# **City of Pleasanton**

Alameda County
Transportation CommissionMeasure F Funds
Pleasanton, California

**Financial Statements and Independent Auditor's Reports** 

For the year ended June 30, 2012

## **CITY OF PLEASANTON**

# ALAMEDA COUNTY TRANSPORTATION COMMISSION - MEASURE F FUNDS FOR THE YEAR ENDED JUNE 30, 2012

## **TABLE OF CONTENTS**

	Page
Independent Auditor's Report	1
Financial Statements	
Balance Sheet	2
Statement of Revenues, Expenditures and Changes in Fund Balances	3
Notes to the Financial Statements	4
Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	9
Independent Auditor's Report on Measure F Compliance	11



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#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of City Council of the City of Pleasanton Pleasanton, California

We have audited the accompanying basic financial statements of the Alameda County Transportation Commission – Measure F Funds (Measure F Funds) of the City of Pleasanton, California (City), as of and for the year ended June 30, 2012. These financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the financial statements of the Alameda County Transportation Commission - Measure F Funds are intended to present the financial position and changes in financial position of only that portion of the City of Pleasanton, California, that is attributable to Measure F Funds. They do not purport to, and do not, present fairly the financial position of the City as of June 30, 2012 and changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Measure F Funds of the City as of June 30, 2012, and the respective changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 21, 2012, on our consideration of the City's internal control over financial reporting of the Measure F Funds and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Pleasanton, California December 21, 2012

Varrinek, Trine, Dey & Co, L.L.P.

# **BALANCE SHEET JUNE 30, 2012**

	M	Measure F  Vehicle Registration  Fees	
	Vehicle		
ASSETS		_	
Cash and investments	\$	303,952	
Receivables:			
Accounts		58,725	
Interest		257	
Total assets	\$	362,934	
LIABILITIES AND FUND BALANCE			
Liabilities:			
Accounts payable	\$	-	
Total liabilities			
Fund Balances:			
Restricted		362,934	
Total fund balances		362,934	
Total liabilities and fund balances	\$	362,934	

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED JUNE 30, 2012

	Measure F  Vehicle Registration  Fees	
REVENUES:		_
Use of money and property	\$	507
Vehicle registration fees		362,427
Total revenues		362,934
EXPENDITURES: Current: Operations Services Capital Outlay Total operating expenditures		- - -
REVENUES OVER/(UNDER) EXPENDITURES		362,934
FUND BALANCES: Beginning of year		<u>-</u>
End of year	\$	362,934

# NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2012

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Reporting Entity

All transactions of the Alameda County Transportation Commission – Measure F Funds (Measure F Funds) of the City of Pleasanton, California (City), are included as a separate special revenue fund in the basic financial statements of the City. Measure F funds are used to repair and maintain local streets and roads; improve traffic flow and bicyclist, pedestrian and driver safety; improve public transportation; and encourage green transportation options. The accompanying financial statements are for the Measure F Funds only and are not intended to fairly present the financial position of the City and the results of its operations of its governmental fund type.

### B. Basis of Accounting

### Governmental Fund Financial Statements

The accompanying financial statements of a special revenue fund are prepared on the modified accrual basis of accounting. Revenues are generally recorded when measurable and available, and expenditures are recorded when the related liabilities are incurred.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a "current financial resources" measurement focus, wherein only current assets and current liabilities generally are included on the balance sheets. Operating statements of governmental funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets.

### C. Description of Funds

The accounts are maintained on the basis of fund accounting. A fund is a separate accounting entity with a self-balancing set of accounts.

The following funds are used:

<u>Special Revenue Fund</u> - To account for the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

# NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2012

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

### D. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### E. Fund Balances

The City's governmental fund balances are reported under five classifications: nonspendable, restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

Restricted fund balance represents amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first.

# NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2012

#### 2. CASH AND INVESTMENTS

Cash and investments are maintained on a pooled basis with those of other funds of the City. Pooled cash and investments consist of U.S. government securities, deposits with banks, money market funds, certificates of deposit and participation in the California Local Agency Investment Fund. All investments are stated at fair value. Pooled investment earnings are allocated based on the average cash and investment balances of the various funds and related entities of the City.

Measure F Fund had the following cash and investments at June 30, 2012:

Cash and Investments \$303,952

#### **Investments**

Under the provisions of the City's investment policy, and in accordance with Section 53601 of California Government Code, the City may invest or deposit in the following:

- Bankers' acceptances
- Commercial paper
- Local Agency Investment Fund
- Mutual funds
- Medium-term corporate notes
- Money market funds
- Negotiable certificates of deposit
- Repurchase agreements
- Securities of the Federal government or its agencies

GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, requires that the City's investments be carried at fair market value instead of cost. Accordingly, the City adjusts the carrying value of its investments to reflect their fair value at each fiscal year-end and the effects of these adjustments are included in income for that fiscal year.

### Disclosures Relating to Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The City's investment policy limits investments to a maximum maturity of five years.

### Disclosures Relating to Credit Risk

State law limits investments in commercial papers and corporate bonds to the top two ratings issued by nationally recognized statistical rating organizations (NRSROs). It is the City's policy to limit its investments in these investment types to the top rating issued by NRSROs, including raters Standards & Poor's and Moody's Investor's Service.

# NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2012

### 2. CASH AND INVESTMENTS, CONTINUED

### Concentration of Credit Risk

The City's policy has the same maturity limits as the California Government Code. The City is allowed to purchase mutual funds up to 20% of the value of the portfolio. There are no specified maximum percentages for U.S. Treasury Obligations, U.S. Agencies, and the external investment pool.

#### External Investment Pool

The City is a participant in LAIF which is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. The City's investments with LAIF at June 30, 2012 included a portion of the pooled funds invested in Structured Notes and Asset-Backed Securities:

<u>Structured Notes</u> are debt securities (other than asset-backed securities) whose cash flow characteristics (coupon rate, redemption amount, or stated maturity) depend upon one or more indices and/ or that have embedded forwards or options.

<u>Asset-Backed Securities</u>, the bulk of which are mortgage-backed securities, entitle their purchasers to receive a share of the cash flows from a pool of assets such as principal and interest repayments from a pool of mortgages (such as CMS) or credit card receivables.

As of June 30 2012, 3.47% of LAIF's portfolio was invested in Structured Notes and Asset-Backed Securities. Fair value of LAIF was calculated by applying a factor of 1.001219643 to total investments held by LAIF. The fair value of the City's position in the pool is substantially equivalent to the value of the pool share.

### 3. ACCOUNTS RECEIVABLE

The accounts receivables represent the Measure F vehicle registration fee revenues for the fiscal year received from the Alameda County Transportation Commission after June 30, 2012.

### 4. COMMITMENTS AND CONTINGENCIES

The City participates in several grant programs. These programs may be subject to further examination by the grantors and the amount of expenditures, if any, which may be disallowed by the granting agencies cannot be determined at this time. The City expects such amounts, if any, to be immaterial.

# NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2012

#### 5. MEASURE F FUNDS

Under the Measure F Alameda County Vehicle Registration Fee (VRF) Program, approved by the voters of Alameda County in November 2010, the City receives a portion of the proceeds of the \$10 per year vehicle registration fee to be used for transportation related expenditures.

The goal of the VRF program is to sustain the County's transportation network and reduce traffic congestion and vehicle related pollution. The program includes four categories of projects:

- Local Road Improvement and Repair Program (60 percent)
- Transit for Congestion Relief (25 percent)
- Local Transportation Technology (10 percent)
- Pedestrian and Bicyclist Access and Safety Program (5 percent)

Alameda County Transportation Commission will distribute an equitable share of the funds among the four planning areas of the county over successive five year cycles. Geographic equity will be measured by a formula, weighted 50 percent by population of the planning area and 50 percent of registered vehicles of the planning area.



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of City Council of the City of Pleasanton
Pleasanton, California

We have audited the basic financial statements of the Alameda County Transportation Commission – Measure F Funds (Measure F Funds) of the City of Pleasanton, California (City), as of and for the year ended June 30, 2012, and have issued our report thereon dated December 21, 2012. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over financial reporting of the Measure F Funds as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting of the Measure F Funds. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting of the Measure F Funds.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Measure F Funds' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the City Council, management, and the Alameda County Transportation Commission, and is not intended to be and should not be used by anyone other than these specified parties.

Pleasanton, California

Varrinek, Trine, Dey & Co. L.L.P.

December 21, 2012



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#### INDEPENDENT AUDITOR'S REPORT ON MEASURE F COMPLIANCE

To the Honorable Mayor and Members of City Council of the City of Pleasanton Pleasanton, California

We have audited the accompanying basic financial statements of the Alameda County Transportation Commission - Measure F Funds (Measure F Funds) of the City of Pleasanton, California (City), as of and for the year ended June 30, 2012, and have issued our report thereon dated December 21, 2012. Compliance with laws, regulations, contracts and grants applicable to the City is the responsibility of the City's management.

We conducted our audit in accordance with generally accepted auditing standards in the United States of America and standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence about the City's compliance with certain requirements and performing such other procedures as we considered necessary in the circumstances.

As part of obtaining reasonable assurance about whether the financial statements are free of material misstatement, we performed tests of the City's compliance with Measure F grant regulations as specified in the agreement between the City and Alameda County Transportation Commission (ACTC) for the year ended June 30, 2012. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City of Pleasanton, California's compliance with those requirements.

Under Measure F, approved by the voters of Alameda County in November 2010, the City has received under ACTC Measure F a total of 12 months of revenue from July 1, 2011 through June 30, 2012.

In our opinion, the City of Pleasanton is materially in compliance with the laws and regulations, contracts and grant requirements related to Measure F funds as specified in the agreement between the City and Alameda County Transportation Commission. Our opinion is covering the period from July 1, 2011 through June 30, 2012.

This report is intended for the information and use of the City Council, management, and Alameda County Transportation Commission, and is not intended to be, and should not be, used by anyone other than these specified parties.

Pleasanton, California

Varrinek, Trine, Dey & Co. L.L.P.

December 21, 2012