: all; • Areas Affected: Citywide	Livermore Amador Valley Transit Authority, http://www.wheelsbus.com/; .http://wccourier.com/business/local/articl e_28412884-5c9c-11e0-aa1f- 001cc4c002e0.html				
TR1-5	Provide transit service within ½ mile of all residents in the city where and when the gross density surrounding or adjacent to feasible transit routes meets or exceeds 10-12 units/acre.		Create incentives that can provide transit service within ½ mile of all residents in the city where the gross density is 10-12 units/acre. Gross density for a given area of land includes number of dwelling units or an equivalent area of non-residential space that includes public rights-of-way such as roads and parks: * Support higher densities along existing and potential transit routes and stations; * Review and assess incentive ideas from other successful services; * Coordinate with Livermore Amador Valley Transit Authority to maximize ridership attraction; * High gas prices could fuel higher bus ridership		THE PLEASANTON GENERAL PLAN, Circulation Element Map, www.ci.pleasanton.ca.us/pdf/gp-circulation.pdf; Wheels Transit Maps, http://www.wheelsbus.com/schedules/inde x.html The Housing + Transportation Affordability Index, http://htaindex.cnt.org/; Regional Transit Access (TAI) and Connectivity (TCI) Indexes, http://htaindex.cnt.org/mapping_tool.php#region=Oakland%2C%20CA&theme_menu=1&layer1=10&layer2=33	0	\$5,400	\$3,600	Estimate staff time = 60 hrs initial, 40 hrs annually; Livermore Amador Valley Transit Authority's annual Operating Budget for FY 2010 - \$13 M. Regional Annual Transit Costs and Household Monthly Transportation Costs, http://htaindex.cnt.org/mapping_tool.php#region=Oakland%2C%20CA&theme_menu=1&layer1=50&layer2=14
TR1-6	Modify the municipal code to require new residential developments within 1/2 mile of transit to offer discounted transit passes as part of HOA amenities, payable through the HOA dues.	427	This measure would require residential developments within 1/2 mile of transit to offer a reduced fee or to pay for transit passes to all residents that paid HOA dues. This incentivizes transit ridership, decreases auto dependency, and increases pedestrian street activity.	0.7% reduction in VMT based on Santa Monica Land Use and Circulation Element; Development types affected, All Trip purpose affected, Commute Trips Areas affected, Region	http://www.transformca.org/programs/great- communities-collaborative/san-franciscos- japantown; • City of Santa Monica Land Use and Circulation Element EIR Report, Appendix – Santa Monica Luce Trip Reduction Impacts Analysis (p.401). http://www.shapethefuture2025.net/	2012	\$2,250	\$0	Estimate 25 hrs initial staff time for this measures, apportioned from total staff time needed to revise municipal code for approximately 20 measures (500 hrs); Fully burdened City staff rate = \$90 per hour; 1 FTE = \$180,000 per year Based on correspondance with Janice Stern of City of Pleasanton;

	Action	CO2e impact (MT/year)	Comments; Description	Assumptions, Methodology, and Calculations	Background and Data Sources	Start Year	First Cost to	Avg. Annual Ongoing Cost to City	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
TR1-7	Identify underused parking lots and/or other available paved areas that could serve as park-and-ride lots accessed by buses that access BART or other destination centers such as Hacienda Business Park or Lawrence Livermore National Lab. Create incentives to develop park and ride lots identified in TR1-7.	1,090	Park and ride lots located in walkable proximity to transit allow commuters and others to leave their vehicles and transfer to a bus, BART, or commuter rail, or carpool for the rest of their trip. Identify underused parking lots and areas of town that could benefit from park and ride lots that would provide shuttles to BART from remote locations.	Expanding park and ride system could result in up to 0.5 % reduction in commute trips based on data from WSDOT. • Development types affected, All • Trip purpose affected, Commute Trips • Areas affected, Region	http://www.wsdot.wa.gov/Research/Reports/000/094.1.htm; http://en.wikipedia.org/wiki/Public_transport	2012	\$1,800	\$0	Fully burdened City staff rate = \$90 per hour; Assume 20 hours of City staff time to research and provide park and ride lot location information to BART and larger employers or residential developments that may take part in this program.
TR1-9	Introduce a bus idling policy and ordinance to limit commercial and public diesel vehicle idling, where feasible.	6	Vehicle idling is responsible for millions of dollars per year in wasted fuel. 10 idling minutes per day wastes an average of 26 gallons of gasoline per year. Reducing idling will reduce the emission of nitrous oxides, carbon monoxide and VOCs that are emitted from a vehicle's tailpipe. The tail pipe emissions from diesel vehicles • Although the CO2 emissions are close to gasoline, the production of diesel requires a far greater amount of oil and produces more pollution than the production of gasoline, and research has shown that the toxic emissions from the tailpipe of diesel driven vehicles contains more of the soot particles that cause smog and carry air borne sources of cancer and breathing problems.	consumed per year: 24,395. Estimated number of commercial vehicle gallons consumed per year: 24,395. Estimated hours idling: 5.5 hours/day at .8 gal./hour = 4.4 gallons per day per vehicle. CO2 emissions from a gallon of diesel = 2,778 grams x 0.99 x (44/12) = 10,084 grams = 10.1 kg/gallon = 22.2 pounds/gallon. 600 gallons of fuel would be saved if 100 buses each reduced idling by 1 hour per month. The fuel efficiency of a diesel bus is: 5.4 mpg	Nationwide Truck Survey, TRB Annual Meeting (January 2004). • Existing idling ordinances: Cupertino Municipal Code 10.48.05 Motor Vehicle Idling;	2012	\$5,400	\$3,591	Fully burdened City staff rate = \$90 per hour; Assume 20 hours of City staff time to research and modify municipal code. Estimated municipal ordinance development and report for City Council: 40 hours staff time. Estimated annual staff time for providing the necessary level of monitoring and enforcement to maintain compliance, offset by fins levied. Other potential costs: Evaluating the need to equip trucks with an auxiliary electrical system for illumination and warning signs where necessary.
TR1-10	the City's	Non- quantifiable, but supports other transportation and land-use measures.	A planned event is a public activity with a scheduled time, location, and duration. The measure should 1) raise the awareness of general public and event patrons of the potential travel impacts on SOVs, both from traffic and emissions perspectives; 2) provide patrons with opportunities to partner with other attendees to rideshare, van-pool, and explore alternative options to SOVs.	A web page would 1) post event information; 2) describe transportation alternatives (e.g. BART) including digital maps; and provide ridesharing venues such as eRideShare.com. While CO2e reduction is not quantifiable, the measure could • reduce traffic congestion. • improve mobility, • form partnerships and build trust, • promote interagency coordination, resource utilization and sharing, and • incorporate new procedures, plans & practices into day-to-day operation of agencies	http://www.erideshare.com/; http://www.erideshare.com/carpool.php?d state=CA; http://www.rideshareonline.com/; http://www.ridenow.org/	2011	\$3,600	\$9,000	Fully burdened City staff rate = \$90 per hour; Assume 40 hours of City staff time to create the web resource and 100 hours annually to update the site. The web page could be designed and hosted on the City's existing www.pleasantongreenscene.org for approximately \$1,500 by a consultant. The cost for uploading files and maintaining the site could be paid for by event sponsors and/or advertisers.

Action	TR1-11	Develop and implement a transit system master plan	(MT/year)	Comments; Description			Start	First Cost to		las de la c
Institute of the control of the cont	TR1-11	transit system master plan	Non-		Calculations	Background and Data Sources				
Enhance and maintain a safe, conveniont, and effective system for pedestrians and bicyclists Total annual reduction potential by 2020 Average annual cost through 2020 S121,320 (assume first costs amortized over 15 years: 2005 -2020) Average cost per MT reduced Coze impact (Mirtyear) Comments; Description Calculations Action (Mirtyear) Implement the Community Trails Master Plan through the creation of incentive program(s), inclusion in the City's CIP, and/or modification of municipal development codes. MM-13 Implement the Pleasanton Pedestrian and Bicycle Master Plan, June 2009, through the creation of incentive program(s), 21 burding through the City's CIP, and/or modification of municipal development codes. NM-13 Develop the Downtown Transportation Combon of the municipal development codes where necessary. NM-13 Develop the Downtown Transportation Combon of the municipal development of successful trails NM-13 Develop the Downtown Transportation Commod fination of municipal development codes where necessary. NM-13 Develop the Downtown Transportation Combon of the municipal development codes where necessary. NM-13 Develop the Downtown Transportation Combon of the municipal development codes where necessary. NM-13 Develop the Downtown Transportation Combon of the municipal development codes where necessary. NM-13 Develop the Downtown Transportation Combon of the municipal development codes where necessary. NM-13 Develop the Downtown Transportation Combon of the municipal development codes where necessary. NM-13 Develop the Downtown Transportation Combon of the municipal development codes where necessary. NM-13 Develop the Downtown Transportation Combon of the municipal development codes where necessary. NM-14 Develop the Downtown Transportation Combon of the municipal development codes where necessary. NM-15 Develop the Downtown Transportation Combon of the municipal development of successful transportation Combon of the municipal development of successful transportation Combon of the municipal d		context for planning decisions based on access to transit, that integrates regional (BART, ACE, LAVTA) and local [bus] transit systems and explores adding new systems [e.g., Pleasanton trolleys] to provide the infrastructure needed to reduce travel by single-	quantifiable at	for planning decisions based on access to low-				\$3,600	\$2,160	•
Total annual reduction potential by 2020 Average annual cost through 2020 \$121,320 (assume first costs amortized over 15 years: 2005 -2020) Action A	TR1	TOTALS	2,376.71					\$22,050	\$31,041	
Action CO2e impact (MT) reduced \$94.78 Action CO2e impact (MT) reduced reduce										
Action Action Action Action NM1-1 Implement the Community Trails Master Plan intrough the creation of incentive program(s), includes completion of all through of the commendations through: 1) incentive integration of a limited system and Bicycle and cycling trails from through of incentive program(s) and control of the commendations through: 1) incentive program(s) includes completion of successary. MM1-2 Implement the Pleasanton Pedestrian and Bicycle and cycling trails from through: 1) incentive program(s) includes completion of a limited system of pedestrian and development codes. NM1-2 Implement the Pleasanton Pedestrian and Bicycle and or a) modification of municipal development codes. NM1-2 Implement the Pleasanton Pedestrian and Bicycle and or 3) modification of municipal development codes. NM1-2 Implement the Pleasanton Pedestrian and Bicycle and or 3) modification of the municipal development codes. NM1-2 Implement the Pleasanton Pedestrian and Bicycle and or 3) modification of the municipal development codes. NM1-2 Implement the Pleasanton Pedestrian and Bicycle and or 3) modification of the municipal development codes. NM1-2 Implement the Pleasanton Pedestrian and Bicycle and or 3) modification of the municipal development codes where necessary. Development types Affected: Citywide Development types Affected: Citywid		· ·				s: 2005 -2020)				
Action (MTyear) Comments: Description Calculations Implement the Community Trails Master Plan through the creation of incentive programs, Inclusion in the City's CIP, and or modification of municipal development codes. NM1-2 Implement the Pleasanton Pedestrian and Bicycle Master Plan Aura (Post) and Pedestrian and Bicycle Master Plan Aura (Post) and or modification of municipal development codes where necessary. NM1-3 Develop the Downtown Transportation Corridor for pedestrian, bicyclists and parking, consistent with the 2002 Master Plan. Develop the Downtown Transportation Corridor for pedestrian with the 2002 Master Plan by Corridors, consistent with the 2002 Master Plan and With the Community Plan Actions and Plan Actions Description of Action of the City of Pleasanton Pedestrian and Bicycle Master Plan Aura (Plan Action Plan Actio		•	•		(assume first costs afflortized over 15 years	5. 2000 -2020)				
Action (MTyear) Comments; Description Calculations Background and Data Sources Year (by to City Data & Funding Source(s): MM1-1 Implementating the Community Trails Master Plan through the creation of incentive program(s), inclusion in the City's CIP, and/or a modification of municipal development codes. MM1-2 Implement the Pleasanton Pedestrian and Bicycle Master Plan and City (and the program(s)) and of municipal development codes. MM1-2 Implement the Pleasanton Pedestrian and Bicycle Master Plan through the creation of incentive program(s) in cludes the following actions: MM1-2 Implement the Pleasanton Pedestrian and Bicycle Master Plan, June 2009, through the creation of incentive program(s) in cludes the following actions: MM1-3 Development codes where necessary. MM1-3 Development codes where necessary with the Codes of maprification of municipal development codes where necessary with the Codes of municipal development codes where necessary. MM1-3 Development program(s) includes the following actions: Confider in the City of Pleasanton Pedestrian and Bicycle Master Plan of the Downtown Transportation Corridor for pedestrian, bicyclests and parking, consistent with the 2002 Master Plan for the Downtown Specific Plan. MM1-3 Development the City of Pleasanton Pedestrian and Bicycle Master Plan for the Downtown Specific Plan. MM1-4 Downtown Parks and Trails System and with the "Bicycle Inans and or cycling racing the Common Pedestrian and Bicycle Master Plan for the Downtown Specific Plan. MM1-3 Development Plan for the Downtown Specific Plan. MM1-4 Downtown Parks and Trails System and with the "Bicycle Inans and or cortions, included provided and provided points and parking, consistent with the "Bicycle Inans and or cycling recommendations to making the Common Pedestrian and Bicycle Master Plan for the Downtown Specific Plan. MM1-3 Development Plan for the Downtown Pedestrian and William Pedestrian and Bicycle Master Plan for the Downtown Pedestrian and William Pedestrian and Bicycle Master Plan f							_			Supporting Comments, Assumptions &
Implement the Community Talls Master Plan includes completion of detailed mapping the creation of incentive program(s), include in the City's CIP, and/or modification of municipal development codes. Implement the Pleasanton Pedestrian and Bicycle Master Plan includes the following actions: 1		Action		Comments; Description		Background and Data Sources				
Santa Rita Road and Foothill Boulevard; Pedestrian and ADA improvements that include upgrades to sidewalks, curbs, crosswalks and bus stops; - Inp Purposes Affected: All; Areas Affected: Downtown - Areas Affected: Downtown	NM1-2	Trails Master Plan through the creation of incentive program(s), inclusion in the City's CIP, and/or modification of municipal development codes. Implement the Pleasanton Pedestrian and Bicycle Master Plan, June 2009, through the creation of incentive program(s) and/or modification of municipal development codes. Develop the Downtown Transportation Corridor for pedestrian, bicyclists and parking, consistent with the 2002 Master Plan for the Downtown Parks and Trails System and with the		Plan includes completion of detailed mapping, plans and standard construction details for the integration of a linked system of pedestrian and cycling trails throughout the city, a strategy and recommendations to address missing links in the trail and open-space system, and scheduling for the implementation for all recommendations through: 1) incentive program(s), 2) funding through the City's CIP, and/or 3) modification of the municipal development codes where necessary. Developing the Downtown Transportation Corridor includes the following actions: Continued development of successful trail corridors such as the Tassajara Creek Trail and improved access to the Iron Horse Trail and other trails; Bicycle lanes and/or routes on several key cross-city corridors, including Hopyard Road, Santa Rita Road and Foothill Boulevard; Pedestrian and ADA improvements that include upgrades to sidewalks, curbs,	in bicycle trips from the City of Pleasanton Pedestrian and Bicycle Master Plan and from Ewing, et al, 2008. Growing Cooler – The Evidence on Urban Development and Climate Change, Urban Land Institute. • Development Types Affected: new and existing; • Trip Purposes Affected: All; • Areas Affected: Citywide VMT reductions based on estimated increases in bicycle trips from the City of Pleasanton Pedestrian and Bicycle Master Plan and from Ewing, et al, 2008. Growing Cooler – The Evidence on Urban Development and Climate Change, Urban Land Institute. • Development Types Affected: new and existing, non-residential only; • Trip Purposes Affected: All;	Master Plan, https://secure.ci.pleasanton.ca.us/pdf/pedbi ke-all-july09.pdf • Pleasanton Pedestrian and Bicycle Master Plan, https://secure.ci.pleasanton.ca.us/pdf/pedbi	2012	\$2,290		NM1-2, apportioned from total staff time needed to revise municipal code for approximately 20 measures (500 hrs); Fully burdened City staff rate = \$90 per hour; 1 FTE = \$180,000 per year • Ongoing staff time to help create incentive program(s), include in the City's CIP, and/or modify municipal development codes, • Ongoing staff time to help implement the Pleasanton Pedestrian and Bicycle Master Plan. • Pleasanton Pedestrian and Bicycle Master Plan, https://secure.ci.pleasanton.ca.us/pdf/pedbike-all-july09.pdf; • APPENDIX F: PEDESTRIAN IMPROVEMENTS AND COSTS, https://secure.ci.pleasanton.ca.us/pdf/pedbike-lings/secure.ci.pleasanton.ca.us/pdf/secure.ci.pleasanton.ca.us/pdf/secure.ci.pleasanton.ca.us/pdf/secure.ci.pleasanton.ca.us/pdf/secure.ci.pleasanton.ca.us/pdf/secure.ci.pl

	Action	CO2e impact	Comments; Description	Assumptions, Methodology, and Calculations	Background and Data Sources	Start Year	First Cost to City	Avg. Annual Ongoing Cost to City	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
NM1-4	Require appropriate bicycle-related improvements (i.e., work- place provision for showers, bicycle storage, bicycle lanes, etc.) with new development.	(mrycu)	Pleasanton Pedestrian and Bicycle Master Plan, Implement POLICY 22, Program 22.5: Require appropriate bicycle-related improvements (i.e., work-place provision for showers, bicycle storage, bicycle lanes, etc.) with new development.	VMT reductions based on estimated increases in bicycle trips from the City of Pleasanton Pedestrian and Bicycle Master Plan and from Ewing, et al, 2008. Growing Cooler – The Evidence on Urban Development and Climate Change, Urban Land Institute. • Development Types Affected: New, both residential and non-residential;	Pleasanton Pedestrian and Bicycle Master Plan, https://secure.ci.pleasanton.ca.us/pdf/pedbi ke-all-july09.pdf	2012	\$0	\$0	Existing staff time
NM1-5	Modify municipal development codes to require bike parking for non-residential and multi- family uses		Modify codes for: Short-term Bicycle Parking, low-cost devices that provide a location to secure a bicycle; Long-term Bicycle Parking, covered storage units that can be locked individually, providing secure parking for one bicycle; Shower and Locker Facilities, lockers provide a secure place for bicyclists to store their helmets or other riding gear; and Bicycle Stations, bicycle Stations provide free all-day, attended bicycle parking.	Trip Purposes Affected: All; Areas Affected: Citywide	Pleasanton Municipal Code, http://qcode.us/codes/pleasanton/; Pleasanton TOD Standards and Design Guidelines, www.pleasantonca.org/pdf/draftstandards- 1101.pdf; Pleasanton Pedestrian and Bicycle Master Plan, https://secure.ci.pleasanton.ca.us/pdf/pedbi ke-all-july09.pdf	2012	\$2,250	\$0	Estimate 25 hrs initial staff time for this measure, apportioned from total staff time needed to revise municipal code for approximately 20 measures (500 hrs); Fully burdened City staff rate = \$90 per hour; 1 FTE = \$180,000 per year Based on correspondance with Janice Stern of City of Pleasanton;
NM1-6	Maintain bicycle routes with adequate sweeping and pavement repairs.		Pleasanton Pedestrian and Bicycle Master Plan, Implement POLICY 22, Program 22.6: Maintain bicycle routes with adequate sweeping and pavement repairs.	VMT reductions based on estimated increases in bicycle trips from the City of Pleasanton Pedestrian and Bicycle Master Plan and from Ewing, et al, 2008. Growing Cooler – The Evidence on Urban Development and Climate	Pleasanton Pedestrian and Bicycle Master Plan, https://secure.ci.pleasanton.ca.us/pdf/pedbi ke-all-july09.pdf; Bicycle Parking,	2012	\$0	\$120,000	Assume 1/2 time staff position for Transit, Pedestrian and Bicycle Facilities Coordinator, allocated across LU3 (\$45K) and NM1 (\$45K): Assume Capital improvements = \$150,000/year allocated across LU3 and NM1
NM1-7	Incorporate bicycle detection at signalized intersections.		Pleasanton Pedestrian and Bicycle Master Plan, Implement POLICY 22, Program 22.7: Incorporate bicycle detection at signalized intersections.	Change, Urban Land Institute. • Development Types Affected: new and existing, both residential and non-residential; • Trip Purposes Affected: All; • Areas Affected: Downtown	http://www.bicyclinginfo.org/engineering/parking.cfm; • SF Bicycle Parking, http://www.sfmta.com/cms/bpark/3176.html ; • BART Bike Parking, http://www.bart.gov/guide/bikes/index.aspx	2012	\$0	Included in NM1-6	(\$75K each); Potential cost savings through reduced pavement maintenance: Cost of new bicycle facilities and funding and implementation, Fully burdened City staff rate = \$90 per hour; 1 FTE = \$180,000 per year;
NM1-8	Encourage schools, businesses and office parks to provide safe, convenient bike racks.		Pleasanton Pedestrian and Bicycle Master Plan, Implement POLICY 22, Program 22.8: Strongly encourage the Pleasanton Unified School District to provide convenient, safe, and attractive bicycle racks at all public schools.	VMT reductions based on estimated increases in bicycle trips from the City of Pleasanton Pedestrian and Bicycle Master Plan and from Ewing, et al, 2008. Growing Cooler – The Evidence on Urban Development and Climate Change, Urban Land Institute. • Development Types Affected: new and existing, Non-residential; • Trip Purposes Affected: All; • Areas Affected: Downtown		2012	\$0	Included in NM1-6	Pleasanton Pedestrian and Bicycle Master Plan, https://secure.ci.pleasanton.ca.us/pdf/pedbike- all-july09.pdf
NM1-9	Work with East Bay Park District to complete Iron Horse Trail through Hacienda Business Park (HBP)		Pleasanton Pedestrian and Bicycle Master Plan, Implement POLICY 22, Program 22.4: Work with the East Bay Regional Park District to complete the Iron Horse Trail through the Hacienda Business Park.	VMT reductions based on estimated increases in bicycle trips from the City of Pleasanton Pedestrian and Bicycle Master Plan and from Ewing, et al, 2008. Growing Cooler – The Evidence on Urban Development and Climate Change, Urban Land Institute. • Trip Purposes Affected: all; • Areas Affected: Hacienda Business Park		2012	\$0	Included in NM1-6	Proposed off-street bicycle facilities / pedestrian trail improvements and funding and implementation, Pleasanton Pedestrian and Bicycle Master Plan, https://secure.ci.pleasanton.ca.us/pdf/pedbike- all-july09.pdf
NM1-10	Install bicycle/pedestrian underpass at 580/680 interchange (Johnson Drive canal) for connection to Dublin		Pleasanton Pedestrian and Bicycle Master Plan, Implement POLICY 22, Program 22.5: Extend the existing Tassajara Creek Trail in Dublin over/under Interstate 580 to connect with the City of Pleasanton, and 22.8: Recommend a trail connection along the Arroyo del Valle to link the existing Centennial Trail and downtown with the Shadow Cliffs Regional Park.	VMT reductions based on estimated increases in bicycle trips from the City of Pleasanton Pedestrian and Bicycle Master Plan and from Ewing, et al, 2008. Growing Cooler – The Evidence on Urban Development and Climate Change, Urban Land Institute. * Trip Purposes Affected: All; * Areas Affected: 580/680 interchange		2012	NA	NA	High capital cost - Dependent on outside funding; staff time

	Action	CO2e impact (MT/year)	Comments: Description	Assumptions, Methodology, and Calculations	Background and Data Sources		First Cost to City	Avg. Annual Ongoing Cost to City	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
NM1-11	Place more bike racks throughout the city through the creation of incentive program(s), inclusion in the City's CIP, and/or modification of municipal development codes.		Provide more bike racks throughout the city and where unavailable or inadequate at both BART stations, for secure, covered bicycle parking at major transit hubs. Bicycle parking	VMT reductions based on estimated increases in bicycle trips from the City of Pleasanton Pedestrian and Bicycle Master Plan and from Ewing, et al, 2008. Growing Cooler – The Evidence on Urban Development and Climate Change, Urban Land Institute. • Trip Purposes Affected: All; • Areas Affected: Transit Hubs	Pleasanton Pedestrian and Bicycle Master Plan, https://secure.ci.pleasanton.ca.us/pdf/pedbi ke-all-july09.pdf; Bicycle Parking, http://www.bicyclinginfo.org/engineering/parking.cfm; SF Bicycle Parking, http://www.sfmta.com/cms/bpark/3176.html; BART Bike Parking, http://www.bart.gov/guide/bikes/index.aspx	2012	\$2,250	Included in NM1-6	Estimate 25 hrs initial staff time for this measure, apportioned from total staff time needed to revise municipal code for approximately 20 measures (500 hrs); Fully burdened City staff rate = \$90 per hour; 1 FTE = \$180,000 per year Based on correspondance with Janice Stern of City of Pleasanton; • Proposed off-street bicycle facilities / pedestrian trail improvements and funding and implementation, Pleasanton Pedestrian and Bicycle Master Plan, https://secure.ci.pleasanton.ca.us/pdf/pedbike-all-iulv09, off
NM1-12	Provide secure, covered bicycle parking at major transit hubs including BART stations through the creation of incentive program(s), inclusion in the City's CIP, and/or modification of municipal development codes.			VMT reductions based on estimated increases in bicycle trips from the City of Pleasanton Pedestrian and Bicycle Master Plan and from Ewing, et al, 2008. Growing Cooler – The Evidence on Urban Development and Climate Change, Urban Land Institute. • Trip Purposes Affected: All; • Areas Affected: Transit Hubs, BART		2012	\$0	Included in NM1-6	Cost of new bicycle facilities and funding and implementation, Pleasanton Pedestrian and Bicycle Master Plan, https://secure.ci.pleasanton.ca.us/pdf/pedbike-all-july09.pdf
NM1-13	As part of the Pleasanton Pedestrian and Bicycle Master Plan, target the development of a pedestrian trail system that connects all major areas of the City.		Develop a pedestrian trail system which connects all major portions of the Planning	VMT reductions based on estimated increases in bicycle trips from the City of Pleasanton Pedestrian and Bicycle Master Plan and from Ewing, et al, 2008. Growing Cooler – The Evidence on Urban Development and Climate Change, Urban Land Institute. • Trip Purposes Affected: All; • Areas Affected: Citywide	Pleasanton Pedestrian and Bicycle Master Plan, https://secure.ci.pleasanton.ca.us/pdf/pedbi ke-all-july09.pdf	2012	\$0	Included in NM1-6	Proposed off-street bicycle facilities / pedestrian trail improvements and funding and implementation, Pleasanton Pedestrian and Bicycle Master Plan, https://secure.ci.pleasanton.ca.us/pdf/pedbikeall-july09.pdf
NM1-14	Cooperate and collaborate with East Bay Regional Parks District to complete the regional trail system, and with Zone 7 in completing its Arroyo Management Plan.		Pleasanton Pedestrian and Bicycle Master Plan, Implement POLICY 22, Program 23.3: Cooperate with East Bay Regional Parks District in completing a regional trail system and with Zone 7 in completing its Arroyo Management Plan, a Class I bikeway / multiuse path between Stanley Boulevard and the southern City limits to connect with a proposed East Bay Regional Parks District trail south that avoids the Sunol Blvd crossing of I-680.		Pleasanton Pedestrian and Bicycle Master Plan, https://secure.ci.pleasanton.ca.us/pdf/pedbi ke-all-july09.pdf; Master Plan for the Downtown Parks and Trails System	2012	\$0	Included in NM1-6	COST ESTIMATES
NM1-15	As part of the Pleasanton Pedestrian and Bicycle Master Plan, provide educational opportunities for residents about bike/pedestrian safety. Increase safety and induce non-motorized travel by enforcing pedestrian, bicycle, and motor vehicles laws.		Pleasanton Pedestrian and Bicycle Master Plan, Goal 4: Inform and educate the public of the recreational and educational potential of the Master Plan. Policy 4-1: Increase bicycle and pedestrian mode share by increasing public awareness of the available bicycle and trail facilities and programs. Program 23.5: Improve the safety of bicyclists and pedestrians by educating all residents about bicycle and pedestrian safety and by enforcing bicycle and motor vehicle laws and regulations affecting bicyclist and pedestrian safety. Enforcement programs and tools: Increased Fines, Pedestrian Sting Operations, Tattletale Lights, and Photo Red Light.	VMT reductions based on estimated increases in bicycle trips from the City of Pleasanton Pedestrian and Bicycle Master Plan and from Ewing, et al, 2008. Growing Cooler – The Evidence on Urban Development and Climate Change, Urban Land Institute. • Trip Purposes Affected: All; • Areas Affected: Citywide	Pleasanton Pedestrian and Bicycle Master Plan, https://secure.ci.pleasanton.ca.us/pdf/pedbi ke-all-july09.pdf	2012	\$0	Included in NM1-6	ID Length

	Action	CO2e impact (MT/year)	Comments; Description	Assumptions, Methodology, and Calculations	Background and Data Sources	Start Year	First Cost to City	Avg. Annual Ongoing Cost to City	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
NM1-16	Investigate feasibility of installing locking skateboard racks at schools.		City leads a collaboration with parent/teacher organizations, business community representatives and the School District to purchase and install skateboard racks at all elementary and middle schools. Refer to Harvest Middle School's combination bike and skateboard racks.	VMT reductions based on estimated increases in bicycle trips from the City of Pleasanton Pedestrian and Bicycle Master Plan and from Ewing, et al, 2008. Growing Cooler – The Evidence on Urban Development and Climate Change, Urban Land Institute. Development Types Affected: Non-residential only;	ParkaBike, http://www.parkabike.com/genesis- boardloch-skateboard-series-rack.html; Hart Middle School, www.206.110.20.121/SupportFiles/bulletin. pdf	2012	\$0	Included in NM1-6	(Miles) Trail Cross Street 1 Cross Street 2 Proposal Class
NM1-17	Work with School District to continue Rides to School program.		Pleasanton Pedestrian and Bicycle Master Plan, Implement POLICY 22, Program 5-2G: Work with Pleasanton Unified School District to implement the school's traffic-calming and shared-parking solutions in the Rides-to-School Program. The City of Pleasanton and the Pleasanton Unified School District have partnered on Rides to School, a facilitation of carpools, bikepools and walkpools by parents. The database is managed by RIDES for Bay Area Commuters. Several promotional events are held to encourage the use of this program including Hot Chocolate in the Park events. This event recognizes participants in the program at each school.	Trip Purposes Affected: School; Areas Affected: School vicinity Trip Purposes Affected: School vicinity Trip Purposes Affected: School; Trip Purposes Affected: School; Trip Purposes Affected: School;	City of Pleasanton - School Transportation, www.ci.pleasanton.ca.us/services//school-transportation.html; Rides to School, http://www.pleasantonschoolpool.org/defau lt.asp; Pleasanton Pedestrian and Bicycle Master Plan, https://secure.ci.pleasanton.ca.us/pdf/pedbi ke-all-july09.pdf	2012	\$0	Included in NM1-6	Ongoing staff time to work with the School District to continue the Rides to School program
NM1-18	Preserve rights-of-way needed for local and regional roadway "complete streets" improvements and increased connectivity through dedication of land, as adjacent properties develop.		Preserve right-of-ways needed for local and regional roadway improvements through dedication of land for "complete streets", to provide safe mobility for all users, including bicyclists, pedestrians, transit vehicles, truckers, and motorists. Though the Municipal Code allows the dedication of streets or rights-of-way for widening purposes, "complete streets" generally do not require widening streets, rather increasing right-of-way for sidewalks and other non-vehicle improvements.	VMT reductions based on estimated increases in bicycle trips from the City of Pleasanton Pedestrian and Bicycle Master Plan and from Ewing, et al, 2008. Growing Cooler – The Evidence on Urban Development and Climate Change, Urban Land Institute. • Development Types Affected: new; residential and non-residential; • Trip Purposes Affected: All; • Areas Affected: Citywide	2005 Pleasanton Plan 2025, www.ci.pleasanton.ca.us/pdf/pcsr-071024-6a1.pdf; City of Pleasanton Municipal Code, http://qcode.us/codes/pleasanton/view.php ?topic=19-19_16-19_16_050&frames=on; The Complete Streets Act, www.calbike.org/pdfs/AB1358_Fact_Sheet. pdf •.National Complete Streets Coalition, http://www.completestreets.org/tag/california/	2012	\$0	Included in NM1-6	Ongoing staff time to administer the preservation of rights-of-way needed for "complete streets" local and regional roadway improvements. • CITY OF PLEASANTON GENERAL PLAN EIR
NM1-19	Modify municipal development codes to develop complete street standards to maximize transportation opportunities that serve all mobility modes.		Develop and adopt revisions and/or additions to the municipal street standards and/or development codes where feasible to improve access, convenience, and safety for transit, bicycle, and pedestrian users. By adopting a Complete Streets policy, Pleasanton directs its transportation planners and engineers to begin to routinely design and operate the entire right of way to enable safe access for all users, regardless of age, ability, or mode of transportation.	VMT reductions based on estimated increases in bicycle trips from the City of Pleasanton Pedestrian and Bicycle Master Plan and from Ewing, et al, 2008. Growing Cooler – The Evidence on Urban Development and Climate Change, Urban Land Institute. - Development Types Affected: new and existing; neither residential nor non-residential; - Trip Purposes Affected: All; - Areas Affected: Citywide;	The Complete Streets Act, www.calbike.org/pdfs/AB1358_Fact_Sheet. pdf Pedestrian and Bicycle Facilities in California, A Technical Reference and Technology Transfer Synthesis for Caltrans Planners and Engineers, http://www.dot.ca.gov/hq/traffops/survey/pe destrian/TR_MAY0405.pdf; Nonmotorized Transportation Planning: Identifying Ways to Improve Pedestrian and Bicycle Transport, http://www.vtpi.org/dtm/tdm25.htm; Smart Growth, Bicycle, Pedestrian and Transit Friendly Land Use Design, www4.uwm.edu/cuts/utp/landuse.pdf Designing Transportation Facilities for Pedestrians and Bicycles, http://www.epa.gov/oms/stateresources/pol icy/transp/tcms/bicycle_ped.pdf	2013	\$2,250	Included in NM1-6	First cost: Estimate 25 hrs initial staff time for this measure, apportioned from total staff time needed to revise municipal code for approximately 20 measures (500 hrs); • Costs of Complete Streets http://www.completestreets.org/complete-streets-fundamentals/factsheets/costs/; • Complete Streets Report, http://www.activelivingresources.org/assets/completestreetsreport.pdf; • Complete Streets: Designing Streets for All Users, http://www.co.lancaster.pa.us/toolbox/cwp/view.asp?a=38Q=641924&PM=1

att se bu ins ve	tracting private self- ervice bicycle renting usinesses, including the	but supports other NM measures.	Launch a public/private pilot project for rental bicycles available initially from a kiosk at BART and downtown and eventually from depots located throughout the city, where bikes can be rented from automated stations using a credit card.	Mode share estimates in MTC model predictions suggest that there will be about 11.6 million bike trips made per year by 2025. • If the bike-sharing program leads to a 100 percent increase in bicycle trips citywide, the investments will lead to an additional 11.6	Bike Rental Programs, http://ridethisbike.com/2007/03/self-service-bicycle-rental-programs.html; How to Start a Bike Rental Business eHow.com	2012	\$10,800	subscription,	The average going rate for bicycle rentals is \$25 an hour, \$60 a day, or \$150 to \$200 a week. Rates can vary depending on the type of bicycles and equipment you rent, and the
			 Self service rentals: Bicycles are kept at self-service terminals throughout the city and check out a bicycle for a short period of time, usually three hours or less. The individual is responsible for any damage or loss until the bike is returned to another hub and checked in. Bikes can be rented through a membership program where individuals registered with the program identify themselves with their membership card (or a smart card, via cell phone, etc.), or through the use of a valid credit card, along with substantial security deposits for bicycles and mandatory security locks. 					additional usage fees for longer trips. Require a base deposit on the user's credit card, maintained for 3 to 10 working days. The public provides the kiosk or depot space rent free for the pilot period.	community in which you live. Montreal began a limited pilot project of Bixi bike-sharing bicycles in fall 2008. Users must purchase a daily, monthly, or annual subscription, as well as pay additional usage fees for trips lasting longer than 30 minutes. The Bixi program was ranked by Time Magazine as the 19th best invention in their 50 Best Inventions of 2008. Sherwood Stranieri (2008-07-03). "Montreal's New Bicycle Rental
VII TO	DTALS	1,279.97					\$19,800	\$120,000	

	TOWN Use Fairling Folicy/Fricing to Discourage SOV Travel								
	Total annual reduction pot	ential by 2020	3,174	MT CO2e					
	Average annual cost	t through 2020	\$61,981	(assume first costs amortized over 15 years	s: 2005 -2020)				
	Average cost pe	er MT reduced	\$19.53						
	Action	CO2e impact (MT/year)		Assumptions, Methodology, and Calculations	Background and Data Sources		City	Ongoing Cost to City	Data & Funding Source(s);
TDM1-1	lots to reduce paved areas that contribute to urban heat islands and reduce stormwater infiltration, through the creation of	but supports other	40% more users compared with assigning each space to an individual motorist, since some potential users are usually away at any particular time. Even greater reductions are possible with mixed land uses, since different activities have different peak demand times. For example, a restaurant can share parking with an office complex, since restaurant parking demand peaks in the evening while office parking demand peaks during the middle of the day. Incentives could include reduced parking requirements.	VMT reduction not quantifiable Development types affected, All Non-Residential Trip purpose affected, Parking Areas affected, Citywide City zoning ordinances and parking requirements that enable shared parking by allowing for off-street parking facilities to be located off-site, with a maximum distance from the structure or use within which the off-site parking facility must be located based on acceptable walking distances such as 600 feet. The ordinance should include a reduction in required spaces if a development site is accessible by public transit or close to a public parking lot.	http://www.vtpi.org/tdm/tdm28.htm#_Toc1 28220475; http://subregional.h-gac.com/toolbox/Transportation_and_Mobil ity/Parking_Management/Shared%20Parking-final.html; -Appendix 8 Shared Parking Program, www.anaheim.net/citydepartments/planning//11Appendix8.pdf	2012	\$3,600		Assume 40 hours of City staff time to research and modify parking requirements in municipal code. Fully burdened City staff rate = \$90 per hour; Based on correspondance with Laura Ryan of City of Pleasanton
TDM1-2	Modify municipal code to separate fee-based parking from home rents/purchase prices or office leases within 1/2 mile of BART stations to increase housing affordability for those without a car or cars.	2,864	Current parking standards are a ineffective mechanism for matching parking supply with demand because the number of vehicles per housing unit varies significantly between households and over time. Various parking management strategies can increase affordability, economic efficiency and equity. By allowing residential units and commercial offices around BART to provide fee-based parking separately, the costs of owning a car will help encourage those with cars to decrease their ownership rates and thus decreasing driving.	Assumes cost of new parking space at BART station developments is \$30,000 a space. • Development types affected, All • Trip purpose affected, Parking • Areas affected, Within 1/2 mile of BART stations	Parking Requirement Impacts on Housing Affordability, Todd Litman, Victoria Transport Policy Institute	2013	\$3,600		Assume 20 hours of City staff time to research and modify parking requirements in municipal code. Fully burdened City staff rate = \$90 per hour; Based on correspondance with Laura Ryan of City of Pleasanton

		CO2e impact		Assumptions, Methodology, and		Start	First Cost to	Avg. Annual Ongoing Cost	Supporting Comments, Assumptions & Methodology;
	Action	(MT/year)	Comments; Description	Calculations	Background and Data Sources	Year	City	to City	Data & Funding Source(s);
TDM1-3	Work with large employers (new and existing) to provide incentive-based programs that encourage employees to choose alternative transportation to work.	310	Incentive-based program that encourage employees that chose to take alternative transportation could include: Reward employees through recognition in organizational newsletter, on plaques or other mechanisms inside or outside the building, with gifts of logo wear, bus passes, gift certificates to bike shops or sporting goods stores, and gym passes; Provide flex- time opportunities to assure safety and comfort while using alternative transportation; Appoint an alternative transportation coordinator who will help employees determine the best way to commute without using their car and help match employees who wish to carpool or use transit' Provide carpools and vanpools with dedicated parking spaces in preferred sections; Aside from providing bike racks and safe bike storage, provide bike safety classes and bike tune-up clinics during lunch hours; Start a wellness program which includes increased walking like Bank of Utah's "Take Heart" program.	Measure assumes that 10% of new employees would be eligible. Development types affected, All Non-Residential Trip purpose affected, Commute Areas affected, Citywide The Internal Revenue Service (IRS) allows employers to pay up to \$110 per month, tax-free, for employee commuting costs. Employers must provide at least \$30 per month in tax-free transit passes to employees (if an employee's monthly commuting cost is less than \$30, the employer agrees to pay the full amount of the employee's commuting cost). Transit passes include unlimited ride passes, tokens, farecards, or tickets. Employers may also provide transit vouchers for employees to exchange for passes. Generation "X" and "Y" workers consider alternative transportation incentives as a significant employee benefit.	http://www.arb.ca.gov/research/resnotes/notes/98-3.htm Employer Partnership Agreement, www.freshairfriday.com/freshairfriday//E mployerPartnershipAgreement.pdf Provide incentives for employees who carpool to work GreenYour.com, www.greenyour.com/transportation//provide-incentives-for-employees-who-carpool-to-work http://www.cleanairpartnership.com/Commute%20Options.htm	2012	\$360	\$0	Most costs would be incurred by private employers. Assume 4 hours of City staff time to research and include in TDM BMP brochure. Fully burdened City staff rate = \$90 per hour; Based on correspondance with Laura Ryan of City of Pleasanton
TDM1-4	Implement residential area parking permits to prevent spill-over parking into neighboring residential areas.	Non- quantifiable, but supports other transportation and land-use measures.	There are many residential parking permit programs throughout the country. An example of a program that allows the residents to keep control of whether or not the parking zones are implemented is one that requires the residents of the street that is within this zone to purchase the signage themselves. The City will install them, but the residents must pay for the signs. If they feel the spill-over is a nuisance, this is a way to control it. If they don't want permit parking only on their street and can live with the spill-over parking, then they don't have to pay for it. Approval of a the parking permit signage and enforcement requires a 60% petition approval from the residents in each zone. This program would require identifying areas of town that are adjacent to more intense areas of commercial/ mixed-use development to ensure spill-over parking from these areas is minimal.		http://www.sfmta.com/cms/pperm/permbg.htm http://traffic.ci.lubbock.tx.us/Permits/resParking.aspx	2013	\$3,600	\$60,000	Assume 40 hours of City traffic engineer and other staff time to help identify and map areas of the city that are eligible for the "parking zone" designation. Assume 200 hours annually for permitting and installation of signage. Costs associated with enforcement depends on how this is structured. Full-time parking enforcement officer's salary range from \$20,000 - \$50,000 annually. Parking enforcement vehicles cost of \$12,000 per vehicle. The city will receive revenue from this program that could offset some costs. *http://traffic.ci.lubbock.tx.us/Permits/resParking.aspx *http://www.careeroverview.com/parketing-enforcement-worker-salaries.html *http://www.nctimes.com/news/local/oceanside /article_3152cd8c-16cd-56b3-a7f6-c32a888445a2.html
TDM1-5	Assist companies, and facility owners and managers in developing and operating parking demand management programs	Non- quantifiable, but supports other transportation and land-use measures.	Develop a customizable manual for companies, and facility owners and managers consisting of documented policies and programs that result in more efficient use of parking resources. Consider reasonable deviation from the standard ITE parking rates, since recent examination of these standards shows that they were derived from a small number of studies located in suburban environments with high car dependency. The broad application of ITE standards in Pleasanton will therefore produce a surplus of parking and lots that are only full during the winter holiday season.	The manual will describe strategies and actions to increase parking facility efficiency by sharing, regulating and pricing; using off-site parking facilities; implementing overflow parking plans; improving user information; and improving walking and cycling conditions within and adjacent to the facility's grounds. • Development types affected, All Non-Residential • Trip purpose affected, Commute • Areas affected, Citywide	Parking Management Problems; www.ci.berkeley.ca.us//B- BERKELEY%20PTDM%20Existing%20Co	2012	\$2,340	\$900	Digital compilations of the best parking management resources with a table of contents and index, posted on the City's Pleasanton Green Guide Website. Assume 20 hours of City staff time to create TDM Manual and 6 hours to print and provide on City website. Assume 10 hours a year to update TDM BMP. Fully burdened City staff rate = \$90 per hour;

	Action	CO2e impact (MT/year)	Comments; Description	Assumptions, Methodology, and Calculations	Background and Data Sources	Start Year	First Cost to	Ongoing Cost	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
	Dedicate public parking spaces that contain electric charging stations for plug-in vehicles, in	Non- quantifiable, but supports other transportation and land-use measures.	Coordinate the installation of publicly- accessible charging stations for recharging electric vehicles with the dedication of public parking spaces, in coordination with Measure VE1-1, to incentivize the use of electric vehicles.	Limit the dedication to existing spaces, and for new parking facilities that include traffic and parking demand management practices. Development types affected, All Areas affected, Citywide	www.fremantle.wa.gov.au/files//Charge_point_FAQsingle_bay.pdf; http://www.cincinnati-oh.gov/cmgr/pages/-36360-/; eaasv.org/eaasv-forms/EPRIReportonEVs.pdf; http://blogs.cars.com/kickingtires/2011/02/e lectric-cars-park-for-free-at-lax-volt-too.html	2012		Replace every five years	Coordination with VE1-1 http://www.parkingsigncorner.com/permitparking.html; http://www.autobloggreen.com/2009/03/26/tesla-model-s-50-000-ev-sedan-seats-seven-300-mile-range-0-6/. Retrieved 2009-04-12. http://www.theevproject.com/.
	parking downtown	Non- quantifiable, but supports other transportation and land-use measures.	Locate motorcycle and scooter-only parking downtown. Riding a motorcycle or scooter is one of the easiest and most economical ways to travel, reduce traffic congestion, and add space for automobile parking downtown. The first place to locate these motorcycle/ scooter parking spaces are in end-caps or spaces that are too short for cars. These new dedicated spots could be incentivized by providing all day parking in areas where parking is limited to hourly parking.	Convert a number of existing parking spaces or find spaces that are too small for automobile parking but could accommodate a few motorcycles (end-caps to blocks sometimes have this leftover space). Spaces can be metered or un-metered. The smaller size of two-wheel vehicles allows them to fit into unoccupied areas on streets and sidewalks, creating efficiencies in paving areas. Six motorcycles, scooters or limited-access motorcycles carrying from six to twelve people can be parked in the area normally taken up by one automobile. Designate parking spaces in municipal garages for two-wheel vehicles, and recommend a more equitable rate structure for two-wheel vehicle parking in private garages. In special locations, permit scooters and motorcycles to be parked in designated areas on sidewalks and locked to structures which currently accommodate bicycles.	your-town/ • http://www.ideasforseattle.org/forums/277 72-city/suggestions/385739-provide- affordable-all-day-scooter-motorcycle-onst	2012	\$2,720		Fully burdened City staff rate = \$90 per hour; Assume 4 hours of City staff time to locate spaces that can be converted and 4 hours of time to stripe the new parking spaces. \$2000 for contractor
TDM1	TOTALS								
	TOTALO	3,173.94					\$16,220	\$60,900	
	Promote alternatives to Total annual reduction pot Average annual cost Average cost pe	work and sc tential by 2020 t through 2020	6,558 \$182,974	MT CO2e (assume first costs amortized over 15 year	s: 2005 -2020)		\$16,220	\$60,900	
	Promote alternatives to otal annual reduction pot Average annual cost	work and sc tential by 2020 t through 2020	6,558 \$182,974	(assume first costs amortized over 15 year	s: 2005 -2020) Background and Data Sources	Start Year		Avg. Annual Ongoing Cost to City	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s); Assume 60 hours annual of City staff time to

		CO2e impact		Assumptions, Methodology, and		Start	First Cost to	Avg. Annual Ongoing Cost	Supporting Comments, Assumptions & Methodology;
	Action	(MT/year)	Comments; Description	Calculations	Background and Data Sources	Year	City	to City	Data & Funding Source(s);
TDM2-4	Create incentive program(s) that encourage the development of neighborhood telecommuting centers.		These measures can be included as outreach information that will be provided to residents and employers to highlight tax incentives available for telecommuting employees. For employers, savings may come in the form of reduced overhead such as office space costs and parking. In addition, telecommuting provides for lower absenteeism, higher productivity and helps businesses attract and retain qualified employees.	Generation "X" and "Y" workers consider alternative transportation incentives as a significant employee benefit.	http://www.groco.com/readingroom/tax_te lecommuting.aspx; http://www.mwcog.org/commuter2/employ er/awards.html	2012	\$360	\$900	Assume 4 hours of City staff time to research and 10 hours annually to update outreach resource materials. Fully burdened City staff rate = \$90 per hour;
	For municipal employees, create incentives for non-single-auto commute modes (e.g. carpool programs, transit vouchers, alternative work week plans, telecommuting) through City programs and community outreach. Create an incentive program for City employees who use for non-single-auto commute alternatives.	658	Potential incentives: A Carpool Incentive Program (CIP) that offers a gas card to anyone who forms a new carpool or joins one. A Transit Incentive Program (TIP) that offers free or discounted transit passes for City employees that commit to using transit to get to work. A Guaranteed Ride Home (GRH) Program that offers free taxi vouchers or a rental car X times per year in the event of personal or family illness, a loss of a rideshare ride home, or unscheduled overtime. For those employees who are willing to give up their parking permit or privledge, or simply do not want to purchase a parking permit but wish to occasionally drive, an "Occasional Parker Program". Those participants will receive X free one-day parking passes per fiscal year with additional one-day parking passes available for purchase at the parking office with an number of additional permit maximum. A Carpool Check that allows companies to pay part of their employees' carpool parking costs at selected parking locations in the City where there is a daily or monthly parking fee. Carpool checks are distributed so employees can submit them (with the balance of the payment due) to their parking facility each month. The parking facility bills the participating company for each voucher received.	VMT measurements assume an additional 10 percent of employees Citywide become eligible for transit vouchers. • Development types affected, All/ New Non-Residential • Trip purpose affected, Commute • Areas affected, Citywide, City employees	TDM Cost Effectiveness: How VMT Reduction Translates to Congestion Mitigation and Improved Air Quality, Lynn Osborn, TDM Program Manager, Contra Costa Commute Alternative Network	2012	\$18,000	\$175,000	Assume existing City staff to set up programs. Assumed annual program costs: CIP program costs = \$50,000 TIP program costs = \$50,000 GRH program costs = \$50,000 Cost savings to participants in these programs are significant- ranging from \$500- \$10,000 annually depending on commute options. TDM Cost Effectiveness: How VMT Reduction Translates to Congestion Mitigation and Improved Air Quality, Lynn Osborn, TDM Program Manager, Contra Costa Commute Alternative Network
TDM2-7	Modify municipal codes to require new and substantial developments within 1/4 mile of transit to provide transit passes or other transit use incentives for an interim period sufficient to establish transit use patterns.		This modification would require new residential development with 20 units or more within 1/4 mile of transit to provide transit passes or other transit use incentives for an interim period.		http://www.dukakiscenter.org/transit- incentives/	2012	\$2,250	N/A	Estimate 25 hrs initial staff time for this measure, apportioned from total staff time needed to revise municipal code for approximately 20 measures (500 hrs); Fully burdened City staff rate = \$90 per hour; 1 FTE = \$180,000 per year
TDM2-8	Strengthen community- based carpool and ride share programs for residents and businesses through education and engagement.		This measure would provide for City led community outreach to establish a marketing campaign for this effort.			2012	\$0	\$0	Use existing staff (Sustainability Coordinator) for community outreach.

More Processing Processin		Action	CO2e impact (MT/year)	Comments; Description	Assumptions, Methodology, and Calculations	Background and Data Sources	Start Year	First Cost to City	Avg. Annual Ongoing Cost to City	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
regarde declared pasking groupers in rever and or carrows with carrows and carrows with carrows and carrows with responsibility of the carrows and carrows with high parties groupers in reversible and parties groupers in reversible and proposed and on helping to carrows and carrows with high parties groupers in reversible and parties groupers in reversible and proposed and the helping to carrows and carrows with high parties groupers in reversible and proposed and the helping to carrows and carrows with high parties groupers in reversible and parties groupers in reversible and proposed and the helping to additionate on the program has been established. Total S 1471.5 154.5 154.0 1	FDM2-9	Modify municipal development codes to require new non- residential projects over a certain size to implement a TDM program capable of reducing weekday peak period vehicle trips by at		An Employer Based Trip Reduction (EBTR) program would require new non-residential projects over 5 acres or that employ more than 100 persons to create a TDM program within	Although measure stipulates 20% reduction, its effectiveness is unknown. Assumes that 5% reduction is achieved for new workplaces with over 100 employees. Development types affected, New Non-Residential Trip purpose affected, Commute	http://www.epa.gov/OMS/stateresources/rellinks/docs/tdmcases.pdf; City of Oakland. 2006. Municipal Code Chapter 17.100 S-15 Transit Oriented Development Zone Regulations. Oakland				Estimate 50 hrs initial staff time for these 2 mesures, apportioned from total staff time needed to revise municipal code for approximately 20 measures (500 hrs); Fully burdened City staff rate = \$90 per hour;
service at the Pleasanton BART stations. If or the characteristic proposed in the plant of the		require dedicated parking spaces in new and modified developments or carpool, vanpool, alternative-fuel, and car- share vehicles.		carshare vehicles parking spaces provide a better use of resources can reduce peak parking demand, and can be preferable to reduce or eliminate parking requirements in areas with high parking demand.		Smart Growth in Local Jurisdictions: Best Practices, www.tam.ca.gov/Modules/ShowDocument. aspx?documentid=239; • Litman, Todd. 2006. Parking Management Strategies, Evaluation and Planning. Victoria Transport Pol- icy Institute.				
Total annual reduction potential by 2020 Average cost per MT reduced Action Co2e impact (MT/year) Comments; Description Co2e impact (MT/year) Comments; Description Congestion management; Upgrade signal timers to improve traffic flow and reduce traffic congestion. In condors. Find congestion management; Upgrade signal timers to improve traffic flow and reduce traffic congestion in condors. Find congestion management; Upgrade signal timers to improve traffic flow and reduce traffic congestion in condors. Find congestion management; Upgrade signal timers to improve traffic flow and reduce traffic congestion in condors. Find congestion and Greenhouse Gases, by Matthew Barth and Klanok Donosomosmia in condors. Find congestion and Greenhouse Gases, by Matthew Barth and Klanok Donosomosmia in condors. Find congestion and Greenhouse Gases, by Matthew Barth and Klanok Donosomosmia in condors. Find congestion and Greenhouse Gases, by Matthew Barth and Klanok Donosomosmia in condors. Find congestion and Greenhouse Gases, by Matthew Barth and Klanok Donosomosmia in condors. Find congestion and Greenhouse Gases, by Matthew Barth and Klanok Donosomosmia in condors. Find congestion and Greenhouse Gases, by Matthew Barth and Klanok Donosomosmia in Into July Matthew Program on Arterial Cispinal Condons to the filt in the power of condors and produce a	ГDM2-11	service at the Pleasanton	501	costs associated with finding a car-share provider, helping to identify parking spaces for the chosen provider and then helping to facilitate a car-sharing program in Pleasanton. The emissions reduction associated with this measure is the annual reduction once the	Moving Cooler assumed an aggressive deployment of one car per 2,000 inhabitants of medium-density census tracks and of one car per 1,000 inhabitants of high-density census tracks and assumed 20 members per shared car and 50% reduction in VMT per equivalent car. • Development types affected: New Residential • Trip purpose affected: All		2013	\$0	\$0	Use existing staff (Sustainability Coordinator)
Total annual reduction potential by 2020 Average cost per MT reduced Co2e impact (MTyear) Congestion management, reduction, but Upgrade signal mers to improve traffic flow and intersection designs that should be part of a complete streets' approach. Assumptions, Methodology, and Calculations Assumptions, Methodology, and Calculations Background and Data Sources 4 Traffic congestion and Greenhouse (BHS by up to 10% on improve traffic flow and intersection designs that should be part of a complete streets' approach. Assumptions, Methodology, and Calculations Background and Data Sources 4 Traffic Congestion and Greenhouse (BHS by up to 10% on improve traffic flow and intersection designs that should be part of a complete streets' approach. Assumptions, Methodology, and Calculations Background and Data Sources 4 Traffic Congestion and Greenhouse (BHS by up to 10% on improve traffic flow and intersection designs that should be part of a complete streets' approach. Assumptions, Methodology, and Calculations Calculations Background and Data Sources 4 Traffic Congestion and Greenhouse (BHS by up to 10% on improve traffic flow and intersection designs that should be part of a complete streets' approach. Assumptions, Methodology, and Calculations Calculations Background and Data Sources 4 Traffic Congestion and Greenhouse (Brook) Barth curves can provide estimation. Political or required from traffic signal cordination network of the number of miles of included in this program. Included. Average First Congestion, and Greenhouse, Gases, Mathodology, and Calculations on corridors to the flow on the number of miles of confloors to be similar to the number of miles of confloors to the flow of the number of miles of confloors to the flow of the number of the										
Average cost per MT reduced Action CO2e impact (MT/year) Comments; Description Control cost and Greenhouse Cost and Fire Congeston and Greenhouse Cost and Fire Congeston and Greenhouse Cost and Fire Comments; Description Comments; Description Cost and Fire Comments; Description Control cost and Greenhouse Cost and Fire Comments; Description Comments; Description Control cost and Greenhouse Cost a	ΓDM2	TOTALS	6,557.99					\$25,110	\$181,300	
Action (MT/year) Comments; Description Calculations Background and Data Sources (MT/year) Comments; Description Calculations Background and Data Sources (Part City Ongo Data & Funding Source(s); Data	ГДМ3	Traffic Smoothing	-,					\$25,110	\$181,300	
congestion management; Upgrade signal timers to improve traffic flow and reduce traffic congestion. In the program on specific corridors throughout the consideration of refined estimations. In the program on specific corridors throughout the corridors to improve traffic flow and reduce traffic congestion. In the program on specific corridors throughout the consideration of refined estimations. In the program on specific corridors throughout the consideration of refined estimations. In the program on specific corridors throughout the consideration of refined estimations. In the program on specific corridors throughout the consideration of refined estimations. In the program on specific corridors throughout the circuit of the traffic connection of refined estimations. In the program on specific corridors throughout the circuit of the traffic connection of refined estimations. In the program on specific corridors throughout the circuit of the traffic connection of refined estimations. In the program on specific corridors throughout the circuit of the traffic signal timers to improve traffic flow and reduce traffic congestion. In the program on specific corridors to expect the circuit of the traffic signal timers to improve traffic flow and reduce traffic congestion. In the program on specific corridors to expect that help vehicles maintain optimum speeds that help vehicles maintain optimum speeds. In the program on specific connection of the traffic signal and corridors to that the number of miles of corridors to including control that the number of the program on the p	ГДМ3	Traffic Smoothing Total annual reduction pot Average annual cost	ential by 2020 t through 2020	\$0	(assume first costs amortized over 15 year	s: 2005 -2020)		\$25,110	\$181,300	
	FDM3	Traffic Smoothing Total annual reduction pot Average annual cost Average cost per Action	tential by 2020 t through 2020 er MT reduced CO2e impact (MT/year)	\$0 NA Comments; Description	(assume first costs amortized over 15 year Assumptions, Methodology, and Calculations	Background and Data Sources	Year	First Cost to City	Avg. Annual Ongoing Cost to City	Methodology; Data & Funding Source(s);

VE1	Develop a supportive c	ommunity inf	rastructure for more fuel efficient and alt	ernative fuel vehicles					
	Total annual reduction pot			MT CO2e					
	Average annual cost	•		(assume first costs amortized over 15 ye	ears: 2005 -2020)				
	Average cost pe	er MT reduced	NA						
		CO2e impact		Assumptions, Methodology, and		Start			Supporting Comments, Assumptions & Methodology;
	Action	(MT/year)	Comments; Description	Calculations	Background and Data Sources	Year	City	to City	Data & Funding Source(s);
VE1-1	Develop a public/private partnership to develop a convenient and reliable electric and plug-in hybrid vehicle infrastructure including publicly available charging stations in both on- and off-street parking locations. *A plug-in hybrid (PHEV). A PHEV is essentially a regular hybrid with an extension cord.	Non- quantifiable, but supports other transportation and land-use measures.	An electric vehicle network is a proposed infrastructure system of publicly-accessible charging stations and battery swap stations to recharge electric vehicles. Tesla Motors, in March, 2009, announced that they are "working with a government-affiliated partner to set up battery changing stations at various locations" to service their Model S platform cars. The California, Arizona and Nevada along with their Automobile Clubs are funding the Clean Car Maps to list the available stations for alternative fuel. On August 5, 2009, ECOtality North America, a subsidiary of ECOtality, Inc. (NASDAQ:ECTY) was awarded a \$99.8 million grant from the U.S. Department of Energy to embark on this Project. The Project officially was launched on October 1, 2009 and will last approximately 36 months. The database contains 381 charging stations in California (367 operational) in August 2010 including Walnut Creek and San Francisco.	Charge America, accelerating the deployment		2012	\$1,800	\$50/unit/year	20 hr. Staff planner. A single charger will cost approximately \$5,000 to \$10,000 per unit to purchase and install, depending on rebate EV-Charge America of Las Vegas has developed the first networked charging stations capable of charging up to 4 vehicles simultaneously. They have sold charging stations worldwide and are working to provide the most advanced grid management software tools in the industry for utility companies and vehicle communications. See also "ELECTRIFY YOUR BUSINESS, Moving Forward With Electric Vehicles - a Bay Area Business Guide: http://www.bc3sfbay.org/ev-guide-forbusinesses.html The EV Project home website: list of the 11 participating cities". EV Project. http://www.theevproject.com/. Retrieved 2010-04-27; http://www.ev-chargeamerica.com/electric-vehicle-charging-stations.html.
VE1-2	Modify City municipal code to permit biodiesel service or fueling stations.	Non- quantifiable, but supports other transportation and land-use measures.	Modify the definition of Title 18 Zoning, Chapter 18.08 Definitions, 18.08.485 Service Station to include "biodiesel" as an alternative fuel. Biodiesel is a diesel fuel that's non- petroleum based and is composed of a chain of methyl, propyl, ethyl and esters. It is manufactured by transesterification of animal fat or plant oil which are either used independently or are mixed with petrodiesel in original vehicles.	Biodiesel is defined as mono-alkyl esters of long chain fatty acids derived from vegetable oils or animal fats which conform to ASTM D6751 specifications for use in diesel engines. Biodiesel refers to the pure fuel before blending with diesel fuel; blends are denoted as, "BXX" with "XX" representing the percentage of biodiesel contained in the blend (i.e.: B20 is 20% biodiesel, 80% petroleum diesel). Biodiesel reduces net CO² emissions by 78 percent compared to petroleum diesel.	Title 18 Zoning, Chapter 18.08 Definitions, 18.08.485 Service Station; http://www.tcbiodiesel.com/biodiesel-vs-diesel/; "Biodiesel 101 - Biodiesel Definitions" (?). National Biodiesel Board, http://www.biodiesel.org/resources/definitions/default.shtm. Retrieved 2008-02-16.; US Department of Energy and the US Department of Agriculture, 1998 Biodiesel Lifecycle Study; Biodiesel: The official site of the National Biodiesel Board. NBB. http://www.biodiesel.org/pdf_files/fuelfactsh eets/Production_Graph_Slide.pdf. Retrieved 2008-04-03.	2012	\$2,250	Conventional maintenance costs	Estimate 25 hrs initial staff time for this measure, apportioned from total staff time needed to revise municipal code for approximately 20 measures (500 hrs); Fully burdened City staff rate = \$90 per hour; 1 FTE = \$180,000 per year
VE1-3	Implement a waste oil collection program to provide feedstock for biodiesel fueling stations. Coordinate with VE1-2.	Non- quantifiable, but supports other transportation and land-use measures.				2012	\$0	\$0	For equipping service stations to pump biodiesel: Midlands Biofuels of Winnsboro, SC paid \$85,145 to install a biodiesel refueling and blending station; and \$52,000 to equip OM Biofuels LLC of Charleston, SC to install a biodiesel refueling station http://www.biodiesel.org/buyingbiodiesel/retailuelingsites/;

	Action	CO2e impact (MT/year)	Comments; Description	Assumptions, Methodology, and Calculations	Background and Data Sources	Start Year	First Cost to City		Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
VE1-4	Develop a public/private program with local service stations and automotive repair shops to provide free "mileage booster" inspections that include checking tire pressure.	Non- quantifiable, but supports other transportation and land-use measures.	shops to organize a program run that offers	The service station and repair shop owners/managers would operate the program with oversight by the City and the CSSARA, to monitor its success and to prevent the misuse of the inspections for predatory business practices. The CSSARA will also assist by helping to educate the owners/managers in the proper driving techniques to improve mileage.	• http://www.cssara.org/; • Estimates for fuel savings from vehicle maintenance, keeping tires properly inflated, and using the recommended grade of motor oil based on Energy and Environmental Analysis, Inc., http://www.fueleconomy.gov/feg/drive.shtm I; • Owner Related Fuel Economy Improvements, Adobe Acrobat Icon, Arlington, Virginia, 2001, http://www.mpgplus.com/; • www.fhva.dot.gov/cadiv/Stewardship_Agreement/stewardship_agree.pdf	2013	\$3,600	\$1,800	Estimate 40 hours initial and 20 hrs annually; Based on correspondance with Laura Ryan of City of Pleasanton; The service station and repair shop owners/managers will provide free evaluation limited to tire pressure and visual inspection, and optionally, a diagnostic computer test to determine engine performance. They will also provide driving tips to boost mileage. http://www.cssara.org/; http://hubpages.com/hub/shanesdjserviceblog spotcom
VE1-5	Develop a "Green Guide" web page on the Pleasanton Green Scene website that describes and promotes ways to improve vehicle fuel efficiency promotes the use of alternative fuel vehicles and biodiesel conversions.	Non- quantifiable, but supports other transportation and land-use measures.		Consumers gather information from a variety of sources for vehicle buying and repair advice and recommendations. Nearly half of consumers visit a vehicle manufacturer's Web site (Capgemini, 2009a), particularly in search of product and price information. Consumers are also increasingly using the web to access fuel economy information. According to Cars Online (Capgemini, 2009a, 2008, 2007), the top four factors that consumers continue to claim they value when making vehicle purchasing decisions are: reliability, safety, price, and fuel economy.	.www.fueleconomy.gov/ .www.fueleconomy.gov/feg/hybrid_news.s html; .www.epa.gov/fueleconomy/420f04053.ht m; .www.eagle- research.com/resources/FS/FuelEff.pdf; .www.auto-facts.org/; .www.adc.energy.gov/afdc/laws/eisa; and drivesmarterchallenge.org//fuel-efficient- resources.aspx	2012	\$1,500 (consultant)	\$0	The web page would be designed and hosted on the City's existing www.pleasantongreenscene.org for approximately \$1,500. The cost for uploading files and maintaining the site would be paid for participating service station and automotive repair shops and/or complementary advertisers.
VE1	TOTALS	0.00				•	\$9,150	\$1,800	
VE2	City Fleet Replacement								
	Total annual reduction pot Average annual cost	•		MT CO2e (assume first costs amortized over 15 years)	ears: 2005 -2020)				
	Average cost pe	•	13.85	•	,				
	Action	CO2e impact (MT/year)	Comments; Description	Assumptions, Methodology, and Calculations	Background and Data Sources	Year	City	Avg. Annual Ongoing Cost to City	Data & Funding Source(s);
VE2-1	City gasoline-fueled fleet replacement program: Planned initiative to upgrade the City fleet to include more hybrid-electric and alternative fuel vehicles to reduce emissions associated with City operations.	63	cost of adding alternative-fuel vehicles (ÅFVs) and fueling facilities to their operations, ands assess AFV availability, cost benefits and barriers to implementation, and other	Assume: • City gasoline-fueled fleet vehicles consumed 114,059 gal. in 2005; • Increase by 25%, fleet gasoline-fuel consumed by 2020, or 142,574 gal./year; • 50% of fleet vehicle replaced with hybrids with 50% less fuel consumption, or 142,574 x .5 = 71,287 x .5 = 35,643 gal. saved; • 142,574 - 35,643 = 106,931; 114,059 - 106,931 = 7,128 gal./year 2020; • 7,128 x 8.87 CO2e/kg. x .001 = 63 CO2e MT.	- http://www.governmentfleet. com/Channel/Fuel-Management.aspx; - National League of Cities. Alternative Fuel Programs for Municipal Fleets. http://www.nlc.org/ASSETS/4D4B15DC22 E C4B0387E4F503AD9D39E3/CPB%20- %20Alternative%20Fuels%200808.pdf; - http://www.c40cities.org/bestpractices/transport/sanfran_vehicles.jsp; - http://www.cga.ct.gov/2007/rpt/2007-R- 0482.htm	2010	\$0	\$2,160	City plans to replace 200 vehicles over next 10 years; Expect no annual budget increase, but goal is to reduce fuel use 5% per year through 2014; Assume 25% fuel use reduction by 2020; Assume staff time to manage = 24 hours/yr Staff count is down about 10% from 2005; AB 118 (Chapter 750, Statues of 2007) can offset purchase costs. Carl Moyer Memorial Air Quality Standards Attainment Program. http://www.baaqmd.gov

		CO2e impact (MT/year)		Assumptions, Methodology, and Calculations	Background and Data Sources	Start Year		Ongoing Cost	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
	City diesel-fueled fleet and equipment replacement program: Convert the municipal diesel vehicles, generators, and other diesel powered equipment to fleet to run on biodiesel and/or diesel/biodiesel blend where feasible; promote biodiesel in the City fleet replacement program:		include more electric, hybrid-electric, and alternative fuel vehicles to reduce emissions associated with City operations. "Green Ride" section of the Green Guide Website. To create cost effective program, consider biodiesel conversions of conventional diesels, including multiple axle and vehicles above 18,000 GVW. Cost projections should consist of increasing percentage of annual new and replacement purchase budget such as 10% increase per year [10%, 20% 30%, 40% to 100% by 2020 or sooner. Total average GHG emission per fleet vehicle = 4.96 CO2eMT. Total annual municipal fleet emissions: CO2e MT x 50% emission reduction = x 2 years [implementation 2014] = total CO2eMT	offset purchase costs. We assume that all of the existing diesel fleet will converted to such vehicles by 2020, and that each vehicle will require replacement within 10 years with an emission reduction of 50% of 2005 levels. Assume diesel engine vehicles in the fleet are ready to run on biodiesel, but there are no retailers in the area; assume that biodiesel B99 B100 blend will be available and that prices will		2014			Assume staff time to manage = 24 hours/yr Biodiesel can be used as a pure fuel or blended with petroleum in any percentage. B20 (a blend of 20 percent by volume biodiesel with 80 percent by volume petroleum diesel) has demonstrated significant environmental benefits with a minimum increase in cost for fleet operations and other consumers. Costs of converting to biodiesel/diesel blends can cost nothing, while converting to 100% biodiesel requires fuel system modifications that can cost about \$2,000 for parts and labor per vehicle or equipment. http://www.palmettocleanfuels.org/; http://www.treehugger.com/files/2006/07/converting_dies.php
VE2	TOTALS	312.00			·		\$0	\$4,320	

APPENDIX D.2 Energy

Energy

2020 BAU Projection Reduction Potential by 2020 367,724 MT CO2e 13,540 MT CO2e/year

	Reduction Pote	ential by 2020	13,540	MT CO2e/year				
EC1	Use City Codes, Ordinances & Permitting Total annual reduction potential by 2020 Average annual cost thorugh 2020 Average cost per MT reduced	778 778	B MT CO2e 3 (assume first costs amortized over 15 yea					
	Action	CO2e impact (MT/year)	Comments; Supporting Assumptions & Methodology	Background and Data Sources	Start Year	First Cost to City	Avg. Annual Ongoing Cost to City	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
EC1-1	Continue to implement and improve the City's existing Green Building Ordinance for commercial buildings, according to the California Green Building Standards Code. Include new requirements for shade trees, cool roofs and landscape lighting.	308	Assume 25% above Title 24 code	City of Pleasanton data on annual new construction	2011	\$25,000	\$1,800	EECS includes assumption of \$50,000 for updating the green building ordinance. Split between commercial and residential; Estimate 1% of annual staff time for program oversight - See EC2-1; Pleasanton EECS (March 5, 2010), ARRA funding
EC1-2	Implement the 2006 residential Green Building Ordinance requiring new and significantly remodeled residential buildings to incorporate measures from Build It Green (BIG) green building guidelines. Continue to implement and update according to the California Green Building Standards Code, and include requirements for shade trees and cool roofs.	68	Assume 25% above Title 24 code	City of Pleasanton data on annual new construction	2006	\$25,000	\$1,800	EECS inlcudes assumption of \$50,000 for updating the green building ordinance. Split between commercial and residential; Estimate 1% of annual staff time for program oversight - See EC2-1; Pleasanton EECS (March 5, 2010), ARRA funding
EC1-3	Modify municipal code to reduce heat island effects in the City by requiring light-colored paving material for roads and parking areas, as well as parking lot shade trees.	402	Assume 3-6% of peak load savings from reducing heat island effects	Lawrence Berkeley National Lab data on peak load factors	2012	\$2,250	\$0	Estimate 25 hrs initial staff time for this measures, apportioned from total staff time needed to revise municipal code for approximately 20 measures (500 hrs); Fully burdened City staff rate = \$90 per hour; 1 FTE = \$180,000 per year Based on correspondance with Janice Stern of City of Pleasanton;
EC1	TOTALS	778.0		<u>I</u>		\$52,250	\$3,600	
EC2	Leverage Outside Programs to Increase Total annual reduction potential by 2020 Average annual cost thorugh 2020 Average cost per MT reduced	6,926 \$10,500	6 MT CO2e 0 (assume first costs amortized over 15 yea	rs: 2005 -2020)			Avg. Annual	Supporting Comments, Assumptions &
	Action	CO2e impact	Comments;	Packground and Data Sources			Ongoing Cost	Methodology;
EC2-1	Recruit a Manager of Energy and Sustainability to oversee implementation of a community-wide Climate Action Plan, ensure compliance with reporting requirements, and coordinate outreach activities with the public and other key stakeholders.	(MT/year)	Supporting Assumptions & Methodology	Background and Data Sources	2010	\$0	\$1,800	Data & Funding Source(s); Full time Manager of Energy and Sustainability (hired in July 2010) manages all Energy measures, with volunteer assistance; Assume 75% of time spent on PE measures, and 25% on Energy as follows (\$45,000); \$21,600 (10%) on EC Measures (12); \$9,000 (5%) on EG Measures (5); \$14,400 (10%) on ER Measures (8); Fully burdened City staff rate = \$90 per hour; 1 FTE = \$180,000 per year

	Action	CO2e impact (MT/year)	Comments; Supporting Assumptions & Methodology	Background and Data Sources	Start Year	First Cost to	Avg. Annual Ongoing Cost to City	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
EC2-2	PG&E Partnership Program - Implement a multi- year integrated resource strategy that incorporates PG&E's Core, Third Party, Local Government Partnership, Demand Response, Clean Air Transportation, and Distributed Generation, and other pertinent programs.	1,668	Based on PG&E energy efficiency program goals for 2010-2012, pro-rated to City of Pleasanton based on population	CPUC proceedings. http://docs.cpuc.ca.gov/PUBLISHE D/AGENDA_DECISION/107378.ht m#P443_56761	2011	\$0	\$1,800	Estimate 1% of annual staff time for program oversight - See EC2-1; Pleasanton EECS (March 5, 2010), ARRA funding
EC2-3	Provide funding for StopWaste's Green Packages Program - a set of verifiable standards and specifications for retrofit projects. Local participation may include an analysis of local housing stock to target high-impact areas, production of outreach materials to help property owners understand retrofit options, and bundling of incentives and benefits from existing programs (rebates, tax credits, etc). The program also provides training, verification, and progress tracking.	4,246	Assume 10 percent of homes participate and reduce electricity use by 25% and natural gas use by 40%	BKi analysis for Stopwaste.org	2010	\$22,500	\$1,800	Estimate 1% of annual staff time for program oversight - See EC2-1; Pleasanton EECS (March 5, 2010), ARRA funding
EC2-4	Support the Energy Upgrade California Program to manage a large-scale residential retrofit program. This program would target 15 to 30 year-old residential subdivisions with large numbers of similar houses that are good candidates for energy efficiency retrofits.	1,013	Assume 600 homes participate in this program.	City of Pleasanton data on homes built more than 15 years ago.	2011	\$0	\$1,800	Estimate 1% of annual staff time for program oversight - See EC2-1; Pleasanton EECS (March 5, 2010), ARRA funding
EC2-5	Participate in Energy Upgrade California. This program, funded in part by grants from the CEC and by California utility customers and administered by utility companies under the auspices of the California PUC, currently offers energy efficiency audits and rebates for home energy upgrades. In the future, the program will also cover commercial buildings.	combined with	EC2-3		2011	\$0	\$1,800	Estimate 1% of annual staff time for program oversight - See EC2-1;
EC2-6	Outreach & education for demand response: work with PG&E to develop targeted outreach to commercial/industrial customers.	NA					\$0	Included in Public Engagement
EC2	TOTALS	6926.4		•		\$22,500	\$9,000	
EC3	Establish & Promote Financing & Financ Total annual reduction potential by 2020 Average annual cost thorugh 2020 Average cost per MT reduced	218 \$1,800	Programs to Support Energy Efficien MT CO2e (assume first costs amortized over 15 year					
	Action	CO2e impact (MT/year)	Comments; Supporting Assumptions & Methodology	Background and Data Sources	Start Year	First Cost to	Avg. Annual Ongoing Cost to City	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
EC3-1	Assess feasibility of establishing a revolving loan fund for home performance audits and system upgrades.				2013	\$0	\$1,800	Estimate 1% of annual staff time for program oversight - See EC2-1;
EC3-2	Promote and increase awareness of available rebates and tax credits (e.g. Federal tax credits) for energy efficiency upgrades.	218	Assume 5% of homes decide to act, and each home achieves 10% energy savings	Based on scaling down Bki estimate for StopWaste.org	2011	N/A	\$0	Included in Public Engagement
EC3	TOTALS	218.5				\$0	\$1,800	

EC4	Develop Programs to Increase Energy Ef							
	Total annual reduction potential by 2020	,	MT CO2e					
	Average annual cost thorugh 2020	\$23,733	(assume first costs amortized over 15 years	s: 2005 -2020)				
	Average cost per MT reduced	\$13.35						
	Action	CO2e impact (MT/year)	Comments; Supporting Assumptions & Methodology	Background and Data Sources	Start Year		Avg. Annual Ongoing Cost to City	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
EC4-1	Establish a Committee on Energy and the Environment to track and evaluate trends in energy demand, energy efficiency, and sustainability, and to make appropriate recommendations to City staff and City Council.				2009	NA	NA	
EC4-2	Implement a voluntary program that promotes energy and water-efficiency upgrades of existing buildings (residential and/or commercial). Include a municipal incentive program for residential and commercial energy demand reduction, energy efficiency retrofits, and/or renewable energy projects.	1,763	Assume \$1000 for each home, and \$500 for 100 businesses and \$1000 for 50 businesses.	City of Pleasanton discussions	2011	\$250,000	\$1,800	Estimate 1% of annual staff time for program oversight - See EC2-1;
EC4-3	Implement a city-wide tree planting program, with a focus on shade trees.	15	Assume 500 trees planted per year		2015	\$25,000	\$1,800	Assume \$50 spent per tree, in materials; Estimate 1% of annual staff time for program oversight - See EC2-1;
EC4-4	Promote use of Solartube, skylights and other daylighting systems	NA			2011	\$0	\$1,800	Estimate 1% of annual staff time for program oversight - See EC2-1;
EC4-5	Consider Home Energy Ratings System score and fostering recognition of buildings that complete a prescriptive package of actions.	NA			2012	\$0	\$1,800	Estimate 1% of annual staff time for program oversight - See EC2-1;
EC4	TOTALS	1777.9				\$275,000	\$5,400	
EG1	Promote Green Building & Energy Efficie	ent Developm	ent for Government Operations and C	City Infrastructure				
	Total annual reduction potential by 2020		MT CO2e					
	Average annual cost thorugh 2020	•	Net negative (Approximate 6 yr payback)					
	Average cost per MT reduced		Net negative					
	3,						Avg. Annual	Supporting Comments, Assumptions &
	Action	` ,	Supporting Assumptions & Methodology	Background and Data Sources	Year	City	Ongoing Cost to City	Methodology; Data & Funding Source(s);
EG1-1	Eliminate energy demand, where feasible. Perform energy efficiency upgrades for municipal buildings, including lighting and HVAC retrofits. Assess opportunities for weatherization and insulation. Install more efficient heating, cooling, computer, and lighting systems in City infrastructure whenever practical and/or replacement systems are needed.	391	Based on upgrading the lighting at the library and HVAC at the senior center.	Email from City of Pleasanton	2011	\$1,000,000	-\$167,500	Assume 5 hours additional weekly staff time; included in EC2-1 costs Email from City of Pleasanton
EG1-2	Eliminate illuminated street signs, where feasible. Replace all fluorescent bulbs in illuminated street name signs with more energy efficient systems [e.g. LEDs].	18	Use number of illuminated street signs and wattage from Pleasanton EECS.	Pleasanton EECS (March 5, 2010), ARRA funding	2011		-\$6,021	Use first cost estimate from Pleasanton EECS (March 5, 2010), ARRA funding; assume 40 hours total staff time - inlcuded in EC2-1 costs
EG1-3	Eliminate street lights, where feasible. For new streetlights, and for replacing existing sodium vapor street lights, use more energy efficient systems [e.g. LEDs].	229	Focus on retrofiting the HPS street lights: 184 @50 watts; 4586 @70; 558 @100; 1209 @150; and 148 @200; 38 @250; and 10 @400.	City of Pleasanton	2011	\$1,680,000	-\$134,800	Cost estimates from Omega Pacific Electric Supply; assume 120 hours total staff time - inlcuded in EC2-1 costs Pleasanton EECS (March 5, 2010), ARRA funding

							Avg. Annual	Supporting Comments, Assumptions &
	Action	CO2e impact (MT/year)	Comments; Supporting Assumptions & Methodology	Background and Data Sources	Start Year		Ongoing Cost to City	Methodology; Data & Funding Source(s);
EG1-4	Assess opportunities to eliminate energy demand and improve energy efficiency of municipal water/sewer system equipment (e.g. variable frequency drives (VFD) on well motors). The City has an ongoing motor and pump replacement program to properly maintain this infrastructure.	NA			2011	\$0	\$9,000	See EC2-1 - this measure includes staff cost for all EG measures (5% of annual staff salary)
EG1-5	Assist area schools with energy audits and green building checklists to evaluate and improve the energy efficiency of school facilities.	555	Assume 15% electric savings and 25% natural gas savings	Square footage based on California Commercial End Use Survey	2011	\$0	-\$223,874	Costs savings based on energy savings; assume 200 hours total staff time
EG1	TOTALS	1193.8		•	•	\$3,080,000	-\$523,195	
ER1	Implement Local Ordinances and Permit Total annual reduction potential by 2020 Average annual cost thorugh 2020 Average cost per MT reduced	882 \$5,400	MT CO2e (assume first costs amortized over 15 year	rs: 2005 -2020)				
	Action	CO2e impact (MT/year)	Comments; Supporting Assumptions & Methodology	Background and Data Sources	Start Year		Avg. Annual Ongoing Cost to City	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
ER1-1	Adopt local zoning ordinances that encourage residential renewable energy installations (e.g., wind turbines).	123	Assume 50 new wind energy systems		2013	•	\$1,800	Estimate 1% of annual staff time for program oversight - See EC2-1;
ER1-2	Expedite green permits and include outreach materials in all permit applications. "Green" permits include solar and renewable energy permits, and new construction/renovations according to "green building" guidelines.	759	Assume 100 new residential participants and 100 new commercial participants		2011	Staff time	\$1,800	Estimate 1% of annual staff time for program oversight - See EC2-1;
ER1-3	Consider Community Choice Aggregation to increase the proportion of clean, renewable resources in the electric mix used by City of Pleasanton.	NA			2013	\$0	\$1,800	Estimate 1% of annual staff time for program oversight - See EC2-1;
ER1	TOTALS	881.9				\$0	\$5,400	
ER2	Develop Programs to Promote On-Site R Total annual reduction potential by 2020 Average annual cost thorugh 2020 Average cost per MT reduced	1,764 \$35,600	MT CO2e (assume first costs amortized over 15 year	rs: 2005 -2020)			Avg. Annual	Supporting Comments, Assumptions &
	Action	(MT/year)	Comments; Supporting Assumptions & Methodology	Background and Data Sources	Year	First Cost to City	Ongoing Cost to City	Methodology; Data & Funding Source(s);
ER2-1	Evaluate existing installed renewable energy capacity in community and set future community goal.	NA			2012	\$0	\$1,800	Estimate 1% of annual staff time for program oversight - See EC2-1;
ER2-2	Solar Cities Program (Solar City Program)- Since 2008, Pleasanton has participated in a customer assistance program designed to facilitate the purchase and installation of photovoltaic and other energy efficient technologies for residential, commercial, and municipal facilities. Outreach activities are currently being planned to enhance the existing program. Increase promotion (rebates, education and	882	Assume 100 new residential participants and 50 commercial; Case studies, articles, guests on local radio, participate in community events and work with PG&E on bill inserts;		2008		\$1,800 \$1,800	Estimate 1% of annual staff time for program oversight - See EC2-1; Pleasanton EECS (March 5, 2010), ARRA funding Estimate 1% of annual staff time for
ENZ-3	outreach, demonstration projects and or other means) of distributed generation, especially PV, solar thermal, solar hot water, and solar cooling. Also consider including bloom box or other fuel cell technologies.				2013	φυ	φ1,000	program oversight - See EC2-1;

	Action	CO2e impact (MT/year)	Comments; Supporting Assumptions & Methodology	Background and Data Sources	Start Year	First Cost to	Avg. Annual Ongoing Cost to City	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
ER2-4	Form a Pleasanton solar cooperative to purchase solar panels in bulk and leverage economies of scale in installation costs.	882	Assume 100 residential participants and 50 commercial participants		2013	N/A	\$1,800	Estimate 1% of annual staff time for program oversight - See EC2-1;
ER2-5	Consider installing neighborhood solar grids (use parking lots) for solar EV charging stations.	NA			2013		\$1,800	Estimate 1% of annual staff time for program oversight - See EC2-1;
ER2	TOTALS	1763.8				\$35,000	\$9,000	
		\$0 NA CO2e impact	Comments;			First Cost to	Avg. Annual Ongoing Cost	Supporting Comments, Assumptions & Methodology;
ER3-1	Action Evaluate existing installed renewable energy capacity for municipal operations and set future installed goal.	(MT/year) NA	Supporting Assumptions & Methodology	Background and Data Sources	Year 2012	\$0	\$0	Data & Funding Source(s); Included in Public Engagement
ER3-2	Evaluate the feasibility of installing solar (PV) panels or vertical wind turbines at City-owned facilities.	NA			2009	\$0	\$0	Estimate negligible staff time for program oversight - See EC2-1;
ER3-3	Investigate feasibility of purchasing Green Power for municipal operations.	NA			2012	\$0	\$0	Estimate negligible staff time for program oversight - See EC2-1;
ER3	TOTALS	0.0		•		\$0	\$0	•

Energy D.2-5

APPENDIX D.3Solid Waste Minimization

Establish Pleasanton as a Zero Waste Community 2020 BAU Projection

43,521 MT CO2e

	Reduction Potential by 2020 29,605 MT CO2e/year										
SW1	Increase recycling, organics diversion Total annual reduction potential by 2020 Average annual cost through 2020 Average cost per MT reduced	0	reduction associated with municipal or (included in SW2) (included in SW2)	perations.							
		CO2e impact (MT/year)	Comments; Supporting Assumptions & Methodology	Background and Data Sources	Start Year	First Cost to City (\$)	Avg. Annual Ongoing Cost to City	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);			
SW1-1	Adopt a City goal of Zero Waste (defined as 90% diversion) for government operations by 2020.	0	Utilize model language to draft and pass Zero Waste resolution and goal for City Of Pleasanton.	Zero Waste International Alliance standards for Zero Waste Communities. http://zwia.org/joomla/index.php?option=com_content&view=article&id=10&Itemid=8 SF Environment Zero Waste Resolution http://www.sfbos.org/ftp/uploadedfiles/bdsupvrs/resolutions02/r0679-02.pdf	2011	\$0	\$0	See SW2-1; Because the majority of emissions reductions will be for private sector businesses and residents, costs are attributed in SW2-1 below. City responsibility, utilizing existing staff			
SW1-2	Develop strategy and implementation plan to achieve Zero Waste by 2020	0	Hire consultants to write Zero Waste implementation and strategy plan. Asses progress and update plan at 5 year intervals.	Based on average of fees for Zero Waste Plans for the Cities for Alameda, Mountain View, and Oceanside, CA.	2011	\$0	\$0	See SW2-2; Because the majority of emissions reductions will be for private sector businesses and residents, costs are attributed in Sw2-2 below. City responsibility, staff to project the cost per taxpayer to draft and implement the plan.			
SW1-3	Adopt an Environmentally Preferable Purchasing Policy.	0.0	An Environmentally Preferrable Purchasing policy has been drafted for the City of Pleasanton, using existing staff resources and is expected to be completed and implementation begun in 2011. The draft plan was created based on resources from StopWaste.org	Draft Pleasanton EPP ordinance, conversation and data from Laura Ryan, March 2011. StopWaste.org EPP resources http://stopwaste.org/home/index.asp? page=439	2011	\$0	\$0	Implementation of the EPP plan can be incorporated in to job duties for existing staff members.			
SW1-4	Launch municipal compost and/or recycling collection sites for City-owned facilities: one at the Operations Service Center, two at City Hall, and one at the Senior Center.	0.0	This action is currently in progress with the city. In order to calculate actual costs, more information is needed and will depend upon several factors, such as the amount of material that will be processed, the equipment needed, any infrastructure or construction improvements needed.		2011	\$0	\$0				
SW1	TOTALS	0.0				\$0	\$0				

SW2	Increase recycling, organics diversio	n, and waste	reduction associated with the entire co	mmunity.				
	Total annual reduction potential by 2020 Average annual cost thorugh 2020 Average cost per MT reduced	\$97,000	MT CO2e (assume first costs amortized over 15 years: 2	2005 -2020)				
	Action	CO2e impact (MT/year)	Assumptions, Methodology, and Calculations	Background and Data Sources	Start Year	First Cost to City (\$)	Avg. Annual Ongoing Cost to City	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
SW2-1	Adopt a City resolution to achieve zero waste (defined as 90% diversion) citywide by 2025.	0	The upfront costs for drafting the Zero Waste goal are included in SW1-1. The Zero Waste goal will address all sectors including municipal operations and the private sector so no additional costs will be incurred to implement SW2-1.	Zero Waste International Alliance standards for Zero Waste Communities. http://zwia.org/joomla/index.php?option=com_content&view=article&id=10&Itemid=8 SF Environment Zero Waste Resolution http://www.sfbos.org/ftp/uploadedfiles/bdsupvrs/resolutions02/r0679-02.pdf		\$0	\$0	Requires existing staff time to write ordinance. Ongoing cost = Staff time; see SW2-2 One Resolution to be written which will include both Municipal and Community goals.
SW2-2	Develop community zero waste plan - 75% diversion by 2015; 85% diversion by 2020; 90% by 2025; that includes strategies and implementation timeline for improving diversion and reducing waste generation.		The upfront costs for drafting the Zero Waste Plan and implementation strategy are included in SW1-2. The Zero Waste Plan will address all sectors including municipal operations and the private sector so no additional costs will be incurred to implement SW2-2. The plan should be revisited at 5 year increments to ensure that goals are being met and to reevaluate measures.		2012	\$75,000	\$90,000	Fisrt cost based on an average of fees charged for Zero Waste plans for various California jurisdictions, including Alameda, Mountain View, and Oceanside, CA. Actual costs will vary based upon the amount of detail, analysis, and modeling needed or required by the City. The 2008 StopWaste.org Waste Characterization study provides information that should keep costs low for Pleasanton. One Zero Waste Plan to be written which will include both Municipal and Community goals. Implementation (all measures under this strategy) by 1/2 FTE employee = \$90,000/yr (Zero Waste Coordinator)
SW2-3	Residential Curbside Recycling Program – In 2009, new residential curbside recycling program replaced the blue bag program with a separate collection cart for recyclable materials. Expand residential recycling program to include the collection and processing of more materials including single use plastics.		Ongoing since 2009		2009	\$0	\$0	Staff time; see SW2-2
SW2-4	Partner with the PGS to expand commercial recycling program to include the collection and processing of more materials; launch commercial organics program.	0	Infrastructure investments needed for improving PGS processing and collection programs will be incurred by the hauler. Costs for improving the program can be incorporated into the rate review and setting process, and can them be spread overtime and account holder base.	Note: Commercial recycling will be mandatory by 2012.	2011	\$0	\$0	PGS, hauling contract & rates
SW2-5	Expand residential yard and food waste collection program to multifamily residences, a service provided to single family residents since 2006.	0	Infrastructure investments needed for improving PGS processing and collection programs will be incurred by the hauler. Costs for improving the program can be incorporated into the rate review and setting process, and can them be spread overtime and account holder base.		2014	\$0	\$0	PGS, hauling contract & rates
SW2-6	Implement and enforce Construction and Demolition debris recycling ordinance.		The ordinance has been in effect since 2009.		2009	\$0	\$0	Existing staff resources can be utilized to implement and enforce the C&D ordinance and no additional cost need to be incurred.

	Action	CO2e impact (MT/year)	Assumptions, Methodology, and Calculations	Background and Data Sources	Start Year	First Cost to City (\$)	Avg. Annual Ongoing Cost to City	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
SW2-7	Launch outreach campaign to increase participation in residential recycling and composting programs and to promote waste reduction.	0			2012	\$0	\$2,000	Marketing materials; Staff time; see SW2-2
SW2-8	Utilize resources available through StopWaste.org to promote backyard composting, grasscycling, and low maintenance landscaping.	0	Existing resources from StopWaste.org can be utilized to help existing City staff and promote these programs without incurring additional costs.	StopWaste.org backyard composting and landscaping resources for residents http://stopwaste.org/home/index.asp? page=441	on- going	\$0	\$0	Staff time; see SW2-2
SW2-9	Expand commercial recycling program to include the collection and processing of more materials. Launch commercial organics program.	0	Infrastructure investments needed for improving PGS processing and collection programs will be incurred by the hauler. Costs for improving the program can be incorporated into the rate review and setting process, and can them be spread overtime and account holder base.		2011	\$0	\$0	Staff time; see SW2-2 Potential funding: PGS, hauling contracts and rates
SW2-10	Utilize resources avaialbe through Stopwaste.org to promote outreach and education to businesses to use less packaging, and more durable, local, and low-impact goods, and resusable shipping containers.	0	Existing resources from StopWaste.org can be utilized to help existing City staff and promote these programs without incurring additional costs.	StopWaste.org business partnership resources http://stopwaste.org/home/index.asp? page=9	2012	\$0	\$0	Staff time; see SW2-2
SW2-11	Establish municipal ordinance requiring large and special events producers to plan and divert waste from landfill.	0	Utilize existing resources to draft and pass an ordinance that will require special event producers to submit a Waste Management Plan and divert material from landfill in order to issue an event permit. Existing staff resources in permitting can be utilized as well as 1-FTE employee that will implement CAP.	San Francisco special event recycling ordinance http://www.sfenvironment.org/our_pro grams/interests.html?ssi=3&ti=5ⅈ=1 91	2011	\$0	\$0	Staff time; see SW2-2
SW2-12	For new and remodeled commercial and multifamily buildings, require adequate space and logistics for handling of recyclable and compostable materials.	0	Utilize resources from StopWaste.org to draft a Green Building Ordinance.	Model Green Building Ordinance from StopWaste.org http://www.stopwaste.org/docs/final_model_civic_gbo.doc	2011	\$0	\$0	Staff time; see SW2-2
SW2-13	Establish a battery recycling program with various collection centers.				Done	\$0	\$0	
SW2-14	Consider a Landfill Ban or Mandatory Recycling and Composting if zero waste goals are not on track.	0	Utilize model language to draft Landfill Ban or Mandatory Recycling and Composting Ordinance. The ordinance will include both City Government and Private sectors so no further costs will be incurred. Additionally, the 1-FTE estimated in SW1-5 will be spread across all SW actions and additional costs incurred.	Based on the experience of other jurisdiction, it takes 1FTE employee to implement and enforce. Mandatory recycling ordinance (source Alameda Zero Waste Plan Appendix B, September 2010) 2. Enforcement would be part of duties for 1 FTE staff member charged with implementing CAP.	2015	\$0	\$0	Staff time; see SW2-2
SW2-15	Support state policies and implement local policy for extended producer responsibility.	0	Utilize existing staff resources, or portion of 1FTE employee hired for implementing CAP to track and support EPR legislation at regional and statewide.		on- going	\$0	\$0	Staff time; see SW2-2
SW2-16	Outreach and education: included in Public Engagement	0				\$0	\$0	Included in Public Engagement
SW2	TOTALS	29,605				\$75,000	\$92,000	

APPENDIX D.4Water and Wastewater

Water and Wastewater

2020 BAU Projection 38,489 MT CO2e Reduction Potential by 2020 152 MT CO2e/year

Conserve Community Water through Building and Landscape Design & Improvements

Total annual reduction potential by 2020

110 MT CO2e

Average annual cost thorugh 2020 \$180,600 (assume first costs amortized over 15 years: 2005 -2020)

Average cost per MT reduced \$1.184

	Average cost per MT reduced	\$1,184						
	Action	CO2e impact (MT/year)	Comments; Supporting Assumptions & Methodology	Background and Data Sources	Start Year	City	Ongoing Cost to City	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
WA1-1	Hire a Water Conservation Coordinator to administer current and new conservation activities, develop water use policy, set water savings targets concurrent with CA Senate Bill x7-7, and manage outreach activities.	0			2009	\$0	\$180,000	Requires staff time to write ordinance. Operational staff time = 1 FTE City: Annual Ongoing cost \$180,000 for one fulltime equivalent Allocated across all water measures
WA1-2	Expand Commercial Irrigation Rebate Program. Enhance rebate incentive structure to increase and further provide informational materials on water-conserving gardening practices. Provide large landscape audit support services program for top tier water customers.	0			2013	\$0	See WA1-1	Zone 7 would run this, with assistance from the water conservation coordinator. See WA1-1.
	Implement Free Indoor Device Program to provide City water customers with indoor water conservation devices.	47	Assume a 20% reduction of indoor residential water use emissions. Assume a 50% participation rate.	Pleasanton General Plan, Section 8-11, Table 8-1. CAPCOA (2010), pg. 347 to 353.	2013	\$5,000	See WA1-1	Requires up-front cost to purchase equipment. Requires staff time to write ordinance (from existing resources). See WA1-1.
	Implement a landscape ordinance requiring new commercial and residential projects to meet prescribed landscape water budgets and ensure that new construction uses the latest irrigation technology, and meet AB 1881 requirements.	15	Assume a 6.1% reduction of commercial/industrial irrigation water use emissions.	CAPCOA (2010), pg. 372. Pleasanton General Plan, Section 8-11, Table 8-1.	2012	\$0	See WA1-1	Requires staff time to write ordinance (from existing resources). See WA1-1.
WA1-5	Install/expand installation of smart water meters	5	Assume additional smart meter installation in 20% of Pleasanton households. Assume a 5% decrease in water use emissions from smart meter installation.	Pleasanton General Plan, Section 8-11, Table 8-1.	2011	\$4,000	See WA1-1	Requires 80 hrs staff time (\$50/hr) to get program started = \$4,000 first cost; Operational staff time = 0.1 FTE (covered by water conservation coordinator).
WA1-6	Restrict the use of utility-provided water for cleaning vehicles and outdoor surfaces.				2013	\$0	See WA1-1	See WA1-1
	Restrict landscape watering; encourage xeriscaping and drought-resistant planting over lawns.	24	Assume 10% reduction in landscape watering.	Pleasanton General Plan, Section 8-11, Table 8-1.		\$0	See WA1-1	Will apply for grant funding from Zone 7 for support. See WA1-1
	Provide incentives for replacing lawn areas at business parks; promote more trees and xeriscaping.	20	Assume 20,000 sq. ft.reduced.	CAPCOA (2010), pg. 376-378 CDWR Model Water Efficient Landscape Ordinance (2009): Appendix A, pg. 20.	2013	\$0	See WA1-1	Education and training provided from existing funds and staff time. See WA1-1.
WA1	TOTALS	110				\$9,000	\$180,000	

WA2	Conserve Water Used by Municipal Ope		ugh Building and Landscape Design &	Improvements				
	Total annual reduction potential by 2020		MT CO2e					
	Average annual cost thorugh 2020		(included in WA1 cost))					
	Average cost per MT reduced Action	\$1,184 CO2e impact (MT/year)	Comments; Supporting Assumptions & Methodology		Start Year	First Cost to City	Ongoing Cost	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
:	City to install "smart" water-efficient irrigation systems and devices for City parks and landscaping, such as soil moisture-based irrigation controls and use water-efficient irrigation methods.	0	Assume 200 sq. ft. reduced. Laura Ryan: "In 1998 the City began installing weather-based irrigation controls. They were installed in all City parks by 2005 (385 turf acres) with the exception of Bernal Community park, which was done after 2005 and covers 3 turf acres. So as of today, all 42 City parks have these controls.		2012	\$0		Regarding City-owned landscaped areas 80% of medians have weather-based irrigation controls (75 acres), and 50% of municipal building landscape has them (from the hip estimate is 5 acres)". See WA1-1. Laura Ryan, City of Pleasanton; CAPCOA
	Require the installation of water conservation devices in new construction and additions (public facilities)	0	Assume a 25% increase in public facility square footage.	1. CAPCOA (2010), pg. 347. 2. Pleasanton General Plan, Section 8-11, Table 8-1.	2012	0		Assuming 5 new buildings to be constructed, and assuming \$100 per conservation device + \$100 labor intallation charge per device = \$500 See WA1-1. Cost of conservation device from http://www.consumerreports.org/cro/appli ances/heating-cooling-and-air/water-heaters/tankless-water-heaters/overview/tankless-water-heaters/overview/tankless-water-heaters/overview/tankless-water-heaters/overview/tankless-water-heaters-ov-htm
WA2	TOTALS	0			ı	\$0	\$0	AV HIM
WA3	Increase or Establish use of Reclaimed/	Grev Water	Systems					
117.0	Total annual reduction potential by 2020		MT CO2e					
	Average annual cost thorugh 2020		(included in WA1 cost))					
	Average cost per MT reduced	\$1,184						
	Action	CO2e impact (MT/year)	Comments; Supporting Assumptions & Methodology	Background and Data Sources	Start Year	First Cost to City	Ongoing Cost	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
	Investigate the feasibility of using stormwater runoff, if all water quality measures are in place, for irrigation and groundwater recharge.				2013	\$0		Responsibility of water Conservation Coordinator. See WA1-1
WA3-2	Utilize reclaimed wastewater for productive use (need to design program)	42	Assume a 10% participation rate. A 40% reduction in emissions (for Northern California),	1. CAPCOA (2010), pg. 334.	2014	\$0		Responsibility of water Conservation Coordinator. See WA1-1
	(would mean 878*.4*.1 = 35 MT					
	Incentives for water recycling - e.g. tax credits		would mean 878*.4*.1 = 35 MT		2013	\$0		Responsibility of water Conservation Coordinator. See WA1-1
WA3-3 WA3-4			would mean 878*.4*.1 = 35 MT		2013	\$0 \$0	See WA1-1	Coordinator.



APPENDIX D.5Community Engagement

Community Engagement

Reduction Potential by 2020

41,730 MT CO2e/year

PE1	,								
	Total annual reduction potential by 2020	,	MT CO2e	05. 0000)					
	Average annual cost through 2020 Average cost per MT reduced		0 (assume first costs amortized over 15 years: 20	05 -2020)					
	Action	CO2e impact (MT/year)	Comments; Supporting Assumptions & Methodology	Background and Data Sources	Start Year	First Cost to City	Avg. Annual Ongoing Cost to City	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);	
PE1-1	Develop a comprehensive public/private education and empowerment program that helps residents, businesses, and visitors take action to reduce their personal carbon footprint.	Behavioral change component quantified as part of PE1-3	The Environmental Education and Empowerment Program includes all of the measures listed below. Methodology: Report on achievable carbon emissions reductions from voluntary household actions: Household Actions Can Provide a Behavioral Wedge to Rapidly Reduce US Carbon Emissions; Proceedings of the National Academy of Sciences of the United States of America, Nov 3, 2009, by Thomas Dietza, Gerald T. Gardnerb, Jonathan Gilliganc, Paul C. Sternd,1, and Michael P. Vandenberghe; Study develops behaviorally realistic estimates of how well-designed policies can reduce US household greenhouse gas emissions by more than 20%, equivalent to more than 7% of total US emissions. Results of 17 different behavior change predictions were adjusted for Pleasanton (11% reduction in household emissions) using the following conservative assumptions: • Public engagement & education affects only residents of Pleasanton • Assume no impact on commercial vehicle trips, or on non-home-based (NHB) trips • Adjustment made to account for higher CA residential energy use efficiency (44% less energy use per capita than US average)	Additional sources: • http://www.pnas.org/ • Redwood City Community Climate Action Plan Goal Matrix,www.redwoodcity.org//Community% 20Climate%20Action%20Plan%20Goal%20 Matrix.pdf; • Sec 8 - Transportation-final 082207, www.deq.utah.gov//BRAC_Report_Sec_8- Transportation-Land-Use.pdf; • Appendix B: Greenhouse Gas Emissions Reductions Analysis Calculations, www.cityofsancarlos.org/civica/filebank/blob dload.asp; • York Green Neighbourhood Challenge, www.sei-international.org//SEI-Green- NeighbourhoodChallenge-Project_report.pdf	2011	\$0	See PE1-3	See PE1-3	
PE1-2	Update the Pleasanton Green Guide annually - a one stop green resource for reducing personal carbon footprints and living more sustainably. Distribute at outreach events, online, and in public offices; incorporate or promote the actions listed below where possible.	Behavioral change component quantified as part of PE1-3	Convert the "Greenscene" website after the CAP's adoption into a stand-alone resource center or portal that would serve as the City and community's hub for all things green. The site would contain the following sections: 1) on-going implementation of the Climate Action Plan; 2) information about local and regional green jobs, training, and trends; 3) "Green Energy" about alternative energy; 4) a "Green Ride" section as described in VE1-7 and TR1-8; 5) a "Green Building" section with resources for new and existing buildings; 6) a "Greenscapes" section that addresses public and private landscapes; and 7) "Blue-Green" about water; and 8) "Greens" about food.	www.greenmartinez.org; www.fes.uwaterloo.ca/research/climateconference/; Berkeley Institute of the Environment, University of California, Berkeley bie.berkeley.edu; California Energy Commission www.energy.ca.gov;	2011	\$6,000	See PE1-3	First cost for for consultant for develop and organize the site. The new website would be designed and hosted on the City's existing www.pleasantongreenscene.org. Manager of Energy and Sustainability responsible for uploading files and maintaining the site.	

	Action	CO2e impact	Comments; Supporting Assumptions & Methodology		Start Year	First Cost to City	Avg. Annual Ongoing Cost to City	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
PE1-3	In conjunction with the www.PleasantonGreenScene.org website, develop a citywide outreach program that engages, educates, and exchanges information on implementing the measures in the Climate Action Plan and related General Plan policies. See PE3-1		The City will lead the development of a formal, ongoing GreenGuide program in partnership with the Pleasanton Unified School District, representatives	 ClimatePlan <chanell@climateplanca.org>;</chanell@climateplanca.org> www.nrc- cnrc.gc.ca/obj/irc/doc/pubs/nrcc48341/nrcc48341.pdf; www.flagstaff.az.gov/DocumentView.aspx? DID=9615; www.cityofsacramento.org/generalservices/ 	2011	\$0	\$135,000	Full time Manager of Energy and Sustainability (hired in July 2010) manages all PE measures, with volunteer assistance; Assume 75% of time spent on PE measures; 25% on Energy Measures. The Manager seeks funding to offset costs from grants and local, participating businesses. Fully burdened City staff rate = \$90 per hour; 1 FTE = \$180,000 per year
		Behavioral change component quantified as part of PE1-3				\$0	See PE1-3	See PE1-3
PE1-5	energy conservation, renewable energy systems and rebates, and backyard composting/home management of organics.	Behavioral change component quantified as part of PE1-3				\$0	See PE1-3	See PE1-3
PE1-6	and community champions on climate change and sustainability.	Non- quantifiable, but supports PE1-3				\$0	See PE1-3	See PE1-3
PE1-7		Non- quantifiable, but supports PE1-3				\$0	See PE1-3	See PE1-3
PE1-8	recognize exemplary green buildings and	Non- quantifiable, but supports PE1-3				\$0	See PE1-3	See PE1-3
PE3	TOTALS	41,730.00	l			\$6,000	\$135,000	l

PE2	Partner with schools to promote susta	inability effor	ts					
Т	otal annual reduction potential by 2020		Included in PE3					
	Average annual cost through 2020 Average cost per MT reduced		Included in PE3					
	Action	CO2e impact	Comments; Description	Background and Data Sources	Start Year	First Cost to City	Avg. Annual Ongoing Cost to City	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
PE2-1		Behavioral change component quantified as part of PE1-3	John Maria, Beseription	Buongi Suna ana Bua Gouroos	Tour	\$0	See PE1-3	See PE1-3
PE2-2	Leverage StopWaste program to assist schools with on-site waste audits to evaluate and improve current recycling practices, and outreach to promote recycling to schoolchildren.	Behavioral change component quantified as part of PE1-3				\$0	See PE1-3	See PE1-3
PE2-3	Participate in E-coaches activities to identify opportunities to leverage resources to help the schools.	Behavioral change component quantified as part of PE1-3				\$0	See PE1-3	See PE1-3
PE2-4	Develop and offer to present sustainability modules to schools and special interest youth groups.	Behavioral change component quantified as part of PE1-3				\$0	See PE1-3	See PE1-3
PE2	TOTALS	0.00			I.	\$0	\$0	
PE3	Implement Outreach Programs for Loc Total annual reduction potential by 2020 Average annual cost through 2020 Average cost per MT reduced	0.00 0.00	Included in PE3 Included in PE3					
	Action	CO2e impact (MT/year)	Comments; Description	Background and Data Sources	Start Year	First Cost to City	Avg. Annual Ongoing Cost to City	Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
PE2-3	Foster public-private partnerships, including Sustainability Circles.	Non- quantifiable, but supports PE1-3				\$0	See PE1-3	See PE1-3
PE3-2	Support Pleasanton's participation in Alameda County Green Business Program.	Behavioral change component quantified as part of PE1-3				\$0	See PE1-3	See PE1-3
PE3-3	Provide outreach and education to businesses and residents to use less packaging, and more durable, local, and low-impact goods, including re-usable shopping bags and compostable foodware.	Behavioral change component quantified as part of PE1-3				\$0	See PE1-3	See PE1-3

		CO2e impact (MT/year)	Comments; Description		First Cost to City		Supporting Comments, Assumptions & Methodology; Data & Funding Source(s);
PE3-4	Environment - an advisory committee to track and evaluate trends in energy efficiency and	Non- quantifiable, but supports PE1-3			\$0	See PE1-3	See PE1-3
PE3-5	Develop and implement financial aid programs for residential and commercial energy efficiency upgrades/retrofits (incentives or financing options).	Supports EC4- 2			\$0	See PE1-3	See PE1-3
PE3-6	Raise awareness about the City's large scale residential program to retrofit homes with energy efficiency measures (see EC4-2).	Supports EC4- 2			\$0	See PE1-3	See PE1-3
PE3-7	Pleasanton residents.	Behavioral change component quantified as part of PE1-3			\$0	See PE1-3	See PE1-3
PE3-8					\$0	See PE1-3	See PE1-3
PE3	TOTALS	0.00			\$0	\$0	





CITY COUNCIL AGENDA REPORT

August 16, 2011 Operations Services

TITLE: COMMUNITY CLIMATE ACTION PLAN REPORT DRAFT FOR COUNCIL REVIEW AND ADOPTION

SUMMARY

In July 2010, City Staff, in cooperation with the Committee on Energy and Environment (Committee) and ESA (the City's consultant), began developing a Climate Action Plan (CAP). In addition to defining our efforts to be a more sustainable community, the CAP complies with various State regulations and fulfills our obligations stemming from the Urban Habitat Settlement Agreement. As part of the CAP process, staff hosted three public workshops and numerous special sessions for local businesses with the goal of gaining information for the draft CAP and gaining community support for CAP goals. The draft document is being presented for City Council review and adoption. The Committee on Energy and Environment unanimously approved the CAP and recommended that it move forward for City Council approval. Once approved, work can commence on the required Supplemental Environmental Impact Report.

RECOMMENDATION

1. Approve the draft CAP report strategy.

FINANCIAL STATEMENT

There is no financial impact as a result of adopting the plan. Plan programs and actions with financial impact will be considered individually and as part of the City's budget process.

BACKGROUND

Two years ago the City established a goal of being the greenest City in the State. The CAP, which is a road map of how to attain that goal, is comprised of six guiding principles as follows:

- Formulate specific targets and performance measures as benchmarks in local climate action plans
- Promote citizen and stakeholder participation in administrative design and decisions for energy efficiency and sustainability
- Engage interested parties and share knowledge through sustainability networks and regional collaboration initiatives
- Establish a dedicated sustainability office with appropriate funding
- Coordinate sustainability and energy programs with traditional services and economic development functions
- Lead by example increase sustainability initiatives by first practicing sustainability within local government operations and activities

Adherence to the guidelines will require cooperation with residents, business partners such as PG&E and implementation and coordination of City programs such as its Green Building Ordinance.

INVENTORY SUMMARY AND REDUCTION TARGETS

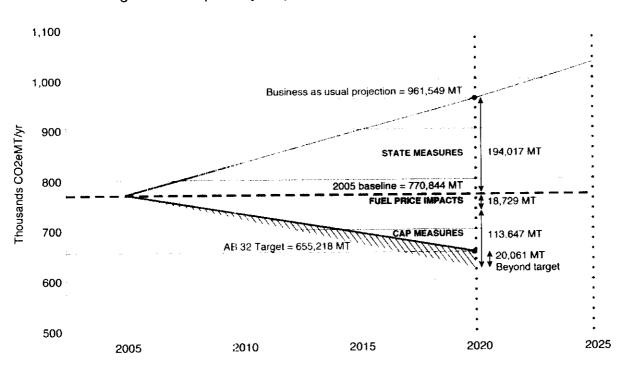
As part of the CAP, the City is adopting a community-wide emissions reduction target of 15% below its 2005 baseline by the year 2020. This is deemed by CARB, the BAAQMD, and the California Attorney General to be consistent with the state-wide AB 32 goal of reducing emissions to 1990 levels. The 15% reduction target is in line with other CAPs developed for the County of Alameda and several Bay Area cities. It also meets a key requirement of the BAAQMD's new CEQA Guidelines that provide regulatory streamlining of future development projects.

Strategy for Reducing GHG Emissions to Meet 15% Reduction Target by 2020

Pleasanton baseline emissions (2005 inventory)	770,844
Less 15% reduction	<u>-115,626</u>
AB 32 target (for 2020)	655,218
Pleasanton inventory projection for 2020	961,549
Less projected reductions	<u>-326,393</u>
Net Emissions in 2020	635,157

The City's CAP strategy is expected to exceed the AB 32 target by 20,016 metric tons. The specific emission reduction measures (see Chapter 3 of the CAP) were developed by determining the total emission reductions needed by 2020 and identifying where realistic opportunities exist in each category.

The Following Chart Graphically Represents the Targets and Reductions of the Plan



Community engagement is a significant component of this plan. During public workshops and other outreach events, participants expressed that they favored voluntary measures and incentive programs (motivate and educate, don't regulate) over prescriptive measures. As a result, staff has already begun working collaboratively with the community and is confident that these and other efforts can be effective in achieving our goals.

Discussion

The climate action plan divides reduction measures into five distinct areas with appropriate strategies included as needed.

Reductions from:	MT CO2e	Relative Contribution
Land Use and Transportation measures	28,646	25%
Energy measures	13,540	12%
Solid Waste Minimization measures	29,605	26%
Water and Wastewater measures	152	<1%
Community Engagement	41,704	37%
Totals	113,647	100%

The total CAP measures that the City must attain in addition to reductions from State measures are 113,647 MT Co2e as displayed in the chart above. Community engagement comprises 37% of the planned reductions because building the foundation for personal behavior change is critical for achieving all of the goals. The second most effective strategy is a "ZERO" waste goal for our community which would achieve 26% of the planned reductions. These two measures alone account for 63% of the total reductions achieved by the CAP.

Some new businesses or developments may not be consistent with the GHG reduction requirements of the CAP due to the type of business or the type of development planned and a result the plan includes a mitigation program so as not to limit the potential of the development. The program will include potential mitigation contributions toward renewable energy, water conservation, recycled water, electric vehicle charging infrastructure, recycling programs, and outreach and education programs, as appropriate.

The CAP includes an implementation and monitoring plan to guide the process. The implementation plan is divided into short, mid, and long term goals and strategies. The monitoring plan ensures that tracking systems are in place to identify areas that are not meeting CAP goals, allowing the City to redirect efforts as necessary to stay on track. Progress toward the CAP goals will be monitored annually, and a progress report will be provided to the City Council. Additionally, an updated GHG inventory must be performed every five years to evaluate CAP progress and ensure that maximum GHG reductions are achieved and current regulatory standards are met.

It should be noted that even without the CAP, the City has been active and pursuing green practices and a summary of some of the most notable are as follows:

- Applied for grant funding for electric vehicle charging stations to be located near downtown area
- Installed 424 kW PV solar panels on municipal buildings
- Installing lighting controls and upgrades at City facilities
- Coordinating business and residential outreach efforts with PG&E
- Partnered with California Youth Energy Services to provide free green house calls and energy efficient equipment to residents
- Selected to participate in large-scale energy efficiency retrofit program, sponsored by the CEC
- Continue to provide free water-saving devices to Pleasanton residents
- Offer free irrigation audits to commercial and residential customers
- Partnered with Zone 7 to develop and implement a residential weather-based irrigation program
- Drafted an Environmentally Preferable Purchasing Policy
- Increasing outreach efforts throughout the community, including schools, business and residential sectors, and partnerships with public and private agencies.
- Continue to present sustainability lectures, green fairs, and festivals throughout the community

- Work with PUSD and "E-Coaches" to identify opportunities to reduce waste and conserve water and energy
- Support and participate in Solar Cities and energy upgrade California Programs

Staff will continue to pursue grant funding opportunities and rebates as they become available with the goal of leveraging these funds by developing programs and the infrastructure required to maximize the benefits to the community. In this economic downturn, it is becoming more difficult to find these opportunities; however, staff will continue to be aggressive in this area. As part of the annual CAP review, Staff will make funding recommendations to assure that appropriate programs are developed and implemented to achieve maximum benefits. The CAP includes a cost/benefit analysis for each of the strategies that are quantifiable. This information will be used to project current and forecast budget needs.

NEXT STEPS

If the City Council approves the draft CAP, ESA and staff will finalize the CAP and complete the Supplemental Environmental Impact Report. Staff expects that the final CAP will be presented to Council for adoption by the end of 2011.

Submitted by:

Daniel Smith

Director of Operations Services

Fiscal Review:

Emily Wagner

Director of Finance

Emily Eukgren

Approved by:

Nelson Fialho

City Manager

Attachment

Climate Action Plan, Draft was previously provided and is on file in the office of the City Clerk.